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HISTORY OF ENGLAND.

VOL. IV.

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THE

HISTORY OF ENGLAND

FROM THE

ACCESSION OF JAMES THE SECOND.

BY

LORD MACAULAY.

IN EIGHT VOLUMES.

VOLUME IV.

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NEW YORK:
PUBLISHED BY HURD AND HOUGHTON,
Riverside Press.
1866.

RIVERSIDE, CAMBRIDGE:
STEREOTYPED AND PRINTED BY
H. O. HOUGHTON AND COMPANY.

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HISTORY OF ENGLAND.

CHAPTER X.

NORTHUMBERLAND strictly obeyed the injunction which had been laid on him, and did not open the door of the royal apartment till it was broad day. The antechamber was filled with courtiers who came to make their morning bow and with Lords who had been summoned to Council. The news of James's flight passed in an instant from the galleries to the streets; and the whole capital was in commotion. The flight of James known.

It was a terrible moment. The King was gone. The Prince had not arrived. No Regency had been appointed. The Great Seal, essential to the administration of ordinary justice, had disappeared. It was soon known that Feversham had, on the receipt of the royal order, instantly disbanded his forces. What respect for law or property was likely to be found among soldiers, armed and congregated, emancipated from the restraints of discipline, and destitute of the necessaries of life? On the other hand, the populace of London had, during some weeks, shown a strong disposition to turbulence and rapine. The urgency of the crisis united for a short time all who had Great agitation.

any interest in the peace of society. Rochester had till that day adhered firmly to the royal cause. He now saw that there was only one way of averting general confusion. "Muster your troop of Guards," he said to Northumberland, "and declare for the Prince of Orange." The advice was promptly followed. The principal officers of the army who were then in London held a meeting at Whitehall, and resolved that they would submit to William's authority, and would, till his pleasure should be known, keep their men together and assist the civil power to preserve order.[1]

Who was to supply, at that awful crisis, the place of the King? In the days of the Plantagenets, if a suspension of the regal functions took place, the Lords Spiritual and Temporal generally assumed the supreme executive power. It was by the Lords that provision was made for the government of the kingdom during the minority of Henry the Third and during the absence of Edward the First. Both when Henry the Sixth succeeded to the crown in his infancy, and when many years later he sank into imbecility, the Lords took upon themselves to administer the government in his stead till the legislature had appointed a Protector. Whether our old Barons and Prelates, in acting for a King who could not act for himself, exercised a strictly legal right, or committed an irregularity which only extreme necessity could excuse, is a question which has been much debated. But the morning of the eleventh of December, 1688, was not a time for controversy. It was necessary to the public safety that there should be a provisional government; and the eyes of men naturally turned to the magnates of the

[1] History of the Desertion; Mulgrave's Account of the Revolution; Eachard's History of the Revolution.

realm. Most of the Peers who were in the capital repaired to Guildhall, and were received there with all honour by the magistracy of the City. The extremity of the danger drew Sancroft forth from his palace. He took the chair; and, under his presidency, the new Archbishop of York, five Bishops, and twenty-two temporal Lords, determined to draw up, subscribe, and publish a Declaration. By this instrument they declared that they were firmly attached to the religion and constitution of their country, and that they had cherished the hope of seeing grievances redressed and tranquillity restored by the Parliament which the King had lately summoned, but that this hope had been extinguished by his flight. They had therefore determined to join with the Prince of Orange, in order that the freedom of the nation might be vindicated, that the rights of the Church might be secured, that a just liberty of conscience might be given to Dissenters, and that the Protestant interest throughout the world might be strengthened. Till His Highness should arrive, they were prepared to take on themselves the responsibility of giving such directions as might be necessary for the preservation of order. A deputation was instantly sent to lay this Declaration before the Prince, and to inform him that he was impatiently expected in London.[1]

The Lords meet at Guildhall.

The Lords then proceeded to deliberate on the course which it was necessary to take for the prevention of tumult. They sent for the two Secretaries of State. Middleton refused to submit to what he regarded as an illegitimate authority: but Preston, astounded by his master's flight, and not knowing what to expect, or whither to turn, obeyed the summons. A message was sent to Skelton, who was Lieutenant of the Tower, re-

[1] London Gazette, Dec. 13. 1688.

questing his attendance at Guildhall. He came, and was told that his services were no longer wanted, and that he must instantly deliver up his keys. He was succeeded by Lord Lucas. At the same time the Peers ordered a letter to be written to Dartmouth, enjoining him to refrain from all hostile operations against the Dutch fleet, and to displace all the Popish officers who held commands under him.[1]

The part taken in these proceedings by Sancroft, and by some other persons who had, up to that day, been strictly faithful to the principle of passive obedience, deserves especial notice. To usurp the command of the military and naval forces of the state, to remove the officers whom the King had set over his castles and his ships, and to prohibit his Admiral from giving battle in defence of the royal cause, was surely nothing less than rebellion. Yet several honest and able Tories of the school of Filmer persuaded themselves that they could do all these things without incurring the guilt of resisting their Sovereign. The distinction which they took was, at least, ingenious. Government, they said, is the ordinance of God. Hereditary monarchical government is eminently the ordinance of God. While the King commands what is lawful we must obey him actively. When he commands what is unlawful we must obey him passively. In no extremity are we justified in withstanding him by force. But, if he chooses to resign his office, his rights over us are at an end. While he governs us, though he may govern us ill, we are bound to submit: but, if he refuses to govern us at all, we are not bound to remain for ever without a government. Anarchy is not the ordinance of God; nor will he impute it to us as a sin that, when a prince, whom, in

[1] Clarke's Life of James, ii. 259.; Mulgrave's Account of the Revolution; Legge Papers in the Mackintosh Collection.

spite of extreme provocations, we have never ceased to honour and obey, has departed we know not whither, leaving no vicegerent, we take the only course which can prevent the entire dissolution of society. Had our Sovereign remained among us, we were ready, little as he deserved our love, to die at his feet. Had he, when he quitted us, appointed a regency to govern us with vicarious authority during his absence, to that regency alone should we have looked for direction. But he has disappeared, having made no provision for the preservation of order or the administration of justice. With him, and with his Great Seal, has vanished the whole machinery by which a murderer can be punished, by which the right to an estate can be decided, by which the effects of a bankrupt can be distributed. His last act has been to free thousands of armed men from the restraints of military discipline, and to place them in such a situation that they must plunder or starve. Yet a few hours, and every man's hand will be against his neighbour. Life, property, female honour, will be at the mercy of every lawless spirit. We are at this moment actually in that state of nature about which theorists have written so much; and in that state we have been placed, not by our fault, but by the voluntary defection of him who ought to have been our protector. His defection may be justly called voluntary: for neither his life nor his liberty was in danger. His enemies had just consented to treat with him on a basis proposed by himself, and had offered immediately to suspend all hostile operations, on conditions which he could not deny to be liberal. In such circumstances it is that he has abandoned his trust. We retract nothing. We are in nothing inconsistent. We still assert our old doctrines without qualification. We still hold that it is in all cases sinful to resist the magistrate: but

we say that there is no longer any magistrate to resist. He who was the magistrate, after long abusing his powers, has at last abdicated them. The abuse did not give us a right to depose him: but the abdication gives us a right to consider how we may best supply his place.

It was on these grounds that the Prince's party was now swollen by many adherents who had previously stood aloof from it. Never, within the memory of man, had there been so near an approach to entire concord among all intelligent Englishmen as at this conjuncture: and never had concord been more needed. All those evil passions which it is the office of government to restrain, and which the best governments restrain but imperfectly, were on a sudden emancipated from control; avarice, licentiousness, revenge, the hatred of sect to sect, the hatred of nation to nation. On such occasions it will ever be found that the human vermin which, neglected by ministers of state and ministers of religion, barbarous in the midst of civilisation, heathen in the midst of Christianity, burrows among all physical and all moral pollution, in the cellars and garrets of great cities, will at once rise into a terrible importance. So it was now in London. When the night, the longest night, as it chanced, of the year, approached, forth came from every den of vice, from the bear garden at Hockley, and from the labyrinth of tippling houses and brothels in the Friars, thousands of housebreakers and highwaymen, cutpurses and ring-droppers. With these were mingled thousands of idle apprentices, who wished merely for the excitement of a riot. Even men of peaceable and honest habits were impelled by religious animosity to join the lawless part of the population. For the cry of No Popery, a cry which has more than once endangered the existence of

Riots in London.

London, was the signal for outrage and rapine. First the rabble fell on the Roman Catholic places of worship. The buildings were demolished. Benches, pulpits, confessionals, breviaries were heaped up and set on fire. A great mountain of books and furniture blazed on the site of the convent at Clerkenwell. Another pile was kindled before the ruins of the Franciscan house in Lincoln's Inn Fields. The chapel in Lime Street, the chapel in Bucklersbury, were pulled down. The pictures, images and crucifixes were carried along the streets in triumph, amidst lighted tapers torn from the altars. The procession bristled thick with swords and staves, and on the point of every sword and of every staff was an orange. The King's printing house, whence had issued, during the preceding three years, innumerable tracts in defence of Papal supremacy, image worship, and monastic vows, was, to use a coarse metaphor which then, for the first time, came into fashion, completely gutted. The vast stock of paper, much of which was still unpolluted by types, furnished an immense bonfire. From monasteries, temples, and public offices, the fury of the multitude turned to private dwellings. Several houses were pillaged and destroyed: but the smallness of the booty disappointed the plunderers; and soon a rumour was spread that the most valuable effects of the Papists had been placed under the care of the foreign Ambassadors. To the savage and ignorant populace the law of nations and the risk of bringing on their country the just vengeance of all Europe were as nothing. The houses of the Ambassadors were besieged. A great crowd assembled before Barillon's door in St. James's Square. He, however, fared better than might have been expected. For, though the government which he represented was held in abhorrence, his liberal house-

keeping and exact payments had made him personally popular. Moreover he had taken the precaution of asking for a guard of soldiers; and, as several men of rank, who lived near him, had done the same, a considerable force was collected in the Square. The rioters, therefore, when they were assured that no arms or priests were concealed under his roof, left him unmolested. The Venetian Envoy was protected by a detachment of troops: but the mansions occupied by the ministers of the Elector Palatine and of the Grand Duke of Tuscany were destroyed. One precious box the Tuscan minister was able to save from the marauders. It contained nine volumes of memoirs, written in the hand of James himself. These volumes reached France in safety, and, after the lapse of more than a century, perished there in the havoc of a revolution far more terrible than that from which they had escaped. But some fragments still remain, and, though grievously mutilated, and imbedded in masses of childish fiction, well deserve to be attentively studied.[1]

[1] I take this opportunity of giving an explanation which well informed persons may think superfluous. Several critics have complained that I treat the Saint Germains Life of James the Second sometimes as a work of the highest authority, and sometimes as a mere romance. They seem to imagine that the book is all from the same hand, and ought either to be uniformly quoted with respect or uniformly thrown aside with contempt. The truth is that part of the Life is of the very highest authority, and that the rest is the work of an ignorant and silly compiler, and is of no more value than any common Jacobite pamphlet. Those passages which were copied from the Memoirs written by James, and those passages which were carefully revised by his son, are among the most useful materials for history. They contain the testimony of witnesses, who were undoubtedly under a strong bias, and for whose bias large allowance ought to be made, but who had the best opportunities of learning the truth. The interstices between these precious portions of the narrative are sometimes filled with trash. Whoever will take the trouble to examine the references in my notes will see that I have constantly borne in mind the distinction which I have now pointed out. Surely I may cite, as of high authority, an account of the last moments of Charles the Second, which was written by his brother, or an account of the plottings of Penn. of Dartmouth, and of Churchill, which

The rich plate of the Chapel Royal had been deposited at Wild House, near Lincoln's Inn Fields, the residence of the Spanish ambassador Ronquillo. Ronquillo, conscious that he and his court had not deserved ill of the English nation, had thought it unnecessary to ask for soldiers: but the mob was not in a mood to make nice distinctions. The name of Spain had long been associated in the public mind with the Inquisition and the Armada, with the cruelties of Mary and the plots against Elizabeth. Ronquillo had also made himself many enemies among the common people by availing himself of his privilege to avoid the necessity of paying his debts. His house was therefore sacked without mercy; and a noble library, which he had collected, perished in the flames. His only comfort was that the host in his chapel was rescued from the same fate.[1]

The Spanish ambassador's house sacked.

The morning of the twelfth of December rose on a ghastly sight. The capital in many places presented the aspect of a city taken by storm. The Lords met at Whitehall, and exerted themselves to restore tranquillity. The trainbands were ordered under arms. A body of cavalry was kept in readiness to disperse tumultuous assemblages. Such atonement as was at that moment possible was made for the gross insults which had been offered to foreign governments. A reward was promised for the discovery of the property taken

was corrected by the hand of the Pretender, and yet may, with perfect consistency, reject the fables of a nameless scribbler who makes Argyle, with all his cavalry, swim across the Clyde at a place where the Clyde is more than four miles wide. (1857.)

[1] London Gazette, Dec. 13. 1688; Barillon, Dec. $\frac{14}{24}$.; Van Citters, same date; Luttrell's Diary; Clarke's Life of James, ii. 256. Orig. Mem.; Ellis Correspondence, Dec. 13.; Consultation of the Spanish Council of State, Jan. $\frac{12}{22}$. 1689. It appears that Ronquillo complained bitterly to his government of his losses; "Sirviendole solo de consuelo el haber tenido prevencion de poder consumir El Santisimo."

from Wild House; and Ronquillo, who had not a bed or an ounce of plate left, was splendidly lodged in the deserted palace of the Kings of England. A sumptuous table was kept for him; and the yeomen of the guard were ordered to wait in his antechamber with the same observance which they were in the habit of paying to the Sovereign. These marks of respect soothed even the punctilious pride of the Spanish court, and averted all danger of a rupture.[1]

Arrest of Jeffreys.

In spite, however, of the well meant efforts of the provisional government, the agitation grew hourly more formidable. It was heightened by an event which, even at this distance of time, can hardly be related without a feeling of vindictive pleasure. A scrivener who lived at Wapping, and whose trade was to furnish the seafaring men there with money at high interest, had some time before lent a sum on bottomry. The debtor applied to equity for relief against his own bond; and the case came before Jeffreys. The counsel for the borrower, having little else to say, said that the lender was a Trimmer. The Chancellor instantly fired. "A Trimmer! where is he? Let me see him. I have heard of that kind of monster. What is it made like?" The unfortunate creditor was forced to stand forth. The Chancellor glared fiercely on him, stormed at him, and sent him away half dead with fright. "While I live," the poor man said, as he tottered out of the court, "I shall never forget that terrible countenance." And now

[1] London Gazette, Dec. 13. 1688; Luttrell's Diary; Mulgrave's Account of the Revolution; Consultation of the Spanish Council of State, Jan. $\frac{18}{28}$. 1689. Something was said about reprisals: but the Spanish council treated the suggestion with contempt. "Habiendo sido este hecho por un furor de pueblo, sin consentimiento del gobierno, y antes contra su voluntad, como lo ha mostrado la satisfaccion que le han dado y le han prometido, parece que no hay juicio humano que puede aconsejar que se pase á semejante remedio."

the day of retribution had arrived. The Trimmer was walking through Wapping, when he saw a well known face looking out of the window of an alehouse. He could not be deceived. The eyebrows, indeed, had been shaved away. The dress was that of a common sailor from Newcastle, and was black with coal dust: but there was no mistaking the savage eye and mouth of Jeffreys. The alarm was given. In a moment the house was surrounded by hundreds of people shaking bludgeons and bellowing curses. The fugitive's life was saved by a company of the trainbands; and he was carried before the Lord Mayor. The Mayor was a simple man who had passed his whole life in obscurity, and was bewildered by finding himself an important actor in a mighty revolution. The events of the last twenty-four hours, and the perilous state of the city which was under his charge, had disordered his mind and his body. When the great man, at whose frown, a few days before, the whole kingdom had trembled, was dragged into the justice room begrimed with ashes, half dead with fright, and followed by a raging multitude, the agitation of the unfortunate Mayor rose to the height. He fell into fits, and was carried to his bed, whence he never rose. Meanwhile the throng without was constantly becoming more numerous and more savage. Jeffreys begged to be sent to prison. An order to that effect was procured from the Lords who were sitting at Whitehall; and he was conveyed in a carriage to the Tower. Two regiments of militia were drawn out to escort him, and found the duty a difficult one. It was repeatedly necessary for them to form, as if for the purpose of repelling a charge of cavalry, and to present a forest of pikes to the mob. The thousands who were disappointed of their revenge pursued the coach, with howls of rage, to the gate

of the Tower, brandishing cudgels, and holding up halters full in the prisoner's view. The wretched man meantime was in convulsions of terror. He wrung his hands; he looked wildly out, sometimes at one window, sometimes at the other, and was heard even above the tumult, crying "Keep them off, gentlemen! For God's sake keep them off!" At length, having suffered far more than the bitterness of death, he was safely lodged in the fortress where some of his most illustrious victims had passed their last days, and where his own life was destined to close in unspeakable ignominy and horror.[1]

All this time an active search was making after Roman Catholic priests. Many were arrested. Two Bishops, Ellis and Leyburn, were sent to Newgate. The Nuncio, who had little reason to expect that either his spiritual or his political character would be respected by the multitude, made his escape disguised as a lacquey in the train of the minister of the Duke of Savoy.[2]

The Irish Night.

Another day of agitation and alarm closed, and was followed by a night the strangest and most terrible that England had ever seen. Early in the evening an attack was made by the rabble on a stately house which had been built a few months before for Lord Powis, which in the reign of George the Second was the residence of the Duke of Newcastle, and which is still conspicuous at the northwestern angle of Lincoln's Inn Fields. Some troops were sent thither: the mob was dispersed, tranquillity seemed to be restored, and the citizens were retiring quietly to their

[1] North's Life of Guildford, 220.; Jeffreys' Elegy; Luttrell's Diary; Oldmixon, 762. Oldmixon was in the crowd, and was, I doubt not, one of the most furious there. He tells the story well. Ellis Correspondence; Burnet, i. 797. and Onslow's note.

[2] Adda, Dec. $\frac{8}{18}$.; Van Citters, Dec. $\frac{18}{28}$.

beds. Just at this time arose a whisper which swelled fast into a fearful clamour, passed in an hour from Piccadilly to Whitechapel, and spread into every street and alley of the capital. It was said that the Irish whom Feversham had let loose were marching on London and massacring every man, woman, and child on the road. At one in the morning the drums of the militia beat to arms. Everywhere terrified women were weeping and wringing their hands, while their fathers and husbands were equipping themselves for fight. Before two the capital wore a face of stern preparedness which might well have daunted a real enemy, if such an enemy had been approaching. Candles were blazing at all the windows. The public places were as bright as at noonday. All the great avenues were barricaded. More than twenty thousand pikes and muskets lined the streets. The late daybreak of the winter solstice found the whole City still in arms. During many years the Londoners retained a vivid recollection of what they called the Irish Night. When it was known that there had been no danger, attempts were made to discover the origin of the rumour which had produced so much agitation. It appeared that some persons who had the look and dress of clowns just arrived from the country had first spread the report in the suburbs a little before midnight: but whence these men came, and by whom they were employed, remained a mystery. And soon news arrived from many quarters which bewildered the public mind still more. The panic had not been confined to London. The cry that disbanded Irish soldiers were coming to murder the Protestants had, with malignant ingenuity, been raised at once in many places widely distant from each other. Great numbers of letters, skilfully framed for the purpose of frightening ignorant people, had been sent by stage

coaches, by waggons, and by the post, to various parts of England. All these letters came to hand almost at the same time. In a hundred towns at once the populace was possessed with the belief that armed barbarians were at hand, bent on perpetrating crimes as foul as those which had disgraced the rebellion of Ulster. No Protestant would find mercy. Children would be compelled by torture to murder their parents. Babes would be stuck on pikes, or flung into the blazing ruins of what had lately been happy dwellings. Great multitudes assembled with weapons: the people in some places began to pull down bridges, and to throw up barricades: but soon the excitement went down. In many districts those who had been so foully imposed upon learned with delight, alloyed by shame, that there was not a single Popish soldier within a week's march. There were places, indeed, where some straggling bands of Irish made their appearance and demanded food: but it can scarcely be imputed to them as a crime that they did not choose to die of hunger; and there is no evidence that they committed any wanton outrage. In truth they were much less numerous than was commonly supposed; and their spirit was cowed by finding themselves left on a sudden without leaders or provisions, in the midst of a mighty population which felt towards them as men feel towards a drove of wolves. Of all the subjects of James none had more reason to execrate him than these unfortunate members of his church and defenders of his throne.[1]

It is honourable to the English character that, notwithstanding the aversion with which the Roman Cath-

[1] Van Citters, Dec. $\frac{14}{24}$. 1688; Luttrell's Diary; Ellis Correspondence; Oldmixon, 761.; Speke's Secret History of the Revolution; Clarke's Life of James, ii. 257.; Eachard's History of the Revolution; History of the Desertion.

olic religion and the Irish race were then regarded, notwithstanding the anarchy which was the effect of the flight of James, notwithstanding the artful machinations which were employed to scare the multitude into cruelty, no atrocious crime was perpetrated at this conjuncture. Much property, indeed, was destroyed and carried away. The houses of many Roman Catholic gentlemen were attacked. Parks were ravaged. Deer were slain and stolen. Some venerable specimens of the domestic architecture of the middle ages bear to this day the marks of popular violence. The roads were in many places made impassable by a self-appointed police, which stopped every traveller till he proved that he was not a Papist. The Thames was infested by a set of pirates who, under pretence of searching for arms or delinquents, rummaged every boat that passed. Obnoxious persons were insulted and hustled. Many persons who were not obnoxious were glad to ransom their persons and effects by bestowing some guineas on the zealous Protestants who had, without any legal authority, assumed the office of inquisitors. But in all this confusion, which lasted several days and extended over many counties, not a single Roman Catholic lost his life. The mob showed no inclination to blood, except in the case of Jeffreys; and the hatred which that bad man inspired had more affinity with humanity than with cruelty.[1]

Many years later Hugh Speke affirmed that the Irish Night was his work, that he had prompted the rustics who raised London, and that he was the author of the letters which had spread dismay through the country. His assertion is not intrinsically improbable: but it rests on no evidence except his own word. He was a man quite capable of committing such a villany, and

[1] Clarke's Life of James, ii. 258.

quite capable also of falsely boasting that he had committed it.[1]

At London William was impatiently expected: for it was not doubted that his vigour and ability would speedily restore order and security. There was however some delay for which the Prince cannot justly be blamed. His original intention had been to proceed from Hungerford to Oxford, where he was assured of an honourable and affectionate reception: but the arrival of the deputation from Guildhall induced him to change his intention and to hasten directly towards the capital. On the way he learned that Feversham, in pursuance of the King's orders, had dismissed the royal army, and that thousands of soldiers, freed from restraint and destitute of necessaries, were scattered over the counties through which the road to London lay. It was therefore impossible for William to proceed slenderly attended without great danger, not only to his own person, about which he was not much in the habit of being solicitous, but also to the great interests which were under his care. It was necessary that he should regulate his own movements by the movements of his troops; and troops could then move but slowly along the highways of England in midwinter. He was, on this occasion, a little moved from his ordinary composure. "I am not to be thus dealt with," he exclaimed with bitterness; "and that my Lord Feversham shall find." Prompt and judicious measures were taken to remedy the evils which James had caused. Churchill and Grafton were entrusted with the task of reassembling the dispersed army and bringing it into order. The English soldiers were invited to resume their military character. The Irish were commanded to deliver up their arms on pain of being treated as banditti, but

[1] Secret History of the Revolution.

were assured that, if they would submit quietly, they should be supplied with necessaries.[1]

The Prince's orders were carried into effect with scarcely any opposition, except from the Irish soldiers who had been in garrison at Tilbury. One of these men snapped a pistol at Grafton. It missed fire, and the assassin was instantly shot dead by an Englishman. About two hundred of the unfortunate strangers made a gallant attempt to return to their own country. They seized a richly laden East Indiaman which had just arrived in the Thames, and tried to procure pilots by force at Gravesend. No pilot, however, was to be found; and they were under the necessity of trusting to their own skill in navigation. They soon ran their ship aground, and, after some bloodshed, were compelled to lay down their arms.[2]

William had now been five weeks on English ground; and during the whole of that time his good fortune had been uninterrupted. His own prudence and firmness had been conspicuously displayed, and yet had done less for him than the folly and pusillanimity of others. And now, at the moment when it seemed that his plans were about to be crowned with entire success, they were disconcerted by one of those strange incidents which so often confound the most exquisite devices of human policy.

The King detained near Sheerness.

On the morning of the thirteenth of December the people of London, not yet fully recovered from the agitation of the Irish Night, were surprised by a rumour that the King had been detained, and was still in the island. The report gathered

[1] Clarendon's Diary, Dec. 13. 1688; Van Citters, Dec. $\frac{14}{24}$.; Eachard's History of the Revolution.

[2] Van Citters, Dec. $\frac{14}{24}$. 1688; Luttrell's Diary.

strength during the day, and was fully confirmed before the evening.

James had travelled with relays of coach horses along the southern shore of the Thames, and on the morning of the twelfth had reached Emley Ferry near the island of Sheppey. There lay the hoy in which he was to sail. He went on board: but the wind blew fresh; and the master would not venture to put to sea without more ballast. A tide was thus lost. Midnight was approaching before the vessel began to float. By that time the news that the King had disappeared, that the country was without a government, and that London was in confusion, had travelled fast down the Thames, and wherever it spread had produced outrage and misrule. The rude fishermen of the Kentish coast eyed the hoy with suspicion and with cupidity. It was whispered that some persons in the garb of gentlemen had gone on board of her in great haste. Perhaps they were Jesuits: perhaps they were rich. Fifty or sixty boatmen, animated at once by hatred of Popery and by love of plunder, boarded the hoy just as she was about to make sail. The passengers were told that they must go on shore and be examined by a magistrate. The King's appearance excited suspicion. "It is Father Petre," cried one ruffian; "I know him by his lean jaws." "Search the hatchet faced old Jesuit," became the general cry. He was rudely pulled and pushed about. His money and watch were taken from him. He had about him his coronation ring, and some other trinkets of great value: but these escaped the search of the robbers, who indeed were so ignorant of jewellery that they took his diamond buckles for bits of glass.

At length the prisoners were put on shore and carried to an inn. A crowd had assembled there to see them;

and James, though disguised by a wig of different shape and colour from that which he usually wore, was at once recognised. For a moment the rabble seemed to be overawed: but the exhortations of their chiefs revived their courage; and the sight of Hales, whom they well knew and bitterly hated, inflamed their fury. His park was in the neighbourhood; and at that very moment a band of rioters was employed in pillaging his house and shooting his deer. The multitude assured the King that they would not hurt him: but they refused to let him depart. It chanced that the Earl of Winchelsea, a Protestant, but a zealous royalist, head of the Finch family, and a kinsman of Nottingham, was then at Canterbury. As soon as he learned what had happened he hastened to the coast, accompanied by some Kentish gentlemen. By their intervention the King was removed to a more convenient lodging: but he was still a prisoner. The mob kept constant watch round the house to which he had been carried; and some of the ringleaders lay at the door of his bedroom. His demeanour meantime was that of a man, all the nerves of whose mind had been broken by the load of misfortunes. Sometimes he spoke so haughtily that the rustics who had charge of him were provoked into making insolent replies. Then he betook himself to supplication. "Let me go," he cried; "get me a boat. The Prince of Orange is hunting for my life. If you do not let me fly now, it will be too late. My blood will be on your heads. He that is not with me is against me." On this last text he preached a sermon half an hour long. He harangued on a strange variety of subjects, on the disobedience of the fellows of Magdalene College, on the miracles wrought by Saint Winifred's well, on the disloyalty of the black coats, and on the virtues of a piece of the true cross which he had un-

fortunately lost. "What have I done?" he demanded of the Kentish squires who attended him. "Tell me the truth. What error have I committed?" Those to whom he put these questions were too humane to return the answer which must have risen to their lips, and listened to his wild talk in pitying silence.[1]

When the news that he had been stopped, insulted, roughly handled, and plundered, and that he was still a prisoner in the hands of rude churls, reached the capital, many passions were roused. Rigid Churchmen, who had, a few hours before, begun to think that they were freed from their allegiance to him, now felt misgivings. He had not quitted his kingdom. He had not consummated his abdication. If he should resume his regal office, could they, on their principles, refuse to pay him obedience? Enlightened statesmen foresaw with concern that all the disputes which his flight had for a moment set at rest would be revived and exasperated by his return. Some of the common people, though still smarting from recent wrongs, were touched with compassion for a great prince outraged by ruffians, and were willing to entertain a hope, more honourable to their good nature than to their discernment, that he might even now repent of the errors which had brought on him so terrible a punishment.

From the moment when it was known that the King was still in England, Sancroft, who had hitherto acted as chief of the provisional government, absented himself from the sittings of the Peers. Halifax, who had just returned from the Dutch head quarters, was placed in the chair. His sentiments had undergone a great change in a few hours. Both public and private feelings now impelled him to join the Whigs. Those who

[1] Clarke's Life of James, ii. 251. Orig. Mem.; Letter printed in Tindal's Continuation of Rapin. This curious letter is in the Harl. MSS. 6852.

candidly examine the evidence which has come down to us will be of opinion that he accepted the office of royal Commissioner in the sincere hope of effecting an accommodation between the King and the Prince on fair terms. The negotiation had commenced prosperously: the Prince had offered terms which the King could not but acknowledge to be fair: the eloquent and ingenious Trimmer might flatter himself that he should be able to mediate between infuriated factions, to dictate a compromise between extreme opinions, to secure the liberties and religion of his country, without exposing her to the risks inseparable from a change of dynasty and a disputed succession. While he was pleasing himself with thoughts so agreeable to his temper, he learned that he had been deceived, and had been used as an instrument for deceiving the nation. His mission to Hungerford had been a fool's errand. The King had never meant to abide by the terms which he had instructed his Commissioners to propose. He had charged them to declare that he was willing to submit all the questions in dispute to the Parliament which he had summoned; and, while they were delivering his message, he had burned the writs, made away with the seal, let loose the army, suspended the administration of justice, dissolved the government, and fled from the capital. Halifax saw that an amicable arrangement was no longer possible. He also felt, it may be suspected, the vexation natural to a man widely renowned for wisdom, who finds that he has been duped by an understanding immeasurably inferior to his own, and the vexation natural to a great master of ridicule, who finds himself placed in a ridiculous situation. His judgment and his resentment alike induced him to relinquish the schemes of reconciliation on which he had hitherto been

intent, and to place himself at the head of those who were bent on raising William to the throne.[1]

A journal of what passed in the Council of Lords while Halifax presided is still extant in his own handwriting.[2] No precaution, which seemed necessary for the prevention of outrage and robbery, was omitted. The Peers took on themselves the responsibility of giving orders that, if the rabble rose again, the soldiers should fire with bullets. Jeffreys was brought to Whitehall and interrogated as to what had become of the Great Seal and the writs. At his own earnest request he was remanded to the Tower, as the only place where his life could be safe; and he retired thanking and blessing those who had given him the protection of a prison. A Whig nobleman moved that Oates should be set at liberty: but this motion was overruled.[3]

The business of the day was nearly over, and Halifax was about to rise, when he was informed that a messenger from Sheerness was in attendance. No occurrence could be more perplexing or annoying. To do anything, to do nothing, was to incur a grave responsibility. Halifax, wishing probably to obtain time for communication with the Prince, would have adjourned the meeting; but Mulgrave begged the Lords to keep their seats, and introduced the messenger. The man told his story with many tears, and produced a letter written in the King's hand, and addressed to

[1] Reresby was told, by a lady whom he does not name, that the King had no intention of withdrawing till he received a letter from Halifax, who was then at Hungerford. The letter, she said, informed His Majesty that, if he staid, his life would be in danger. This was certainly a fiction. The King, before the Commissioners left London, had told Barillon that their embassy was a mere feint, and had expressed a full resolution to leave the country. It is clear from Reresby's own narrative that Halifax thought himself shamefully used.

[2] Harl. MS. 255.

[3] Halifax MS.; Van Citters, Dec. $\frac{18}{28}$. 1688.

no particular person, but imploring the aid of all good Englishmen.[1]

Such an appeal it was hardly possible to disregard. The Lords ordered Feversham to hasten with a troop of the Life Guards to the place where the King was detained, and to set his Majesty at liberty.

The Lords order him to be set at liberty.

Already Middleton and a few other adherents of the royal cause had set out to assist and comfort their unhappy master. They found him strictly confined, and were not suffered to enter his presence till they had delivered up their swords. The concourse of people about him was by this time immense. Some Whig gentlemen of the neighbourhood had brought a large body of militia to guard him. They had imagined most erroneously that by detaining him they were ingratiating themselves with his enemies, and were greatly disturbed when they learned that the treatment which the King had undergone was disapproved by the Provisional Government in London, and that a body of cavalry was on the road to release him. Feversham soon arrived. He had left his troop at Sittingbourne; but there was no occasion to use force. The King was suffered to depart without opposition, and was removed by his friends to Rochester, where he took some rest, which he greatly needed. He was in a pitiable state. Not only was his understanding, which had never been very clear, altogether bewildered: but the personal courage which, when a young man, he had shown in several battles, both by sea and by land, had forsaken him. The rough corporal usage which he had now, for the first time, undergone, seems to have discomposed him more than any other event of his chequered life. The desertion of his army, of his favourites, of his

[1] Mulgrave's Account of the Revolution.

family, affected him less than the indignities which he suffered when his hoy was boarded. The remembrance of those indignities continued long to rankle in his heart, and showed itself after the lapse of more than three years in a way which moved all Europe to contemptuous mirth.[1]

Yet, had he possessed an ordinary measure of good sense, he would have seen that those who had detained him had unintentionally done him a great service. The events which had taken place during his absence from his capital ought to have convinced him that, if he had succeeded in escaping, he never would have returned. In his own despite he had been saved from ruin. He had another chance, a last chance. Great as his offences had been, to dethrone him, while he remained in his kingdom and offered to assent to such conditions as a free Parliament might impose, would have been almost impossible.

During a short time he seemed disposed to remain. He sent Feversham from Rochester with a letter to William. The substance of the letter was that His Majesty was on his way back to Whitehall, that he wished to have a personal conference with the Prince, and that Saint James's Palace should be fitted up for his Highness.[2]

William's embarrassment.

William was now at Windsor. He had learned with deep mortification the events which had taken place on the coast of Kent. Just before the

[1] [The following passage was erased from the text on the final revision: In the fourth year of his exile he attempted to lure back his subjects by offering them an amnesty. The amnesty was accompanied by a long list of exceptions; and in this list the poor fishermen who had searched his pockets, rudely appeared side by side with Churchill and Danby. From this circumstance we may judge how keenly he must have felt the outrage while it was still recent.*]

[2] Clarke's Life of James, ii. 261. Orig. Mem.

* See his proclamation, dated from St. Germains, April 20. 1692.

news arrived, those who approached him observed that his spirits were unusually high. He had, indeed, reason to rejoice. A vacant throne was before him. All parties, it seemed, would, with one voice, invite him to mount it. On a sudden his prospects were overcast. The abdication, it appeared, had not been completed. A large proportion of his own followers would have scruples about deposing a King who remained among them, who invited them to represent their grievances in a parliamentary way, and who promised full redress. It was necessary that the Prince should examine his new position, and should determine on a new line of action. No course was open to him which was altogether free from objections, no course which would place him in a situation so advantageous as that which he had occupied a few hours before. Yet something might be done. The King's first attempt to escape had failed. What was now most to be desired was that he should make a second attempt with better success. He must be at once frightened and enticed. The liberality with which he had been treated in the negotiation at Hungerford, and which he had requited by a breach of faith, would now be out of season. No terms of accommodation must be proposed to him. If he should propose terms he must be coldly answered. No violence must be used towards him, or even threatened. Yet it might not be impossible, without either using or threatening violence, to make so weak a man uneasy about his personal safety. He would soon be eager to fly. All facilities for flight must then be placed within his reach; and care must be taken that he should not again be stopped by any officious blunderer.

Such was William's plan: and the ability and determination with which he carried it into effect present

a strange contrast to the folly and cowardice with which he had to deal. He soon had an excellent opportunity of commencing his system of intimidation. Feversham arrived at Windsor with James's letter. The messenger had not been very judiciously selected. It was he who had disbanded the royal army. To him primarily were to be imputed the confusion and terror of the Irish Night. His conduct was loudly blamed by the public. William had been provoked into muttering a few words of menace: and a few words of menace from William's lips generally meant something. Feversham was asked for his safe conduct. He had none. By coming without one into the midst of a hostile camp, he had, according to the laws of war, made himself liable to be treated with the utmost severity. William refused to see him, and ordered him to be put under arrest.[1] Zulestein was instantly despatched to inform James that the Prince declined the proposed conference, and desired that His Majesty would remain at Rochester.

Arrest of Feversham.

But it was too late. James was already in London. He had hesitated about the journey, and had, at one time, determined to make another attempt to reach the Continent. But at length he yielded to the urgency of friends who were wiser than himself, and set out for Whitehall. He arrived there on the afternoon of Sunday, the sixteenth of December. He had been apprehensive that the common people, who, during his absence, had given so many proofs of their aversion to Popery, would offer him some affront. But the very violence of the recent outbreak had produced a remission. The storm had spent itself. Good humour and pity had succeeded to fury. In no quarter was any disposition shown to insult the King. Some

Arrival of James in London.

[1] Clarendon's Diary, Dec. 16. 1688; Burnet, i. 800.

cheers were raised as his coach passed through the City. The bells of some churches were rung; and a few bonfires were lighted in honour of his return.[1] His feeble mind, which had just before been sunk in despondency, was extravagantly elated by these unexpected signs of popular goodwill and compassion. He entered his dwelling in high spirits. It speedily resumed its old aspect. Roman Catholic priests, who had, during the preceding week, been glad to hide themselves from the rage of the multitude in vaults and cocklofts, now came forth from their lurking places, and demanded possession of their old apartments in the palace. Grace was said at the royal table by a Jesuit. The Irish brogue, then the most hateful of all sounds to English ears, was heard everywhere in the courts and galleries. The King himself had resumed all his old haughtiness. He held a Council, his last Council, and, even in that extremity, summoned to the board persons not legally qualified to sit there. He expressed high displeasure at the conduct of those Lords who, during his absence, had dared to take the administration on themselves. It was their duty, he conceived, to let society be dissolved, to let the houses of Ambassadors be pulled down, to let London be set on fire, rather than assume the functions which he had thought fit to abandon. Among those whom he thus censured were some nobles and prelates who, in spite of all his

[1] Clarke's Life of James, ii. 262. Orig. Mem.; Burnet, i. 799. In the History of the Desertion (1689), it is affirmed that the shouts on this occasion were uttered merely by some idle boys, and that the great body of the people looked on in silence. Oldmixon, who was in the crowd, says the same; and Ralph, whose prejudices were very different from Oldmixon's, tells us that the information which he had received from a respectable eye witness was to the same effect. The truth probably is that the signs of joy were in themselves slight, but seemed extraordinary because a violent explosion of public indignation had been expected. Barillon mentions that there had been acclamations and some bonfires, but adds, "Le peuple dans le fond est pour le Prince d'Orange." Dec. $\frac{17}{27}$. 1688.

errors, had been constantly true to him, and who, even after this provocation, never could be induced by hope or fear to transfer their allegiance from him to any other sovereign.[1]

But his courage was soon cast down. Scarcely had he entered his palace when Zulestein was announced. William's cold and stern message was delivered. The King still pressed for a personal conference with his nephew. "I would not have left Rochester," he said, "if I had known that he wished me not to do so: but, since I am here, I hope that he will come to Saint James's." "I must plainly tell your Majesty," said Zulestein, "that His Highness will not come to London while there are any troops here which are not under his orders." The King, confounded by this answer, remained silent. Zulestein retired; and soon a gentleman entered the bedchamber with the news that Feversham had been put under arrest.[2] James was greatly disturbed. Yet the recollection of the applause with which he had been greeted still buoyed up his spirits. A wild hope rose in his mind. He fancied that London, so long the stronghold of Protestantism and Whiggism, was ready to take arms in his defence. He sent to ask the Common Council whether, if he took up his residence in the City, they would engage to defend him against the Prince. But the Common Council had not forgotten the seizure of the charter and the judicial murder of Cornish, and refused to give the pledge which was demanded. Then the King's heart again sank within him. Where, he asked, was he to look for protection? He might as well have Dutch troops about him as his own Life Guards. As to the citizens,

[1] London Gazette, Dec. 16. 1688; Mulgrave's Account of the Revolution; History of the Desertion; Burnet, i. 799.; Evelyn's Diary, Dec. 13. 17. 1688.

[2] Clarke's History of James, ii. 262. Orig. Mem.

he now understood what their huzzas and bonfires were worth. Nothing remained but flight: and yet, he said, he knew that there was nothing which his enemies so much desired as that he would fly.[1]

Consultation at Windsor.

While he was in this state of trepidation, his fate was the subject of a grave deliberation at Windsor. The court of William was now crowded to overflowing with eminent men of all parties. Most of the chiefs of the Northern insurrection had joined him. Several of the Lords, who had, during the anarchy of the preceding week, taken upon themselves to act as a provisional government, had, as soon as the King returned, quitted London for the Dutch head quarters. One of these was Halifax. William had welcomed him with great satisfaction, but had not been able to suppress a sarcastic smile at seeing the ingenious and accomplished politician, who had aspired to be the umpire in that great contention, forced to abandon the middle course and to take a side. Among those who, at this conjuncture, repaired to Windsor were some men who had purchased the favour of James by ignominious services, and who were now impatient to atone, by betraying their master, for the crime of having betrayed their country. Such a man was Titus, who had sate at the Council board in defiance of law, and who had laboured to unite the Puritans with the Jesuits in a league against the constitution. Such a man was Williams, who had been converted by interest from a demagogue into a champion of prerogative, and who was now ready for a second apostasy. These men the Prince, with just contempt, suffered to wait at the door of his apartment in vain expectation of an audience.[2]

[1] Barillon, Dec. $\frac{17}{27}$. 1681; Clarke's Life of James, ii. 271.

[2] Mulgrave's Account of the Revolution; Clarendon's Diary, Dec. 16. 1688.

On Monday, the seventeenth of December, all the Peers who were at Windsor were summoned to a solemn consultation at the Castle. The subject proposed for deliberation was what should be done with the King. William did not think it advisable to be present during the discussion. He retired; and Halifax was called to the chair. On one point the Lords were agreed. The King could not be suffered to remain where he was. That one prince should fortify himself in Whitehall and the other in Saint James's, that there should be two hostile garrisons within an area of a hundred acres, was universally felt to be inexpedient. Such an arrangement could scarcely fail to produce suspicions, insults, and bickerings which might end in blood. The assembled Lords, therefore, thought it advisable that James should be sent out of London. Ham, which had been built and decorated by Lauderdale, on the banks of the Thames, out of the plunder of Scotland and the bribes of France, and which was regarded as the most luxurious of villas, was proposed as a convenient retreat. When the Lords had come to this conclusion, they requested the Prince to join them. Their opinion was then communicated to him by Halifax. William listened and approved. A short message to the King was drawn up. "Whom," said William, "shall we send with it?" "Ought it not," said Halifax, "to be conveyed by one of your Highness's officers?" "Nay, my Lord," answered the Prince; "by your favour, it is sent by the advice of your Lordships, and some of you ought to carry it." Then, without pausing to give time for remonstrance, he appointed Halifax, Shrewsbury, and Delamere to be the messengers.[1]

The resolution of the Lords appeared to be unani-

[1] Burnet, i. 800.; Clarendon's Diary, Dec. 17. 1688; Van Citters, Dec. $\frac{18}{28}$. 1688.

mous. But there were in the assembly those who by no means approved of the decision in which they affected to concur, and who wished to see the King treated with a severity which they did not venture openly to recommend. It is a remarkable fact that the chief of this party was a peer who had been a vehement Tory, and who afterwards died a Nonjuror, Clarendon. The rapidity, with which, at this crisis, he went backward and forward from extreme to extreme, might seem incredible to people living in quiet times, but will not surprise those who have had an opportunity of watching the course of revolutions. He knew that the asperity, with which he had, in the royal presence, censured the whole system of government, had given mortal offence to his old master. On the other hand he might, as the uncle of the Princesses, hope to be great and rich in the new world which was about to commence. The English colony in Ireland regarded him as a friend and patron; and he felt that on the confidence and attachment of that great interest much of his importance depended. To such considerations as these the principles, which he had, during his whole life, ostentatiously professed, now gave way. He repaired to the Prince's closet, and represented the danger of leaving the King at liberty. The Protestants of Ireland were in extreme peril. There was only one way to secure their estates and their lives; and that was to keep His Majesty close prisoner. It might not be prudent to shut him up in an English castle. But he might be sent across the sea and confined in the fortress of Breda till the affairs of the British Islands were settled. If the Prince were in possession of such a hostage, Tyrconnel would probably lay down the sword of state; and the English ascendency would be restored in Ireland without a blow.

If, on the other hand, James should escape to France and make his appearance at Dublin, accompanied by a foreign army, the consequences must be disastrous. William owned that there was great weight in these reasons: but it could not be. He knew his wife's temper; and he knew that she never would consent to such a step. Indeed it would not be for his own honour to treat his vanquished kinsman so ungraciously. Nor was it quite clear that generosity might not be the best policy. Who could say what effect such severity as Clarendon recommended might produce on the public mind of England? Was it impossible that the loyal enthusiasm, which the King's misconduct had extinguished, might revive as soon as it was known that he was within the walls of a foreign fortress? On these grounds William determined not to subject his father in law to personal restraint; and there can be little doubt that the determination was wise.[1]

James, while his fate was under discussion, remained at Whitehall, fascinated, as it seemed, by the greatness and nearness of the danger, and unequal to the exertion of either struggling or flying. In the evening news came that the Dutch had occupied Chelsea and Kensington. The King, however, prepared to go to rest as usual. The Coldstream Guards were on duty at the palace. They were commanded by William Earl of Craven, an aged man who, more than fifty years before, had been distinguished in war and love, who had led the forlorn hope at Creutznach with such courage that he had been patted on the shoulder by the great Gustavus, and who was believed to have won from a thousand rivals the heart of the unfortunate Queen of Bohemia.

[1] Burnet, i. 800.; Conduct of the Duchess of Marlborough; Mulgrave's Account of the Revolution. Clarendon says nothing of this under the proper date; but see his Diary, August 19. 1689.

Craven was now in his eightieth year; but time had not tamed his spirit.[1]

It was past ten o'clock when he was informed that three battalions of the Prince's foot, mingled with some troops of horse, were pouring down the long avenue of Saint James's Park, with matches lighted, and in full readiness for action. Count Solmes, who commanded the foreigners, said that his orders were to take military possession of the posts round Whitehall, and exhorted Craven to retire peaceably. Craven swore that he would rather be cut in pieces: but, when the King, who was undressing himself, learned what was passing, he forbade the stout old soldier to attempt a resistance which must have been ineffectual. By eleven the Coldstream Guards had withdrawn; and Dutch sentinels were pacing the rounds on every side of the palace. Some of the King's attendants asked whether he would venture to lie down surrounded by enemies. He answered that they could hardly use him worse than his own subjects had done, and, with the apathy of a man stupefied by disasters, went to bed and to sleep.[2]

The Dutch troops occupy Whitehall.

Scarcely was the palace again quiet when it was again roused. A little after midnight the three Lords arrived from Windsor. Middleton was called up to receive them. They informed him that they were charged with an errand which did not admit of delay. The King was awakened from his first slumber; and they were ushered into his bedchamber. They delivered into his hand the letter with which they had been entrusted, and informed him

Message from the Prince delivered to James.

[1] Harte's Life of Gustavus Adolphus.

[2] Clarke's Life of James, ii. 264. mostly from Orig. Mem.; Mulgrave's Account of the Revolution; Rapin de Thoyras. It must be remembered that in these events Rapin was himself an actor.

that the Prince would be at Westminster in a few hours, and that His Majesty would do well to set out for Ham before ten in the morning. James made some difficulties. He did not like Ham. It was a pleasant place in the summer, but cold and comfortless at Christmas, and was moreover unfurnished. Halifax answered that furniture should be instantly sent in. The three messengers retired, but were speedily followed by Middleton, who told them that the King would greatly prefer Rochester to Ham. They answered that they had not authority to accede to His Majesty's wish, but that they would instantly send off an express to the Prince, who was to lodge that night at Sion House. A courier started immediately, and returned before daybreak with William's consent. That consent, indeed, was most gladly given: for there could be no doubt that Rochester had been named because it afforded facilities for flight; and that James might fly was the first wish of his nephew.[1]

James sets out for Rochester.

On the morning of the eighteenth of December, a rainy and stormy morning, the royal barge was early at Whitehall stairs: and round it were eight or ten boats filled with Dutch soldiers. Several noblemen and gentlemen attended the King to the waterside. It is said, and may well be believed, that many tears were shed. For even the most zealous friend of liberty could scarcely have seen, unmoved, the sad and ignominious close of a dynasty which might have been so great. Shrewsbury did all in his power to soothe the fallen Sovereign. Even the bitter and vehement Delamere was softened. But it was observed that Halifax, who was generally distinguished by his tenderness to the vanquished, was, on this occasion, less

[1] Clarke's Life of James, ii. 265. Orig. Mem.; Mulgrave's Account of the Revolution; Burnet, i. 801.; Van Citters, Dec. $\frac{18}{28}$. 1688.

compassionate than his two colleagues. The mock embassy to Hungerford was doubtless still rankling in his mind.[1]

While the King's barge was slowly working its way on rough waves down the river, brigade after brigade of the Prince's troops marched into London from the west. It had been wisely determined that the duty of the capital should be chiefly done by the British soldiers in the service of the States General. The three English regiments were quartered in and round the Tower, the three Scotch regiments in Southwark.[2]

In defiance of the weather a great multitude assembled between Albemarle House and Saint James's Palace to greet the Prince. Every hat, every cane, was adorned with an orange riband. The bells were ringing all over London. Candles for an illumination were disposed in the windows. Faggots for bonfires were heaped up in the streets. William, however, who had no taste for crowds and shouting, took the road through the Park. Before nightfall he arrived at Saint James's in a light carriage, accompanied by Schomberg. In a short time all the rooms and staircases in the palace were thronged by those who came to pay their court. Such was the press, that men of the highest rank were unable to elbow their way into the presence chamber.[3] While Westminster was in this state of excitement, the Common Council was preparing at Guildhall an address of thanks and congratulation. The Lord Mayor was unable to preside. He had never held up his head since the Chancellor had been dragged into the justice room

Arrival of William at St. James's.

[1] Van Citters, Dec. $\frac{18}{28}$. 1688; Evelyn's Diary, same date; Clarke's Life of James, ii. 266, 267. Orig. Mem.

[2] Van Citters, Dec. $\frac{18}{28}$. 1688.

[3] Luttrell's Diary; Evelyn's Diary; Clarendon's Diary, Dec. 18. 1688; Revolution Politics.

in the garb of a collier. But the Aldermen and the other officers of the corporation were in their places. On the following day the magistrates of the City went in state to pay their duty to their deliverer. Their gratitude was eloquently expressed by their Recorder, Sir George Treby. Some princes of the House of Nassau, he said, had been the chief officers of a great republic. Others had worn the imperial crown. But the peculiar title of that illustrious line to the public veneration was this, that God had set it apart and consecrated it to the high office of defending truth and freedom against tyrants from generation to generation. On the same day all the prelates who were in town, Sancroft excepted, waited on the Prince in a body. Then came the clergy of London, the foremost men of their profession in knowledge, eloquence, and influence, with their bishop at their head. With them were mingled some eminent dissenting ministers, whom Compton, much to his honour, treated with marked courtesy. A few months earlier, or a few months later, such courtesy would have been considered by many Churchmen as treason to the Church. Even then it was but too plain to a discerning eye that the armistice to which the Protestant sects had been forced would not long outlast the danger from which it had sprung. About a hundred Nonconformist divines, resident in the capital, presented a separate address. They were introduced by Devonshire, and were received with every mark of respect and kindness. The lawyers paid their homage, headed by Maynard, who, at ninety years of age, was as alert and clearheaded as when he stood up in Westminster Hall to accuse Strafford. "Mr. Serjeant," said the Prince, "you must have survived all the lawyers of your standing."

"Yes, sir," said the old man, "and, but for your Highness, I should have survived the laws too." [1]

But, though the addresses were numerous and full of eulogy, though the acclamations were loud, though the illuminations were splendid, though Saint James's Palace was too small for the crowd of courtiers, though the theatres were every night, from the pit to the ceiling, one blaze of orange ribands, William felt that the difficulties of his enterprise were but beginning. He had pulled a government down. The far harder task of reconstruction was now to be performed. From the moment of his landing till he reached London he had exercised the authority which, by the laws of war, acknowledged throughout the civilised world, belongs to the commander of an army in the field. It was now necessary that he should exchange the character of a general for that of a magistrate; and this was no easy task. A single false step might be fatal; and it was impossible to take any step without offending prejudices and rousing angry passions.

He is advised to assume the crown by right of conquest.

Some of the Prince's advisers pressed him to assume the crown at once as his own by right of conquest, and then, as King, to send out, under his Great Seal, writs calling a Parliament. This course was strongly recommended by some eminent lawyers. It was, they said, the shortest way to what could otherwise be attained only through innumerable difficulties and disputes. It was in strict conformity with the auspicious precedent set after the battle of Bosworth by Henry the Seventh. It would also quiet the scruples which many respectable people felt

[1] Fourth Collection of Papers relating to the present juncture of affairs in England, 1688; Burnet, i. 802, 803.; Calamy's Life and Times of Baxter, chap. xiv.

as to the lawfulness of transferring allegiance from one ruler to another. Neither the law of England nor the Church of England recognised any right in subjects to depose a sovereign. But no jurist, no divine, had ever denied that a nation, overcome in war, might, without sin, submit to the decision of the God of battles. Thus, after the Chaldean conquest, the most pious and patriotic Jews did not think that they violated their duty to their native King by serving with loyalty the new master whom Providence had set over them. The three confessors, who had been marvellously preserved in the furnace, held high office in the province of Babylon. Daniel was minister successively of the Assyrian who subjugated Judah, and of the Persian who subjugated Assyria. Nay, Jesus himself, who was, according to the flesh, a prince of the house of David, had, by commanding his countrymen to pay tribute to Cæsar, pronounced that foreign conquest annuls hereditary right and is a legitimate title to dominion. It was therefore probable that great numbers of Tories, though they could not, with a clear conscience, choose a King for themselves, would accept, without hesitation, a King given to them by the event of war.[1]

On the other side, however, there were reasons which greatly preponderated. The Prince could not claim the crown as won by his sword without a gross violation of faith. In his Manifesto he had declared that he had no design of conquering England; that those who imputed to him such a design foully calumniated, not only himself, but the patriotic noblemen and gentlemen who had invited him over; that the force which he brought with him was evidently inadequate to an enterprise so arduous; and that it was his

[1] Burnet, i. 803.

full resolution to refer all the public grievances, and all his own pretensions, to a free Parliament. For no earthly object could it be right or wise that he should forfeit his word so solemnly pledged in the face of all Europe. Nor was it certain that, by calling himself a conqueror, he would have removed the scruples which made rigid Churchmen unwilling to acknowledge him as King. For, call himself what he might, all the world knew that he was not really a conqueror. It was notoriously a mere fiction to say that this great kingdom, with a mighty fleet on the sea, with a regular army of forty thousand men, and with a militia of a hundred and fifty thousand men, had been, without one siege or battle, reduced to the state of a province by fifteen thousand invaders. Such a fiction was not likely to quiet consciences really sensitive: but it could scarcely fail to gall the national pride, already sore and irritable. The English soldiers were in a temper which required the most delicate management. They were conscious that, in the late campaign, their part had not been brilliant. Captains and privates were alike impatient to prove that they had not given way before an inferior force from want of courage. Some Dutch officers had been indiscreet enough to boast, at a tavern over their wine, that they had driven the King's army before them. This insult had raised among the English troops a ferment which, but for the Prince's prompt interference, would probably have ended in a terrible slaughter.[1] What, in such circumstances, was likely to be the effect of a proclamation announcing that the commander of the foreigners considered the whole island as lawful prize of war?

It was also to be remembered that, by putting forth

[1] Gazette de France, $\frac{\text{Jan. 26.}}{\text{Feb. 5.}}$ 1689.

such a proclamation, the Prince would at once abrogate all the rights of which he had declared himself the champion. For the authority of a foreign conqueror is not circumscribed by the customs and statutes of the conquered nation, but is, by its own nature, despotic. Either, therefore, it was not competent to William to declare himself King, or it was competent to him to declare the Great Charter and the Petition of Right nullities, to abolish trial by jury, and to raise taxes without the consent of Parliament. He might, indeed, reestablish the ancient constitution of the realm. But, if he did so, he did so in the exercise of an arbitrary discretion. English liberty would thenceforth be held by a base tenure. It would be, not, as heretofore, an immemorial inheritance, but a recent gift which the generous master who had bestowed it might, if such had been his pleasure, have withheld.

William therefore righteously and prudently determined to observe the promises contained in his Declaration, and to leave to the legislature the office of settling the government. So carefully did he avoid whatever looked like usurpation that he would not, without some semblance of parliamentary authority, take upon himself even to convoke the Estates of the Realm, or to direct the executive administration during the elections. Authority strictly parliamentary there was none in the state: but it was possible to bring together, in a few hours, an assembly which would be regarded by the nation with a large portion of the respect due to a Parliament. One Chamber might be formed of the numerous Lords Spiritual and Temporal who were then in London, and another of old members of the House of Commons and of the magistrates of the City.

He calls together the Lords and the members of the Parliaments of Charles II.

The scheme was ingenious, and was promptly executed. The Peers were summoned to St. James's on the twenty-first of December. About seventy attended. The Prince requested them to consider the state of the country, and to lay before him the result of their deliberations. Shortly after appeared a notice inviting all gentlemen who had sate in the House of Commons during the reign of Charles the Second to attend His Highness on the morning of the twenty-sixth. The Aldermen of London were also summoned; and the Common Council was requested to send a deputation.[1]

It has often been asked, in a reproachful tone, why the invitation was not extended to the members of the Parliament which had been dissolved in the preceding year. The answer is obvious. One of the chief grievances of which the nation complained was the manner in which that Parliament had been elected. The majority of the burgesses had been returned by constituent bodies remodelled in a manner which was generally regarded as illegal, and which the Prince had, in his Declaration, condemned. James himself had, just before his downfall, consented to restore the old municipal franchises. It would surely have been the height of inconsistency in William, after taking up arms for the purpose of vindicating the invaded charters of corporations, to recognise persons chosen in defiance of those charters as the legitimate representatives of the towns of England.

On Saturday the twenty-second the Lords met in their own house. That day was employed in settling the order of proceeding. A clerk was appointed: and,

[1] History of the Desertion; Clarendon's Diary, Dec. 21. 1688; Burnet, i. 803. and Onslow's note.

as no confidence could be placed in any of the twelve Judges, some serjeants and barristers of great note were requested to attend, for the purpose of giving advice on legal points. It was resolved that on the Monday the state of the kingdom should be taken into consideration.[1]

The interval between the sitting of Saturday and the sitting of Monday was anxious and eventful. A strong party among the Peers still cherished the hope that the constitution and religion of England might be secured without the deposition of the King. This party resolved to move a solemn address to him, imploring him to consent to such terms as might remove the discontents and apprehensions which his past conduct had excited. Sancroft, who, since the return of James from Kent to Whitehall, had taken no part in public affairs, determined to come forth from his retreat on this occasion, and to put himself at the head of the Royalists. Several messengers were sent to Rochester with letters for the King. He was assured that his interests would be strenuously defended, if only he could, at this last moment, make up his mind to renounce designs abhorred by his people. Some respectable Roman Catholics followed him, in order to implore him, for the sake of their common faith, not to carry the vain contest further.[2]

The advice was good; but James was in no condition to take it. His understanding had always been dull and feeble; and, such as it was, womanish tremors and childish fancies now disabled him from using it. He was aware that his flight was the thing which his

[1] Clarendon's Diary, Dec. 21. 1688; Van Citters, same date.

[2] Clarendon's Diary, Dec. 21, 22. 1688; Clarke's Life of James, ii. 268. 270. Orig. Mem.

adherents most dreaded and which his enemies most desired. Even if there had been serious personal risk in remaining, the occasion was one on which he ought to have thought it infamous to flinch: for the question was whether he and his posterity should reign on an ancestral throne or should be vagabonds and beggars. But in his mind all other feelings had given place to a craven fear for his life. To the earnest entreaties and unanswerable arguments of the agents whom his friends had sent to Rochester, he had only one answer. His head was in danger. In vain he was assured that there was no ground for such an apprehension, that common sense, if not principle, would restrain his kinsman from incurring the guilt and shame of regicide and parricide, and that many, who never would consent to depose their Sovereign while he remained on English ground, would think themselves absolved from their allegiance by his desertion. Fright overpowered every other feeling. James determined to depart; and it was easy for him to do so. He was negligently guarded: all persons were suffered to repair to him: vessels ready to put to sea lay at no great distance; and their boats might come close to the garden of the house in which he was lodged. Had he been wise, the pains which his keepers took to facilitate his escape would have sufficed to convince him that he ought to stay where he was. In truth the snare was so ostentatiously exhibited that it could impose on nothing but folly bewildered by terror.

Flight of James from Rochester.

The arrangements were expeditiously made. On the evening of Saturday the twenty-second the King assured some of the gentlemen, who had been sent to him from London with intelligence and advice, that he would see them again in the morn-

ing. He went to bed, rose at dead of night, and, attended by Berwick, stole out at a back door, and went through the garden to the shore of the Medway. A small skiff was in waiting. Soon after the dawn of Sunday the fugitives were on board of a smack which was running down the Thames.[1]

That afternoon the tidings of the flight reached London. The King's adherents were confounded. The Whigs could not conceal their joy. The good news encouraged the Prince to take a bold and important step. He was informed that communications were passing between the French embassy and the party hostile to him. It was well known that at that embassy all the arts of corruption were well understood; and there could be little doubt that, at such a conjuncture, neither intrigues nor pistoles would be spared. Barillon was most desirous to remain a few days longer in London, and for that end omitted no art which could conciliate the victorious party. In the streets he quieted the populace, who looked angrily at his coach, by throwing money among them. At his table he publicly drank the health of the Prince of Orange. But William was not to be so cajoled. He had not, indeed, taken on himself to exercise regal authority: but he was a general: and, as such, he was not bound to tolerate, within the territory of which he had taken military occupation, the presence of one whom he regarded as a spy. Before that day closed Barillon was informed that he must leave England within twenty-four hours. He begged hard for a short delay: but minutes were precious; the order was repeated in more peremptory terms; and he unwillingly set off for Dover. That

[1] Clarendon, Dec. 28. 1688; Clarke's Life of James, ii. 271. 273. 275. Orig. Mem.

no mark of contempt and defiance might be omitted, he was escorted to the coast by one of his Protestant countrymen whom persecution had driven into exile. So bitter was the resentment excited by the French ambition and arrogance that even those Englishmen who were not generally disposed to take a favourable view of William's conduct loudly applauded him for retorting with so much spirit the insolence with which Lewis had, during many years, treated every court in Europe.[1]

Debates and resolutions of the Lords.

On Monday the Lords met again. Halifax was chosen to preside. The Primate was absent, the Royalists sad and gloomy, the Whigs eager and in high spirits. It was known that James had left a letter behind him. Some of his friends moved that it might be produced, in the faint hope that it might contain propositions which might furnish a basis for a happy settlement. On this motion the previous question was put and carried. Godolphin, who was known not to be unfriendly to his old master, uttered a few words which were decisive. "I have seen the paper," he said; "and I grieve to say that there is nothing in it which will give your Lordships any satisfaction." In truth it contained no expression of regret for past errors; it held out no hope that those errors would for the future be avoided; and it threw the blame of all that had happened on the malice of William and on the blindness of a nation deluded by the specious names of religion and property. None ventured to propose that a negotiation should be opened with a prince whom the most rigid discipline of adversity seemed only to have made more obstinate in wrong. Something was said about inquiring into the birth of the Prince of Wales: but the Whig peers treated the

[1] Van Citters, Jan. $\frac{1}{11}$. 1689; Witsen MS. quoted by Wagenaar, book lx.

suggestion with disdain. "I did not expect, my Lords," exclaimed Philip Lord Wharton, an old Roundhead, who had commanded a regiment against Charles the First at Edgehill, "I did not expect to hear anybody at this time of day mention the child who was called Prince of Wales; and I hope that we have now heard the last of him." After long discussion it was resolved that two addresses should be presented to William. One address requested him to take on himself provisionally the administration of the government; the other recommended that he should, by circular letters subscribed with his own hand, invite all the constituent bodies of the kingdom to send up representatives to Westminster. At the same time the Peers took upon themselves to issue an order banishing all Papists, except a few privileged persons, from London and the vicinity.[1]

The Lords presented their addresses to the Prince on the following day, without waiting for the issue of the deliberations of the commoners whom he had called together. It seems, indeed, that the hereditary nobles were disposed at this moment to be punctilious in asserting their dignity, and were unwilling to recognise a coordinate authority in an assembly unknown to the law. They conceived that they were a real House of Lords. The other Chamber they despised as only a mock House of Commons. William, however, wisely excused himself from coming to any decision till he had ascertained the sense of the gentlemen who had formerly been honoured with the confidence of the counties and towns of England.[2]

[1] Halifax's notes; Lansdowne MS. 255.; Clarendon's Diary, Dec. 24. 1688; London Gazette, Dec. 31.

[2] Van Citters, $\frac{\text{Dec. 25.}}{\text{Jan. 4}}$ $168\frac{8}{9}$.

The commoners who had been summoned met in Saint Stephen's Chapel, and formed a numerous assembly. They placed in the chair Henry Powle, who had represented Cirencester in several Parliaments, and had been eminent among the supporters of the Exclusion Bill.

Debates and resolutions of the commoners summoned by the Prince.

Addresses were proposed and adopted similar to those which the Lords had already presented. No difference of opinion appeared on any serious question; and some feeble attempts which were made to raise a debate on points of form were put down by the general contempt. Sir Robert Sawyer declared that he could not conceive how it was possible for the Prince to administer the government without some distinguishing title, such as Regent or Protector. Old Maynard, who, as a lawyer, had no equal, and who was also a politician versed in the tactics of revolutions, was at no pains to conceal his disdain for so puerile an objection, taken at a moment when union and promptitude were of the highest importance. "We shall sit here very long," he said, "if we sit till Sir Robert can conceive how such a thing is possible;" and the assembly thought the answer as good as the cavil deserved.[1]

The resolutions of the meeting were communicated to the Prince. He forthwith announced his determination to comply with the joint request of the two Chambers which he had called together, to issue letters summoning a Convention of the Estates of the Realm, and, till the Convention should meet, to take on himself the executive administration.[2]

A Convention called.

[1] The objector was designated in contemporary books and pamphlets only by his initials; and these were sometimes misinterpreted. Eachard attributes the cavil to Sir Robert Southwell. But I have little doubt that Oldmixon is right in putting it into the mouth of Sawyer.

[2] History of the Desertion; Life of William, 1703; Van Citters, $\frac{\text{Dec. 28.}}{\text{Jan. 7.}}$ $168\frac{8}{9}$.

Exertions of the Prince to restore order.

He had undertaken no light task. The whole machine of government was disordered. The Justices of the Peace had abandoned their functions. The officers of the revenue had ceased to collect the taxes. The army which Feversham had disbanded was still in confusion, and ready to break out into mutiny. The fleet was in a scarcely less alarming state. Large arrears of pay were due to the civil and military servants of the crown; and only forty thousand pounds remained in the Exchequer. The Prince addressed himself with vigour to the work of restoring order. He published a proclamation by which all magistrates were continued in office, and another containing orders for the collection of the revenue.[1] The new modelling of the army went rapidly on. Many of the noblemen and gentlemen who had been removed from the command of the English regiments were reappointed. A way was found of employing the thousands of Irish soldiers whom James had brought into England. They could not safely be suffered to remain in a country where they were objects of religious and national animosity. They could not safely be sent home to reinforce the army of Tyrconnel. It was therefore determined that they should be conveyed to the Continent, where they might, under the banners of the House of Austria, render indirect but effectual service to the cause of the English constitution and of the Protestant religion. Dartmouth was removed from his command; and the navy was conciliated by assurances that every sailor should speedily receive his due. The City of London undertook to extricate the Prince from his financial difficulties. The Common Council, by an unanimous vote, engaged to

[1] London Gazette, Jan. 3. 7. 168$\frac{8}{9}$.

find him two hundred thousand pounds. It was thought a great proof, both of the wealth and of the public spirit of the merchants of the capital, that, in forty-eight hours, the whole sum was raised on no security but the Prince's word. A few weeks before, James had been unable to procure a much smaller loan, though he had offered to pay higher interest, and to pledge valuable property.[1]

In a very few days the confusion which the invasion, the insurrection, the flight of James, and the suspension of all regular government had produced was at an end, and the kingdom wore again its accustomed aspect. There was a general sense of security. Even the classes which were most obnoxious to public hatred, and which had most reason to apprehend a persecution, were protected by the politic clemency of the conqueror. Persons deeply implicated in the illegal transactions of the late reign not only walked the streets in safety, but offered themselves as candidates for seats in the Convention. Mulgrave was received not ungraciously at St. James's. Feversham was released from arrest, and was permitted to resume the only office for which he was qualified, that of keeping the bank at the Queen Dowager's basset table. But no body of men had so much reason to feel grateful to William as the Roman Catholics. It would not have been safe to rescind formally the severe resolutions which the Peers had passed against the professors of a religion generally abhorred by the nation: but, by the prudence and humanity of the Prince, those resolutions were practically annulled. On his line of march from Torbay to London, he had given orders that no

His tolerant policy.

[1] London Gazette, Jan. 10. 17. 168$\frac{8}{9}$; Luttrell's Diary; Legge Papers; Van Citters, Jan. $\frac{1}{11}$. $\frac{4}{14}$. $\frac{11}{21}$. 1689; Ronquillo, Jan. $\frac{15}{25}$. $\frac{\text{Feb. 23.}}{\text{Mar. 5.}}$; Consultation of the Spanish Council of State, $\frac{\text{March 26.}}{\text{April 5.}}$

outrage should be committed on the persons or dwellings of Papists. He now renewed those orders, and directed Burnet to see that they were strictly obeyed. A better choice could not have been made; for Burnet was a man of such generosity and good nature, that his heart always warmed towards the unhappy; and at the same time his known hatred of Popery was a sufficient guarantee to the most zealous Protestants that the interests of their religion would be safe in his hands. He listened kindly to the complaints of the Roman Catholics, procured passports for those who wished to go beyond sea, and went himself to Newgate to visit the prelates who were imprisoned there. He ordered them to be removed to a more commodious apartment and supplied with every indulgence. He solemnly assured them that not a hair of their heads should be touched, and that, as soon as the Prince could venture to act as he wished, they should be set at liberty. The Spanish minister reported to his government, and, through his government, to the Pope, that no Catholic need feel any scruple of conscience on account of the late revolution in England, that for the danger to which the members of the true Church were exposed James alone was responsible, and that William alone had saved them from a sanguinary persecution.[1]

Satisfaction of Roman Catholic powers.

There was, therefore, little alloy to the satisfaction with which the princes of the House of Austria and the Sovereign Pontiff learned that the long vassalage of England was at an end.

[1] Burnet, i. 802.; Ronquillo, Jan. $\frac{2}{12}$. Feb. $\frac{8}{18}$. 1689. The originals of these despatches were entrusted to me by the kindness of the late Lady Holland and of the present Lord Holland. From the latter despatch I will quote a very few words: "La tema de S. M. Britanica á seguir imprudentes consejos perdió á los Catolicos aquella quietud en que les dexó Carlos segundo. V. E. asegure á su Santidad que mas sacaré del Principe para los Catolicos que pudiera sacar del Rey."

When it was known at Madrid that William was in the full career of success, a single voice in the Spanish Council of State faintly expressed regret that an event which, in a political point of view, was most auspicious, should be prejudicial to the interests of the true Church.[1] But the tolerant policy of the Prince soon quieted all scruples, and his elevation was seen with scarcely less satisfaction by the bigoted Grandees of Castile than by the English Whigs.

State of feeling in France.

With very different feelings had the news of this great revolution been received in France. The politics of a long, eventful, and glorious reign had been confounded in a day. England was again the England of Elizabeth and of Cromwell; and all the relations of all the states of Christendom were completely changed by the sudden introduction of this new power into the system. The Parisians could talk of nothing but what was passing in London. National and religious feeling impelled them to take the part of James. They knew nothing of the English constitution. They abominated the English Church. Our revolution appeared to them, not as the triumph of public liberty over despotism, but as a frightful domestic tragedy in which a venerable and pious Servius was hurled from his throne by a Tarquin, and crushed under the chariot wheels of a Tullia. They cried shame on the traitorous captains, execrated the unnatural

[1] On December $\frac{18}{28}$. 1688, the Admiral of Castile gave his opinion thus: "Esta materia es de calidad que no puede dexar de padecer nuestra sagrada religion ó el servicio de V. M.; porque, sí el Principe de Orange tiene buenos successos, nos aseguraremos de Franceses, pero peligrarà la religion." The Council was much pleased on February $\frac{18}{28}$. by a letter of the Prince, in which he promised "que los Catolicos que se portaren con prudencia no sean molestados, y gocen libertad de conciencia, por ser contra su dictamen el forzar ni castigar por esta razon à nadie."

daughters, and regarded William with a mortal loathing, tempered, however, by the respect which valour, capacity, and success seldom fail to inspire.[1] The Queen, exposed to the night wind and rain, with the infant heir of three crowns clasped to her breast, the King stopped, robbed, and outraged by ruffians, were objects of pity and of romantic interest to all France. But Lewis saw with peculiar emotion the calamities of the House of Stuart. All the selfish and all the generous parts of his nature were moved alike. After many years of prosperity he had at length met with a great check. He had reckoned on the support or neutrality of England. He had now nothing to expect from her but energetic and pertinacious hostility. A few weeks earlier he might not unreasonably have hoped to subjugate Flanders and to give law to Germany. At present he might think himself fortunate if he should be able to defend his own frontiers against a confederacy such as Europe had not seen during many ages. From this position, so new, so embarrassing, so alarming, nothing but a counter-revolution or a civil war in the British Islands could extricate him. He was therefore impelled by ambition and by fear to espouse the cause of the fallen dynasty. And it is but just to say that motives nobler than ambition or fear had a large share in determining his course. His heart was naturally compassionate; and this was an occasion which could not fail to call forth all his compassion. His situation had prevented his good feelings from fully developing themselves. Sympathy is rarely strong where there is a great inequality of condition; and he

[1] In the chapter of La Bruyère, entitled "Sur les Jugemens," is a passage which deserves to be read, as showing in what light our revolution appeared to a Frenchman of distinguished abilities.

was raised so high above the mass of his fellow creatures that their distresses excited in him only a languid pity, such as that with which we regard the sufferings of the inferior animals, of a famished redbreast or of an overdriven posthorse. The devastation of the Palatinate and the persecution of the Huguenots had therefore given him no uneasiness which pride and bigotry could not effectually soothe. But all the tenderness of which he was capable was called forth by the misery of a great King who had a few weeks ago been served on the knee by Lords, and who was now a destitute exile. With that tenderness was mingled, in the soul of Lewis, a not ignoble vanity. He would exhibit to the world a pattern of munificence and courtesy. He would show mankind what ought to be the bearing of a perfect gentleman in the highest station and on the greatest occasion; and, in truth, his conduct was marked by a chivalrous generosity and urbanity, such as had not embellished the annals of Europe since the Black Prince had stood behind the chair of King John at the supper on the field of Poitiers.

Reception of the Queen of England in France.

As soon as the news that the Queen of England was on the French coast had been brought to Versailles, a palace was prepared for her reception. Carriages and troops of guards were despatched to await her orders. Workmen were employed to mend the Calais road that her journey might be easy. Lauzun was not only assured that his past offences were forgiven for her sake, but was honoured with a friendly letter in the handwriting of Lewis. Mary was on the road towards the French court when news came that her husband had, after a rough voyage, landed safe at the little village of Ambleteuse. Persons of high rank were instantly despatched from Ver-

sailles to greet and escort him. Meanwhile Lewis, attended by his family and his nobility, went forth in state to receive the exiled Queen. Before his gorgeous coach went the Swiss halberdiers. On each side of it and behind it rode the body guards with cymbals clashing and trumpets pealing. After the King, in a hundred carriages each drawn by six horses, came the most splendid aristocracy of Europe, all feathers, ribands, jewels, and embroidery. Before the procession had gone far it was announced that Mary was approaching. Lewis alighted and advanced on foot to meet her. She broke forth into passionate expressions of gratitude. "Madam," said her host, "it is but a melancholy service that I am rendering you to day. I hope that I may be able hereafter to render you services greater and more pleasing." He embraced the little Prince of Wales, and made the Queen seat herself in the royal state coach on the right hand. The cavalcade then turned towards Saint Germains.

At Saint Germains, on the verge of a forest swarming with beasts of chase, and on the brow of a hill which looks down on the windings of the Seine, Francis the First had built a castle, and Henry the Fourth had constructed a noble terrace. Of the residences of the French kings none stood in a more salubrious air or commanded a fairer prospect. The huge size and venerable age of the trees, the beauty of the gardens, the abundance of the springs, were widely famed. Lewis the Fourteenth had been born there, had, when a young man, held his court there, had added several stately pavilions to the mansion of Francis, and had completed the terrace of Henry. Soon, however, the magnificent King conceived an inexplicable disgust for his birthplace. He quitted Saint Germains for Ver-

sailles, and expended sums almost fabulous in the vain attempt to create a paradise on a spot singularly sterile and unwholesome, all sand or mud, without wood, without water, and without game. Saint Germains had now been selected to be the abode of the royal family of England. Sumptuous furniture had been hastily sent in. The nursery of the Prince of Wales had been carefully furnished with everything that an infant could require. One of the attendants presented to the Queen the key of a superb casket which stood in her apartment. She opened the casket, and found in it six thousand pistoles.

Arrival of James at Saint Germains.

On the following day James arrived at Saint Germains. Lewis was already there to welcome him. The unfortunate exile bowed so low that it seemed as if he was about to embrace the knees of his protector. Lewis raised him, and embraced him with brotherly tenderness. The two Kings then entered the Queen's room. "Here is a gentleman," said Lewis to Mary, "whom you will be glad to see." Then, after entreating his guests to visit him next day at Versailles, and to let him have the pleasure of showing them his buildings, pictures, and plantations, he took the unceremonious leave of an old friend.

In a few hours the royal pair were informed that, as long as they would do the King of France the favour to accept of his hospitality, forty-five thousand pounds sterling a year would be paid them from his treasury. Ten thousand pounds sterling were sent for outfit.

The liberality of Lewis, however, was much less rare and admirable than the exquisite delicacy with which he laboured to soothe the feelings of his guests and to

lighten the almost intolerable weight of the obligations which he laid upon them. He who had hitherto, on all questions of precedence, been sensitive, litigious, insolent, who had been more than once ready to plunge Europe into war rather than concede the most frivolous point of etiquette, was now punctilious indeed, but punctilious for his unfortunate friends against himself. He gave orders that Mary should receive all the marks of respect that had ever been paid to his own deceased wife. A question was raised whether the Princes of the House of Bourbon were entitled to be indulged with chairs in the presence of the Queen. Such trifles were serious matters at the old court of France. There were precedents on both sides: but Lewis decided the point against his own blood. Some ladies of illustrious rank omitted the ceremony of kissing the hem of Mary's robe. Lewis remarked the omission, and noticed it in such a voice and with such a look that the whole peerage was ever after ready to kiss her shoe. When Esther, just written by Racine, was acted at Saint Cyr, Mary had the seat of honour. James was at her right hand. Lewis modestly placed himself on the left. Nay, he was well pleased that, in his own palace, an outcast living on his bounty should assume the title of King of France, should, as King of France, quarter the lilies with the English lions, and should, as King of France, dress in violet on days of court mourning.

The demeanour of the French nobility on public occasions was absolutely regulated by their sovereign: but it was beyond even his power to prevent them from thinking freely, and from expressing what they thought, in private circles, with the keen and delicate wit characteristic of their nation and of their order.

Their opinion of Mary was favourable. They found her person agreeable and her deportment dignified. They respected her courage and her maternal affection; and they pitied her ill fortune. But James they regarded with extreme contempt. They were disgusted by his insensibility, by the cool way in which he talked to every body of his ruin, and by the childish pleasure which he took in the pomp and luxury of Versailles. This strange apathy they attributed, not to philosophy or religion, but to stupidity and meanness of spirit, and remarked that nobody who had had the honour to hear His Britannic Majesty tell his own story could wonder that he was at Saint Germains and his son in law at Saint James's.[1]

State of feeling in the United Provinces.

In the United Provinces the excitement produced by the tidings from England was even greater than in France. This was the moment at which the Batavian federation reached the highest point of power and glory. From the day on which the expedition sailed, the anxiety of the whole Dutch nation had been intense. Never had there been such crowds in the churches. Never had the enthusiasm of the preachers been so ardent. The inhabitants of the Hague could not be restrained from insulting Albeville. His house was so closely beset by the populace, day and night, that scarcely any person ventured to visit him; and he was afraid that his chapel would be burned to the ground.[2] As mail after mail arrived with news of the Prince's progress, the spirits of his countrymen rose higher and higher; and when at length it was known that he had, on the invitation

[1] My account of the reception of James and his wife in France is taken chiefly from the letters of Madame de Sévigné and the Memoirs of Dangeau.

[2] Albeville to Preston, $\frac{\text{Nov. 28.}}{\text{Dec. 8.}}$ 1688, in the Mackintosh Collection.

of the Lords and of an assembly of eminent commoners, taken on himself the executive administration, a general cry of pride and joy rose from all the Dutch factions. An extraordinary mission was, with great speed, despatched to congratulate him. Dykvelt, whose adroitness and intimate knowledge of English politics made his assistance, at such a conjuncture, peculiarly valuable, was one of the Ambassadors; and with him was joined Nicholas Witsen, a Burgomaster of Amsterdam, who seems to have been selected for the purpose of proving to all Europe that the long feud between the House of Orange and the chief city of Holland was at an end. On the eighth of January Dykvelt and Witsen made their appearance at Westminster. William talked to them with a frankness and an effusion of heart which seldom appeared in his conversations with Englishmen. His first words were, "Well, and what do our friends at home say now?" In truth, the only applause by which his stoical nature seems to have been strongly moved was the applause of his dear native country. Of his immense popularity in England he spoke with cold disdain, and predicted, too truly, the reaction which followed. "Here," said he, "the cry is all Hosannah today, and will, perhaps, be Crucify tomorrow."[1]

On the following day the first members of the Convention were chosen. The City of London led the

[1] "'T is hier nu Hosanna: maar 't zal, veelligt, haast Kruist hem, kruist hem, zyn." Witsen, MS. in Wagenaar, book lxi. It is an odd coincidence that, a very few years before, Richard Duke, a Tory poet, once well known, but now scarcely remembered, except by Johnson's biographical sketch, had used exactly the same illustration about James:

"Was not of old the Jewish rabble's cry,
Hosannah first, and after crucify?"
The Review.

Despatch of the Dutch Ambassadors Extraordinary, Jan. $\frac{8}{18}$. 1689; Van Citters, same date.

way, and elected, without any contest, four great merchants who were zealous Whigs. The King and his adherents had hoped that many returning officers would treat the Prince's letter as a nullity; but the hope was disappointed. The elections went on rapidly and smoothly. There were scarcely any contests. For the nation had, during more than a year, been kept in constant expectation of a Parliament. Writs, indeed, had been issued and recalled. Some constituent bodies had, under those writs, actually proceeded to the choice of representatives. There was scarcely a county in which the gentry and yeomanry had not, many months before, fixed upon candidates, good Protestants, whom no exertions must be spared to carry, in defiance of the King and of the Lord Lieutenant; and these candidates were now generally returned without opposition.

Election of members to serve in the Convention.

The Prince gave strict orders that no person in the public service should, on this occasion, practice those arts which had brought so much obloquy on the late government. He especially directed that no soldiers should be suffered to appear in any town where an election was going on.[1] His admirers were able to boast, and his enemies seem not to have been able to deny, that the sense of the constituent bodies was fairly taken. It is true that he risked little. The party which was attached to him was triumphant, enthusiastic, full of life and energy. The party from which alone he could expect serious opposition was disunited and disheartened, out of humour with itself, and still more out of humour with its natural chief. A great majority, therefore, of the shires and boroughs returned Whig members.

[1] London Gazette, Jan. 7. 168⅞.

Affairs of Scotland.

It was not over England alone that William's guardianship now extended. Scotland had risen on her tyrants. All the regular soldiers by whom she had long been held down had been summoned by James to his help against the Dutch invaders, with the exception of a very small force, which, under the command of the Duke of Gordon, a great Roman Catholic Lord, garrisoned the Castle of Edinburgh. Every mail which had gone northward during the eventful month of November had carried news which stirred the passions of the oppressed Scots. While the event of the military operations was still doubtful, there were disturbances at Edinburgh, and those disturbances became more formidable after James had retreated from Salisbury. Great crowds assembled at first by night, and then by broad daylight. Popes were publicly burned: loud shouts were raised for a free Parliament: placards were stuck up setting prices on the heads of the ministers of the crown. Among those ministers Perth, as filling the great place of Chancellor, as standing high in the royal favour, as an apostate from the reformed faith, and as the man who had first introduced the thumbscrew into the jurisprudence of his country, was the most detested. His nerves were weak: his spirit was abject; and the only courage which he possessed was that evil courage which braves infamy, and which looks steadily on the torments of others. His post, at such a time, was at the head of the Council board: but his heart failed him; and he determined to take refuge at his country seat from the danger which, as he judged by the looks and cries of the fierce and resolute populace of Edinburgh, was not remote. A strong guard escorted him safe to Castle Drummond: but scarcely had he departed when the

city rose up. A few troops tried to suppress the insurrection, but were overpowered. The palace of Holyrood, which had been turned into a Roman Catholic seminary and printing house, was stormed and sacked. Huge heaps of Popish books, beads, crucifixes, and pictures were burned in the High Street. In the midst of the agitation came down the tidings of the King's flight. The members of the government gave up all thought of contending with the popular fury, and changed sides with a promptitude then common among Scottish politicians. The Privy Council by one proclamation ordered that all Papists should be disarmed, and by another invited Protestants to muster for the defence of pure religion. The nation had not waited for the call. Town and country were already up in arms for the Prince of Orange. Nithisdale and Clydesdale were the only regions in which there was the least chance that the Roman Catholics would make head; and both Nithisdale and Clydesdale were soon occupied by bands of armed Presbyterians. Among the insurgents were some fierce and moody men who had formerly disowned Argyle, and who were now equally eager to disown William. His Highness, they said, was plainly a malignant. There was not a word about the Covenant in his Declaration. The Dutch were a people with whom no true servant of the Lord would unite. They consorted with Lutherans; and a Lutheran was as much a child of perdition as a Jesuit. The general voice of the kingdom, however, effectually drowned the growl of this hateful faction.[1]

The commotion soon reached the neighbourhood of

[1] The Sixth Collection of Papers, 1689; Wodrow, III. xii. 4. App. 150, 151.; Faithful Contendings Displayed; Burnet, i. 804.

Castle Drummond. Perth found that he was no longer safe among his own servants and tenants. He gave himself up to an agony as bitter as that into which his merciless tyranny had often thrown better men. He wildly tried to find consolation in the rites of his new Church. He importuned his priests for comfort, prayed, confessed, and communicated: but his faith was weak; and he owned that, in spite of all his devotions, the strong terrors of death were upon him. At this time he learned that he had a chance of escaping on board of a ship which lay off Brentisland. He disguised himself as well as he could, and, after a long and difficult journey by unfrequented paths over the Ochill mountains, which were then deep in snow, he succeeded in embarking: but, in spite of all his precautions, he had been recognised, and the alarm had been given. As soon as it was known that the cruel renegade was on the waters, and that he had gold with him, pursuers, inflamed at once by hatred and by avarice, were on his track. A skiff, commanded by an old buccaneer, overtook the flying vessel and boarded her. Perth was dragged out of the hold on deck in woman's clothes, stripped, hustled, and plundered. Bayonets were held to his breast. Begging for life with unmanly cries, he was hurried to the shore and flung into the common gaol of Kirkaldy. Thence, by order of the Council over which he had lately presided, and which was filled with men who had been partakers in his guilt, he was removed to Stirling Castle. It was on a Sunday, during the time of public worship, that he was conveyed under a guard to his place of confinement: but even rigid Puritans forgot the sanctity of the day. The churches poured

forth their congregations as the torturer passed by, and the noise of threats, execrations, and screams of hatred accompanied him to the gate of his prison.[1]

Several eminent Scotsmen were in London when the Prince arrived there; and many others now hastened thither to pay their court to him. On the seventh of January he requested them to attend him at Whitehall. The assemblage was large and respectable. The Duke of Hamilton and his eldest son, the Earl of Arran, the chiefs of a house of almost regal dignity, appeared at the head of the procession. They were accompanied by thirty Lords and about eighty gentlemen of note. William desired them to consult together, and to let him know in what way he could best promote the welfare of their country. He then withdrew, and left them to deliberate unrestrained by his presence. They repaired to the Council chamber, and put Hamilton into the chair. Though there seems to have been little difference of opinion, their debates lasted three days, a fact which is sufficiently explained by the circumstance that Sir Patrick Hume was one of the debaters. Arran ventured to recommend a negotiation with the King. But this motion was ill received by the mover's father and by the whole assembly, and did not even find a seconder. At length resolutions were carried closely resembling the resolutions which the English Lords and Commoners had presented to the Prince a few days before. He was requested to call together a Convention of the Estates of Scotland, to fix the fourteenth of March for the day of meeting, and, till that day, to take on himself the civil and military administration. To this request he acceded; and

[1] Perth to Lady Errol, Dec. 29. 1688; to Melfort, Dec. 21. 1688; Sixth Collection of Papers, 1689.

thenceforth the government of the whole island was in his hands.[1]

State of parties in England.

The decisive moment approached; and the agitation of the public mind rose to the height. Knots of politicians were whispering and consulting in every part of London. The coffeehouses were in a ferment. The presses were hard at work. Of the pamphlets which appeared at that time, enough may still be collected to form several volumes; and from those pamphlets it is not difficult to gather a correct notion of the state of parties.

There was a very small faction which wished to recall James without stipulations. There was also a very small faction which wished to set up a commonwealth, and to entrust the administration to a council of state under the presidency of the Prince of Orange. But these extreme opinions were generally held in abhorrence. Nineteen twentieths of the nation consisted of persons in whom love of hereditary monarchy and love of constitutional freedom were combined, though in different proportions, and who were equally opposed to the total abolition of the kingly office and to the unconditional restoration of the King.

But, in the wide interval which separated the bigots who still clung to the doctrines of Filmer from the enthusiasts who still dreamed the dreams of Harrington, there was room for many shades of opinion. If we neglect minute subdivisions, we shall find that the great majority of the nation and of the Convention was divided into four bodies. Three of these bodies consisted of Tories. The Whig party formed the fourth.

The amity of the Whigs and Tories had not survived

[1] Burnet, i. 805.; Sixth Collection of Papers, 1689.

the peril which had produced it. On several occasions, during the Prince's march from the West, dissension had appeared among his followers. While the event of his enterprise was doubtful, that dissension had, by his skilful management, been easily quieted. But, from the day on which he entered Saint James's palace in triumph, such management could no longer be practised. His victory, by relieving the nation from the strong dread of Popish tyranny, had deprived him of half his influence. Old antipathies, which had slept when Bishops were in the Tower, when Jesuits were at the Council board, when loyal clergymen were deprived of their bread by scores, when loyal gentlemen were put out of the commission of the peace by hundreds, were again strong and active. The Royalist shuddered at the thought that he was allied with all that from his youth up he had most hated, with old parliamentary Captains who had stormed his country house, with old parliamentary Commissioners who had sequestrated his estate, with men who had plotted the Rye House butchery and headed the Western rebellion. That beloved Church, too, for whose sake he had, after a painful struggle, broken through his allegiance to the throne, was she really in safety? Or had he rescued her from one enemy only that she might be exposed to another? The Popish priests, indeed, were in exile, in hiding, or in prison. No Jesuit or Benedictine who valued his life now dared to show himself in the habit of his order. But the Presbyterian and Independent teachers went in long procession to salute the chief of the government, and were as graciously received as the true successors of the Apostles. Some schismatics avowed the hope that every fence which excluded them from ecclesiastical

preferment would soon be levelled; that the Articles would be softened down; that the Liturgy would be garbled; that Christmas would cease to be a feast; that Good Friday would cease to be a fast; that canons on whom no Bishop had ever laid his hand would, without the sacred vestment of white linen, distribute, in the choirs of Cathedrals, the eucharistic bread and wine to communicants lolling on benches. The Prince, indeed, was not a fanatical Presbyterian; but he was at best a Latitudinarian. He had no scruple about communicating in the Anglican form; but he cared not in what form other people communicated. His wife, it was to be feared, had imbibed too much of his spirit. Her conscience was under the direction of Burnet. She heard preachers of different Protestant sects. She had recently said that she saw no essential difference between the Church of England and the other reformed Churches.[1] It was necessary, therefore, that the Cavaliers should, at this conjuncture, follow the example set by their fathers in 1641, should draw off from Roundheads and sectaries, and should, in spite of all the faults of the hereditary monarch, uphold the cause of hereditary monarchy.

The body which was animated by these sentiments was large and respectable. It included about one half of the House of Lords, about one third of the House of Commons, a majority of the country gentlemen, and at least nine tenths of the clergy; but it was torn by dissensions, and beset on every side by difficulties.

Sherlock's plan.

One section of this great party, a section which was especially strong among divines, and of which Sherlock was the chief organ, wished that a negotiation should be opened with James, and that he

[1] Albeville, Nov. $\frac{9}{19}$. 1688.

should be invited to return to Whitehall on such conditions as might fully secure the civil and ecclesiastical constitution of the realm.[1] It is evident that this plan, though strenuously supported by the clergy, was altogether inconsistent with the doctrines which the clergy had been teaching during many years. It was, in truth, an attempt to make a middle way where there was no room for a middle way, to effect a compromise between two things which do not admit of compromise, resistance and nonresistance. The Tories had formerly taken their stand on the principle of nonresistance. But that ground most of them had now abandoned, and were not disposed again to occupy. The Cavaliers of England had, as a class, been so deeply concerned, directly or indirectly, in the late rising against the King, that they could not, for very shame, talk at that moment about the sacred duty of obeying Nero; nor, indeed, were they disposed to recall the prince under whose misgovernment they had suffered so much, without exacting from him terms which might make it impossible for him again to abuse his power. They were, therefore, in a false position. Their old theory, sound or unsound, was at least complete and coherent. If that theory were sound, the King ought to be immediately invited back, and permitted, if such were his pleasure, to put Seymour and Danby, the Bishop of London and the Bishop of Bristol, to death for high treason, to reestablish the Ecclesiastical Commission, to fill the Church with Popish dignitaries, and to place the army under the command of Popish officers. But if, as the Tories themselves now seem to confess, that theory was unsound, why treat with the King? If it

[1] See the pamphlet entitled Letter to a Member of the Convention, and the answer, 1689; Burnet, i. 809.

was admitted that he might lawfully be excluded till he gave satisfactory guarantees for the security of the constitution in Church and State, it was not easy to deny that he might lawfully be excluded for ever. For what satisfactory guarantee could he give? How was it possible to draw up an Act of Parliament in language clearer than the language of the Acts of Parliament which required that the Dean of Christ Church should be a Protestant? How was it possible to put any promise into words stronger than those in which James had repeatedly declared that he would strictly respect the legal rights of the Anglican clergy? If law or honour could have bound him, he would never have been forced to fly from his kingdom. If neither law nor honour could bind him, could he safely be permitted to return?

It is probable, however, that, in spite of these arguments, a motion for opening a negotiation with James would have been made in the Convention, and would have been supported by the great body of Tories, had he not been, on this, as on every other, occasion, his own worst enemy. Every post which arrived from Saint Germains brought intelligence which damped the ardour of his adherents. He did not think it worth his while to feign regret for his past errors, or to promise amendment. He put forth a manifesto, telling his people that it had been his constant care to govern them with justice and moderation, and that they had been cheated into ruin by imaginary grievances.[1] The effect of his folly and obstinacy was that those who were most desirous to see him restored to his throne on fair conditions felt that, by proposing at that moment to treat

[1] Letter to the Lords of the Council, Jan. $\frac{4}{14}$. 168$\frac{8}{9}$; Clarendon's Diary, Jan. $\frac{9}{19}$.

with him, they should injure the cause which they wished to serve. They therefore determined to coalesce with another body of Tories of whom Sancroft was the chief. Sancroft fancied that he had found out a device by which provision might be made for the government of the country without recalling James, and yet without despoiling him of his crown. This device was a Regency. The most uncompromising of those divines who had inculcated the doctrine of passive obedience had never maintained that such obedience was due to a babe or to a madman. It was universally acknowledged that, when the rightful sovereign was intellectually incapable of performing his office, a deputy might be appointed to act in his stead, and that any person who should resist the deputy, and should plead as an excuse for doing so the command of a prince who was in the cradle, or who was raving, would justly incur the penalties of rebellion. Stupidity, perverseness, and superstition, — such was the reasoning of the Primate, — had made James as unfit to rule his dominions as any child in swaddling clothes, or as any maniac who was grinning and chattering in the straw of Bedlam. That course must therefore be taken which had been taken when Henry the Sixth was an infant, and again when he became lethargic. James could not be King in effect: but he must still continue to be King in semblance. Writs must still run in his name. His image and superscription must still appear on the coin and on the Great Seal. Acts of Parliament must still be called from the years of his reign. But the administration must be taken from him and confided to a Regent named by the Estates of the Realm. In this way, Sancroft gravely maintained, the people would remain true to their allegiance: the oaths of fealty which they

Sancroft's plan.

had sworn to their King would be strictly fulfilled; and the most orthodox Churchmen might, without any scruple of conscience, take office under the Regent.[1]

The opinion of Sancroft had great weight with the whole Tory party, and especially with the clergy. A week before the day for which the Convention had been summoned, a grave party assembled at Lambeth Palace, heard prayers in the chapel, dined with the Primate, and then consulted on the state of public affairs. Four suffragans of the Archbishop, who had shared his perils and his glory in the preceding summer, were present. The Earls of Clarendon and Ailesbury represented the Tory laity. The unanimous sense of the meeting appeared to be that those who had taken the oath of allegiance to James might justifiably withdraw their obedience from him, but could not

[1] It seems incredible that any man should really have been imposed upon by such nonsense. I therefore think it right to quote Sancroft's words, which are still extant in his own handwriting: —

"The political capacity or authority of the King, and his name in the government, are perfect and cannot fail; but his person being human and mortal, and not otherwise privileged than the rest of mankind, is subject to all the defects and failings of it. He may therefore be incapable of directing the government and dispensing the public treasure, &c. either by absence, by infancy, lunacy, deliracy, or apathy, whether by nature or casual infirmity, or lastly, by some invincible prejudices of mind, contracted and fixed by education and habit, with unalterable resolutions superinduced, in matters wholly inconsistent and incompatible with the laws, religion, peace, and true policy of the kingdom. In all these cases (I say) there must be some one or more persons appointed to supply such defect, and vicariously to him, and by his power and authority, to direct public affairs. And this done, I say further, that all proceedings, authorities, commissions, grants, &c. issued as formerly, are legal and valid to all intents, and the people's allegiance is the same still, their oaths and obligations no way thwarted. . . . . So long as the government moves by the King's authority, and in his name, all those sacred ties and settled forms of proceedings are kept, and no man's conscience burthened with anything he needs scruple to undertake." — Tanner MSS.; Doyly's Life of Sancroft. It was not altogether without reason that the creatures of James made themselves merry with the good Archbishop's English.

with a safe conscience call any other by the name of King.[1]

Thus two sections of the Tory party (a section which looked forward to an accommodation with James, and a section which was opposed to any such accommodation,) agreed in supporting the plan of Regency. But a third section, which, though not very numerous, had great weight and influence, recommended a very different plan. The leaders of this small band were Danby and the Bishop of London in the House of Lords, and Sir Robert Sawyer in the House of Commons. They conceived that they had found out a way of effecting a complete revolution under strictly legal forms. It was contrary to all principle, they said, that the King should be deposed by his subjects; nor was it necessary to depose him. He had himself, by his flight, abdicated his power and dignity. A demise had actually taken place. All constitutional lawyers held that the throne of England could not be one moment vacant. The next heir had therefore succeeded. Who, then, was the next heir? As to the infant who had been carried into France, his entrance into the world had been attended by many suspicious circumstances. It was due to the other members of the royal family and to the nation that all doubts should be cleared up. An investigation had been solemnly demanded, in the name of the Princess of Orange, by her husband, and would have been instituted if the parties who were accused of fraud had not taken a course which, in any ordinary case, would have been considered as a decisive proof of guilt. They had not chosen to await the issue of a solemn parliamentary proceeding: they had stolen away into a foreign coun-

Danby's plan.

[1] Evelyn, Jan. 15. 168⅞.

try: they had carried with them the child: they had carried with them all those French and Italian women of the bedchamber who, if there had been foul play, must have been privy to it, and who ought therefore to have been subjected to a rigorous cross examination. To admit the boy's claim without inquiry was impossible; and those who called themselves his parents had made inquiry impossible. Judgment must therefore go against him by default. If he was wronged, he was wronged, not by the nation, but by those whose strange conduct at the time of his birth had justified the nation in demanding investigation, and who had then avoided investigation by flight. He might therefore, with perfect equity, be considered as a pretender. And thus the crown had legally devolved on the Princess of Orange. She was actually Queen Regnant. The Houses had nothing to do but to proclaim her. She might, if such were her pleasure, make her husband her first minister, and might even, with the consent of Parliament, bestow on him the title of King.

The persons who preferred this scheme to any other were few; and it was certain to be opposed, both by all who still bore any good will to James, and by all the adherents of William. Yet Danby, confident in his own knowledge of parliamentary tactics, and well aware how much, when great parties are nearly balanced, a small flying squadron can effect, was not without hopes of being able to keep the event of the contest in suspense till both Whigs and Tories, despairing of complete victory, and afraid of the consequences of delay, should suffer him to act as umpire. Nor is it impossible that he might have succeeded if his efforts had been seconded, nay, if they had not been counteracted, by her whom he wished to raise to the height of human

greatness. Quicksighted as he was and versed in affairs, he was altogether ignorant of the character of Mary, and of the feeling with which she regarded her husband; nor was her old preceptor, Compton, better informed. William's manners were dry and cold; his constitution was infirm, and his temper by no means bland; he was not a man who would commonly be thought likely to inspire a fine young woman of twenty-six with a violent passion. It was known that he had not always been strictly constant to his wife; and tale-bearers had reported that she did not live happily with him. The most acute politicians therefore never suspected that, with all his faults, he had obtained such an empire over her heart as princes the most renowned for their success in gallantry, Francis the First and Henry the Fourth, Lewis the Fourteenth and Charles the Second, had never obtained over the heart of any woman, and that the three kingdoms of her forefathers were valuable in her estimation chiefly because, by bestowing them on him, she could prove to him the intensity and disinterestedness of her affection. Danby, in profound ignorance of her sentiments, assured her that he would defend her rights, and that, if she would support him, he hoped to place her alone on the throne.[1]

The course of the Whigs, meanwhile, was simple and consistent. Their doctrine was that the foundation of our government was a contract expressed on one side by the oath of allegiance, and on the other by the coronation oath, and that the duties imposed by this contract were mutual. They held that a sovereign who grossly abused his power might law- The Whig plan.

[1] Clarendon's Diary, Dec. 24. 1688; Burnet, i. 819.; Proposals humbly offered in behalf of the Princess of Orange, Jan. 28. 168$\frac{8}{9}$.

fully be withstood and dethroned by his people. That James had grossly abused his power was not disputed; and the whole Whig party was ready to pronounce that he had forfeited it. Whether the Prince of Wales was supposititious, was a point not worth discussing. There were now far stronger reasons than any which could be drawn from the circumstances of his birth for excluding him from the throne. A child, brought to the royal couch in a warming pan, might possibly prove a good King of England. But there could be no such hope for a child educated by a father who was the most stupid and obstinate of tyrants, in a foreign country, the seat of despotism and superstition; in a country where the last traces of liberty had disappeared; where the States General had ceased to meet; where parliaments had long registered without one remonstrance the most oppressive edicts of the sovereign; where valour, genius, learning, seemed to exist only for the purpose of aggrandising a single man; where adulation was the main business of the press, the pulpit, and the stage; and where one chief subject of adulation was the barbarous persecution of the Reformed Church. Was the boy likely to learn, under such tuition and in such a situation, respect for the institutions of his native land? Could it be doubted that he would be brought up to be the slave of the Jesuits and the Bourbons, and that he would be, if possible, more bitterly prejudiced than any preceding Stuart against the laws of England?

Nor did the Whigs think that, situated as the country then was, a departure from the ordinary rule of succession was in itself an evil. They were of opinion that, till that rule had been broken, the doctrines of indefeasible hereditary right and passive obedience would be pleasing to the court, would be inculcated by the

clergy, and would retain a strong hold on the public mind. The notion would still prevail that the kingly office is the ordinance of God in a sense different from that in which all government is his ordinance. It was plain that, till this superstition was extinct, the constitution could never be secure. For a really limited monarchy cannot long exist in a society which regards monarchy as something divine, and the limitations as mere human inventions. Royalty, in order that it might exist in perfect harmony with our liberties, must be unable to show any higher or more venerable title than that by which we hold our liberties. The King must be henceforth regarded as a magistrate, a great magistrate indeed and highly to be honoured, but subject, like all other magistrates, to the law, and deriving his power from heaven in no other sense than that in which the Lords and the Commons may be said to derive their power from heaven. The best way of effecting this salutary change would be to interrupt the course of descent. Under sovereigns who would consider it as little short of high treason to preach non-resistance and the patriarchal theory of government, under sovereigns whose authority, springing from resolutions of the two Houses, could never rise higher than its source, there would be little risk of oppression such as had compelled two generations of Englishmen to rise in arms against two generations of Stuarts. On these grounds the Whigs were prepared to declare the throne vacant, to fill it by election, and to impose on the prince of their choice such conditions as might secure the country against misgovernment.

The time for the decision of these great questions had now arrived. At break of day, on the twenty-second of January, the House of Commons

Meeting of the Convention.

was crowded with knights and burgesses. On the benches appeared many faces which had been well known in that place during the reign of Charles the Second, but had not been seen there under his successor. Most of those Tory squires, and of those needy retainers of the court, who had been returned in multitudes to the Parliament of 1685, had given place to the men of the old country party, the men who had driven the Cabal from power, who had carried the Habeas Corpus Act, and who had sent up the Exclusion Bill to the Lords. Among them was Powle, deeply read in the history and law of Parliament, and distinguished by the species of eloquence which is required when grave questions are to be solemnly brought under the notice of senates; and Sir Thomas Littleton, versed in European politics, and gifted with a vehement and piercing logic which had often, when, after a long sitting, the candles had been lighted, roused the languishing House, and decided the event of the debate. There, too, was William Sacheverell, an orator whose great parliamentary abilities were, many years later, a favourite theme of old men who lived to see the conflicts of Walpole and Pulteney.[1] With these eminent persons was joined Sir Robert Clayton, the wealthiest merchant of London, whose palace in the Old Jewry surpassed in splendour the aristocratical mansions of Lincoln's Inn Fields and Covent Garden, whose villa among the Surrey hills was described as a garden of Eden, whose banquets vied with those of Kings, and whose judicious munificence, still attested by numerous public monuments, had obtained for him in the annals of the City a place second only to that of Gresham. In the Parliament which met

Leading members of the House of Commons.

[1] Burnet, i. 389., and the notes of Speaker Onslow.

at Oxford in 1681, Clayton had, as member for the capital, and at the request of his constituents, moved for leave to bring in the Bill of Exclusion, and had been seconded by Lord Russell. In 1685 the City, deprived of its franchises and governed by the creatures of the court, had returned four Tory representatives. But the old charter had now been restored; and Clayton had been again chosen by acclamation.[1] Nor must John Birch be passed over. He had begun life as a carter, but had, in the civil wars, left his team, had turned soldier, had risen to the rank of Colonel in the army of the Commonwealth, had, in high fiscal offices, shown great talents for business, had sate many years in Parliament, and, though retaining to the last the rough manners and plebeian dialect of his youth, had, by strong sense and mother wit, gained the ear of the Commons, and was regarded as a formidable opponent by the most accomplished debaters of his time.[2] These were the most conspicuous among the veterans who now, after a long seclusion, returned to public life. But they were all speedily thrown into the shade by two younger Whigs, who, on this great day, took their seats for the first time, who soon rose to the highest honours of the state, who weathered together the fiercest storms of faction, and who, having been long and widely renowned as statesmen, as orators, and as munificent patrons of genius and learning, died, within a few months of each other, soon after the accession of the House of Brunswick. These were Charles Montague and John Somers.

One other name must be mentioned, a name then

[1] Evelyn's Diary, Sept. 26. 1672, Oct. 12. 1679, July 13. 1700; Seymour's Survey of London.

[2] Burnet, i. 388.; and Speaker Onslow's note.

known only to a small circle of philosophers, but now pronounced beyond the Ganges and the Mississippi with reverence exceeding that which is paid to the memory of the greatest warriors and rulers. Among the crowd of silent members appeared the majestic forehead and pensive face of Isaac Newton. The renowned University on which his genius had already begun to impress a peculiar character, still plainly discernible after the lapse of more than a hundred and sixty years, had sent him to the Convention; and he sate there, in his modest greatness, the unobtrusive but unflinching friend of civil and religious freedom.

Choice of a Speaker.

The first act of the Commons was to choose a Speaker; and the choice which they made indicated in a manner not to be mistaken their opinion touching the great questions which they were about to decide. Down to the very eve of the meeting, it had been understood that Seymour would be placed in the chair. He had formerly sate there during several years. He had great and various titles to consideration; descent, fortune, knowledge, experience, eloquence. He had long been at the head of a powerful band of members from the Western counties. Though a Tory, he had in the last Parliament headed, with conspicuous ability and courage, the opposition to Popery and arbitrary power. He had been among the first gentlemen who had repaired to the Dutch head quarters at Exeter, and had been the author of that association by which the Prince's adherents had bound themselves to stand or fall together. But, a few hours before the Houses met, a rumour was spread that Seymour was against declaring the throne vacant. As soon, therefore, as the benches had filled, the Earl of Wiltshire, who represented Hampshire, stood up, and proposed that Powle

should be Speaker. Sir Vere Fane, member for Kent, seconded the motion. A plausible objection might have been raised; for it was known that a petition was about to be presented against Powle's return: but the general cry of the House called him to the chair; and the Tories thought it prudent to acquiesce.[1] The mace was then laid on the table; the list of members was called over; and the names of the defaulters were noted.

Meanwhile the Peers, about a hundred in number, had met, had chosen Halifax to be their Speaker, and had appointed several eminent lawyers to perform the functions which, in regular Parliaments, belong to the Judges. There was, in the course of that day, frequent communication between the Houses. They joined in requesting that the Prince would continue to administer the government till he should hear further from them, in expressing to him their gratitude for the deliverance which he, under God, had wrought for the nation, and in directing that the thirty-first of January should be observed as a day of thanksgiving for that deliverance.[2]

Thus far no difference of opinion had appeared: but both sides were preparing for the conflict. The Tories were strong in the Upper House, and weak in the Lower; and they knew that, at such a conjuncture, the House which should be the first to come to a resolution would have a great advantage over the other. There was not the least chance that the Commons would send up to the Lords a vote in favour of the plan of Regency: but, if such a vote were sent down from the Lords to the Commons, it was not absolutely impossible that many even of the Whig representatives of the people

[1] Van Citters, $\frac{\text{Jan. 22.}}{\text{Feb. 1.}}$ 1689; Grey's Debates.

[2] Lords' and Commons' Journals, Jan. 22. 1688; Van Citters and Clarendon's Diary of the same date.

might be disposed to acquiesce rather than take the grave responsibility of causing discord and delay at a crisis which required union and expedition. The Commons had determined that, on Monday the twenty-eighth of January, they would take into consideration the state of the nation. The Tory Lords therefore proposed, on Friday the twenty-fifth, to enter instantly on the great business for which they had been called together. But their motives were clearly discerned and their tactics frustrated by Halifax, who, ever since his return from Hungerford, had seen that the settlement of the government could be effected on Whig principles only, and who had therefore, for the time, allied himself closely with the Whigs. Devonshire moved that Tuesday the twenty-ninth should be the day. "By that time," he said with more truth than discretion, "we may have some lights from below which may be useful for our guidance." His motion was carried; but his language was severely censured by some of his brother peers as derogatory to their order.[1]

Debate on the state of the nation.

On the twenty-eighth the Commons resolved themselves into a committee of the whole House. A member who had, more than thirty years before, been one of Cromwell's Lords, Richard Hampden, son of the illustrious leader of the Roundheads, and father of the unhappy man who had, by large bribes and degrading submissions, narrowly escaped with life from the vengeance of James, was placed in the chair, and the great debate began.

It was soon evident that an overwhelming majority considered James as no longer King. Gilbert Dolben, son of the late Archbishop of York, was the first who declared himself to be of that opinion. He was sup-

[1] Lords' Journals, Jan. 25. 168⅔; Clarendon's Diary, Jan. 23. 25.

ported by many members, particularly by the bold and vehement Wharton, by Sawyer, whose steady opposition to the dispensing power had, in some measure, atoned for old offences, by Maynard, whose voice, though so feeble with age that it could not be heard on distant benches, still commanded the respect of all parties, and by Somers, whose luminous eloquence and varied stores of knowledge were on that day exhibited, for the first time, within the walls of Parliament. The unblushing forehead and voluble tongue of Sir William Williams were found on the same side. Already he had been deeply concerned in the excesses both of the worst of oppositions and of the worst of governments. He had persecuted innocent Papists and innocent Protestants. He had been the patron of Oates and the tool of Petre. His name was associated with seditious violence which was remembered with regret and shame by all respectable Whigs, and with freaks of despotism abhorred by all respectable Tories. How men live under such infamy it is not easy to understand: but even such infamy was not enough for Williams. He was not ashamed to attack the fallen master to whom he had hired himself out for work which no honest man in the Inns of Court would undertake, and from whom he had, within six months, accepted a baronetcy as the reward of servility.

Only three members ventured to oppose themselves to what was evidently the general sense of the assembly. Sir Christopher Musgrave, a Tory gentleman of great weight and ability, hinted some doubts. Heneage Finch let fall some expressions which were understood to mean that he wished a negotiation to be opened with the King. This suggestion was so ill received that he made haste to explain it away. He protested that he

had been misapprehended. He was convinced that, under such a prince, there could be no security for religion, liberty, or property. To recall King James, or to treat with him, would be a fatal course; but many who would never consent that he should exercise the regal power had conscientious scruples about depriving him of the royal title. There was one expedient which would remove all difficulties, a Regency. This proposition found so little favour that Finch did not venture to demand a division. Richard Fanshaw, Viscount Fanshaw of the kingdom of Ireland, said a few words in behalf of James, and recommended an adjournment: but the recommendation was met by a general outcry. Member after member stood up to represent the importance of despatch. Every moment, it was said, was precious: the public anxiety was intense: trade was suspended. The minority sullenly submitted, and suffered the predominant party to take its own course.

What that course would be was not perfectly clear. For the majority was made up of two classes. One class consisted of eager and vehement Whigs, who, if they had been able to take their own course, would have given to the proceedings of the Convention a decidedly revolutionary character. The other class admitted that a revolution was necessary, but regarded it as a necessary evil, and wished to disguise it, as much as possible, under the show of legitimacy. The former class demanded a distinct recognition of the right of subjects to dethrone bad princes. The latter class desired to rid the country of one bad prince, without promulgating any doctrine which might be abused for the purpose of weakening the just and salutary authority of future monarchs. The former class dwelt chiefly on the King's misgovernment; the latter on his flight.

The former class considered him as having forfeited his crown; the latter as having resigned it. It was not easy to draw up any form of words which would please all whose assent it was important to obtain; but at length, out of many suggestions offered from different quarters, a resolution was framed which gave general satisfaction. It was moved that King James the Second, having endeavoured to subvert the constitution of the kingdom by breaking the original contract between King and people, and, by the advice of Jesuits and other wicked persons, having violated the fundamental laws, and having withdrawn himself out of the kingdom, had abdicated the government, and that the throne had thereby become vacant.

Resolution declaring the throne vacant.

This resolution has been many times subjected to criticism as minute and severe as was ever applied to any sentence written by man: and perhaps there never was a sentence written by man which would bear such criticism less. That a King by grossly abusing his power may forfeit it is true. That a King, who absconds without making any provision for the administration, and leaves his people in a state of anarchy, may, without any violent straining of language, be said to have abdicated his functions is also true. But no accurate writer would affirm that long continued misgovernment and desertion, added together, make up an act of abdication. It is evident too that the mention of the Jesuits and other evil advisers of James weakens, instead of strengthening, the case against him. For it is a well known maxim of English law that, when a king is misled by pernicious counsel, his counsellors, and not himself, ought to be held accountable for his errors. It is idle, however, to examine these memorable words as

we should examine a chapter of Aristotle or of Hobbes. Such words are to be considered, not as words, but as deeds. If they effect that which they are intended to effect, they are rational, though they may be contradictory. If they fail of attaining their end, they are absurd, though they carry demonstration with them. Logic admits of no compromise. The essence of politics is compromise. It is therefore not strange that some of the most important and most useful political instruments in the world should be among the most illogical compositions that ever were penned. The object of Somers, of Maynard, and of the other eminent men who shaped this celebrated motion was, not to leave to posterity a model of definition and partition, but to make the restoration of a tyrant impossible, and to place on the throne a sovereign under whom law and liberty might be secure. This object they attained by using language which, in a philosophical treatise, would justly be reprehended as inexact and confused. They cared little whether their major agreed with their conclusion, if the major secured two hundred votes, and the conclusion two hundred more. In fact the one beauty of the resolution is its inconsistency. There was a phrase for every subdivision of the majority. The mention of the original contract gratified the disciples of Sidney. The word abdication conciliated politicians of a more timid school. There were doubtless many fervent Protestants who were pleased with the censure cast on the Jesuits. To the real statesman the single important clause was that which declared the throne vacant; and, if that clause could be carried, he cared little by what preamble it might be introduced. The force which was thus united made all resistance hopeless. The motion was adopted by the Committee without a division. It was ordered

that the report should be instantly made. Powle returned to the chair: the mace was laid on the table: Hampden brought up the resolution: the House instantly agreed to it, and ordered him to carry it to the Lords.[1]

On the following morning the Lords assembled early. The benches both of the spiritual and of the temporal peers were crowded. Hampden appeared at the bar, and put the resolution of the Commons into the hands of Halifax. The Upper House then resolved itself into a committee; and Danby took the chair. It is sent up to the Lords.

The discussion was soon interrupted by the reappearance of Hampden with another message. The House resumed and was informed that the Commons had just voted it inconsistent with the safety and welfare of this Protestant nation to be governed by a Popish King. To this resolution, irreconcilable as it obviously was with the doctrine of indefeasible hereditary right, the Peers gave an immediate and unanimous assent. The principle which was thus affirmed has always, down to our own time, been held sacred by all Protestant statesmen, and has never been considered by any reasonable Roman Catholic as objectionable. If, indeed, our sovereigns were, like the Presidents of the United States, mere civil functionaries, it would not be easy to vindicate such a restriction. But the headship of the English Church is annexed to the English crown; and there is no intolerance in saying that a Church ought not to be subjected to a head who regards her as schismatical and heretical.[2]

[1] Commons' Journals, Jan. 28. 168$\frac{8}{9}$; Grey's Debates; Van Citters, $\frac{\text{Jan. 29.}}{\text{Feb. 8.}}$ If the report in Grey's Debates be correct, Van Citters must have been misinformed as to Sawyer's speech.

[2] Lords' and Commons' Journals, Jan. 29. 168$\frac{8}{9}$.

Debate in the Lords on the plan of Regency.

After this short interlude the Lords again went into committee. The Tories insisted that their plan should be discussed before the vote of the Commons which declared the throne vacant was considered. This was conceded to them; and the question was put whether a Regency, exercising kingly power during the life of James, in his name, would be the best expedient for preserving the laws and liberties of the nation?

The contest was long and animated. The chief speakers in favour of a Regency were Rochester and Nottingham. Halifax and Danby led the other side. The Primate, strange to say, did not make his appearance, though earnestly importuned by the Tory peers to place himself at their head. His absence drew on him many contumelious censures; nor have even his eulogists been able to find any explanation of it which raises his character.[1] The plan of Regency was his own. He had, a few days before, in a paper written with his own hand, pronounced that plan to be clearly the best that could be adopted. The deliberations of the Lords who supported that plan had been carried on under his roof. His situation made it his clear duty to declare publicly what he thought. Nobody can suspect him of personal cowardice or of vulgar cupidity. It was probably from a nervous fear of doing wrong that, at this great conjuncture, he did nothing: but he should have known that, situated as he was, to do nothing was to do wrong. A man who is too scrupulous to take on himself a grave responsibility at an important crisis ought to be too scrupulous to accept the place of first minister of the Church and first peer of the realm.

[1] Clarendon's Diary, Jan. 21. 168$\frac{8}{9}$; Burnet, i. 810.; Doyly's Life of Sancroft.

It is not strange, however, that Sancroft's mind should have been ill at ease; for he could hardly be blind to the obvious truth that the scheme which he had recommended to his friends was utterly inconsistent with all that he and his brethren had been teaching during many years. That the King had a divine and indefeasible right to the regal power, and that the regal power, even when most grossly abused, could not, without sin, be resisted, was the doctrine in which the Anglican Church had long gloried. Did this doctrine then really mean only that the King had a divine and indefeasible right to have his effigy and name cut on a seal which was to be daily employed in despite of him for the purpose of commissioning his enemies to levy war on him, and of sending his friends to the gallows for obeying him? Did the whole duty of a good subject consist in using the word King? If so, Fairfax and Cromwell at Naseby had performed all the duty of good subjects. For Charles had been designated as King even by the generals who commanded against him. Nothing in the conduct of the Long Parliament had been more severely blamed by the Church than the ingenious device of using his name against himself. Every one of her ministers had been required to sign a declaration condemning as traitorous the fiction by which the authority of the sovereign had been separated from his person.[1] Yet this traitorous fiction was now considered by the Primate and by many of his suffragans as the only basis on which they could, in strict conformity with Christian principles, erect a government.

The distinction which Sancroft had borrowed from

[1] See the Act of Uniformity.

the Roundheads of the preceding generation subverted from the foundation that system of politics which the Church and the Universities pretended to have learned from Saint Paul. The Holy Spirit, it had been a thousand times repeated, had commanded the Romans to be subject to Nero. The meaning of the precept now appeared to be only that the Romans were to call Nero Augustus. They were perfectly at liberty to chase him beyond the Euphrates, to leave him a pensioner on the bounty of the Parthians, to withstand him by force if he attempted to return, to punish all who aided him or corresponded with him, and to transfer the Tribunitian power and the Consular power, the Presidency of the Senate and the command of the Legions, to Galba or Vespasian.

The analogy which the Archbishop imagined that he had discovered between the case of a wrongheaded King and the case of a lunatic King will not bear a moment's examination. It was plain that James was not in that state of mind in which, if he had been a country gentleman or a merchant, any tribunal would have held him incapable of executing a contract or a will. He was of unsound mind only as all bad Kings are of unsound mind; as Charles the First had been of unsound mind when he went to seize the five members; as Charles the Second had been of unsound mind when he concluded the treaty of Dover. If this sort of mental unsoundness did not justify subjects in withdrawing their obedience from princes, the plan of a Regency was evidently indefensible. If this sort of mental unsoundness did justify subjects in withdrawing their obedience from princes, the doctrine of nonresistance was completely given up; and all that any moderate Whig had ever contended for was fully admitted.

As to the oath of allegiance about which Sancroft and his disciples were so anxious, one thing at least is clear, that, whoever might be right, they were wrong. The Whigs held that, in the oath of allegiance, certain conditions were implied, that the King had violated these conditions, and that the oath had therefore lost its force. But, if the Whig doctrine were false, if the oath were still binding, could men of sense really believe that they escaped the guilt of perjury by voting for a Regency? Could they affirm that they bore true allegiance to James while they were, in defiance of his protestations made before all Europe, authorising another person to receive the royal revenues, to summon and prorogue Parliaments, to create Dukes and Earls, to name Bishops and Judges, to pardon offenders, to command the forces of the state, and to conclude treaties with foreign powers? Had Pascal been able to find, in all the folios of the Jesuitical casuists, a sophism more contemptible than that which now, as it seemed, sufficed to quiet the consciences of the fathers of the Anglican Church?

Nothing could be more evident than that the plan of Regency could be defended only on Whig principles. Between the rational supporters of that plan and the majority of the House of Commons there could be no dispute as to the question of right. All that remained was a question of expediency. And would any statesman seriously contend that it was expedient to constitute a government with two heads, and to give to one of those heads regal power without regal dignity, and to the other regal dignity without regal power? It was notorious that such an arrangement, even when made necessary by the infancy or insanity of a prince, had serious disadvantages. That times of Regency were

times of weakness, of trouble and of disaster, was a truth proved by the whole history of England, of France, and of Scotland, and had almost become a proverb. Yet, in a case of infancy or of insanity, the King was at least passive. He could not actively counterwork the Regent. What was now proposed was that England should have two first magistrates, of ripe age and sound mind, waging with each other an irreconcilable war. It was absurd to talk of leaving James merely the kingly name, and depriving him of all the kingly power. For the name was a part of the power. The word King was a word of conjuration. It was associated in the minds of many Englishmen with the idea of a mysterious character derived from above, and in the minds of almost all Englishmen with the idea of legitimate and venerable authority. Surely, if the title carried with it such power, those who maintained that James ought to be deprived of all power could not deny that he ought to be deprived of the title.

And how long was the anomalous government planned by the genius of Sancroft to last? Every argument which could be urged for setting it up at all might be urged with equal force for retaining it to the end of time. If the boy who had been carried into France was really born of the Queen, he would hereafter inherit the divine and indefeasible right to be called King. The same right would very probably be transmitted from Papist to Papist through the whole of the eighteenth and nineteenth centuries. Both the Houses had unanimously resolved that England should not be governed by a Papist. It might well be, therefore, that, from generation to generation, Regents would continue to administer the government in the name of vagrant

and mendicant Kings. There was no doubt that the Regents must be appointed by Parliament. The effect, therefore, of this contrivance, a contrivance intended to preserve unimpaired the sacred principle of hereditary monarchy, would be that the monarchy would become really elective.

Another unanswerable reason was urged against Sancroft's plan. There was in the statute book a law which had been passed soon after the close of the long and bloody contest between the Houses of York and Lancaster, and which had been framed for the purpose of averting calamities such as the alternate victories of those Houses had brought on the nobility and gentry of the realm. By this law it was provided that no person should, by adhering to a King in possession, incur the penalties of treason. When the regicides were brought to trial after the Restoration, some of them insisted that their case lay within the equity of this act. They had obeyed, they said, the government which was in possession, and were therefore not traitors. The Judges admitted that this would have been a good defence if the prisoners had acted under the authority of an usurper who, like Henry the Fourth and Richard the Third, bore the regal title, but declared that such a defence could not avail men who had indicted, sentenced, and executed one who, in the indictment, in the sentence, and in the death warrant, was designated as King. It followed, therefore, that whoever should support a Regent in opposition to James would run great risk of being hanged, drawn, and quartered, if ever James should recover supreme power; but that no person could, without such a violation of law as Jeffreys himself would hardly venture to commit, be punished for siding with a King who was reigning, though wrong-

fully, at Whitehall, against a rightful King who was in exile at Saint Germains.[1]

It should seem that these arguments admit of no reply; and they were doubtless urged with force by Danby, who had a wonderful power of making every subject which he treated clear to the dullest mind, and by Halifax, who, in fertility of thought and brilliancy of diction, had no rival among the orators of that age. Yet so numerous and powerful were the Tories in the Upper House that, notwithstanding the weakness of their case, the defection of their leader, and the ability of their opponents, they very nearly carried the day. A hundred Lords divided. Forty-nine voted for a Regency, fifty-one against it. In the minority were the natural children of Charles, the brothers in law of James, the Dukes of Somerset and Ormond, the Archbishop of York and eleven Bishops. No prelate voted in the majority except Compton and Trelawney.[2]

It was near nine in the evening before the House rose. The following day was the thirtieth of January, the anniversary of the death of Charles the First. The great body of the Anglican clergy had, during many years, thought it a sacred duty to inculcate on that day the doctrines of nonresistance and passive obedience. Their old sermons were now of little use; and many divines were even in doubt whether they could venture to read the whole Liturgy. The Lower House had de-

[1] Stat. 2 Hen. 7. c. 1.: Lord Coke's Institutes, part iii. chap. i.; Trial of Cook for high treason, in the Collection of State Trials; Burnet, i. 813. and Swift's note.

[2] Lords' Journals, Jan. 29. 168$\frac{8}{9}$; Clarendon's Diary; Evelyn's Diary; Van Citters; Eachard's History of the Revolution; Burnet, i. 813.; History of the Reestablishment of the Government, 1689. The numbers of Contents and Not Contents are not given in the journals, and are differently reported by different writers. I have followed Clarendon, who took the trouble to make out lists of the majority and minority.

clared that the throne was vacant. The Upper had not yet expressed any opinion. It was therefore not easy to decide whether the prayers for the sovereign ought to be used. Every officiating minister took his own course. In most of the churches of the capital the petitions for James were omitted: but at Saint Margaret's, Sharp, Dean of Norwich, who had been requested to preach before the Commons, not only read to their faces the whole service as it stood in the book, but, before his sermon, implored, in his own words, a blessing on the King, and, towards the close of his discourse, declaimed against the Jesuitical doctrine that princes might lawfully be deposed by their subjects. The Speaker, that very afternoon, complained to the House of this affront. "You pass a vote one day," he said; "and on the next day it is contradicted from the pulpit in your own hearing." Sharp was strenuously defended by the Tories, and had friends even among the Whigs: for it was not forgotten that he had incurred serious danger in the evil times by the courage with which, in defiance of the royal injunction, he had preached against Popery. Sir Christopher Musgrave very ingeniously remarked that the House had not ordered the resolution which declared the throne vacant to be published. Sharp, therefore, was not only not bound to know anything of that resolution, but could not have taken notice of it without a breach of privilege for which he might have been called to the bar and reprimanded on his knees. The majority felt that it was not wise at that conjuncture to quarrel with the clergy; and the subject was suffered to drop.[1]

[1] Grey's Debates; Evelyn's Diary; Life of Archbishop Sharp, by his son; Apology for the New Separation, in a letter to Dr. John Sharp, Archbishop of York, 1691.

While the Commons were discussing Sharp's sermon, the Lords had again gone into a committee on the state of the nation, and had ordered the resolution which pronounced the throne vacant to be read clause by clause.

The first expression on which a debate arose was that which recognised the original contract between King and people. It was not to be expected that the Tory peers would suffer a phrase which contained the quintessence of Whiggism to pass unchallenged. A division took place; and it was determined by fifty-three votes to forty-six that the words should stand.

The severe censure passed by the Commons on the administration of James was next considered, and was approved without one dissentient voice. Some verbal objections were made to the proposition that James had abdicated the government. It was urged that he might more correctly be said to have deserted it. This amendment was adopted, it should seem, with scarcely any debate, and without a division. By this time it was late; and the Lords again adjourned.[1]

Schism between the Whigs and the followers of Danby.

Up to this moment the small body of peers which was under the guidance of Danby had acted in firm union with Halifax and the Whigs. The effect of this union had been that the plan of Regency had been rejected, and the doctrine of the original contract affirmed. The proposition that James had ceased to be King had been the rallying point of the two parties which had made up the majority. But from that point their path diverged. The next question to be decided was whether the throne was vacant; and this was a question not merely verbal, but of grave practical importance. If the throne was

[1] Lords' Journals, Jan. 30. 168⅘; Clarendon's Diary.

vacant, the Estates of the Realm might place William in it. If it was not vacant, he could succeed to it only after his wife, after Anne, and after Anne's posterity.

It was, according to the followers of Danby, an established maxim that our country could not be, even for a moment, without a rightful prince. The man might die; but the magistrate was immortal. The man might abdicate; but the magistrate was irremoveable. If, these politicians said, we once admit that the throne is vacant, we admit that it is elective. The sovereign whom we may place on it will be a sovereign, not after the English, but after the Polish, fashion. Even if we choose the very person who would reign by right of birth, still that person will reign not by right of birth, but in virtue of our choice, and will take as a gift what ought to be regarded as an inheritance. That salutary reverence with which the blood royal and the order of primogeniture have hitherto been regarded will be greatly diminished. Still more serious will the evil be, if we not only fill the throne by election, but fill it with a prince who has doubtless the qualities of a great and good ruler, and who has wrought a wonderful deliverance for us, but who is not first nor even second in the order of succession. If we once say that merit, however eminent, shall be a title to the crown, we disturb the very foundations of our polity, and furnish a precedent of which every ambitious warrior or statesman who may have rendered any great service to the public will be tempted to avail himself. This danger we avoid if we logically follow out the principles of the constitution to their consequences. There has been a demise of the crown. At the instant of the demise the next heir became our lawful sovereign. We consider the Princess of Orange as next heir; and we hold that she ought,

without any delay, to be proclaimed, what she already is, our Queen.

The Whigs answered that it was idle to apply ordinary rules to a country in a state of revolution, that the great question now depending was not to be decided by the saws of pedantic Templars, and that, if it were to be so decided, such saws might be quoted on one side as well as the other. If it were a legal maxim that the throne could never be vacant, it was also a legal maxim that a living man could have no heir. James was still living. How then could the Princess of Orange be his heir? The truth was that the laws of England had made full provision for the succession when the power of a sovereign and his natural life terminated together, but had made no provision for the very rare cases in which his power terminated before the close of his natural life; and with one of those very rare cases the Convention had now to deal. That James no longer filled the throne both Houses had pronounced. Neither common law nor statute law designated any person as entitled to fill the throne between his demise and his decease. It followed that the throne was vacant, and that the Houses might invite the Prince of Orange to fill it. That he was not next in order of birth was true: but this was no disadvantage: on the contrary, it was a positive recommendation. Hereditary monarchy was a good political institution, but was by no means more sacred than other good political institutions. Unfortunately, bigoted and servile theologians had turned it into a religious mystery, almost as awful and as incomprehensible as transubstantiation itself. To keep the institution, and yet to get rid of the abject and noxious superstitions with which it had of late years been associated and which had made it a curse instead of a

blessing to society, ought to be the first object of English statesmen; and that object would be best attained by slightly deviating for a time from the general rule of descent, and then returning to it.

Many attempts were made to prevent an open breach between the party of the Prince and the party of the Princess. A great meeting was held at the Earl of Devonshire's House, and the dispute was warm. Halifax was the chief speaker for William, Danby for Mary. Of the mind of Mary Danby knew nothing. She had been some time expected in London, but had been detained in Holland, first by masses of ice which had blocked up the rivers, and, when the thaw came, by strong westerly winds. Had she arrived earlier the dispute would probably have been at once quieted. Halifax on the other side had no authority to say anything in William's name. The Prince, true to his promise that he would leave the settlement of the government to the Convention, had maintained an impenetrable reserve, and had not suffered any word, look, or gesture, indicative either of satisfaction or of displeasure, to escape him. One of his countrymen, who had a large share of his confidence, had been invited to the meeting, and was earnestly pressed by the Peers to give them some information. He long excused himself. At last he so far yielded to their urgency as to say, "I can only guess at His Highness's mind. If you wish to know what I guess, I guess that he would not like to be his wife's gentleman usher: but I know nothing." "I know something now, however," said Danby. "I know enough, and too much." He then departed; and the assembly broke up.[1]

Meeting at the Earl of Devonshire's.

[1] Dartmouth's note on Burnet, i. 393. Dartmouth says that it was from Fagel that the Lords extracted the hint. This was a slip of the pen very

On the thirty-first of January the debate which had terminated thus in private was publicly renewed in the House of Peers. That day had been fixed for the national thanksgiving. An office had been drawn up for the occasion by several Bishops, among whom were Ken and Sprat. It is perfectly free both from the adulation and from the malignity by which such compositions were in that age too often deformed, and sustains, better perhaps than any occasional service which has been framed during two centuries, a comparison with that great model of chaste, lofty, and pathetic eloquence, the Book of Common Prayer. The Lords went in the morning to Westminster Abbey. The Commons had desired Burnet to preach before them at Saint Margaret's. He was not likely to fall into the same error which had been committed in the same place on the preceding day. His vigorous and animated discourse doubtless called forth the loud hums of his auditors. It was not only printed by command of the House, but was translated into French for the edification of foreign Protestants.[1] The day closed with the festivities usual on such occasions. The whole town shone brightly with fireworks and bonfires: the roar of guns and the pealing of bells lasted till the night was far spent: but, before the lights were extinct and the streets silent, an event had taken place which threw a damp on the public joy.

The Peers had repaired from the Abbey to their

pardonable in a hasty marginal note; but Dalrymple and others ought not to have copied so palpable a blunder. Fagel died in Holland, on the 5th of December 1688, when William was at Salisbury and James at Whitehall. The real person was, I suppose, Zulestein or Dykvelt.

[1] Both the service and Burnet's sermon are still to be found in our great libraries, and will repay the trouble of perusal.

house, and had resumed the discussion on the state of the nation. The last words of the resolution of the Commons were taken into consideration; and it soon became clear that the majority was not disposed to assent to those words. To near fifty Lords who held that the regal title still belonged to James were now added seven or eight who held that it had already devolved on Mary. The Whigs, finding themselves outnumbered, tried to compromise the dispute. They proposed to omit the words which pronounced the throne vacant, and simply to declare the Prince and Princess King and Queen. It was manifest that such a declaration implied, though it did not expressly affirm, all that the Tories were unwilling to concede. For nobody could pretend that William had succeeded to the regal office by right of birth. To pass a resolution acknowledging him as King was therefore an act of election; and how could there be an election without a vacancy? The proposition of the Whig Lords was rejected by fifty-two votes to forty-seven. The question was then put whether the throne was vacant. The contents were only forty-one: the noncontents fifty-five. Of the minority thirty-six protested.[1]

Debate in the Lords on the question whether the throne was vacant.

Majority for the negative.

During the two following days London was in an unquiet and anxious state. The Tories began to hope that they might be able again to bring forward their favourite plan of Regency with better success. Perhaps the Prince himself, when he found that he had no chance of wearing the crown, might prefer Sancroft's scheme to Danby's. It was better doubtless to be a King than to be a Regent: but it was better to be a Regent than to be a gentleman usher.

Agitation in London.

[1] Lords' Journals, Jan. 31. 168⅞.

On the other side the lower and fiercer class of Whigs, the old emissaries of Shaftesbury, the old associates of College, began to stir in the City. Crowds assembled in Palace Yard, and held threatening language. Lord Lovelace, who was suspected of having encouraged these assemblages, informed the Peers that he was charged with a petition requesting them instantly to declare the Prince and Princess of Orange King and Queen. He was asked by whom the petition was signed. "There are no hands to it yet," he answered; "but, when I bring it here next, there shall be hands enough." This menace alarmed and disgusted his own party. The leading Whigs were, in truth, even more anxious than the Tories that the deliberations of the Convention should be perfectly free, and that it should not be in the power of any adherent of James to allege that either House had acted under force. A petition, similar to that which had been entrusted to Lovelace, was brought into the House of Commons, but was contemptuously rejected. Maynard was foremost in protesting against the attempt of the rabble in the streets to overawe the Estates of the Realm. William sent for Lovelace, expostulated with him strongly, and ordered the magistrates to act with vigour against all unlawful assemblies.[1] Nothing in the history of our revolution is more deserving of admiration and of imitation than the manner in which the two parties in the Convention, at the very moment at which their disputes ran highest, joined like one man to resist the dictation of the mob of the capital.

[1] Van Citters, Feb. $\frac{5}{15}$. 1689; Clarendon's Diary, Feb. 2. The story is greatly exaggerated in the work entitled Revolution Politics, an eminently absurd book, yet of some value as a record of the foolish reports of the day. Grey's Debates.

But, though the Whigs were fully determined to maintain order and to respect the freedom of debate, they were equally determined to make no concession. On Saturday the second of February the Commons, without a division, resolved to adhere to their resolution as it originally stood. James, as usual, came to the help of his enemies. A letter from him to the Convention had just arrived in London. It had been transmitted to Preston by the apostate Melfort, who was now high in favour at Saint Germains. The name of Melfort was an abomination to every Churchman. That he was still a confidential minister was alone sufficient to prove that his master's folly and perverseness were incurable. No member of either House ventured to propose that a paper which came from such a quarter should be read. The contents, however, were well known to all the town. His Majesty exhorted the Lords and Commons not to despair of his clemency, and graciously assured them that he would pardon those who had betrayed him, some few excepted, whom he did not name. How was it possible to do any thing for a prince who, vanquished, deserted, banished, living on alms, told those who were the arbiters of his fate that, if they would set him on his throne again, he would hang only a few of them? [1]

Letter of James to the Convention.

The contest between the two branches of the legislature lasted some days longer. On Monday the fourth of February the Peers resolved that they would insist on their amendments: but a protest to which thirty-nine names were subscribed

Debates.

[1] The letter of James, dated $\frac{\text{Jan. 24.}}{\text{Feb. 3.}}$ 1689, will be found in Kennet. It is most disingenuously garbled in his Life. See Clarendon's Diary, Feb. 2. 4.; Grey's Debates; Lords' Journals, Feb. 2. 4. 1688.

was entered on the journals.[1] On the following day the Tories determined to try their strength in the Lower House. They mustered there in great force. A motion was made to agree to the amendments of the Lords. Those who were for the plan of Sancroft and those who were for the plan of Danby divided together; but they were beaten by two hundred and eighty-two votes to a hundred and fifty-one. The House then resolved to request a free conference with the Lords.[2]

Negotiations.

At the same time strenuous efforts were making without the walls of Parliament to bring the dispute between the two branches of the legislature to a close. Burnet thought that the importance of the crisis justified him in publishing the great secret which the Princess had confided to him. He knew, he said, from her own lips, that it had long been her full determination, even if she came to the throne in the regular course of descent, to surrender her power, with the sanction of Parliament, into the hands of her husband. Danby received from her an earnest, and almost angry, reprimand. She was, she wrote, the Prince's wife; she had no other wish than to be subject to him; the most cruel injury that could be done to her would be to set her up as his competitor; and she never could regard any person who took such a course as her true friend.[3] The Tories had still one hope. Anne might insist on her own rights, and on those of her children. No effort was spared

Letter of the Princess of Orange to Danby.

[1] It has been asserted by several writers, and, among others, by Ralph and by M. Mazure, that Danby signed this protest. This is a mistake. Probably some person who examined the journals before they were printed mistook Derby for Danby. Lords' Journals, Feb. 4. 168$\frac{8}{9}$. Evelyn, a few days before, wrote Derby, by mistake, for Danby. Diary, Jan. 29. 168$\frac{8}{9}$.

[2] Commons' Journals, Feb. 5. 168$\frac{8}{9}$.

[3] Burnet, i. 819.

to stimulate her ambition, and to alarm her conscience. Her uncle Clarendon was especially active. A few weeks only had elapsed since the hope of wealth and greatness had impelled him to bely the boastful professions of his whole life, to desert the royal cause, to join with the Wildmans and Fergusons, nay, to propose that the King should be sent a prisoner to a foreign land and immured in a fortress begirt by pestilential marshes. The lure which had produced this strange transformation was the Viceroyalty of Ireland. Soon, however, it appeared that the proselyte had little chance of obtaining the splendid prize on which his heart was set. He found that others were consulted on Irish affairs. His advice was never asked, and, when obtrusively and importunately offered, was coldly received. He repaired many times to Saint James's Palace, but could scarcely obtain a word or a look. One day the Prince was writing; another day he wanted fresh air and must ride in the Park; on a third he was closeted with officers on military business and could see nobody. Clarendon saw that he was not likely to gain anything by the sacrifice of his principles, and determined to take them back again. In December ambition had converted him into a rebel. In January disappointment reconverted him into a royalist. The uneasy consciousness that he had not been a consistent Tory gave a peculiar acrimony to his Toryism.[1] In the House of Lords he had done all in his power to prevent a settlement. He now exerted, for the same end, all his influence over the Princess Anne. But his influence over her was small indeed when compared with

The Princess Anne acquiesces in the Whig plan.

[1] Clarendon's Diary, Jan. 1. 4. 8, 9, 10, 11, 12, 13, 14. 168⅞; Burnet, i 807.

that of the Churchills, who wisely called to their help two powerful allies, Tillotson, who, as a spiritual director, had, at that time, immense authority, and Lady Russell, whose noble and gentle virtues, proved by the most cruel of all trials, had gained for her the reputation of a saint. The Princess of Denmark, it was soon known, was willing that William should reign for life; and it was evident that to defend the cause of the daughters of James against themselves was a hopeless task.[1]

William explains his views.

And now William thought that the time had come when he ought to explain himself. He accordingly sent for Halifax, Danby, Shrewsbury, and some other political leaders of great note, and, with that air of stoical apathy under which he had, from a boy, been in the habit of concealing his strongest emotions, addressed to them a few deeply meditated and weighty words.

He had hitherto, he said, remained silent; he had used neither solicitation nor menace: he had not even suffered a hint of his opinions or wishes to get abroad: but a crisis had now arrived at which it was necessary for him to declare his intentions. He had no right and no wish to dictate to the Convention. All that he claimed was the privilege of declining any office which he felt that he could not hold with honour to himself and with benefit to the public.

A strong party was for a Regency. It was for the Houses to determine whether such an arrangement would be for the interest of the nation. He had a decided opinion on that point; and he thought it right to say distinctly that he would not be Regent.

[1] Clarendon's Diary, Feb. 5. 168$\frac{8}{9}$; Duchess of Marlborough's Vindication; Mulgrave's Account of the Revolution.

Another party was for placing the Princess on the throne, and for giving to him, during her life, the title of King, and such a share in the administration as she might be pleased to allow him. He could not stoop to such a post. He esteemed the Princess as much as it was possible for man to esteem woman: but not even from her would he accept a subordinate and a precarious place in the government. He was so made that he could not submit to be tied to the apron strings even of the best of wives. He did not desire to take any part in English affairs; but, if he did consent to take a part, there was one part only which he could usefully or honourably take. If the Estates offered him the crown for life, he would accept it. If not, he should, without repining, return to his native country. He concluded by saying that he thought it reasonable that the Lady Anne and her posterity should be preferred in the succession to any children whom he might have by any other wife than the Lady Mary.[1]

The meeting broke up; and what the Prince had said was in a few hours known all over London. That he must be King was now clear. The only question was whether he should hold the regal dignity alone or conjointly with the Princess. Halifax and a few other politicians, who saw in a strong light the danger of dividing the supreme executive authority, thought it desirable that, during William's life, Mary should be only Queen Consort and a subject. But this arrangement, though much might doubtless be said for it in argu-

[1] Burnet, i. 820. Burnet says that he has not related the events of this stirring time in chronological order. I have therefore been forced to arrange them by guess: but I think that I can scarcely be wrong in supposing that the letter of the Princess of Orange to Danby arrived, and that the Prince's explanation of his views was given, between Thursday the 31st of January, and Wednesday the 6th of February.

ment, shocked the general feeling even of those Englishmen who were most attached to the Prince. His wife had given an unprecedented proof of conjugal submission and affection; and the very least return that could be made to her would be to bestow on her the dignity of Queen Regnant. William Herbert, one of the most zealous of the Prince's adherents, was so much exasperated that he sprang out of the bed to which he was confined by gout, and vehemently declared that he never would have drawn a sword in His Highness's cause if he had foreseen that so shameful an arrangement would be made. No person took the matter up so eagerly as Burnet. His blood boiled at the wrong done to his kind patroness. He expostulated vehemently with Bentinck, and begged to be permitted to resign the chaplainship. "While I am His Highness's servant," said the brave and honest divine, "it would be unseemly in me to oppose any plan which may have his countenance. I therefore desire to be set free, that I may fight the Princess's battle with every faculty that God has given me." Bentinck prevailed on Burnet to defer an open declaration of hostilities till William's resolution should be distinctly known. In a few hours the scheme which had excited so much resentment was entirely given up; and all those who considered James as no longer king were agreed as to the way in which the throne must be filled. William and Mary must be King and Queen. The heads of both must appear together on the coin: writs must run in the names of both: both must enjoy all the personal dignities and immunities of royalty: but the administration, which could not be safely divided, must belong to William alone.[1]

[1] Mulgrave's Account of the Revolution. In the first three editions, I

And now the time arrived for the free conference between the Houses. The managers for the Lords, in their robes, took their seats along one side of the table in the Painted Chamber: but the crowd of members of the House of Commons on the other side was so great that the gentlemen who were to argue the question in vain tried to get through. It was not without much difficulty and long delay that the Serjeant at Arms was able to clear a passage.[1]

The conference between the Houses.

At length the discussion began. A full report of the speeches on both sides has come down to us. There are few students of history who have not taken up that report with eager curiosity and laid it down with disappointment. The question between the Houses was argued on both sides as a question of law. The objections which the Lords made to the resolution of the Commons were verbal and technical, and were met by verbal and technical answers. Somers vindicated the use of the word abdication by quotations from Grotius and Brissonius, Spigelius and Bartolus. When he was challenged to show any authority for the proposition that England could be without a sovereign, he produced the Parliament roll of the year 1399, in which it was expressly set forth that the kingly office was vacant during the interval between the resignation of Richard the Second and the enthroning of Henry the Fourth. The Lords replied by producing the Parliament roll of the first year of Edward the Fourth, from which it appeared that the record of 1399 had been solemnly annulled. They therefore maintained that

told this story incorrectly. The fault was chiefly my own, but partly Burnet's, by whose careless use of the pronoun, *he*, I was misled. Burnet, i. 818.

[1] Commons' Journals, Feb. 6. 168$\frac{8}{9}$.

the precedent on which Somers relied was no longer valid. Treby then came to Somers's assistance, and brought forth the Parliament roll of the first year of Henry the Seventh, which repealed the act of Edward the Fourth, and consequently restored the validity of the record of 1399. After a colloquy of several hours the disputants separated.[1] The Lords assembled in their own house. It was well understood that they were about to yield, and that the conference had been a mere form. The friends of Mary had found that, by setting her up as her husband's rival, they had deeply displeased her. Some of the Peers who had formerly voted for a Regency had determined to absent themselves or to support the resolution of the Lower House. Their opinion, they said, was unchanged: but any government was better than no government, and the country could not bear a prolongation of this agony of suspense. Even Nottingham, who, in the Painted Chamber, had taken the lead against the Commons, declared that, though his own conscience would not suffer him to give way, he was glad that the consciences of other men were less squeamish. Several Lords who had not yet voted in the Convention had been induced to attend; Lord Lexington, who had just hurried over from the Continent; the Earl of Lincoln, who was half mad; the Earl of Carlisle, who limped in on crutches; and the Bishop of Durham, who had been in hiding and had intended to fly beyond sea, but had received an intimation that, if he would vote for the settling of the government, his conduct in the Ecclesiastical Commission should not be remembered against him. Danby, desirous to heal the schism which he had

[1] See the Lords' and Commons' Journals of Feb. 6. 168$\frac{8}{9}$, and the Report of the Conference.

caused, exhorted the House, in a speech distinguished by even more than his usual ability, not to persevere in a contest which might be fatal to the state. He was strenuously supported by Halifax. The spirit of the opposite party was quelled. When the question was put whether King James had abdicated the government, only three lords said Not Content. On the question whether the throne was vacant, a division was demanded. The Contents were sixty-two; the Not Contents forty-seven. It was immediately proposed and carried, without a division, that the Prince and Princess of Orange should be declared King and Queen of England.[1]

The Lords yield.

Nottingham then moved that the wording of the oaths of allegiance and supremacy should be altered in such a way that they might be conscientiously taken by persons who, like himself, disapproved of what the Convention had done, and yet fully purposed to be loyal and dutiful subjects of the new sovereigns. To this proposition no objection was made. Indeed there can be little doubt that there was an understanding on the subject between the Whig leaders and those Tory Lords whose votes had turned the scale on the last division. The new oaths were sent down to the Commons, together with the resolution that the Prince and Princess should be declared King and Queen.[2]

It was now known to whom the crown would be given. On what conditions it should be given, still remained to be decided. The Commons had appointed a committee to con-

New laws proposed for the security of liberty.

[1] Lords' Journals, Feb. 6. 168$\frac{8}{9}$; Clarendon's Diary; Burnet, i. 822. and Dartmouth's note; Van Citters, $\frac{\text{Feb. 8.}}{\text{Feb. 18.}}$. I have followed Clarendon as to the numbers. Some writers make the majority smaller and some larger.

[2] Lords' Journals, Feb. 6, 7. 168$\frac{8}{9}$; Clarendon's Diary.

sider what steps it might be advisable to take, in order to secure law and liberty against the aggressions of future sovereigns; and the committee had made a report.[1] This report recommended, first, that those great principles of the constitution which had been violated by the dethroned King should be solemnly asserted, and, secondly, that many new laws should be enacted, for the purpose of curbing the prerogative and purifying the administration of justice. Most of the suggestions of the committee were excellent; but it was utterly impossible that the Houses could, in a month, or even in a year, deal properly with matters so numerous, so various, and so important. It was proposed, among other things, that the militia should be remodelled, that the power which the sovereign possessed of proroguing and dissolving Parliaments should be restricted; that the duration of Parliaments should be limited; that the royal pardon should no longer be pleadable to a parliamentary impeachment; that toleration should be granted to Protestant Dissenters; that the crime of high treason should be more precisely defined; that trials for high treason should be conducted in a manner more favourable to innocence; that the Judges should hold their places for life; that the mode of appointing Sheriffs should be altered; that juries should be nominated in such a way as might exclude partiality and corruption; that the practice of filing criminal informations in the King's Bench should be abolished; that the Court of Chancery should be reformed; that the fees of public functionaries should be regulated; and that the law of Quo Warranto should be amended. It was evident that cautious and deliberate legislation on these subjects must be the

[1] Commons' Journals, Jan. 29. Feb. 2. 1688.

work of more than one laborious session; and it was equally evident that hasty and crude legislation on subjects so grave could not but produce new grievances, worse than those which it might remove. If the committee meant to give a list of the reforms which ought to be accomplished before the throne was filled, the list was absurdly long. If, on the other hand, the committee meant to give a list of all the reforms which the legislature would do well to make in proper season, the list was strangely imperfect. Indeed, as soon as the report had been read, member after member rose to suggest some addition. It was moved and carried that the selling of offices should be prohibited, that the Habeas Corpus Act should be made more efficient, and that the law of Mandamus should be revised. One gentleman fell on the chimneymen, another on the excisemen; and the House resolved that the malpractices of both chimneymen and excisemen should be restrained. It is a most remarkable circumstance that, while the whole political, military, judicial, and fiscal system of the kingdom was thus passed in review, not a single representative of the people proposed the repeal of the statute which subjected the press to a censorship. It was not yet understood, even by the most enlightened men, that the liberty of discussion is the chief safeguard of all other liberties.[1]

Disputes and compromise.

The House was greatly perplexed. Some orators vehemently said that too much time had already been lost, and that the government ought to be settled without the delay of a day. Society was unquiet: trade was languishing: the English colony in Ireland was in imminent danger of perishing: a foreign war was impending: the exiled King might, in

[1] Commons' Journals, Feb. 2. 1688.

a few weeks, be at Dublin with a French army, and from Dublin he might soon cross to Chester. Was it not insanity, at such a crisis, to leave the throne unfilled, and, while the very existence of Parliaments was in jeopardy, to waste time in debating whether Parliaments should be prorogued by the sovereign or by themselves? On the other side it was asked whether the Convention could think that it had fulfilled its mission by merely pulling down one prince and putting up another. Surely now or never was the time to secure public liberty by such fences as might effectually prevent the encroachments of prerogative.[1] There was doubtless great weight in what was urged on both sides. The able chiefs of the Whig party, among whom Somers was fast rising to ascendency, proposed a middle course. The House had, they said, two objects in view, which ought to be kept distinct. One object was to secure the old polity of the realm against illegal attacks: the other was to improve that polity by legal reforms. The former object might be attained by solemnly putting on record, in the resolution which called the new sovereigns to the throne, the claim of the English nation to its ancient franchises, so that the King might hold his crown, and the people their privileges, by one and the same title deed. The latter object would require a whole volume of elaborate statutes. The former object might be attained in a day; the latter, scarcely in five years. As to the former object, all parties were agreed: as to the latter, there were innumerable varieties of opinion. No member of either House would hesitate for a moment to vote that the King could not levy taxes without the consent of Parliament: but it would be hardly possible to frame any

[1] Grey's Debates; Burnet, i. 822.

new law of procedure in cases of high treason which would not give rise to long debate, and be condemned by some persons as unjust to the prisoner, and by others as unjust to the crown. The business of an extraordinary convention of the Estates of the Realm was not to do the ordinary work of Parliaments, to regulate the fees of masters in Chancery, and to provide against the exactions of gaugers, but to put right the great machine of government. When this had been done, it would be time to inquire what improvement our institutions needed: nor would anything be risked by delay; for no sovereign who reigned merely by the choice of the nation could long refuse his assent to any improvement which the nation, speaking through its representatives, demanded.

On these grounds the Commons wisely determined to postpone all reforms till the ancient constitution of the kingdom should have been restored in all its parts, and forthwith to fill the throne without imposing on William and Mary any other obligation than that of governing according to the existing laws of England. In order that the questions which had been in dispute between the Stuarts and the nation might never again be stirred, it was determined that the instrument by which the Prince and Princess of Orange were called to the throne, and by which the order of succession was settled, should set forth, in the most distinct and solemn manner, the fundamental principles of the constitution. This instrument, known by the name of the Declaration of Right, was prepared by a committee, of which Somers was chairman. The fact that the low born young barrister was appointed to so honourable and important a post in a Parliament filled with able and experienced men, only ten

The Declaration of Right.

days after he had spoken in the House of Commons for the first time, sufficiently proves the superiority of his abilities. In a few hours the Declaration was framed and approved by the Commons. The Lords assented to it with some amendments of no great importance.[1]

The Declaration began by recapitulating the crimes and errors which had made a revolution necessary. James had invaded the province of the legislature; had treated modest petitioning as a crime; had oppressed the Church by means of an illegal tribunal; had, without the consent of Parliament, levied taxes and maintained a standing army in time of peace; had violated the freedom of election, and perverted the course of justice. Proceedings which could lawfully be questioned only in Parliament had been made the subjects of prosecution in the King's Bench. Partial and corrupt juries had been returned: excessive bail had been required from prisoners: excessive fines had been imposed: barbarous and unusual punishments had been inflicted: the estates of accused persons had been granted away before conviction. He, by whose authority these things had been done, had abdicated the government. The Prince of Orange, whom God had made the glorious instrument of delivering the nation from superstition and tyranny, had invited the Estates of the Realm to meet and to take counsel together for the securing of religion, of law, and of freedom. The Lords and Commons, having deliberated, had resolved that they would first, after the example of their ancestors, assert the ancient rights and liberties of England. Therefore it was declared that the dispensing power,

[1] Commons' Journals, Feb. 4. 8. 11, 12.; Lords' Journals, Feb. 9. 11, 12. $168\frac{8}{9}$.

lately assumed and exercised, had no legal existence; that, without grant of Parliament, no money could be exacted by the sovereign from the subject; that, without consent of Parliament, no standing army could be kept up in time of peace. The right of subjects to petition, the right of electors to choose representatives freely, the right of the legislature to freedom of debate, the right of the nation to a pure and merciful administration of justice according to the spirit of our mild laws, were solemnly affirmed. All these things the Convention claimed as the undoubted inheritance of Englishmen. Having thus vindicated the principles of the constitution, the Lords and Commons, in the entire confidence that the deliverer would hold sacred the laws and liberties which he had saved, resolved that William and Mary, Prince and Princess of Orange, should be declared King and Queen of England for their joint and separate lives, and that, during their joint lives, the administration of the government should be in the Prince alone. After them the crown was settled on the posterity of Mary, then on Anne and her posterity, and then on the posterity of William.

By this time the wind had ceased to blow from the west. The ship in which the Princess of Orange had embarked lay off Margate on the eleventh of February, and, on the following morning, anchored at Greenwich.[1] She was received with many signs of joy and affection: but her demeanour shocked the Tories, and was not thought faultless even by the Whigs. A young woman, placed, by a destiny as mournful and awful as that which brooded over the fabled houses of Labdacus and Pelops, in such a situa- Arrival of Mary.

[1] London Gazette, Feb. 14. 168$\frac{8}{9}$; Van Citters, Feb. $\frac{13}{23}$.

tion that she could not, without violating her duty to her God, her husband, and her country, refuse to take her seat on the throne from which her father had just been hurled, should have been sad, or at least serious. Mary was not merely in high, but in extravagant, spirits. She entered Whitehall, it was asserted, with a girlish delight at being mistress of so fine a house, ran about the rooms, peeped into the closets, and examined the quilt of the state bed, without seeming to remember by whom those magnificent apartments had last been occupied. Burnet, who had, till then, thought her an angel in human form, could not, on this occasion, refrain from blaming her. He was the more astonished because, when he took leave of her at the Hague, she had, though fully convinced that she was in the path of duty, been deeply dejected. To him, as to her spiritual guide, she afterwards explained her conduct. William had written to inform her that some of those who had tried to separate her interest from his still continued their machinations: they gave it out that she thought herself wronged; and, if she wore a gloomy countenance, the report would be confirmed. He therefore intreated her to make her first appearance with an air of cheerfulness. Her heart, she said, was far indeed from cheerful; but she had done her best; and, as she was afraid of not sustaining well a part which was uncongenial to her feelings, she had overacted it. Her deportment was the subject of much spiteful prose and verse: it lowered her in the opinion of some whose esteem she valued; nor did the world know, till she was beyond the reach of praise and censure, that the conduct which had brought on her the reproach of levity and insensibility was really a signal instance of that perfect disinterestedness and selfdevotion of which

man seems to be incapable, but which is sometimes found in woman.[1]

On the morning of Wednesday, the thirteenth of February, the court of Whitehall and all the neighbouring streets were filled with gazers. The magnificent Banqueting House, the masterpiece of Inigo, embellished by masterpieces of Rubens, had been prepared for a great ceremony. The walls were lined by the yeomen of the guard. Near the northern door, on the right hand, a large number of Peers had assembled. On the left were the Commons with their Speaker, attended by the mace. The southern door opened: and the Prince and Princess of Orange, side by side, entered, and took their place under the canopy of state.

Tender and acceptance of the crown.

Both Houses approached bowing low. William and Mary advanced a few steps. Halifax on the right, and Powle on the left, stood forth; and Halifax spoke. The Convention, he said, had agreed to a resolution which he prayed Their Highnesses to hear. They signified their assent; and the clerk of the House of Lords read, in a loud voice, the Declaration of Right. When he had concluded, Halifax, in the name of all the Estates of the Realm, requested the Prince and Princess to accept the crown.

William, in his own name and in that of his wife, answered that the crown was, in their estimation, the more valuable because it was presented to them as a token of the confidence of the nation. "We thankfully accept," he said, "what you have offered us." Then, for himself, he assured them that the laws of England, which he had once already vindicated, should be the

[1] Duchess of Marlborough's Vindication; Review of the Vindication; Burnet, i. 781. 825. and Dartmouth's note; Evelyn's Diary, Feb. 21. 168⅞.

rules of his conduct, that it should be his study to promote the welfare of the kingdom, and that, as to the means of doing so, he should constantly recur to the advice of the Houses, and should be disposed to trust their judgment rather than his own.[1] These words were received with a shout of joy which was heard in the streets below, and was instantly answered by huzzas from many thousands of voices. The Lords and Commons then reverently retired from the Banqueting House and went in procession to the great gate of Whitehall, where the heralds and pursuivants were waiting in their gorgeous tabards. All the space as far as Charing Cross was one sea of heads. The kettle drums struck up; the trumpets pealed: and Garter King at arms, in a loud voice, proclaimed the Prince and Princess of Orange King and Queen of England, charged all Englishmen to bear, from that moment, true allegiance to the new sovereigns, and besought God, who had already wrought so signal a deliverance for our Church and nation, to bless William and Mary with a long and happy reign.[2]

William and Mary proclaimed.

Thus was consummated the English Revolution. When we compare it with those revolutions which have, during the last sixty years, overthrown so many ancient governments, we cannot but be struck by its peculiar character. Why that character was so peculiar is sufficiently obvious, and yet seems not to have been always understood either by eulogists or by censors.

Peculiar character of the English Revolution.

[1] Lords' and Commons' Journals, Feb. 14. 168$\frac{8}{9}$; Van Citters, Feb. $\frac{14}{24}$. Van Citters puts into William's mouth stronger expressions of respect for the authority of Parliament than appear in the journals; but it is clear from what Powle said that the report in the journals was not strictly accurate.

[2] London Gazette, Feb. 14. 168$\frac{8}{9}$; Lords' and Commons' Journals, Feb. 13.; Van Citters, Feb. $\frac{14}{24}$.; Evelyn, Feb. 21.

The continental revolutions of the eighteenth and nineteenth centuries took place in countries where all trace of the limited monarchy of the middle ages had long been effaced. The right of the prince to make laws and to levy money had, during many generations, been undisputed. His throne was guarded by a great regular army. His administration could not, without extreme peril, be blamed even in the mildest terms. His subjects held their personal liberty by no other tenure than his pleasure. Not a single institution was left which had, within the memory of the oldest man, afforded efficient protection to the subject against the utmost excess of tyranny. Those great councils which had once curbed the regal power had sunk into oblivion. Their composition and their privileges were known only to antiquaries. We cannot wonder, therefore, that, when men who had been thus ruled succeeded in wresting supreme power from a government which they had long in secret hated, they should have been impatient to demolish and unable to construct, that they should have been fascinated by every specious novelty, that they should have proscribed every title, ceremony, and phrase associated with the old system, and that, turning away with disgust from their own national precedents and traditions, they should have sought for principles of government in the writings of theorists, or aped, with ignorant and ungraceful affectation, the patriots of Athens and Rome. As little can we wonder that the violent action of the revolutionary spirit should have been followed by reaction equally violent, and that confusion should speedily have engendered despotism sterner than that from which it had sprung.

Had we been in the same situation; had Strafford succeeded in his favourite scheme of Thorough; had he

formed an army as numerous and as well disciplined as that which, a few years later, was formed by Cromwell; had a series of judicial decisions, similar to that which was pronounced by the Exchequer Chamber in the case of shipmoney, transferred to the crown the right of taxing the people; had the Star Chamber and the High Commission continued to fine, mutilate, and imprison every man who dared to raise his voice against the government; had the press been as completely enslaved here as at Vienna or at Naples; had our Kings gradually drawn to themselves the whole legislative power; had six generations of Englishmen passed away without a single session of Parliament; and had we then at length risen up in some moment of wild excitement against our masters, what an outbreak would that have been! With what a crash, heard and felt to the farthest ends of the world, would the whole vast fabric of society have fallen! How many thousands of exiles, once the most prosperous and the most refined members of this great community, would have begged their bread in continental cities, or have sheltered their heads under huts of bark in the uncleared forests of America! How often should we have seen the pavement of London piled up in barricades, the houses dinted with bullets, the gutters foaming with blood! How many times should we have rushed wildly from extreme to extreme, sought refuge from anarchy in despotism, and been again driven by despotism into anarchy! How many years of blood and confusion would it have cost us to learn the very rudiments of political science! How many childish theories would have duped us! How many rude and ill poised constitutions should we have set up, only to see them tumble down! Happy would it have been for us if a sharp discipline of half a

century had sufficed to educate us into a capacity of enjoying true freedom.

These calamities our Revolution averted. It was a revolution strictly defensive, and had prescription and legitimacy on its side. Here, and here only, a limited monarchy of the thirteenth century had come down unimpaired to the seventeenth century. Our parliamentary institutions were in full vigour. The main principles of our government were excellent. They were not, indeed, formally and exactly set forth in a single written instrument; but they were to be found scattered over our ancient and noble statutes; and, what was of far greater moment, they had been engraven on the hearts of Englishmen during four hundred years. That, without the consent of the representatives of the nation, no legislative act could be passed, no tax imposed, no regular soldiery kept up, that no man could be imprisoned, even for a day, by the arbitrary will of the sovereign, that no tool of power could plead the royal command as a justification for violating any right of the humblest subject, were held, both by Whigs and Tories, to be fundamental laws of the realm. A realm of which these were the fundamental laws stood in no need of a new constitution.

But, though a new constitution was not needed, it was plain that changes were required. The misgovernment of the Stuarts, and the troubles which that misgovernment had produced, sufficiently proved that there was somewhere a defect in our polity; and that defect it was the duty of the Convention to discover and to supply.

Some questions of great moment were still open to dispute. Our constitution had begun to exist in times when statesmen were not much accustomed to frame

exact definitions. Anomalies, therefore, inconsistent with its principles and dangerous to its very existence, had sprung up almost imperceptibly, and, not having, during many years, caused any serious inconvenience, had gradually acquired the force of prescription. The remedy for these evils was to assert the rights of the people in such language as should terminate all controversy, and to declare that no precedent could justify any violation of those rights.

When this had been done it would be impossible for our rulers to misunderstand the law: but, unless something more were done, it was by no means improbable that they might violate it. Unhappily the Church had long taught the nation that hereditary monarchy, alone among our institutions, was divine and inviolable; that the right of the House of Commons to a share in the legislative power was a right merely human, but that the right of the King to the obedience of his people was from above; that the Great Charter was a statute which might be repealed by those who had made it, but that the rule which called the princes of the blood royal to the throne in order of succession was of celestial origin, and that any Act of Parliament inconsistent with that rule was a nullity. It is evident that, in a society in which such superstitions prevail, constitutional freedom must ever be insecure. A power which is regarded merely as the ordinance of man cannot be an efficient check on a power which is regarded as the ordinance of God. It is vain to hope that laws, however excellent, will permanently restrain a King who, in his own opinion, and in the opinion of a great part of his people, has an authority infinitely higher in kind than the authority which belongs to those laws. To deprive royalty of these mysterious attributes, and to establish the princi-

ple that Kings reigned by a right in no respect differing from the right by which freeholders chose knights of the shire, or from the right by which Judges granted writs of Habeas Corpus, was absolutely necessary to the security of our liberties.

Thus the Convention had two great duties to perform. The first was to clear the fundamental laws of the realm from ambiguity. The second was to eradicate from the minds, both of the governors and of the governed, the false and pernicious notion that the royal prerogative was something more sublime and holy than those fundamental laws. The former object was attained by the solemn recital and claim with which the Declaration of Right commences; the latter by the resolution which pronounced the throne vacant, and invited William and Mary to fill it.

The change seems small. Not a single flower of the crown was touched. Not a single new right was given to the people. The whole English law, substantive and adjective, was, in the judgment of all the greatest lawyers, of Holt and Treby, of Maynard and Somers, almost exactly the same after the Revolution as before it. Some controverted points had been decided according to the sense of the best jurists; and there had been a slight deviation from the ordinary course of succession. This was all; and this was enough.

As our Revolution was a vindication of ancient rights, so it was conducted with strict attention to ancient formalities. In almost every word and act may be discerned a profound reverence for the past. The Estates of the Realm deliberated in the old halls and according to the old rules. Powle was conducted to his chair between his mover and his seconder with the accustomed forms. The Serjeant with his mace brought up the

messengers of the Lords to the table of the Commons; and the three obeisances were duly made. The conference was held with all the antique ceremonial. On one side of the table, in the Painted Chamber, the managers of the Lords sate covered and robed in ermine and gold. The managers of the Commons stood bareheaded on the other side. The speeches present an almost ludicrous contrast to the revolutionary oratory of every other country. Both the English parties agreed in treating with solemn respect the ancient constitutional traditions of the state. The only question was, in what sense those traditions were to be understood. The assertors of liberty said not a word about the natural equality of men and the inalienable sovereignty of the people, about Harmodius or Timoleon, Brutus the elder or Brutus the younger. When they were told that, by the English law, the crown, at the moment of a demise, must descend to the next heir, they answered that, by the English law, a living man could have no heir. When they were told that there was no precedent for declaring the throne vacant, they produced from among the records in the Tower a roll of parchment, near three hundred years old, on which, in quaint characters and barbarous Latin, it was recorded that the Estates of the Realm had declared vacant the throne of a perfidious and tyrannical Plantagenet. When at length the dispute had been accommodated, the new sovereigns were proclaimed with the old pageantry. All the fantastic pomp of heraldry was there, Clarencieux and Norroy, Portcullis and Rouge Dragon, the trumpets, the banners, the grotesque coats embroidered with lions and lilies. The title of King of France, assumed by the conqueror of Cressy, was not omitted in the royal style. To us, who have lived in

the year 1848, it may seem almost an abuse of terms to call a proceeding, conducted with so much deliberation, with so much sobriety, and with such minute attention to prescriptive etiquette, by the terrible name of Revolution.

And yet this revolution, of all revolutions the least violent, has been of all revolutions the most beneficent. It finally decided the great question whether the popular element which had, ever since the age of Fitzwalter and De Montfort, been found in the English polity, should be destroyed by the monarchical element, or should be suffered to develope itself freely, and to become dominant. The strife between the two principles had been long, fierce, and doubtful. It had lasted through four reigns. It had produced seditions, impeachments, rebellions, battles, sieges, proscriptions, judicial massacres. Sometimes liberty, sometimes royalty, had seemed to be on the point of perishing. During many years one half of the energy of England had been employed in counteracting the other half. The executive power and the legislative power had so effectually impeded each other that the state had been of no account in Europe. The King at Arms, who proclaimed William and Mary before Whitehall Gate, did in truth announce that this great struggle was over; that there was entire union between the throne and the Parliament; that England, long dependent and degraded, was again a power of the first rank; that the ancient laws by which the prerogative was bounded would thenceforth be held as sacred as the prerogative itself, and would be followed out to all their consequences; that the executive administration would be conducted in conformity with the sense of the representatives of the nation; and that no reform, which the

two Houses should, after mature deliberation, propose, would be obstinately withstood by the sovereign. The Declaration of Right, though it made nothing law which had not been law before, contained the germ of the law which gave religious freedom to the Dissenter, of the law which secured the independence of the Judges, of the law which limited the duration of Parliaments, of the law which placed the liberty of the press under the protection of juries, of the law which prohibited the slave trade, of the law which abolished the sacramental test, of the law which relieved the Roman Catholics from civil disabilities, of the law which reformed the representative system, of every good law which has been passed during more than a century and a half, of every good law which may hereafter, in the course of ages, be found necessary to promote the public weal, and to satisfy the demands of public opinion.

The highest eulogy which can be pronounced on the revolution of 1688 is this, that it was our last revolution. Several generations have now passed away since any wise and patriotic Englishman has meditated resistance to the established government. In all honest and reflecting minds there is a conviction, daily strengthened by experience, that the means of effecting every improvement which the constitution requires may be found within the constitution itself.

Now, if ever, we ought to be able to appreciate the whole importance of the stand which was made by our forefathers against the House of Stuart.[1] All around us the world is convulsed by the agonies of great nations. Governments which lately seemed likely to stand during ages have been on a sudden shaken and overthrown. The proudest capitals of Western Europe have streamed

[1] This passage was written in November 1848.

with civil blood. All evil passions, the thirst of gain and the thirst of vengeance, the antipathy of class to class, the antipathy of race to race, have broken loose from the control of divine and human laws. Fear and anxiety have clouded the faces and depressed the hearts of millions. Trade has been suspended, and industry paralysed. The rich have become poor; and the poor have become poorer. Doctrines hostile to all sciences, to all arts, to all industry, to all domestic charities, doctrines which, if carried into effect, would, in thirty years, undo all that thirty centuries have done for mankind, and would make the fairest provinces of France and Germany as savage as Congo or Patagonia, have been avowed from the tribune and defended by the sword. Europe has been threatened with subjugation by barbarians, compared with whom the barbarians who marched under Attila and Alboin were enlightened and humane. The truest friends of the people have with deep sorrow owned that interests more precious than any political privileges were in jeopardy, and that it might be necessary to sacrifice even liberty in order to save civilisation. Meanwhile in our island the regular course of government has never been for a day interrupted. The few bad men who longed for license and plunder have not had the courage to confront for one moment the strength of a loyal nation, rallied in firm array round a parental throne. And, if it be asked what has made us to differ from others, the answer is that we never lost what others are wildly and blindly seeking to regain. It is because we had a preserving revolution in the seventeenth century that we have not had a destroying revolution in the nineteenth. It is because we had freedom in the midst of servitude that we have order in the midst of anarchy. For the au-

thority of law, for the security of property, for the peace of our streets, for the happiness of our homes, our gratitude is due, under Him who raises and pulls down nations at his pleasure, to the Long Parliament, to the Convention, and to William of Orange.

CHAPTER XI.

THE Revolution had been accomplished. The decrees of the Convention were everywhere received with submission. London, true during fifty eventful years to the cause of civil freedom and of the reformed religion, was foremost in professing loyalty to the new Sovereigns. Garter King at arms, after making proclamation under the windows of Whitehall, rode in state along the Strand to Temple Bar. He was followed by the maces of the two Houses, by the two Speakers, Halifax and Powle, and by a long train of coaches filled with noblemen and gentlemen. The magistrates of the City threw open their gates and joined the procession. Four regiments of militia lined the way up Ludgate Hill, round Saint Paul's Cathedral, and along Cheapside. The streets, the balconies, and the very housetops were crowded with gazers. All the steeples from the Abbey to the Tower sent forth a joyous din. The proclamation was repeated, with sound of trumpet, in front of the Royal Exchange, amidst the shouts of the citizens.

William and Mary proclaimed in London.

In the evening every window from Whitechapel to Piccadilly was lighted up. The state rooms of the palace were thrown open, and were filled by a gorgeous company of courtiers desirous to kiss the hands of the King and Queen. The Whigs assembled there, flushed with victory and prosperity. There were among them some who might be pardoned if a vindic-

tive feeling mingled with their joy. The most deeply injured of all who had survived the evil times was absent. Lady Russell, while her friends were crowding the galleries of Whitehall, remained in her retreat, thinking of one who, if he had been still living, would have held no undistinguished place in the ceremonies of that great day. But her daughter, who had a few months before become the wife of Lord Cavendish, was presented to the royal pair by his mother the Countess of Devonshire. A letter is still extant in which the young lady described with great vivacity the roar of the populace, the blaze in the streets, the throng in the presence chamber, the beauty of Mary, and the expression which ennobled and softened the harsh features of William. But the most interesting passage is that in which the orphan girl avowed the stern delight with which she had witnessed the tardy punishment of her father's murderer.[1]

Rejoicings throughout England.

The example of London was followed by the provincial towns. During three weeks the Gazettes were filled with accounts of the solemnities by which the public joy manifested itself, cavalcades of gentlemen and yeomen, processions of Sheriffs and Bailiffs in scarlet gowns, musters of zealous Protestants with orange flags and ribands, salutes, bonfires, illuminations, music, balls, dinners, gutters running with ale and conduits spouting claret.[2]

[1] Letter from Lady Cavendish to Sylvia. Lady Cavendish, like most of the clever girls of that generation, had Scudery's romances in her head. She is Dorinda: her correspondent, supposed to be her cousin Jane Allington, is Sylvia: William is Ormanzor, and Mary Phenixana. London Gazette, Feb. 14. 168$\frac{8}{9}$; Luttrell's Diary.

[2] See the London Gazettes of February and March, 168$\frac{8}{9}$, and Luttrell's Diary.

Still more cordial was the rejoicing among the Dutch, when they learned that the first minister of their Commonwealth had been raised to a throne. On the very day of his accession he had written to assure the States General that the change in his situation had made no change in the affection which he bore to his native land, and that his new dignity would, he hoped, enable him to discharge his old duties more efficiently than ever. That oligarchical party, which had always been hostile to the doctrines of Calvin and to the House of Orange, muttered faintly that His Majesty ought to resign the Stadtholdership. But all such mutterings were drowned by the acclamations of a people proud of the genius and success of their great countryman. A day of thanksgiving was appointed. In all the cities of the Seven Provinces the public joy manifested itself by festivities of which the expense was chiefly defrayed by voluntary gifts. Every class assisted. The poorest labourer could help to set up an arch of triumph, or to bring sedge to a bonfire. Even the ruined Huguenots of France could contribute the aid of their ingenuity. One art which they had carried with them into banishment was the art of making fireworks; and they now, in honour of the victorious champion of their faith, lighted up the canals of Amsterdam with showers of splendid constellations.[1]

Rejoicings in Holland.

To superficial observers it might well seem that William was, at this time, one of the most enviable of human beings. He was in truth one of the most anxious and unhappy. He well knew that the difficulties of his task were only beginning. Already that dawn which

[1] Wagenaar, lxi. He quotes the proceedings of the States of the 2nd of March, 1689. London Gazette, April 11. 1689; Monthly Mercury for April, 1689.

had lately been so bright was overcast; and many signs portended a dark and stormy day.

Discontent of the clergy and of the army.

It was observed that two important classes took little or no part in the festivities by which, all over England, the inauguration of the new government was celebrated. Very seldom could either a priest or a soldier be seen in the assemblages which gathered round the market crosses where the King and Queen were proclaimed. The professional pride both of the clergy and of the army had been deeply wounded. The doctrine of nonresistance had been dear to the Anglican divines. It was their distinguishing badge. It was their favourite theme. If we are to judge by that portion of their oratory which has come down to us, they had preached about the duty of passive obedience at least as often and as zealously as about the Trinity or the Atonement.[1] Their attachment to their political creed had indeed been severely tried, and had, during a short time, wavered. But with the tyranny of James the bitter feeling which that tyranny had excited among them had passed away. The parson of a parish was naturally unwilling to join in what was really a triumph over those principles which, during twenty-eight years, his flock had heard him proclaim on every anniversary of the Martyrdom and on every anniversary of the Restoration.

The soldiers, too, were discontented. They hated Popery indeed; and they had not loved the banished King. But they keenly felt that, in the short campaign

1 "I may be positive," says a writer who had been educated at Westminster School, "where I heard one sermon of repentance, faith, and the renewing of the Holy Ghost, I heard three of the other; and 't is hard to say whether Jesus Christ or King Charles the First were oftener mentioned and magnified." Bisset's Modern Fanatic, 1710.

which had decided the fate of their country, theirs had been an inglorious part. A regular army, such as had never before marched to battle under the royal standard of England, had retreated precipitately before an invader, and had then, without a struggle, submitted to him. That great force had been absolutely of no account in the late change, had done nothing towards keeping William out, and had done nothing towards bringing him in. The clowns, who, armed with pitchforks and mounted on carthorses, had straggled in the train of Lovelace or Delamere, had borne a greater part in the Revolution than those splendid household troops, whose plumed hats, embroidered coats, and curvetting chargers the Londoners had so often seen with admiration in Hyde Park. The mortification of the army was increased by the taunts of the foreigners, taunts which neither orders nor punishments could entirely restrain.[1] At several places the anger which a brave and highspirited body of men might, in such circumstances, be expected to feel, showed itself in an alarming manner. A battalion which lay at Cirencester put out the bonfires, huzzaed for King James, and drank confusion to his daughter and his nephew. The garrison of Plymouth disturbed the rejoicings of the County of Cornwall: blows were exchanged; and a man was killed in the fray.[2]

Reaction of public feeling.

The ill humour of the clergy and of the army could not but be noticed by the most heedless; for the clergy and the army were distinguished from other classes by obvious peculiarities of garb. "Black coats and red coats," said a vehement Whig

[1] Paris Gazette, $\frac{\text{Jan. 21.}}{\text{Feb. 5.}}$ 1689. Orange Gazette, London, Jan. 10. $168\frac{8}{9}$.

[2] Grey's Debates; Howe's speech; Feb. 26. $168\frac{8}{9}$; Boscawen's speech, March 1.; Narcissus Luttrell's Diary, Feb. 23–27.

in the House of Commons, "are the curses of the nation."[1] But the discontent was not confined to the black coats and the red coats. The enthusiasm with which men of all classes had welcomed William to London at Christmas had greatly abated before the close of February. The new king had, at the very moment at which his fame and fortune reached the highest point, predicted the coming reaction. That reaction might, indeed, have been predicted by a less sagacious observer of human affairs. For it is to be chiefly ascribed to a law as certain as the laws which regulate the succession of the seasons and the course of the trade winds. It is the nature of man to overrate present evil, and to underrate present good; to long for what he has not, and to be dissatisfied with what he has. This propensity, as it appears in individuals, has often been noticed both by laughing and by weeping philosophers. It was a favourite theme of Horace and of Pascal, of Voltaire and of Johnson. To its influence on the fate of great communities may be ascribed most of the revolutions and counterrevolutions recorded in history. A hundred generations have passed since the first great national emancipation, of which an account has come down to us. We read in the most ancient of books that a people bowed to the dust under a cruel yoke, scourged to toil by hard taskmasters, not supplied with straw, yet compelled to furnish the daily tale of bricks, became sick of life, and raised such a cry of misery as pierced the heavens. The slaves were wonderfully set free: at the moment of their liberation they raised a song of gratitude and triumph: but, in a few hours, they began to regret their slavery, and to reproach the leader who had decoyed them away from the savoury fare

[1] Grey's Debates, Feb. 26. 168⅘.

of the house of bondage to the dreary waste which still separated them from the land flowing with milk and honey. Since that time the history of every great deliverer has been the history of Moses retold. Down to the present hour rejoicings like those on the shore of the Red Sea have ever been speedily followed by murmurings like those at the Waters of Strife.[1] The most just and salutary revolution must produce much suffering. The most just and salutary revolution cannot produce all the good that had been expected from it by men of uninstructed minds and sanguine tempers. Even the wisest cannot, while it is still recent, weigh quite fairly the evils which it has caused against the evils which it has removed. For the evils which it has caused are felt; and the evils which it has removed are felt no longer.

Thus it was now in England. The public was, as it always is during the cold fits which follow its hot fits, sullen, hard to please, dissatisfied with itself, dissatisfied with those who had lately been its favourites. The truce between the two great parties was at an end. Separated by the memory of all that had been done and suffered during a conflict of half a century, they had been, during a few months, united by a common danger. But the danger was over: the union was dissolved; and the old animosity broke forth again in all its strength.

Temper of the Tories.

James had, during the last year of his reign, been even more hated by the Tories than by the Whigs; and not without cause: for to the

[1] This illustration is repeated to satiety in sermons and pamphlets of the time of William the Third. There is a poor imitation of Absalom and Ahitophel entitled the Murmurers. William is Moses; Corah, Dathan and Abiram, nonjuring Bishops; Balaam, I think, Dryden; and Phinehas Shrewsbury.

Whigs he was only an enemy; and to the Tories he had been a faithless and thankless friend. But the old royalist feeling, which had seemed to be extinct in the time of his lawless domination, had been partially revived by his misfortunes. Many lords and gentlemen, who had, in December, taken arms for the Prince of Orange and a Free Parliament, muttered, two months later, that they had been drawn in; that they had trusted too much to His Highness's Declaration; that they had given him credit for a disinterestedness which, it now appeared, was not in his nature. They had meant to put on King James, for his own good, some gentle force, to punish the Jesuits and renegades who had misled him, to obtain from him some guarantee for the safety of the civil and ecclesiastical institutions of the realm, but not to uncrown and banish him. For his maladministration, gross as it had been, excuses were found. Was it strange that, driven from his native land, while still a boy, by rebels who were a disgrace to the Protestant name, and forced to pass his youth in countries where the Roman Catholic religion was established, he should have been captivated by that most attractive of all superstitions? Was it strange that, persecuted and calumniated as he had been by an implacable faction, his disposition should have become sterner and more severe than it had once been thought, and that, when those who had tried to blast his honour and to rob him of his birthright were at length in his power, he should not have sufficiently tempered justice with mercy? As to the worst charge which had been brought against him, the charge of trying to cheat his daughters out of their inheritance by fathering a suppositious child, on what grounds did it rest? Merely on slight circumstances, such as might well be imputed

to accident, or to that imprudence which was but too much in harmony with his character. Did ever the most stupid country justice put a boy in the stocks without requiring stronger evidence than that on which the English people had pronounced their King guilty of the basest and most odious of all frauds? Some great faults he had doubtless committed: nothing could be more just or constitutional than that for those faults his advisers and tools should be called to a severe reckoning; nor did any of those advisers and tools more richly deserve punishment than the Roundhead sectaries whose adulation had encouraged him to persist in the fatal exercise of the dispensing power. It was a fundamental principle of law that the King could do no wrong, and that, if wrong were done by his authority, his counsellors and agents were responsible. That great rule, essential to our polity, was now inverted. The sycophants, who were legally punishable, enjoyed impunity: the King, who was not legally punishable, was punished with merciless severity. Was it possible for the Cavaliers of England, the sons of the warriors who had fought under Rupert, not to feel bitter sorrow and indignation when they reflected on the fate of their rightful liege lord, the heir of a long line of princes, lately enthroned in splendour at Whitehall, now an exile, a suppliant, a mendicant? His calamities had been greater than even those of the Blessed Martyr from whom he sprang. The father had been slain by avowed and deadly foes: the ruin of the son had been the work of his own children. Surely the punishment, even if deserved, should have been inflicted by other hands. And was it altogether deserved? Had not the unhappy man been rather weak and rash than wicked? Had he not some of the qualities of an excellent prince? His abil-

ities were certainly not of a high order: but he was diligent: he was thrifty: he had fought bravely: he had been his own minister for maritime affairs, and had, in that capacity, acquitted himself respectably: he had, till his spiritual guides obtained a fatal ascendency over his mind, been regarded as a man of strict justice; and, to the last, when he was not misled by them, he generally spoke truth and dealt fairly. With so many virtues he might, if he had been a Protestant, nay, if he had been a moderate Roman Catholic, have had a prosperous and glorious reign. Perhaps it might not be too late for him to retrieve his errors. It was difficult to believe that he could be so dull and perverse as not to have profited by the terrible discipline which he had recently undergone; and, if that discipline had produced the effects which might reasonably be expected from it, England might still enjoy, under her legitimate ruler, a larger measure of happiness and tranquillity than she could expect from the administration of the best and ablest usurper.

We should do great injustice to those who held this language, if we supposed that they had, as a body, ceased to regard Popery and despotism with abhorrence. Some zealots might indeed be found who could not bear the thought of imposing conditions on their King, and who were ready to recall him without the smallest assurance that the Declaration of Indulgence should not be instantly republished, that the High Commission should not be instantly revived, that Petre should not be again seated at the Council Board, and that the fellows of Magdalene should not again be ejected. But the number of these men was small. On the other hand, the number of those Royalists, who, if James would have acknowledged his mistakes and promised to observe the

laws, were ready to rally round him, was very large. It is a remarkable fact that two able and experienced statesmen, who had borne a chief part in the Revolution, frankly acknowledged, a few days after the Revolution had been accomplished, their apprehension that a restoration was close at hand. "If King James were a Protestant," said Halifax to Reresby, "we could not keep him out four months." "If King James," said Danby to Reresby about the same time, "would but give the country some satisfaction about religion, which he might easily do, it would be very hard to make head against him."[1] Happily for England, James was, as usual, his own worst enemy. No word indicating that he took blame to himself on account of the past, or that he intended to govern constitutionally for the future, could be extracted from him. Every letter, every rumour, that found its way from Saint Germains to England made men of sense fear that, if, in his present temper, he should be restored to power, the second tyranny would be worse than the first. Thus the Tories, as a body, were forced to admit, very unwillingly, that there was, at that moment, no choice but between William and public ruin. They therefore, without altogether relinquishing the hope that he who was King by right might at some future time be disposed to listen to reason, and without feeling any thing like loyalty towards him who was King in possession, discontentedly endured the new government.

Temper of the Whigs.

It may be doubted whether that government was not, during the first months of its existence, in more danger from the affection of the Whigs than from the disaffection of the Tories. Enmity can hardly be more annoying than querulous,

[1] Reresby's Memoirs.

jealous, exacting fondness; and such was the fondness which the Whigs felt for the Sovereign of their choice. They were loud in his praise. They were ready to support him with purse and sword against foreign and domestic foes. But their attachment to him was of a peculiar kind. Loyalty such as had animated the gallant gentlemen who fought for Charles the First, loyalty such as had rescued Charles the Second from the fearful dangers and difficulties caused by twenty years of maladministration, was not a sentiment to which the doctrines of Milton and Sidney were favourable; nor was it a sentiment which a prince, just raised to power by a rebellion, could hope to inspire. The Whig theory of government is that kings exist for the people, and not the people for the kings; that the right of a king is divine in no other sense than that in which the right of a member of parliament, of a judge, of a juryman, of a mayor, of a headborough, is divine; that, while the chief magistrate governs according to law, he ought to be obeyed and reverenced; that, when he violates the law, he ought to be withstood; and that, when he violates the law grossly, systematically and pertinaciously, he ought to be deposed. On the truth of these principles depended the justice of William's title to the throne. It is obvious that the relation between subjects who held these principles, and a ruler whose accession had been the triumph of these principles, must have been altogether different from the relation which had subsisted between the Stuarts and the Cavaliers. The Whigs loved William indeed: but they loved him not as a King, but as a party leader; and it was not difficult to foresee that their enthusiasm would cool fast if he should refuse to be the mere leader of their party, and should attempt to be King of the whole nation. What they

expected from him in return for their devotion to his cause was that he should be one of themselves, a stanch and ardent Whig; that he should show favour to none but Whigs; that he should make all the old grudges of the Whigs his own; and there was but too much reason to apprehend that, if he disappointed this expectation, the only section of the community which was zealous in his cause would be estranged from him.[1]

Such were the difficulties by which, at the moment of his elevation, he found himself beset. Where there was a good path he had seldom failed to choose it. But now he had only a choice among paths every one of which seemed likely to lead to destruction. From one faction he could hope for no cordial support. The cordial support of the other faction he could retain only by becoming himself the most factious man in his kingdom, a Shaftesbury on the throne. If he persecuted the Tories, their sulkiness would infallibly be turned into fury. If he showed favour to the Tories, it was by no means certain that he would gain their goodwill; and it was but too probable that he might lose his hold on the hearts of the Whigs. Something however he must do: something he must risk: a Privy Council must be sworn in: all the great offices, political and judicial, must be filled. It was impossible to make an arrangement that would please every body, and difficult to make an arrangement that would please any body; but an arrangement must be made.

What is now called a ministry he did not think of

[1] Here, and in many other places, I abstain from citing authorities, because my authorities are too numerous to cite. My notions of the temper and relative position of political and religious parties in the reign of William the Third, have been derived, not from any single work, but from thousands of forgotten tracts, sermons, and satires; in fact, from a whole literature which is mouldering in old libraries.

forming. Indeed what is now called a ministry was never known in England till he had been some years on the throne. Under the Plantagenets, the Tudors, and the Stuarts, there had been ministers; but there had been no ministry. The servants of the Crown were not, as now, bound in frankpledge for each other. They were not expected to be of the same opinion even on questions of the gravest importance. Often they were politically and personally hostile to each other, and made no secret of their hostility. It was not yet felt to be inconvenient or unseemly that they should accuse each other of high crimes, and demand each other's heads. No man had been more active in the impeachment of the Lord Chancellor Clarendon than Coventry, who was a Commissioner of the Treasury. No man had been more active in the impeachment of the Lord Treasurer Danby than Winnington, who was Solicitor General. Among the members of the Government there was only one point of union, their common head, the Sovereign. The nation considered him as the proper chief of the administration, and blamed him severely if he delegated his high functions to any subject. Clarendon has told us that nothing was so hateful to the Englishmen of his time as a Prime Minister. They would rather, he said, be subject to an usurper like Oliver, who was first magistrate in fact as well as in name, than to a legitimate King who referred them to a Grand Vizier. One of the chief accusations which the country party had brought against Charles the Second was that he was too indolent and too fond of pleasure to examine with care the balance sheets of public accountants and the inventories of military stores. James, when he came to the crown, had determined to appoint no Lord High

Ministerial arrangements.

Admiral or Board of Admiralty, and to keep the entire direction of maritime affairs in his own hands; and this arrangement, which would now be thought by men of all parties unconstitutional and pernicious in the highest degree, was then generally applauded even by people who were not inclined to see his conduct in a favourable light. How completely the relation in which the King stood to his Parliament and to his ministers had been altered by the Revolution was not at first understood even by the most enlightened statesmen. It was universally supposed that the government would, as in time past, be conducted by functionaries independent of each other, and that William would exercise a general superintendence over them all. It was also fully expected that a prince of William's capacity and experience would transact much important business without having recourse to any adviser.

William his own minister for foreign affairs.

There were therefore no complaints when it was understood that he had reserved to himself the direction of foreign affairs. This was indeed scarcely matter of choice: for, with the single exception of Sir William Temple, whom nothing would induce to quit his retreat for public life, there was no Englishman who had proved himself capable of conducting an important negotiation with foreign powers to a successful and honourable issue. Many years had elapsed since England had interfered with weight and dignity in the affairs of the great commonwealth of nations. The attention of the ablest English politicians had long been almost exclusively occupied by disputes concerning the civil and ecclesiastical constitution of their own country. The contests about the Popish Plot and the Exclusion Bill, the Habeas Corpus

Act and the Test Act, had produced an abundance, indeed a glut, of those talents which raise men to eminence in societies torn by internal factions. All the Continent could not show such skilful and wary leaders of parties, such dexterous parliamentary tacticians, such ready and eloquent debaters, as were assembled at Westminster. But a very different training was necessary to form a great minister for foreign affairs; and the Revolution had on a sudden placed England in a situation in which the services of a great minister for foreign affairs were indispensable to her.

William was admirably qualified to supply that in which the most accomplished statesmen of his kingdom were deficient. He had long been preeminently distinguished as a negotiator. He was the author and the soul of the European coalition against the French ascendency. The clue, without which it was perilous to enter the vast and intricate maze of Continental politics, was in his hands. His English counsellors, therefore, however able and active, seldom, during his reign, ventured to meddle with that part of the public business which he had taken as his peculiar province.[1]

The internal government of England could be carried on only by the advice and agency of English ministers. Those ministers William selected in such a manner as showed that he was determined not to proscribe any set of men who were willing to support his throne. On the day after the crown had been presented to him in

[1] The following passage in a tract of that time expresses the general opinion. "He has better knowledge of foreign affairs than we have; but in English business it is no dishonour to him to be told his relation to us, the nature of it, and what is fit for him to do." — An Honest Commoner's Speech.

the Banqueting House, the Privy Council was sworn in. Most of the Councillors were Whigs; but the names of several eminent Tories appeared in the list.[1] The four highest offices in the state were assigned to four noblemen, the representatives of four classes of politicians.

In practical ability and official experience Danby had no superior among his contemporaries. To the gratitude of the new Sovereigns he had a strong claim; for it was by his dexterity that their marriage had been brought about in spite of difficulties which had seemed insuperable. The enmity which he had always borne to France was a scarcely less powerful recommendation. He had signed the invitation of the thirtieth of June, had excited and directed the northern insurrection, and had, in the Convention, exerted all his influence and eloquence in opposition to the scheme of Regency. Yet the Whigs regarded him with unconquerable distrust and aversion. They could not forget that he had, in evil days, been the first minister of the state, the head of the Cavaliers, the champion of prerogative, the persecutor of dissenters. Even in becoming a rebel, he had not ceased to be a Tory. If he had drawn the sword against the Crown, he had drawn it only in defence of the Church. If he had, in the Convention, done good by opposing the scheme of Regency, he had done harm by obstinately maintaining that the throne was not vacant, and that the Estates had no right to determine who should fill it. The Whigs were therefore of opinion that he ought to think himself amply rewarded for his recent merits by being suffered to escape the punishment of those offences for which he had been impeached ten years

Danby.

[1] London Gazette, Feb. 18. 168$\frac{8}{9}$.

the Convention. They had not, they said, rebelled against James. They had not elected William. But, now that they saw on the throne a Sovereign whom they never would have placed there, they were of opinion that no law, divine or human, bound them to carry the contest further. They thought that they found, both in the Bible and in the Statute Book, directions which could not be misunderstood. The Bible enjoins obedience to the powers that be. The Statute Book contains an act providing that no subject shall be deemed a wrongdoer for adhering to the King in possession. On these grounds many, who had not concurred in setting up the new government, believed that they might give it their support without offence to God or man. One of the most eminent politicians of this school was Nottingham. At his instance the Convention had, before the throne was filled, made such changes in the oath of allegiance as enabled him and those who agreed with him to take that oath without scruple. "My principles," he said, "do not permit me to bear any part in making a King. But when a King has been made, my principles bind me to pay him an obedience more strict than he can expect from those who have made him." He now, to the surprise of some of those who most esteemed him, consented to sit in the council, and to accept the seals of Secretary. William doubtless hoped that this appointment would be considered by the clergy and the Tory country gentlemen as a sufficient guarantee that no evil was meditated against the Church. Even Burnet, who at a later period felt a strong antipathy to Nottingham, owned, in some memoirs written soon after the Revolution, that the King had judged well, and that the influence of the Tory Secretary, honestly exerted in support of

the new Sovereigns, had saved England from great calamities.[1]

The other Secretary was Shrewsbury.[2] No man so young had within living memory occupied so high a post in the government. He had but just completed his twenty-eighth year. Nobody, however, except the solemn formalists at the Spanish embassy, thought his youth an objection to his promotion.[3] He had already secured for himself a place in history by the conspicuous part which he had taken in the deliverance of his country. His talents, his accomplishments, his graceful manners, his bland temper, made him generally popular. By the Whigs especially he was almost adored. None suspected that, with many great and many amiable qualities, he had such faults both of head and of heart as would make the rest of a life which had opened under the fairest auspices burdensome to himself and almost useless to his country. Shrewsbury.

[1] These memoirs will be found in a manuscript volume, which is part of the Harleian Collection, and is numbered 6584. They are, in fact, the first outlines of a great part of Burnet's History of His Own Times. The dates at which the different portions of this most curious and interesting book were composed are marked. Almost the whole was written before the death of Mary. Burnet did not begin to prepare his History of William's reign for the press till ten years later. By that time his opinions, both of men and of things, had undergone considerable changes. The value of the rough draught is therefore very great: for it contains some facts which he afterwards thought it advisable to suppress, and some judgments which he afterwards saw cause to alter. I must own that I generally like his first thoughts best. Whenever his History is reprinted, it ought to be carefully collated with this volume.

When I refer to the Burnet MS. Harl. 6584, I wish the reader to understand that the MS. contains something which is not to be found in the History.

As to Nottingham's appointment, see Burnet, ii. 8; the London Gazette of March. 7. 168$\frac{8}{9}$; and Clarendon's Diary of Feb. 15.

[2] London Gazette, Feb. 18. 168$\frac{8}{9}$.

[3] Don Pedro de Ronquillo makes this objection.

The naval administration and the financial administration were confided to Boards. Herbert was First Commissioner of the Admiralty. He had in the late reign given up wealth and dignities when he found that he could not retain them with honour and with a good conscience. He had carried the memorable invitation to the Hague. He had commanded the Dutch fleet during the voyage from Helvoetsluys to Torbay. His character for courage and professional skill stood high. That he had had his follies and vices was well known. But his recent conduct in the time of severe trial had atoned for all, and seemed to warrant the hope that his future career would be glorious. Among the commissioners who sate with him at the Admiralty were two distinguished members of the House of Commons, William Sacheverell, a veteran Whig, who had great authority in his party, and Sir John Lowther, an honest and very moderate Tory, who in fortune and parliamentary interest was among the first of the English gentry.[1]

The Board of Admiralty.

Mordaunt, one of the most vehement of the Whigs, was placed at the head of the Treasury; why, it is difficult to say. His romantic courage, his flighty wit, his eccentric invention, his love of desperate risks and startling effects, were not qualities likely to be of much use to him in financial calculations and negotiations. Delamere, a more vehement Whig, if possible, than Mordaunt, sate second at the board, and was Chancellor of the Exchequer. Two Whig members of the House of Commons were in the Commission, Sir Henry Capel, brother of that Earl of Essex who died by his own hand in the Tower, and Richard Hampden, son of the great leader of the Long Parlia-

The Board of Treasury.

[1] London Gazette, March 11. 168$\frac{8}{9}$.

ment. But the Commissioner on whom the chief weight of business lay was Godolphin. This man, taciturn, clearminded, laborious, inoffensive, zealous for no government and useful to every government, had gradually become an almost indispensable part of the machinery of the state. Though a churchman, he had prospered in a Court governed by Jesuits. Though he had voted for a Regency, he was the real head of a treasury filled with Whigs. His abilities and knowledge, which had in the late reign supplied the deficiencies of Bellasyse and Dover, were now needed to supply the deficiencies of Mordaunt and Delamere.[1]

The Great Seal.

There were some difficulties in disposing of the Great Seal. The King at first wished to confide it to Nottingham, whose father had borne it during several years with high reputation.[2] Nottingham, however, declined the trust; and it was offered to Halifax, but was again declined. Both these Lords doubtless felt that it was a trust which they could not discharge with honour to themselves or with advantage to the public. In old times, indeed, the Seal had been generally held by persons who were not lawyers. Even in the seventeenth century it had been confided to two eminent men, who had never studied at any Inn of Court. Dean Williams had been Lord Keeper to James the First. Shaftesbury had been Lord Chancellor to Charles the Second. But such appointments could no longer be made without serious inconvenience. Equity had been gradually shaping itself into a refined

[1] London Gazette, March 11. 168$\frac{8}{9}$.

[2] I have followed what seems to me the most probable story. But it has been doubted whether Nottingham was invited to be Chancellor, or only to be First Commissioner of the Great Seal. Compare Burnet, ii. 3., and Boyer's History of William, 1702. Narcissus Luttrell repeatedly, and even as late as the close of 1692, speaks of Nottingham as likely to be Chancellor.

science, which no human faculties could master without long and intense application. Even Shaftesbury, vigorous as was his intellect, had painfully felt his want of technical knowledge;[1] and, during the fifteen years which had elapsed since Shaftesbury had resigned the Seal, technical knowledge had constantly been becoming more and more necessary to his successors. Neither Nottingham therefore, though he had a stock of legal learning such as is rarely found in any person who has not received a legal education, nor Halifax, though, in the judicial sittings of the House of Lords, the quickness of his apprehension and the subtlety of his reasoning had often astonished the bar, ventured to accept the highest office which an English layman can fill. After some delay the Seal was confided to a commission of eminent lawyers, with Maynard at their head.[2]

The Judges.

The choice of Judges did honour to the new government. Every Privy Councillor was directed to bring a list. The lists were compared; and twelve men of conspicuous merit were selected.[3] The professional attainments and Whig principles of Pollexfen gave him pretensions to the highest place. But it was remembered that he had held briefs for the Crown, in the Western counties, at the assizes which followed the battle of Sedgemoor. It seems indeed from the reports of the trials that he did as little as he could do if he held the briefs at all, and that he left to the Judges the business of browbeating witnesses and prisoners. Nevertheless his name was inseparably associated in the public mind with the Bloody Circuit. He, therefore, could not with propriety be put at the

[1] Roger North relates an amusing story about Shaftesbury's embarrassments.

[2] London Gazette, March 4. 168$\frac{8}{9}$.

[3] Burnet, ii. 5.

head of the first criminal court in the realm.[1] After acting during a few weeks as Attorney General, he was made Chief Justice of the Common Pleas. Sir John Holt, a young man, but distinguished by learning, integrity, and courage, became Chief Justice of the King's Bench. Sir Robert Atkyns, an eminent lawyer, who had passed some years in rural retirement, but whose reputation was still great in Westminster Hall, was appointed Chief Baron. Powell, who had been disgraced on account of his honest declaration in favour of the Bishops, again took his seat among the Judges. Treby succeeded Pollexfen as Attorney General; and Somers was made Solicitor.[2]

The household.

Two of the chief places in the Royal household were filled by two English noblemen eminently qualified to adorn a court. The high spirited and accomplished Devonshire was named Lord Steward. No man had done more or risked more for England during the crisis of her fate. In retrieving her liberties he had retrieved also the fortunes of his own house. His bond for thirty thousand pounds was found among the papers which James had left at Whitehall, and was cancelled by William.[3]

Dorset became Lord Chamberlain, and employed the influence and patronage annexed to his functions, as he had long employed his private means, in encouraging genius and in alleviating misfortune. One of the first acts which he was under the necessity of performing must have been painful to a man of so generous a nature, and of so keen a relish for whatever was ex-

[1] The Protestant Mask taken off from the Jesuited Englishman, 1692.

[2] These appointments were not announced in the Gazette till the 6th of May; but some of them were made earlier.

[3] Kennet's Funeral Sermon on the first Duke of Devonshire, and Memoirs of the Family of Cavendish, 1708.

cellent in arts and letters. Dryden could no longer remain Poet Laureate. The public would not have borne to see any Papist among the servants of their Majesties; and Dryden was not only a Papist, but an apostate. He had moreover aggravated the guilt of his apostasy by calumniating and ridiculing the Church which he had deserted. He had, it was facetiously said, treated her as the Pagan persecutors of old treated her children. He had dressed her up in the skin of a wild beast, and then baited her for the public amusement.[1] He was removed; but he received from the private bounty of the magnificent Chamberlain a pension equal to the salary which had been withdrawn. The deposed Laureate, however, as poor of spirit as rich in intellectual gifts, continued to complain piteously, year after year, of the losses which he had not suffered, till at length his wailings drew forth expressions of well merited contempt from brave and honest Jacobites, who had sacrificed every thing to their principles without deigning to utter one word of deprecation or lamentation.[2]

In the Royal household were placed some of those

[1] See a poem entitled, A Votive Tablet to the King and Queen.

[2] See Prior's Dedication of his Poems to Dorset's son and successor, and Dryden's Essay on Satire prefixed to the Translations from Juvenal. There is a bitter sneer on Dryden's effeminate querulousness in Collier's Short View of the Stage. In Blackmore's Prince Arthur, a poem which, worthless as it is, contains some curious allusions to contemporary men and events, are the following lines:

"The poets' nation did obsequious wait
For the kind dole divided at his gate.
Laurus among the meagre crowd appeared,
An old, revolted, unbelieving bard,
Who thronged, and shoved, and pressed, and would be heard.

Sakil's high roof, the Muses' palace, rung
With endless cries, and endless songs he sung.
To bless good Sakil Laurus would be first;
But Sakil's prince and Sakil's God he curst.
Sakil without distinction threw his bread,
Despised the flatterer, but the poet fed."

I need not say that Sakil is Sackville, or that Laurus is a translation of the famous nickname Bayes.

Dutch nobles who stood highest in the favour of the King. Bentinck had the great office of Groom of the Stole, with a salary of five thousand pounds a year. Zulestein took charge of the robes. The Master of the Horse was Auverquerque, a gallant soldier, who united the blood of Nassau to the blood of Horn, and who wore with just pride a costly sword presented to him by the States General in acknowledgment of the courage with which he had, on the bloody day of Saint Dennis, saved the life of William.

The place of Vice Chamberlain to the Queen was given to a man who had just become conspicuous in public life, and whose name will frequently recur in the history of this reign. John Howe, or, as he was more commonly called, Jack Howe, had been sent up to the Convention by the borough of Cirencester. His appearance was that of a man whose body was worn by the constant workings of a restless and acrid mind. He was tall, lean, pale, with a haggard eager look, expressive at once of flightiness and of shrewdness. He had been known, during several years, as a small poet; and some of the most savage lampoons which were handed about the coffeehouses were imputed to him. But it was in the House of Commons that both his parts and his illnature were most signally displayed. Before he had been a member three weeks, his volubility, his asperity, and his pertinacity had made him conspicuous. Quickness, energy, and audacity, united, soon raised him to the rank of a privileged man. His enemies — and he had many enemies — said that he consulted his personal safety even in his most petulant moods, and that he treated soldiers with a civility which he never showed to ladies or to Bishops. But no man had in larger measure that evil courage which braves

and even courts disgust and hatred. No decencies restrained him: his spite was implacable: his skill in finding out the vulnerable parts of strong minds was consummate. All his great contemporaries felt his sting in their turns. Once it inflicted a wound which deranged even the stern composure of William, and constrained him to utter a wish that he were a private gentleman, and could invite Mr. Howe to a short interview behind Montague House. As yet, however, Howe was reckoned among the most strenuous supporters of the new government, and directed all his sarcasms and invectives against the malecontents.[1]

Subordinate appointments.

The subordinate places in every public office were divided between the two parties: but the Whigs had the larger share. Some persons, indeed, who did little honour to the Whig name, were largely recompensed for services which no good man would have performed. Wildman was made Postmaster General. A lucrative sinecure in the Excise was bestowed on Ferguson. The duties of the Solicitor of the Treasury were both very important and very invidious. It was the business of that officer to conduct political prosecutions, to collect the evidence, to instruct the counsel for the Crown, to see that the prisoners were not liberated on insufficient bail, to see that the juries were not composed of persons hostile to the government. In the days of Charles and James, the Solicitors of the Treasury had been with too much

[1] Scarcely any man of that age is more frequently mentioned in pamphlets and satires than Howe. In the famous petition of Legion, he is designated as "that impudent scandal of Parliaments." Mackay's account of him is curious. In a poem written in 1690, which I have never seen except in manuscript, are the following lines:

"First for Jack Howe with his terrible talent,
Happy the female that scapes his lampoon;
Against the ladies excessively valiant,
But very respectful to a Dragoon."

reason accused of employing all the vilest artifices of chicanery against men obnoxious to the Court. The new government ought to have made a choice which was above all suspicion. Unfortunately Mordaunt and Delamere pitched upon Aaron Smith, an acrimonious and unprincipled politician, who had been the legal adviser of Titus Oates in the days of the Popish Plot, and who had been deeply implicated in the Rye House Plot. Richard Hampden, a man of decided opinions but of moderate temper, objected to this appointment. His objections however were overruled. The Jacobites, who hated Smith and had reason to hate him, affirmed that he had obtained his place by bullying the Lords of the Treasury, and particularly by threatening that, if his just claims were disregarded, he would be the death of Hampden.[1]

The Convention turned into a Parliament.

Some weeks elapsed before all the arrangements which have been mentioned were publicly announced: and meanwhile many important events had taken place. As soon as the new Privy Councillors had been sworn in, it was necessary to submit to them a grave and pressing question. Could the Convention now assembled be turned into a Parliament? The Whigs, who had a decided majority in the Lower House, were all for the affirmative. The Tories, who knew that, within the last month, the public feeling had undergone a considerable change, and who hoped that a general election would add to their strength, were for the negative. They maintained that to the existence of a Parliament royal writs were indispensably necessary. The Convention had not been summoned by such writs: the original defect could not

[1] Sprat's True Account; North's Examen; Letter to Chief Justice Holt, 1694; Letter to Secretary Trenchard, 1694.

now be supplied: the Houses were therefore mere clubs of private men, and ought instantly to disperse.

It was answered that the royal writ was mere matter of form, and that to expose the substance of our laws and liberties to serious hazard for the sake of a form would be the most senseless superstition. Wherever the Sovereign, the Peers spiritual and temporal, and the Representatives freely chosen by the constituent bodies of the realm were met together, there was the essence of a Parliament. Such a Parliament was now in being; and what could be more absurd than to dissolve it at a conjuncture when every hour was precious, when numerous important subjects required immediate legislation, and when dangers, only to be averted by the combined efforts of King, Lords, and Commons, menaced the State? A Jacobite indeed might consistently refuse to recognise the Convention as a Parliament. For he held that it had from the beginning been an unlawful assembly, that all its resolutions were nullities, and that the Sovereigns whom it had set up were usurpers. But with what consistency could any man, who maintained that a new Parliament ought to be immediately called by writs under the great seal of William and Mary, question the authority which had placed William and Mary on the throne? Those who held that William was rightful King must necessarily hold that the body from which he derived his right was itself a rightful Great Council of the Realm. Those who, though not holding him to be rightful King, conceived that they might lawfully swear allegiance to him as King in fact, might surely, on the same principle, acknowledge the Convention as a Parliament in fact. It was plain that the Convention was the fountainhead from which the authority of all future Parliaments must be derived,

and that on the validity of the votes of the Convention must depend the validity of every future statute. And how could the stream rise higher than the source? Was it not absurd to say that the Convention was supreme in the state, and yet a nullity; a legislature for the highest of all purposes, and yet no legislature for the humblest purposes; competent to declare the throne vacant, to change the succession, to fix the landmarks of the constitution, and yet not competent to pass the most trivial Act for the repairing of a pier or the building of a parish church?

These arguments would have had considerable weight, even if every precedent had been on the other side. But in truth our history afforded only one precedent which was at all in point; and that precedent was decisive in favour of the doctrine that royal writs are not indispensably necessary to the existence of a Parliament. No royal writ had summoned the Convention which recalled Charles the Second. Yet that Convention had, after his Restoration, continued to sit and to legislate, had settled the revenue, had passed an Act of amnesty, had abolished the feudal tenures. These proceedings had been sanctioned by authority of which no party in the state could speak without reverence. Hale, a jurist held in honour by every Whig, had borne a considerable share in them, and had always maintained that they were strictly legal. Clarendon, a statesman, whose memory was respected by the great body of Tories, little as he was inclined to favour any doctrine derogatory to the rights of the Crown, or to the dignity of that seal of which he was keeper, had declared that, since God had, at a most critical conjuncture, given the nation a good Parliament, it would be the height of folly to look for technical flaws in the instrument by which that Parliament was called to-

gether. Would it be pretended that the Convention of 1660 had a more respectable origin than the Convention of 1689? Was not a letter written by the first Prince of the Blood, at the request of the whole peerage, and of hundreds of gentlemen who had represented counties and towns, at least as good a warrant as a vote of the Rump?

Weaker reasons than these would have satisfied the Whigs who formed the majority of the Privy Council. The King therefore, on the fifth day after he had been proclaimed, went with royal state to the House of Lords, and took his seat on the throne. The Commons were called in; and he, with many gracious expressions, reminded his hearers of the perilous situation of the country, and exhorted them to take such steps as might prevent unnecessary delay in the transaction of public business. His speech was received by the gentlemen who crowded the bar with the deep hum by which our ancestors were wont to indicate approbation, and which was often heard in places more sacred than the Chamber of the Peers.[1] As soon as he had retired, a Bill declaring the Convention a Parliament was laid on the table of the Lords, and rapidly passed by them. In the Commons the debates were warm. The House resolved itself into a Committee; and so great was the excitement that, when the authority of the Speaker was withdrawn, it was hardly possible to preserve order. Sharp personalities were exchanged. The phrase, "hear him," a phrase which had originally been used only to silence irregular noises, and to remind members of the duty of attending to the discussion, had, during some years, been gradually becoming what it now is; that is to say, a cry indicative, according to the tone, of admiration, acquiescence, indignation, or derision.

[1] Van Citters, $\frac{\text{Feb. 19.}}{\text{March 1.}}$ 1688/9.

On this occasion, the Whigs vociferated "Hear, hear," so tumultuously that the Tories complained of unfair usage. Seymour, the leader of the minority, declared that there could be no freedom of debate while such clamour was tolerated. Some old Whig members were provoked into reminding him that the same clamour had occasionally been heard when he presided, and had not then been repressed. Yet, eager and angry as both sides were, the speeches on both sides indicated that profound reverence for law and prescription which has long been characteristic of Englishmen, and which, though it runs sometimes into pedantry and sometimes into superstition, is not without its advantages. Even at that momentous crisis, when the nation was still in the ferment of a revolution, our public men talked long and seriously about all the circumstances of the deposition of Edward the Second and of the deposition of Richard the Second, and anxiously inquired whether the assembly which, with Archbishop Lanfranc at its head, set aside Robert of Normandy, and put William Rufus on the throne, did or did not afterwards continue to act as the legislature of the realm. Much was said about the history of writs; much about the etymology of the word Parliament. It is remarkable, that the orator who took the most statesmanlike view of the subject was old Maynard. In the civil conflicts of fifty eventful years he had learned that questions affecting the highest interests of the commonwealth were not to be decided by verbal cavils and by scraps of Law French and Law Latin; and, being by universal acknowledgment the most subtle and the most learned of English jurists, he could express what he felt without the risk of being accused of ignorance and presumption. He scornfully thrust aside as frivolous and out of place

all that blackletter learning, which some men, far less versed in such matters than himself, had introduced into the discussion. "We are," he said, "at this moment out of the beaten path. If therefore we are determined to move only in that path, we cannot move at all. A man in a revolution resolving to do nothing which is not strictly according to established form resembles a man who has lost himself in the wilderness, and who stands crying 'Where is the king's highway? I will walk nowhere but on the king's highway.' In a wilderness a man should take the track which will carry him home. In a revolution we must have recourse to the highest law, the safety of the state." Another veteran Roundhead, Colonel Birch, took the same side, and argued with great force and keenness from the precedent of 1660. Seymour and his supporters were beaten in the Committee, and did not venture to divide the House on the Report. The Bill passed rapidly, and received the royal assent on the tenth day after the accession of William and Mary.[1]

The members of the two Houses required to take the oaths.

The law which turned the Convention into a Parliament contained a clause providing that no person should, after the first of March, sit or vote in either House without taking the oaths to the new King and Queen. This enactment produced great agitation throughout society. The adherents of the exiled dynasty hoped and confidently predicted that the recusants would be numerous. The minority in both Houses, it was said, would be true to the cause of hereditary monarchy. There might be here and there a traitor; but the great body of those

[1] Stat. 1 W. & M. sess. i. c. 1. See the Journals of the two Houses, and Grey's Debates. The argument in favour of the bill is well stated in the Paris Gazettes of March 5. and 12. 1689.

who had voted for a Regency would be firm. Only two Bishops at most would recognise the usurpers. Seymour would retire from public life rather than abjure his principles. Grafton had determined to fly to France and to throw himself at the feet of his uncle. With such rumours as these all the coffeehouses of London were filled during the latter part of February. So intense was the public anxiety that, if any man of rank was missed, two days running, at his usual haunts, it was immediately whispered that he had stolen away to Saint Germains.[1]

The second of March arrived; and the event quieted the fears of one party, and confounded the hopes of the other. The Primate indeed and several of his suffragans stood obstinately aloof: but three Bishops and seventy three temporal peers took the oaths. At the next meeting of the Upper House several more prelates came in. Within a week about a hundred Lords had qualified themselves to sit. Others, who were prevented by illness from appearing, sent excuses and professions of attachment to their Majesties. Grafton refuted all the stories which had been circulated about him by coming to be sworn on the first day. Two members of the Ecclesiastical Commission, Mulgrave and Sprat, hastened to make atonement for their fault by plighting their faith to William. Beaufort, who had long been considered as the tpye of a royalist of the old school, submitted after a very short hesitation. Aylesbury and Dartmouth, though vehement Jacobites, had as little scruple about taking the oath of allegiance as they afterwards had about breaking it.[2] The Hydes

[1] Both Van Citters and Ronquillo mention the anxiety which was felt in London till the result was known.

[2] Lords' Journals, March $168\frac{8}{9}$.

took different paths. Rochester complied with the law; but Clarendon proved refractory. Many thought it strange that the brother who had adhered to James till James absconded should be less sturdy than the brother who had been in the Dutch camp. The explanation perhaps is that Rochester would have sacrificed much more than Clarendon by refusing to take the oaths. Clarendon's income did not depend on the pleasure of the Government: but Rochester had a pension of four thousand a year, which he could not hope to retain if he refused to acknowledge the new Sovereigns. Indeed, he had so many enemies that, during some months, it seemed doubtful whether he would, on any terms, be suffered to retain the splendid reward which he had earned by persecuting the Whigs and by sitting in the High Commission. He was saved from what would have been a fatal blow to his fortunes by the intercession of Burnet, who had been deeply injured by him, and who revenged himself as became a Christian divine.[1]

In the Lower House four hundred members were sworn in on the second of March; and among them was Seymour. The spirit of the Jacobites was broken by his defection; and the minority with very few exceptions followed his example.[2]

Questions relating to the Revenue.

Before the day fixed for the taking of the oaths, the Commons had begun to discuss a momentous question which admitted of no delay. During the interregnum, William had, as provisional chief

[1] See the letters of Rochester and of Lady Ranelagh to Burnet on this occasion.

[2] Journals of the Commons, March 2. $168\frac{8}{9}$. Ronquillo wrote as follows: "Es de gran consideracion que Seimor haya tomado el juramento; porque es el arrengador y el director principal, en la casa de los Comunes, de los Anglicanos." March $\frac{8}{18}$. $168\frac{8}{9}$.

of the administration, collected the taxes and applied them to the public service; nor could the propriety of this course be questioned by any person who approved of the Revolution. But the Revolution was now over: the vacancy of the throne had been supplied: the Houses were sitting: the law was in full force; and it became necessary immediately to decide to what revenue the Government was entitled.

It was not denied that all the lands and hereditaments of the Crown had passed with the Crown to the new Sovereigns. It was not denied that all duties which had been granted to the Crown for a fixed term of years might be constitutionally exacted till that term should expire. But large revenues had been settled by Parliament on James for life; and whether what had been settled on James for life could, while he lived, be claimed by William and Mary, was a question about which opinions were divided.

Holt, Treby, Pollexfen, indeed all the eminent Whig lawyers, Somers excepted, held that these revenues had been granted to the late King, in his political capacity, but for his natural life, and ought therefore, as long as he continued to drag on his existence in a strange land, to be paid to William and Mary. It appears from a very concise and unconnected report of the debate that Somers dissented from this doctrine. His opinion was that, if the Act of Parliament which had imposed the duties in question was to be construed according to the spirit, the word life must be understood to mean reign, and that therefore the term for which the grant had been made had expired. This was surely the sound opinion: for it was plainly irrational to treat the interest of James in this grant as at once a thing annexed to his person and a thing an-

nexed to his office; to say in the same breath that the merchants of London and Bristol must pay money because he was naturally alive, and that his successors must receive that money because he was politically defunct. The House was decidedly with Somers. The members generally were bent on effecting a great reform, without which it was felt that the Declaration of Rights would be but an imperfect guarantee for public liberty. During the conflict which fifteen successive Parliaments had maintained against four successive Kings, the chief weapon of the Commons had been the power of the purse; and never had the representatives of the people been induced to surrender that weapon without having speedy cause to repent of their too credulous loyalty. In that season of tumultuous joy which followed the Restoration, a large revenue for life had been almost by acclamation granted to Charles the Second. A few months later there was scarcely a respectable Cavalier in the kingdom who did not own that the stewards of the nation would have acted more wisely if they had kept in their hands the means of checking the abuses which disgraced every department of the government. James the Second had obtained from his submissive Parliament, without a dissentient voice, an income sufficient to defray the ordinary expenses of the state during his life; and, before he had enjoyed that income half a year, the great majority of those who had dealt thus liberally with him blamed themselves severely for their liberality. If experience was to be trusted, a long and painful experience, there could be no effectual security against maladministration, unless the Sovereign were under the necessity of recurring frequently to his Great Council for pecuniary aid. Almost all honest and enlightened men were

therefore agreed in thinking that a part at least of the supplies ought to be granted only for a short term. And what time could be fitter for the introduction of this new practice than the year 1689, the commencement of a new reign, of a new dynasty, of a new era of constitutional government? The feeling on this subject was so strong and general that the dissentient minority gave way. No formal resolution was passed; but the House proceeded to act on the supposition that the grants which had been made to James for life had been annulled by his abdication.[1]

It was impossible to make a new settlement of the revenue without inquiry and deliberation. The Exchequer was ordered to furnish such returns as might enable the House to form estimates of the public expenditure and income. In the meantime, liberal provision was made for the immediate exigencies of the state. An extraordinary aid, to be raised by direct monthly assessment, was voted to the King. An Act was passed indemnifying all who had, since his landing, collected by his authority the duties settled on James; and those duties which had expired were continued for some months.

Abolition of the hearth money.

Along William's whole line of march, from Torbay to London, he had been importuned by the common people to relieve them from the intolerable burden of the hearth money. In truth, that tax seems to have united all the worst evils which can be imputed to any tax. It was unequal, and unequal in the most pernicious way: for it pressed heavily on the poor, and lightly on the rich. A peasant, all whose property was not worth twenty pounds, had to pay several shillings, while the mansion of an opu-

[1] Grey's Debates, Feb. 25, 26, and 27. 168⅘.

lent nobleman in Lincoln's Inn Fields or Saint James's Square was seldom assessed at two guineas. The collectors were empowered to examine the interior of every house in the realm, to disturb families at meals, to force the doors of bedrooms, and, if the sum demanded were not punctually paid, to sell the trencher on which the barley loaf was divided among the poor children, and the pillow from under the head of the lying-in woman. Nor could the Treasury effectually restrain the chimneyman from using his powers with harshness: for the tax was farmed; and the government was consequently forced to connive at outrages and exactions such as have, in every age, made the name of publican a proverb for all that is most hateful.

William had been so much moved by what he had heard of these grievances that, at one of the earliest sittings of the Privy Council, he introduced the subject. He sent a message requesting the House of Commons to consider whether better regulations would effectually prevent the abuses which had excited so much discontent. He added that he would willingly consent to the entire abolition of the tax if it should appear that the tax and the abuses were inseparable.[1] This communication was received with loud applause. There were indeed some financiers of the old school who muttered that tenderness for the poor was a fine thing; but that no part of the revenue of the state came in so exactly to the day as the hearth money; that the goldsmiths of the City could not always be induced to lend on the security of the next quarter's customs or excise, but that on an assignment of hearth money there was no difficulty in obtaining advances. In the House of Commons, those who thought thus did not

[1] Commons' Journals, and Grey's Debates, March 1. 168$\frac{8}{9}$.

venture to raise their voices in opposition to the general feeling. But in the Lords there was a conflict of which the event for a time seemed doubtful. At length the influence of the Court, strenuously exerted, carried an Act by which the chimney tax was declared a badge of slavery, and was, with many expressions of gratitude to the King, abolished for ever.[1]

Repayment of the expenses of the United Provinces.

The Commons granted, with little dispute, and without a division, six hundred thousand pounds for the purpose of repaying to the United Provinces the charges of the expedition which had delivered England. The facility with which this large sum was voted to a shrewd, diligent and thrifty people, our allies, indeed, politically, but commercially our most formidable rivals, excited some murmurs out of doors, and was, during many years, a favourite subject of sarcasm with Tory pamphleteers.[2] The liberality of the House admits however of an easy explanation. On the very day on which the subject was under consideration, alarming news arrived at Westminster, and convinced many, who would at another time have been disposed to scrutinise severely any account sent in by the Dutch, that our country could not yet dispense with the services of the foreign troops.

Mutiny at Ipswich.

France had declared war against the States General; and the States General had consequently demanded from the King of England those succours which he was bound by the treaty of Nimeguen to furnish.[3] He had ordered some battalions to march

[1] 1 W. & M. sess. 1. c. 10.; Burnet, ii. 13.

[2] Commons' Journals, March 15. 1688. So late as 1713, Arbuthnot, in the fifth part of John Bull, alluded to this transaction with much pleasantry. "As to your Venire Facias," says John to Nick Frog, "I have paid you for one already."

[3] Wagenaar, lxi.

to Harwich, that they might be in readiness to cross to the Continent. The old soldiers of James were generally in a very bad temper; and this order did not produce a soothing effect. The discontent was greatest in the regiment which now ranks as the first of the line. Though borne on the English establishment, that regiment, from the time when it first fought under the great Gustavus, had been almost exclusively composed of Scotchmen; and Scotchmen have never, in any region to which their adventurous and aspiring temper has led them, failed to note and to resent every slight offered to Scotland. Officers and men muttered that a vote of a foreign assembly was nothing to them. If they could be absolved from their allegiance to King James the Seventh, it must be by the Estates at Edinburgh, and not by the Convention at Westminster. Their ill humour increased when they heard that Schomberg had been appointed their colonel. They ought perhaps to have thought it an honour to be called by the name of the greatest soldier in Europe. But, brave and skilful as he was, he was not their countryman: and their regiment, during the fifty six years which had elapsed since it gained its first honourable distinctions in Germany, had never been commanded but by a Hepburn or a Douglas. While they were in this angry and punctilious mood, they were ordered to join the forces which were assembling at Harwich. There was much murmuring; but there was no outbreak till the regiment arrived at Ipswich. There the signal of revolt was given by two captains who were zealous for the exiled King. The market place was soon filled with pikemen and musketeers running to and fro. Gunshots were wildly fired in all directions. Those officers who attempted to restrain the rioters

were overpowered and disarmed. At length the chiefs of the insurrection established some order, and marched out of Ipswich at the head of their adherents. The little army consisted of about eight hundred men. They had seized four pieces of cannon, and had taken possession of the military chest, which contained a considerable sum of money. At the distance of half a mile from the town a halt was called: a general consultation was held; and the mutineers resolved that they would hasten back to their native country, and would live and die with their rightful King. They instantly proceeded northward by forced marches.[1]

When the news reached London the dismay was great. It was rumoured that alarming symptoms had appeared in other regiments, and particularly that a body of fusileers which lay at Harwich was likely to imitate the example set at Ipswich. "If these Scots," said Halifax to Reresby, "are unsupported, they are lost. But if they have acted in concert with others, the danger is serious indeed."[2] The truth seems to be that there was a conspiracy which had ramifications in many parts of the army, but that the conspirators were awed by the firmness of the government and of the Parliament. A committee of the Privy Council was sitting when the tidings of the mutiny arrived in London. William Harbord, who represented the borough of Launceston, was at the board. His colleagues entreated him to go down instantly to the House of Commons, and to relate what had happened. He went, rose in his place, and told his story. The spirit of the assembly rose to the occasion. Howe was the first to call for vigorous action. "Address the King," he said, "to send his Dutch troops after these

[1] Commons' Journals, March 15. 168$\frac{8}{9}$.

[2] Reresby's Memoirs.

men. I know not who else can be trusted." "This is no jesting matter," said old Birch, who had been a colonel in the service of the Parliament, and had seen the most powerful and renowned House of Commons that ever sate twice purged and twice expelled by its own soldiers; "if you let this evil spread, you will have an army upon you in a few days. Address the King to send horse and foot instantly, his own men, men whom he can trust, and to put these people down at once." The men of the long robe caught the flame. "It is not the learning of my profession that is needed here," said Treby. "What is now to be done is to meet force with force, and to maintain in the field what we have done in the senate." "Write to the Sheriffs," said Colonel Mildmay, member for Essex. "Raise the militia. There are a hundred and fifty thousand of them: they are good Englishmen: they will not fail you." It was resolved that all members of the House who held commissions in the army should be dispensed from parliamentary attendance, in order that they might repair instantly to their military posts. An address was unanimously voted requesting the King to take effectual steps for the suppression of the rebellion, and to put forth a proclamation denouncing public vengeance on the rebels. One gentleman hinted that it might be well to advise his Majesty to offer a pardon to those who should peaceably submit: but the House wisely rejected the suggestion. "This is no time," it was well said, "for any thing that looks like fear." The address was instantly sent up to the Lords. The Lords concurred in it. Two peers, two knights of shires, and two burgesses were sent with it to Court. William received them graciously, and informed them that he had already given the necessary orders. In

fact, several regiments of horse and dragoons had been sent northward under the command of Ginkell, one of the bravest and ablest officers of the Dutch army.[1]

Meanwhile the mutineers were hastening across the country which lies between Cambridge and the Wash. Their way lay through a vast and desolate fen, saturated with the moisture of thirteen counties, and overhung during the greater part of the year by a low grey mist, high above which rose, visible many miles, the magnificent tower of Ely. In that dreary region, covered by vast flights of wild fowl, a half savage population, known by the name of the Breedlings, then led an amphibious life, sometimes wading, and sometimes rowing, from one islet of firm ground to another.[2] The roads were among the worst in the island, and, as soon as rumour announced the approach of the rebels, were studiously made worse by the country people. Bridges were broken down. Trees were laid across the highways to obstruct the progress of the cannon. Nevertheless the Scotch veterans not only pushed forward with great speed, but succeeded in carrying their artillery with them. They entered Lincolnshire, and were not far from Sleaford, when they learned that Ginkell with an irresistible force was close on their track. Victory and escape were equally out of the question. The bravest warriors could not contend against fourfold odds. The most active infantry could not outrun horsemen. Yet the leaders, probably despairing of pardon, urged the men to try the chance of battle. In that region, a spot almost surrounded by swamps and

[1] Commons' Journals, and Grey's Debates, March 15. 168$\frac{8}{9}$; London Gazette, March 18.

[2] As to the state of this region in the latter part of the seventeenth and the earlier part of the eighteenth century, see Pepys's Diary, Sept. 18. 1668, and the Tour through the whole Island of Great Britain, 1724.

pools was without difficulty found. Here the insurgents were drawn up; and the cannon were planted at the only point which was thought not to be sufficiently protected by natural defences. Ginkell ordered the attack to be made at a place which was out of the range of the guns; and his dragoons dashed gallantly into the water, though it was so deep that their horses were forced to swim. Then the mutineers lost heart. They beat a parley, surrendered at discretion, and were brought up to London under a strong guard. Their lives were forfeit: for they had been guilty, not merely of mutiny, which was then not a legal crime, but of levying war against the King. William, however, with politic clemency, abstained from shedding the blood even of the most culpable. A few of the ringleaders were brought to trial at the next Bury assizes, and were convicted of high treason; but their lives were spared. The rest were merely ordered to return to their duty. The regiment, lately so refractory, went submissively to the Continent, and there, through many hard campaigns, distinguished itself by fidelity, by discipline, and by valour.[1]

The first Mutiny Bill.

This event facilitated an important change in our polity, a change which, it is true, could not have been long delayed, but which would not have been easily accomplished except at a moment of extreme danger. The time had at length arrived at which it was necessary to make a legal distinction between the soldier and the citizen. Under the Plantagenets and the Tudors there had been no standing

[1] London Gazette, March 25. 1689; Van Citters to the States General, March 22. April 1.; Letters of Nottingham in the State Paper Office, dated July 23. and August 9. 1689; Historical Record of the First Regiment of Foot, printed by authority. See also a curious digression in the Compleat History of the Life and Military Actions of Richard, Earl of Tyrconnel, 1689.

army. The standing army which had existed under the last kings of the House of Stuart had been regarded by every party in the state with strong and not unreasonable aversion. The common law gave the Sovereign no power to control his troops. The Parliament, regarding them as mere tools of tyranny, had not been disposed to give such power by statute. James indeed had induced his corrupt and servile judges to put on some obsolete laws a construction which enabled him to punish desertion capitally. But this construction was considered by all respectable jurists as unsound, and, had it been sound, would have been far from effecting all that was necessary for the purpose of maintaining military discipline. Even James did not venture to inflict death by sentence of a court martial. The deserter was treated as an ordinary felon, was tried at the assizes by a petty jury on a bill found by a grand jury, and was at liberty to avail himself of any technical flaw which might be discovered in the indictment.

The Revolution, by altering the relative position of the sovereign and the parliament, had altered also the relative position of the army and the nation. The King and the Commons were now at unity; and both were alike menaced by the greatest military power which had existed in Europe since the downfall of the Roman empire. In a few weeks thirty thousand veterans, accustomed to conquer, and led by able and experienced captains, might cross from the ports of Normandy and Britanny to our shores. That such a force would with little difficulty scatter three times that number of militia, no man well acquainted with war could doubt. There must then be regular soldiers; and, if there were to be regular soldiers, it must be indispensable, both to their

efficiency, and to the security of every other class, that they should be kept under a strict discipline. An ill disciplined army has ever been a more costly and a more licentious militia, impotent against a foreign enemy, and formidable only to the country which it is paid to defend. A strong line of demarcation must therefore be drawn between the soldiers and the rest of the community. For the sake of public freedom, they must, in the midst of freedom, be placed under a despotic rule. They must be subject to a sharper penal code, and to a more stringent code of procedure, than are administered by the ordinary tribunals. Some acts which in the citizen are innocent must in the soldier be crimes. Some acts which in the citizen are punished with fine or imprisonment must in the soldier be punished with death. The machinery by which courts of law ascertain the guilt or innocence of an accused citizen is too slow and too intricate to be applied to an accused soldier. For, of all the maladies incident to the body politic, military insubordination is that which requires the most prompt and drastic remedies. If the evil be not stopped as soon as it appears, it is certain to spread; and it cannot spread far without danger to the very vitals of the commonwealth. For the general safety, therefore, a summary jurisdiction of terrible extent must, in camps, be entrusted to rude tribunals composed of men of the sword.

But, though it was certain that the country could not at that moment be secure without professional soldiers, and equally certain that professional soldiers must be worse than useless unless they were placed under a rule more arbitrary and severe than that to which other men were subject, it was not without great misgivings that a House of Commons could venture to recognise

the existence and to make provision for the government of a standing army. There was scarcely a public man of note who had not often avowed his conviction that our polity and a standing army could not exist together. The Whigs had been in the constant habit of repeating that standing armies had destroyed the free institutions of the neighbouring nations. The Tories had repeated as constantly that, in our own island, a standing army had subverted the Church, oppressed the gentry, and murdered the King. No leader of either party could, without laying himself open to the charge of gross inconsistency, propose that such an army should henceforth be one of the permanent establishments of the realm. The mutiny at Ipswich, and the panic which that mutiny produced, made it easy to effect what would otherwise have been in the highest degree difficult. A short bill was brought in which began by declaring, in explicit terms, that standing armies and courts martial were unknown to the law of England. It was then enacted that, on account of the extreme perils impending at that moment over the state, no man mustered on pay in the service of the crown should, on pain of death, or of such lighter punishment as a court martial should deem sufficient, desert his colours or mutiny against his commanding officers. This statute was to be in force only six months; and many of those who voted for it probably believed that it would, at the close of that period, be suffered to expire. The bill passed rapidly and easily. Not a single division was taken upon it in the House of Commons. A mitigating clause indeed, which illustrates somewhat curiously the manners of that age, was added by way of rider after the third reading. This clause provided that no court martial

should pass sentence of death except between the hours of six in the morning and one in the afternoon. The dinner hour was then early; and it was but too probable that a gentleman who had dined would be in a state in which he could not safely be trusted with the lives of his fellow creatures. With this amendment, the first and most concise of our many Mutiny Bills was sent up to the Lords, and was, in a few hours, hurried by them through all its stages and passed by the King.[1]

Thus began, without one dissentient voice in Parliament, without one murmur in the nation, a change which had become necessary to the safety of the state, yet which every party in the state then regarded with extreme dread and aversion. Six months passed; and still the public danger continued. The power necessary to the maintenance of military discipline was a second time entrusted to the crown for a short term. The trust again expired, and was again renewed. By slow degrees familiarity reconciled the public mind to the names, once so odious, of standing army and court martial. It was proved by experience that, in a well constituted society, professional soldiers may be terrible to a foreign enemy, and yet submissive to the civil power. What had been at first tolerated as the exception began to be considered as the rule. Not a session passed without a Mutiny Bill. During two generations, indeed, an annual clamour against the new system was raised by some factious men desirous to weaken the hands of the government, and by some respectable men who felt an honest but injudicious reverence for every old constitutional tradition, and who were unable to

[1] Stat. 1 W. & M. sess. 1. c. 5.; Commons' Journals, March 28. 1689.

understand that what at one stage in the progress of society is pernicious may at another stage be indispensable. But this clamour, as years rolled on, became fainter and fainter. The debate which recurred every spring on the Mutiny Bill came to be regarded merely as an occasion on which hopeful young orators fresh from Christchurch were to deliver maiden speeches, setting forth how the guards of Pisistratus seized the citadel of Athens, and how the Prætorian cohorts sold the Roman empire to Didius. At length these declamations became too ridiculous to be repeated. The most oldfashioned, the most eccentric, politician could hardly, in the reign of George the Third, contend that there ought to be no regular soldiers, or that the ordinary law, administered by the ordinary courts, would effectually maintain discipline among such soldiers. All parties being agreed as to the general principle, a long succession of Mutiny Bills passed without any discussion, except when some particular article of the military code appeared to require amendment. It is perhaps because the army became thus gradually, and almost imperceptibly, one of the institutions of England, that it has acted in such perfect harmony with all her other institutions, has never once, during a hundred and sixty years, been untrue to the throne or disobedient to the law, has never once defied the tribunals or overawed the constituent bodies. To this day, however, the Estates of the Realm continue to set up periodically, with laudable jealousy, a landmark on the frontier which was traced at the time of the Revolution. They solemnly reassert every year the doctrine laid down in the Declaration of Rights; and they then grant to the Sovereign an extraordinary power to govern a certain number of sol-

diers according to certain rules during twelve months more.

Suspension of the Habeas Corpus Act.

In the same week in which the first Mutiny Bill was laid on the table of the Commons, another temporary law, made necessary by the unsettled state of the kingdom, was passed. Since the flight of James many persons who were believed to have been deeply implicated in his unlawful acts, or to be engaged in plots for his restoration, had been arrested and confined. During the vacancy of the throne, these men could derive no benefit from the Habeas Corpus Act. For the machinery by which alone that Act could be carried into execution had ceased to exist; and, through the whole of Hilary term, all the courts in Westminster Hall had remained closed. Now that the ordinary tribunals were about to resume their functions, it was apprehended that those prisoners whom it was not convenient to bring instantly to trial would demand and obtain their liberty. A bill was therefore brought in which empowered the King to detain in custody during a few weeks such persons as he should suspect of evil designs against his government. This bill passed the two Houses with little or no opposition.[1] But the malecontents out of doors did not fail to remark that, in the late reign, the Habeas Corpus Act had not been one day suspended. It was the fashion to call James a tyrant, and William a deliverer. Yet, before the deliverer had been a month on the throne, he had deprived Englishmen of a precious right which the tyrant had respected.[2] This is a kind of reproach which a government sprung from a popular revolution almost inevitably incurs. From such a government men naturally think themselves entitled to demand a

[1] Stat. 1. W. & M. sess. 1. c. 2. [2] Ronquillo, March $\frac{8}{18}$ 1689.

more gentle and liberal administration than is expected from old and deeply rooted power. Yet such a government, having, as it always has, many active enemies, and not having the strength derived from legitimacy and prescription, can at first maintain itself only by a vigilance and a severity of which old and deeply rooted power stands in no need. Extraordinary and irregular vindications of public liberty are sometimes necessary: yet, however necessary, they are almost always followed by some temporary abridgments of that very liberty; and every such abridgment is a fertile and plausible theme for sarcasm and invective.

Unhappily sarcasm and invective directed against William were but too likely to find favourable audience. Each of the two great parties had its own reasons for being dissatisfied with him; and there were some complaints in which both parties joined. His manners gave almost universal offence. He was in truth far better qualified to save a nation than to adorn a court. In the highest parts of statesmanship, he had no equal among his contemporaries. He had formed plans not inferior in grandeur and boldness to those of Richelieu, and had carried them into effect with a tact and wariness worthy of Mazarin. Two countries, the seats of civil liberty and of the Reformed Faith, had been preserved by his wisdom and courage from extreme perils. Holland he had delivered from foreign, and England from domestic foes. Obstacles apparently insurmountable had been interposed between him and the ends on which he was intent; and those obstacles his genius had turned into stepping stones. Under his dexterous management the hereditary enemies of his house had helped him to mount a throne; and the persecutors of his religion had helped

Unpopularity of William.

him to rescue his religion from persecution. Fleets and armies, collected to withstand him, had, without a struggle, submitted to his orders. Factions and sects, divided by mortal antipathies, had recognised him as their common head. Without carnage, without devastation, he had won a victory compared with which all the victories of Gustavus and Turenne were insignificant. In a few weeks he had changed the relative position of all the states in Europe, and had restored the equilibrium which the preponderance of one power had destroyed. Foreign nations did ample justice to his great qualities. In every Continental country where Protestant congregations met, fervent thanks were offered to God, who, from among the progeny of His servants, Maurice, the deliverer of Germany, and William, the deliverer of Holland, had raised up a third deliverer, the wisest and mightiest of all. At Vienna, at Madrid, nay, at Rome, the valiant and sagacious heretic was held in honour as the chief of the great confederacy against the House of Bourbon; and even at Versailles the hatred which he inspired was largely mingled with admiration.

Here he was less favourably judged. In truth, our ancestors saw him in the worst of all lights. By the French, the Germans, and the Italians, he was contemplated at such a distance that only what was great could be discerned, and that small blemishes were invisible. To the Dutch he was brought close: but he was himself a Dutchman. In his intercourse with them he was seen to the best advantage: he was perfectly at his ease with them; and from among them he had chosen his earliest and dearest friends. But to the English he appeared in a most unfortunate point of view. He was at once too near to them and too far from them. He lived among them, so that the smallest peculiarity of

temper or manner could not escape their notice. Yet he lived apart from them, and was to the last a foreigner in speech, tastes, and habits.

One of the chief functions of our Sovereigns had long been to preside over the society of the capital. That function Charles the Second had performed with immense success. His easy bow, his good stories, his style of dancing and playing tennis, the sound of his cordial laugh, were familiar to all London. One day he was seen among the elms of Saint James's Park chatting with Dryden about poetry.[1] Another day his arm was on Tom Durfey's shoulder; and his Majesty was taking a second, while his companion sang "Phillida, Phillida," or "To horse, brave boys, to Newmarket, to horse."[2] James, with much less vivacity and good nature, was accessible, and, to people who did not cross him, civil. But of this sociableness William was entirely destitute. He seldom came forth from his closet; and, when he appeared in the public rooms, he stood among the crowd of courtiers and ladies, stern and abstracted, making no jest and smiling at none. His freezing look, his silence, the dry and concise answers which he uttered when he could keep silence no longer, disgusted noblemen and gentlemen who had been accustomed to be slapped on the back by their royal masters, called Jack or Harry, congratulated about race cups or rallied about actresses. The women missed the homage due to their sex. They observed that the King spoke in a somewhat imperious tone even to the wife to whom he owed so much, and whom he sincerely loved and esteemed.[3] They were amused

[1] See the account given in Spence's Anecdotes of the Origin of Dryden's Medal.

[2] Guardian, No. 67.

[3] There is abundant proof that William, though a very affectionate, was

and shocked to see him, when the Princess Anne dined with him, and when the first green peas of the year were put on the table, devour the whole dish without offering a spoonful to her Royal Highness; and they pronounced that this great soldier and politician was no better than a Low Dutch bear.[1]

One misfortune, which was imputed to him as a crime, was his bad English. He spoke our language, but not well. His accent was foreign: his diction was inelegant; and his vocabulary seems to have been no larger than was necessary for the transaction of business. To the difficulty which he felt in expressing himself, and to his consciousness that his pronunciation was bad, must be partly ascribed the taciturnity and the short answers which gave so much offence. Our literature he was incapable of enjoying or of understanding. He never once, during his whole reign, showed himself at the theatre.[2] The poets who wrote Pindaric verses in his praise complained that their flights of sublimity were beyond his comprehension.[3] Those who

not always a polite husband. But no credit is due to the story contained in the letter which Dalrymple was foolish enough to publish as Nottingham's in 1773, and wise enough to omit in the edition of 1790. How any person who knew any thing of the history of those times could be so strangely deceived, it is not easy to understand, particularly as the handwriting bears no resemblance to Nottingham's, with which Dalrymple was familiar. The letter is evidently a common newsletter, written by a scribbler, who had never seen the King and Queen except at some public place, and whose anecdotes of their private life rested on no better authority than coffeehouse gossip.

[1] Ronquillo; Burnet, ii. 2.; Duchess of Marlborough's Vindication. In a pastoral dialogue between Philander and Palæmon, published in 1691, the dislike with which women of fashion regarded William is mentioned. Philander says:

"But man methinks his reason should recall,
Nor let frail woman work his second fall."

[2] Tutchin's Observator of November 16. 1706.

[3] Prior, who was treated by William with much kindness, and who was very grateful for it, informs us that the King did not understand poetica.

are acquainted with the panegyrical odes of that age will perhaps be of opinion that he did not lose much by his ignorance.

It is true that his wife did her best to supply what was wanting, and that she was excellently qualified to be the head of the Court. She was English by birth, and English also in her tastes and feelings. Her face was handsome, her port majestic, her temper sweet and lively, her manners affable and graceful. Her understanding, though very imperfectly cultivated, was quick. There was no want of feminine wit and shrewdness in her conversation; and her letters were so well expressed that they deserved to be well spelt. She took much pleasure in the lighter kinds of literature, and did something towards bringing books into fashion among ladies of quality. The stainless purity of her private life and the strict attention which she paid to her religious duties were the more respectable, because she was singularly free from censoriousness, and discouraged scandal as much as vice. In dislike of backbiting indeed she and her husband cordially agreed; but they showed their dislike in different and in very characteristic ways. William preserved profound silence, and gave the talebearer a look which, as was said by a person who had once encountered it, and who took good care never to encounter it again, made your story go back down your throat.[1] Mary had a way of interrupting tattle about

Popularity of Mary.

eulogy. The passage is in a highly curious manuscript, the property of Lord Lansdowne.

[1] Mémoires originaux sur le règne et la cour de Frédéric I., Roi de Prusse, écrits par Christophe Comte de Dohna. Berlin, 1833. It is strange that this interesting volume should be almost unknown in England. The only copy that I have ever seen of it was kindly given to me by Sir Robert Adair. "Le Roi," Dohna says, "avoit une autre qualité très estimable, qui est celle de n'aimer point qu'on rendît de mauvais offices à personne

elopements, duels, and playdebts, by asking the tattlers, very quietly yet significantly, whether they had ever read her favourite sermon, Doctor Tillotson's on Evil Speaking. Her charities were munificent and judicious; and, though she made no ostentatious display of them, it was known that she retrenched from her own state in order to relieve Protestants whom persecution had driven from France and Ireland, and who were starving in the garrets of London. So amiable was her conduct, that she was generally spoken of with esteem and tenderness by the most respectable of those who disapproved of the manner in which she had been raised to the throne, and even of those who refused to acknowledge her as Queen. In the Jacobite lampoons of that time, lampoons which, in virulence and malignity, far exceed any thing that our age has produced, she was not often mentioned with severity. Indeed she sometimes expressed her surprise at finding that libellers who respected nothing else respected her name. God, she said, knew where her weakness lay. She was too sensitive to abuse and calumny; He had mercifully spared her a trial which was beyond her strength; and the best return which she could make to Him was to discountenance all malicious reflections on the characters of others. Assured that she possessed her husband's entire confidence and affection, she turned the

par des railleries." The Marquis de La Forêt tried to entertain His Majesty at the expense of an English nobleman. "Ce prince," says Dohna, "prit son air sévère, et, le regardant sans mot dire, lui fit rentrer les paroles dans le ventre. Le Marquis m'en fit ses plaintes quelques heures après. 'J'ai mal pris ma bisque,' dit-il; 'j'ai cru faire l'agréable sur le chapitre de Milord . . . . mais j'ai trouvé à qui parler, et j'ai attrapé un regard du roi qui m'a fait passer l'envie de rire.'" Dohna supposed that William might be less sensitive about the character of a Frenchman, and tried the experiment. But, says he, "j'eus à peu près le même sort que M. de la Forêt."

edge of his sharp speeches sometimes by soft and sometimes by playful answers, and employed all the influence which she derived from her many pleasing qualities to gain the hearts of the people for him.[1]

If she had long continued to assemble round her the best society of London, it is probable that her kindness and courtesy would have done much to efface the unfavourable impression made by his stern and frigid demeanour. Unhappily his physical infirmities made it impossible for him to reside at Whitehall. The air of Westminster, mingled with the fog of the river which in spring tides overflowed the courts of his palace, with the smoke of seacoal from two hundred thousand chimneys, and with the fumes of all the filth which was then suffered to accumulate in the streets, was insupportable to him; for his lungs were weak, and his sense of smell exquisitely keen. His constitutional asthma made rapid progress. His physicians pronounced it impossible that he could live to the end of the year. His face was so

The Court removed from Whitehall to Hampton Court.

[1] Compare the account of Mary by the Whig Burnet with the mention of her by the Tory Evelyn in his Diary, March 8. 169$\frac{4}{5}$, and with what is said of her by the Nonjuror who wrote the Letter to Archbishop Tennison on her death in 1695. The impression which the bluntness and reserve of William and the grace and gentleness of Mary had made on the populace may be traced in the remains of the street poetry of that time. The following conjugal dialogue may still be seen on the original broadside.

"Then bespoke Mary, our most royal Queen,
'My gracious King William, where are you going?'
He answered her quickly, 'I count him no man
That telleth his secret unto a woman.'
The Queen with a modest behaviour replied,
'I wish that kind Providence may be thy guide,
To keep thee from danger, my sovereign Lord,
The which will the greatest of comfort afford.'"

These lines are in an excellent collection formed by Mr. Richard Heber, and now the property of Mr. Broderip, by whom it was kindly lent to me. In one of the most savage Jacobite pasquinades of 1689, William is described as

"A churle to his wife, which she makes but a jest."

ghastly that he could hardly be recognised. Those who had to transact business with him were shocked to hear him gasping for breath, and coughing till the tears ran down his cheeks.[1] His mind, strong as it was, sympathized with his body. His judgment was indeed as clear as ever. But there was, during some months, a perceptible relaxation of that energy by which he had been distinguished. Even his Dutch friends whispered that he was not the man that he had been at the Hague.[2] It was absolutely necessary that he should quit London. He accordingly took up his residence in the purer air of Hampton Court. That mansion, begun by the magnificent Wolsey, was a fine specimen of the architecture which flourished in England under the first Tudors; but the apartments were not, according to the notions of the seventeenth century, well fitted for purposes of state. Our princes therefore had, since the Restoration, repaired thither seldom; and only when they wished to live for a time in retirement. As William purposed to make the deserted edifice his chief palace, it was necessary for him to build and to plant; nor was the necessity disagreeable to him. For he had, like most of his countrymen, a pleasure in decorating a country house; and next to hunting, though at a great interval, his favourite amusements were architecture and gardening. He had already created on a sandy

[1] Burnet, ii. 2.; Burnet, MS. Harl. 6584. But Ronquillo's account is much more circumstantial. "Nada se ha visto mas desfigurado; y, quantas veces he estado con el, le he visto toser tanto que se le saltaban las lagrimas, y se ponia moxado y arrancando; y confiesan los medicos que es una asma incurable," Mar. $\frac{8}{18}$ 1689. Avaux wrote to the same effect from Ireland. "La santé de l'usurpateur est fort mauvaise. L'on ne croit pas qu'il vive un an." April $\frac{8}{18}$.

[2] "Hasta decir los mismos Hollandeses que lo desconozcan," says Ronquillo. "Il est absolument mal propre pour le rôle qu'il a à jouer à l'heure qu'il est," says Avaux. "Slothful and sickly," says Evelyn. March 29. 1689.

heath in Guelders a paradise, which attracted multitudes of the curious from Holland and Westphalia. Mary had laid the first stone of the house. Bentinck had superintended the digging of the fishponds. There were cascades and grottoes, a spacious orangery, and an aviary which furnished Hondekoeter with numerous specimens of manycoloured plumage.[1] The King, in his splendid banishment, pined for this favourite seat, and found some consolation in creating another Loo on the banks of the Thames. Soon a wide extent of ground was laid out in formal walks and parterres. Much idle ingenuity was employed in forming that intricate labyrinth of verdure which has puzzled and amused five generations of holiday visitors from London. Limes thirty years old were transplanted from neighbouring woods to shade the alleys. Artificial fountains spouted among the flower beds. A new court, not designed with the purest taste, but stately, spacious, and commodious, rose under the direction of Wren. The wainscots were adorned with the rich and delicate carvings of Gibbons. The staircases were in a blaze with the glaring frescoes of Verrio. In every corner of the mansion appeared a profusion of gewgaws, not yet familiar to English eyes. Mary had acquired at the Hague a taste for the porcelain of China, and amused herself by forming at Hampton a vast collection of hideous images, and of vases on which houses, trees, bridges, and mandarins were depicted in outrageous defiance of all the laws of perspective. The fashion, a frivolous and inelegant fashion it must be owned, which was thus set by the amiable Queen, spread fast and wide. In a few years almost every great house in the kingdom contained a museum of these grotesque

[1] See Harris's description of Loo, 1699.

baubles. Even statesmen and generals were not ashamed to be renowned as judges of teapots and dragons; and satirists long continued to repeat that a fine lady valued her mottled green pottery quite as much as she valued her monkey, and much more than she valued her husband.[1] But the new palace was embellished with works of art of a very different kind. A gallery was erected for the cartoons of Raphael. Those great pictures, then and still the finest on our side of the Alps, had been preserved by Cromwell from the fate which befell most of the other masterpieces in the collection of Charles the First, but had been suffered to lie during many years nailed up in deal boxes. Peter, raising the cripple at the Beautiful Gate, and Paul, proclaiming the Unknown God to the philosophers of Athens, were now brought forth from obscurity to be contemplated by artists with admiration and despair. The expense of the works at Hampton was a subject of bitter complaint to many Tories, who had very gently blamed the boundless profusion with which Charles the Second had built and rebuilt, furnished and refurnished, the dwelling of the Duchess of Portsmouth.[2] The expense, however, was not the chief cause of the discontent which William's change of residence excited. There was no longer a Court at Westminster. Whitehall, once the daily resort of the noble and the powerful, the beautiful and the gay, the place to which fops

[1] Every person who is well acquainted with Pope and Addison will remember their sarcasms on this taste. Lady Mary Wortley Montague took the other side. "Old China," she says, "is below nobody's taste, since it has been the Duke of Argyle's, whose understanding has never been doubted either by his friends or enemies."

[2] As to the works at Hampton Court, see Evelyn's Diary, July 16. 1689; the Tour through Great Britain, 1724; the British Apelles; Horace Walpole on Modern Gardening; Burnet, ii. 2, 3.

When Evelyn was at Hampton Court, in 1662, the cartoons were not to be seen. The Triumphs of Andrea Mantegna were then supposed to be the finest pictures in the palace.

came to show their new peruques, men of gallantry to exchange glances with fine ladies, politicians to push their fortunes, loungers to hear the news, country gentlemen to see the royal family, was now, in the busiest season of the year, when London was full, when Parliament was sitting, left desolate. A solitary sentinel paced the grassgrown pavement before that door which had once been too narrow for the opposite streams of entering and departing courtiers. The services which the metropolis had rendered to the King were great and recent; and it was thought that he might have requited those services better than by treating it as Lewis had treated Paris. Halifax ventured to hint this, but was silenced by a few words which admitted of no reply. "Do you wish," said William peevishly, "to see me dead?"[1]

The Court at Kensington.

In a short time it was found that Hampton Court was too far from the Houses of Lords and Commons, and from the public offices, to be the ordinary abode of the Sovereign. Instead, however, of returning to Whitehall, William determined to have another dwelling, near enough to his capital for the transaction of business, but not near enough to be within that atmosphere in which he could not pass a night without risk of suffocation. At one time he thought of Holland House, the villa of the noble family of Rich; and he actually resided there some weeks.[2] But he at length fixed his choice on Kensington House, the suburban

[1] Burnet, ii. 2.; Reresby's Memoirs. Ronquillo wrote repeatedly to the same effect. For example, "Bien quisiera que el Rey fuese mas comunicable, y se acomodase un poco mas al humor sociable de los Ingleses, y que estubiera en Londres: pero es cierto que sus achaques no se lo permiten." July $\frac{8}{18}$. 1689. Avaux, about the same time, wrote thus to Croissy from Ireland: "Le Prince d'Orange est toujours à Hampton Court, et jamais à la ville: et le peuple est fort mal satisfait de cette manière bizarre et retirée."

[2] Several of his letters to Heinsius are dated from Holland House.

residence of the Earl of Nottingham. The purchase was made for eighteen thousand guineas, and was followed by more building, more planting, more expense, and more discontent.[1] At present Kensington House is considered as a part of London. It was then a rural mansion, and could not, in those days of highwaymen and scourers, of roads deep in mire and nights without lamps, be the rallying point of fashionable society.

William's foreign favourites.

It was well known that the King, who treated the English nobility and gentry so ungraciously, could, in a small circle of his own countrymen, be easy, friendly, even jovial, could pour out his feelings garrulously, could fill his glass, perhaps too often; and this was, in the view of our forefathers, an aggravation of his offences. Yet our forefathers should have had the sense and the justice to acknowledge that the patriotism which they considered as a virtue in themselves, could not be a fault in him. It was unjust to blame him for not at once transferring to our island the love which he bore to the country of his birth. If, in essentials, he did his duty towards England, he might well be suffered to feel at heart an affectionate preference for Holland. Nor is it a reproach to him that he did not, in this season of his greatness, discard companions who had played with him in his childhood, who had stood by him firmly through all the vicissitudes of his youth and manhood, who had, in defiance of the most loathsome and deadly forms of infection, kept watch by his sick-bed, who had, in the thickest of the battle, thrust themselves between him and the French swords, and whose attachment was, not to the Stadtholder or to the King, but to plain William of

[1] Narcissus Luttrell's Diary; Evelyn's Diary, Feb. 25. $\frac{1689}{1690}$.

Nassau. It may be added that his old friends could not but rise in his estimation by comparison with his new courtiers. To the end of his life all his Dutch comrades, without exception, continued to deserve his confidence. They could be out of humour with him, it is true; and, when out of humour, they could be sullen and rude; but never did they, even when most angry and unreasonable, fail to keep his secrets and to watch over his interests with gentlemanlike and soldierlike fidelity. Among his English councillors such fidelity was rare.[1] It is painful, but it is no more than just, to acknowledge that he had but too good reason for thinking meanly of our national character. That character was indeed, in essentials, what it has always been. Veracity, uprightness, and manly boldness were then, as now, qualities eminently English. But those qualities, though widely diffused among the great body of the people, were seldom to be found in the class with which William was best acquainted. The standard of honour and virtue among our public men was, during his reign, at the very lowest point. His predecessors had bequeathed to him a court foul with all the vices of the Restoration, a court swarming with sycophants, who were ready, on the first turn of fortune, to abandon him as they had abandoned his uncle. Here and there, lost in that ignoble crowd, was to be found a man of true integrity and public spirit. Yet even

[1] De Foe makes this excuse for William:

> "We blame the King that he relies too much
> On strangers, Germans, Huguenots, and Dutch,
> And seldom does his great affairs of state
> To English counsellors communicate.
> The fact might very well be answered thus —
> He has too often been betrayed by us.
> He must have been a madman to rely
> On English gentlemen's fidelity.
> The foreigners have faithfully obeyed him,
> And none but Englishmen have e'er betrayed him."
>
> The True Born Englishman. Part ii.

such a man could not long live in such society without much risk that the strictness of his principles would be relaxed, and the delicacy of his sense of right and wrong impaired. It was unjust to blame a prince surrounded by flatterers and traitors for wishing to keep near him four or five servants whom he knew by proof to be faithful even to death.

General maladministration.

Nor was this the only instance in which our ancestors were unjust to him. They had expected that, as soon as so distinguished a soldier and statesman was placed at the head of affairs, he would give some signal proof, they scarcely knew what, of genius and vigour. Unhappily, during the first months of his reign, almost every thing went wrong. His subjects, bitterly disappointed, threw the blame on him, and began to doubt whether he merited that reputation which he had won at his first entrance into public life, and which the splendid success of his last great enterprise had raised to the highest point. Had they been in a temper to judge fairly, they would have perceived that for the maladministration of which they with good reason complained he was not responsible. He could as yet work only with the machinery which he had found; and the machinery which he had found was all rust and rottenness. From the time of the Restoration to the time of the Revolution, neglect and fraud had been almost constantly impairing the efficiency of every department of the government. Honours and public trusts, peerages, baronetcies, regiments, frigates, embassies, governments, commissionerships, leases of crown lands, contracts for clothing, for provisions, for ammunition, pardons for murder, for robbery, for arson, were sold at Whitehall scarcely less openly than asparagus at Covent Garden or herrings

at Billingsgate. Brokers had been incessantly plying for custom in the purlieus of the court; and of these brokers the most successful had been, in the days of Charles, the harlots, and in the days of James, the priests. From the palace which was the chief seat of this pestilence the taint had diffused itself through every office and through every rank in every office, and had every where produced feebleness and disorganization. So rapid was the progress of the decay that, within eight years after the time when Oliver had been the umpire of Europe, the roar of the guns of De Ruyter was heard in the Tower of London. The vices which had brought that great humiliation on the country had ever since been rooting themselves deeper and spreading themselves wider. James had, to do him justice, corrected a few of the gross abuses which disgraced the naval administration. Yet the naval administration, in spite of his attempts to reform it, moved the contempt of men who were acquainted with the dockyards of France and Holland. The military administration was still worse. The courtiers took bribes from the colonels; the colonels cheated the soldiers: the commissaries sent in long bills for what had never been furnished: the keepers of the magazines sold the public stores and pocketed the price. But these evils, though they had sprung into existence and grown to maturity under the government of Charles and James, first made themselves severely felt under the government of William. For Charles and James were content to be the vassals and pensioners of a powerful and ambitious neighbour: they submitted to his ascendency: they shunned with pusillanimous caution whatever could give him offence; and thus, at the cost of the independence and dignity of that ancient and glo-

rious crown which they unworthily wore, they avoided a conflict which would instantly have shown how helpless, under their misrule, their once formidable kingdom had become. Their ignominious policy it was neither in William's power nor in his nature to follow. It was only by arms that the liberty and religion of England could be protected against the mightiest enemy that had threatened our island since the Hebrides were strown with the wrecks of the Armada. The body politic, which, while it remained in repose, had presented a superficial appearance of health and vigour, was now under the necessity of straining every nerve in a wrestle for life or death, and was immediately found to be unequal to the exertion. The first efforts showed an utter relaxation of fibre, an utter want of training. Those efforts were, with scarcely an exception, failures; and every failure was popularly imputed, not to the rulers whose mismanagement had produced the infirmities of the state, but to the ruler in whose time the infirmities of the state became visible.

William might indeed, if he had been as absolute as Lewis, have used such sharp remedies as would speedily have restored to the English administration that firm tone which had been wanting since the death of Oliver. But the instantaneous reform of inveterate abuses was a task far beyond the powers of a prince strictly restrained by law, and restrained still more strictly by the difficulties of his situation.[1]

[1] Ronquillo had the good sense and justice to make allowances which the English did not make. After describing, in a despatch dated March $\frac{1}{11}$, 1689, the lamentable state of the military and naval establishments, he says, "De esto no tiene culpa el Principe de Oranges; porque pensar que se han de poder volver en dos meses tres Reynos de abaxo arriba es una extravagancia." Lord President Stair, in a letter written from London about a month later, says that the delays of the English administration had lowered the King's reputation, "though without his fault."

Some of the most serious difficulties of his situation were caused by the conduct of the ministers on whom, new as he was to the details of English affairs, he was forced to rely for information about men and things. There was indeed no want of ability among his chief counsellors: but one half of their ability was employed in counteracting the other half. Between the Lord President and the Lord Privy Seal there was an inveterate enmity.[1] It had begun twelve years before when Danby was Lord High Treasurer, a persecutor of nonconformists, an uncompromising defender of prerogative, and when Halifax was rising to distinction as one of the most eloquent leaders of the country party. In the reign of James, the two statesmen had found themselves in opposition together; and their common hostility to France and to Rome, to the High Commission and to the dispensing power, had produced an apparent reconciliation; but as soon as they were in office together the old antipathy revived. The hatred which the Whig party felt towards them both ought, it should seem, to have produced a close alliance between them: but in fact each of them saw with complacency the danger which threatened the other. Danby exerted himself to rally round him a strong phalanx of Tories. Under the plea of ill health, he withdrew from court, seldom came to the Council over which it was his duty to preside, passed much time in the country, and took scarcely any part in public affairs except by grumbling and sneering at all the acts of the government, and by doing jobs and getting places for his personal retainers.[2] In consequence of this defection, Halifax became prime min-

Dissensions among men in office.

[1] Burnet, ii. 4.; Reresby.

[2] Reresby's Memoirs; Burnet MS. Harl. 6584.

ister, as far any minister could, in that reign, be called prime minister. An immense load of business fell on him; and that load he was unable to sustain. In wit and eloquence, in amplitude of comprehension and subtlety of disquisition, he had no equal among the statesmen of his time. But that very fertility, that very acuteness, which gave a singular charm to his conversation, to his oratory and to his writings, unfitted him for the work of promptly deciding practical questions. He was slow from very quickness. For he saw so many arguments for and against every possible course that he was longer in making up his mind than a dull man would have been. Instead of acquiescing in his first thoughts, he replied on himself, rejoined on himself, and surrejoined on himself. Those who heard him talk owned that he talked like an angel: but too often, when he had exhausted all that could be said, and came to act, the time for action was over.

Meanwhile the two Secretaries of State were constantly labouring to draw their master in diametrically opposite directions. Every scheme, every person, recommended by one of them was reprobated by the other. Nottingham was never weary of repeating that the old Roundhead party, the party which had taken the life of Charles the First and had plotted against the life of Charles the Second, was in principle republican, and that the Tories were the only true friends of monarchy. Shrewsbury replied that the Tories might be friends of monarchy, but that they regarded James as their monarch. Nottingham was always bringing to the closet intelligence of the wild daydreams in which a few old eaters of calf's head, the remains of the once formidable party of Bradshaw and Ireton, still indulged

at taverns in the city. Shrewsbury produced ferocious lampoons which the Jacobites dropped every day in the coffeehouses. "Every Whig," said the Tory Secretary, "is an enemy of your Majesty's prerogative." "Every Tory," said the Whig Secretary, "is an enemy of your Majesty's title." [1]

At the treasury there was a complication of jealousies and quarrels.[2] Both the First Commissioner, Mordaunt, and the Chancellor of the Exchequer, Delamere, were zealous Whigs: but, though they held the same political creed, their tempers differed widely. Mordaunt was volatile, dissipated, and generous. The wits of that time laughed at the way in which he flew about from Hampton Court to the Royal Exchange, and from the Royal Exchange back to Hampton Court. How he found time for dress, politics, lovemaking and ballad-making was a wonder.[3] Delamere was gloomy and acrimonious, austere in his private morals, and punctual in his devotions, but greedy of ignoble gain. The two principal ministers of finance, therefore, became enemies, and agreed only in hating their colleague Godolphin. What business had he at Whitehall in these days of Protestant ascendency, he who had sate at the same board with Papists, he who had never scrupled to attend Mary of Modena to the idolatrous worship of the Mass? The most provoking circumstance was that Godolphin, though his name stood only third in the commission, was really first Lord. For in financial knowledge and in habits of business Mordaunt and Del-

[1] Burnet, ii. 3, 4. 15.

[2] Burnet, ii. 5.

[3] "How does he do to distribute his hours,
Some to the Court, and some to the City,
Some to the State, and some to Love's powers,
Some to be vain, and some to be witty?"
The Modern Lampooners, a poem of 1690.

amere were mere children when compared with him; and this William soon discovered.[1]

Similar feuds raged at the other great boards and through all the subordinate ranks of public functionaries. In every customhouse, in every arsenal, were a Shrewsbury and a Nottingham, a Delamere and a Godolphin. The Whigs complained that there was no department in which creatures of the fallen tyranny were not to be found. It was idle to allege that these men were versed in the details of business, that they were the depositaries of official traditions, and that the friends of liberty, having been, during many years, excluded from public employment, must necessarily be incompetent to take on themselves at once the whole management of affairs. Experience doubtless had its value: but surely the first of all the qualifications of a servant was fidelity; and no Tory could be a really faithful servant of the new government. If King William were wise, he would rather trust novices zealous for his interest and honour than veterans who might indeed possess ability and knowledge, but who would use that ability and that knowledge to effect his ruin.

The Tories, on the other hand, complained that their share of power bore no proportion to their number and their weight in the country, and that every where old and useful public servants were, for the crime of being friends to monarchy and to the Church, turned out of their posts to make way for Rye House plotters and haunters of conventicles. These upstarts, adepts in the art of factious agitation, but ignorant of all that belonged to their new calling, would be just beginning to learn their business when they had undone the nation by their blunders. To be a rebel and a schismatic was

[1] Burnet, ii. 4.

surely not all that ought to be required of a man in high employment. What would become of the finances, what of the marine, if Whigs who could not understand the plainest balance sheet were to manage the revenue, and Whigs who had never walked over a dockyard to fit out the fleet.[1]

The truth is that the charges which the two parties brought against each other were, to a great extent, well founded, but that the blame which both threw on William was unjust. Official experience was to be found almost exclusively among the Tories, hearty attachment to the new settlement almost exclusively among the Whigs. It was not the fault of the King that the knowledge and the zeal, which, combined, make a valuable servant of the state, must at that time be had separately or not at all. If he employed men of one party, there was great risk of mistakes. If he employed men of the other party, there was great risk of treachery. If he employed men of both parties, there was still some risk of mistakes; there was still some risk of treachery; and to these risks was added the certainty of dissension. He might join Whigs and Tories; but it was beyond his power to mix them. In the same office, at the same desk, they were still enemies, and agreed only in murmuring at the Prince who tried to mediate between them. It was inevitable that, in such circumstances, the administration, fiscal, military, naval, should be feeble and unsteady; that nothing should be done in

[1] Ronquillo calls the Whig functionaries "Gente que no tienen pratica ni experiencia." He adds, "Y de esto procede el pasarse un mes y un otro, sin executarse nada." June 24. 1689. In one of the innumerable Dialogues which appeared at that time, the Tory interlocutor puts the question, "Do you think the government would be better served by strangers to business?" The Whig answers, "Better ignorant friends than understanding enemies."

quite the right way or at quite the right time; that the distractions from which scarcely any public office was exempt should produce disasters, and that every disaster should increase the distractions from which it had sprung.

Department of foreign affairs.

There was indeed one department of which the business was well conducted; and that was the department of Foreign Affairs. There William directed every thing, and, on important occasions, neither asked the advice nor employed the agency of any English politician. One invaluable assistant he had, Anthony Heinsius, who, a few weeks after the Revolution had been accomplished, became Pensionary of Holland. Heinsius had entered public life as a member of that party which was jealous of the power of the House of Orange, and desirous to be on friendly terms with France. But he had been sent in 1681 on a diplomatic mission to Versailles; and a short residence there had produced a complete change in his views. On a near acquaintance, he was alarmed by the power and provoked by the insolence of that Court of which, while he contemplated it only at a distance, he had formed a favourable opinion. He found that his country was despised. He saw his religion persecuted. His official character did not save him from some personal affronts which, to the latest day of his long career, he never forgot. He went home a devoted adherent of William and a mortal enemy of Lewis.[1]

The office of Pensionary, always important, was peculiarly important when the Stadtholder was absent from the Hague. Had the politics of Heinsius been still what they once were, all the great designs of William might have been frustrated. But happily there

[1] Négociations de M. Le Comte d'Avaux, 4 Mars 1683; Torcy's Memoirs.

was between these two eminent men a perfect friendship which, till death dissolved it, appears never to have been interrupted for one moment by suspicion or ill humour. On all large questions of European policy they cordially agreed. They corresponded assiduously and most unreservedly. For though William was slow to give his confidence, yet, when he gave it, he gave it entire. The correspondence is still extant, and is most honourable to both. The King's letters would alone suffice to prove that he was one of the greatest statesmen whom Europe has produced. While he lived, the Pensionary was content to be the most obedient, the most trusty, and the most discreet of servants. But, after the death of the master, the servant proved himself capable of supplying with eminent ability the master's place, and was renowned throughout Europe as one of the great Triumvirate which humbled the pride of Lewis the Fourteenth.[1]

Religious disputes.

The foreign policy of England, directed immediately by William in close concert with Heinsius, was, at this time, eminently skilful and successful. But in every other part of the administration the evils arising from the mutual animosity of factions were but too plainly discernible. Nor was this all. To the evils arising from the mutual animosity of factions were added other evils arising from the mutual animosity of sects.

The year 1689 is a not less important epoch in the

[1] The original correspondence of William and Heinsius is in Dutch. A French translation of all William's letters, and an English translation of a few of Heinsius's letters, are among the Mackintosh MSS. The Baron Sirtema de Grovestins, who has had access to the originals, frequently quotes passages in his "Histoire des luttes et rivalités entre les puissances maritimes et la France." There is very little difference in substance, though much in phraseology, between his version and that which I have used.

ecclesiastical than in the civil history of England. In that year was granted the first legal indulgence to Dissenters. In that year was made the last serious attempt to bring the Presbyterians within the pale of the Church of England. From that year dates a new schism, made, in defiance of ancient precedents, by men who had always professed to regard schism with peculiar abhorrence, and ancient precedents with peculiar veneration. In that year began the long struggle between two great parties of conformists. Those parties indeed had, under various forms, existed within the Anglican communion ever since the Reformation; but till after the Revolution they did not appear marshalled in regular and permanent order of battle against each other, and were therefore not known by established names. Some time after the accession of William they began to be called the High Church party and the Low Church party; and, long before the end of his reign, these appellations were in common use.[1]

In the summer of 1688 the breaches which had long divided the great body of English Protestants had seemed to be almost closed. Disputes about Bishops and Synods, written prayers and extemporaneous prayers, white gowns and black gowns, sprinkling and dipping, kneeling and sitting, had been for a short space intermitted. The serried array which was then drawn up against Popery measured the whole of the vast interval which separated Sancroft from Bunyan. Prelates recently conspicuous as persecutors now declared themselves friends of religious liberty, and exhorted their clergy to live in a constant interchange of hospitality

[1] Though these very convenient names are not, as far as I know, to be found in any book printed during the earlier years of William's reign, I shall use them without scruple, as others have done, in writing about the transactions of those years.

and of kind offices with the separatists. Separatists, on the other hand, who had recently considered mitres and lawn sleeves as the livery of Antichrist, were putting candles in windows and throwing faggots on bonfires in honour of the prelates.

These feelings continued to grow till they attained their greatest height on the memorable day on which the common oppressor finally quitted Whitehall, and on which an innumerable multitude, tricked out in orange ribands, welcomed the common deliverer to Saint James's. When the clergy of London came, headed by Compton, to express their gratitude to him by whose instrumentality God had wrought salvation for the Church and the State, the procession was swollen by some eminent nonconformist divines. It was delightful to many good men to learn that pious and learned Presbyterian ministers had walked in the train of a Bishop, had been greeted by him with fraternal kindness, and had been announced by him in the presence chamber as his dear and respected friends, separated from him indeed by some differences of opinion on minor points, but united to him by Christian charity and by common zeal for the essentials of the reformed faith. There had never before been such a day in England; and there has never since been such a day. The tide of feeling was already on the turn; and the ebb was even more rapid than the flow had been. In a very few hours the High Churchman began to feel tenderness for the enemy whose tyranny was now no longer feared, and dislike of the allies whose services were now no longer needed. It was easy to gratify both feelings by imputing to the dissenters the misgovernment of the exiled King. His Majesty — such was now the language of too many

The High Church party.

Anglican divines — would have been an excellent sovereign had he not been too confiding, too forgiving. He had put his trust in a class of men who hated his office, his family, his person, with implacable hatred. He had ruined himself in the vain attempt to conciliate them. He had relieved them, in defiance of law and of the unanimous sense of the old royalist party, from the pressure of the penal code; had allowed them to worship God publicly after their own mean and tasteless fashion; had admitted them to the bench of justice and to the Privy Council; had gratified them with fur robes, gold chains, salaries, and pensions. In return for his liberality, these people, once so uncouth in demeanour, once so savage in opposition even to legitimate authority, had become the most abject of flatterers. They had continued to applaud and encourage him when the most devoted friends of his family had retired in shame and sorrow from his palace. Who had more foully sold the religion and liberty of his country than Titus? Who had been more zealous for the dispensing power than Alsop? Who had urged on the persecution of the seven Bishops more fiercely than Lobb? What chaplain impatient for a deanery had ever, even when preaching in the royal presence on the thirtieth of January or the twenty ninth of May, uttered adulation more gross than might easily be found in those addresses by which dissenting congregations had testified their gratitude for the illegal Declaration of Indulgence? Was it strange that a prince who had never studied law books should have believed that he was only exercising his rightful prerogative, when he was thus encouraged by a faction which had always ostentatiously professed hatred of arbitrary power? Misled by such guidance, he had gone further and further in

the wrong path: he had at length estranged from him hearts which would once have poured forth their best blood in his defence: he had left himself no supporters except his old foes; and, when the day of peril came, he had found that the feeling of his old foes towards him was still what it had been when they had attempted to rob him of his inheritance, and when they had plotted against his life. Every man of sense had long known that the sectaries bore no love to monarchy. It had now been found that they bore as little love to freedom. To trust them with power would be an error not less fatal to the nation than to the throne. If, in order to redeem pledges somewhat rashly given, it should be thought necessary to grant them relief, every concession ought to be accompanied by limitations and precautions. Above all, no man who was an enemy to the ecclesiastical constitution of the realm ought to be permitted to bear any part in the civil government.

The Low Church party.

Between the nonconformists and the rigid conformists stood the Low Church party. That party contained, as it still contains, two very different elements, a Puritan element and a Latitudinarian element. On almost every question, however, relating either to ecclesiastical polity or to the ceremonial of public worship, the Puritan Low Churchman and the Latitudinarian Low Churchman were perfectly agreed. They saw in the existing polity and in the existing ceremonial no defect, no blemish, which could make it their duty to become dissenters. Nevertheless they held that both the polity and the ceremonial were means and not ends, and that the essential spirit of Christianity might exist without episcopal orders and without a Book of Common Prayer. They had, while James was on the throne, been mainly instrumental in

forming the great Protestant coalition against Popery and tyranny; and they continued in 1689 to hold the same conciliatory language which they had held in 1688. They gently blamed the scruples of the nonconformists. It was undoubtedly a great weakness to imagine that there could be any sin in wearing a white robe, in tracing a cross, in kneeling at the rails of an altar. But the highest authority had given the plainest directions as to the manner in which such weakness was to be treated. The weak brother was not to be judged: he was not to be despised: believers who had stronger minds were commanded to soothe him by large compliances, and carefully to remove out of his path every stumbling block which could cause him to offend. An apostle had declared that, though he had himself no misgivings about the use of animal food or of wine, he would eat herbs and drink water rather than give scandal to the feeblest of his flock. What would he have thought of ecclesiastical rulers who, for the sake of a vestment, a gesture, a posture, had not only torn the Church asunder, but had filled all the gaols of England with men of orthodox faith and saintly life? The reflections thrown by the High Churchmen on the recent conduct of the dissenting body the Low Churchmen pronounced to be grossly unjust. The wonder was, not that a few nonconformists should have accepted with thanks an indulgence which, illegal as it was, had opened the doors of their prisons and given security to their hearths, but that the nonconformists generally should have been true to the cause of a constitution from the benefits of which they had been long excluded. It was most unfair to impute to a great party the faults of a few individuals. Even among the Bishops of the Established Church James had found

tools and sycophants. The conduct of Cartwright and Parker had been much more inexcusable than that of Alsop and Lobb. Yet those who held the dissenters answerable for the errors of Alsop and Lobb would doubtless think it most unreasonable to hold the Church answerable for the far deeper guilt of Cartwright and Parker.

The Low Church clergymen were a minority, and not a large minority, of their profession: but their weight was much more than proportioned to their numbers: for they mustered strong in the capital: they had great influence there; and the average of intellect and knowledge was higher among them than among their order generally. We should probably overrate their numerical strength, if we were to estimate them at a tenth part of the priesthood. Yet it will scarcely be denied that there were among them as many men of distinguished eloquence and learning as could be found in the other nine tenths. Among the laity who conformed to the established religion the parties were not unevenly balanced. Indeed the line which separated them deviated very little from the line which separated the Whigs and the Tories. In the House of Commons, which had been elected when the Whigs were triumphant, the Low Church party greatly preponderated. In the Lords there was an almost exact equipoise; and very slight circumstances sufficed to turn the scale.

William's views concerning ecclesiastical polity.

The head of the Low Church party was the King. He had been bred a Presbyterian: he was, from rational conviction, a Latitudinarian; and personal ambition, as well as higher motives, prompted him to act as mediator among Protestant sects. He was bent on effecting three great re-

forms in the laws touching ecclesiastical matters. His first object was to obtain for dissenters permission to celebrate their worship in freedom and security. His second object was to make such changes in the Anglican ritual and polity as, without offending those to whom that ritual and polity were dear, might conciliate the moderate nonconformists. His third object was to throw open civil offices to Protestants without distinction of sect. All his three objects were good; but the first only was at that time attainable. He came too late for the second, and too early for the third.

Burnet, Bishop of Salisbury.

A few days after his accession, he took a step which indicated, in a manner not to be mistaken, his sentiments touching ecclesiastical polity and public worship. He found only one see unprovided with a Bishop. Seth Ward, who had during many years had charge of the diocese of Salisbury, and who had been honourably distinguished as one of the founders of the Royal Society, having long survived his faculties, died while the country was agitated by the elections for the Convention, without knowing that great events, of which not the least important had passed under his own roof, had saved his Church and his country from ruin. The choice of a successor was no light matter. That choice would inevitably be considered by the country as a prognostic of the highest import. The King too might well be perplexed by the number of divines whose erudition, eloquence, courage, and uprightness had been conspicuously displayed during the contentions of the last three years. The preference was given to Burnet. His claims were doubtless great. Yet William might have had a more tranquil reign if he had postponed for a time the well earned

promotion of his chaplain, and had bestowed the first great spiritual preferment, which, after the Revolution, fell to the disposal of the Crown, on some eminent theologian, attached to the new settlement, yet not generally hated by the clergy. Unhappily the name of Burnet was odious to the great majority of the Anglican priesthood. Though, as respected doctrine, he by no means belonged to the extreme section of the Latitudinarian party, he was popularly regarded as the personification of the Latitudinarian spirit. This distinction he owed to the prominent place which he held in literature and politics, to the readiness of his tongue and of his pen, and above all to the frankness and boldness of his nature, frankness which could keep no secret, and boldness which flinched from no danger. He had formed but a low estimate of the character of his clerical brethren considered as a body; and, with his usual indiscretion, he frequently suffered his opinion to escape him. They hated him in return with a hatred which has descended to their successors, and which, after the lapse of a century and a half, does not appear to languish.

As soon as the King's decision was known, the question was everywhere asked, What will the Archbishop do? Sancroft had absented himself from the Convention: he had refused to sit in the Privy Council: he had ceased to confirm, to ordain, and to institute; and he was seldom seen beyond the walls of his palace at Lambeth. He, on all occasions, professed to think himself still bound by his old oath of allegiance. Burnet he regarded as a scandal to the priesthood, a Presbyterian in a surplice. The prelate who should lay hands on that unworthy head would commit more than one great sin. He would, in a sacred place, and before a great

congregation of the faithful, at once acknowledge an usurper as a King, and confer on a schismatic the character of a Bishop. During some time Sancroft positively declared that he would not obey the precept of William. Lloyd of Saint Asaph, who was the common friend of the Archbishop and of the Bishop elect, entreated and expostulated in vain. Nottingham, who, of all the laymen connected with the new government, stood best with the clergy, tried his influence, but to no better purpose. The Jacobites said everywhere that they were sure of the good old Primate; that he had the spirit of a martyr; that he was determined to brave, in the cause of the Monarchy and of the Church, the utmost rigour of those laws with which the obsequious parliaments of the sixteenth century had fenced the Royal Supremacy. He did in truth hold out long. But at the last moment his heart failed him, and he looked round him for some mode of escape. Fortunately, as childish scruples often disturbed his conscience, childish expedients often quieted it. A more childish expedient than that to which he now resorted is not to be found in all the tomes of the casuists. He would not himself bear a part in the service. He would not publicly pray for the Prince and Princess as King and Queen. He would not call for their mandate, order it to be read, and then proceed to obey it. But he issued a commission empowering any three of his suffragans to commit, in his name, and as his delegates, the sins which he did not choose to commit in person. The reproaches of all parties soon made him ashamed of himself. He then tried to suppress the evidence of his fault by means more discreditable than the fault itself. He abstracted from among the public records of which he was the guardian the instrument by which

he had authorised his brethren to act for him, and was with difficulty induced to give it up.[1]

Burnet however had, under the authority of this instrument, been consecrated. When he next waited on Mary, she reminded him of the conversations which they had held at the Hague about the high duties and grave responsibility of Bishops. "I hope," she said, "that you will put your notions in practice." Her hope was not disappointed. Whatever may be thought of Burnet's opinions touching civil and ecclesiastical polity, or of the temper and judgment which he showed in defending those opinions, the utmost malevolence of faction could not venture to deny that he tended his flock with a zeal, diligence, and disinterestedness worthy of the purest ages of the Church. His jurisdiction extended over Wiltshire and Berkshire. These counties he divided into districts which he sedulously visited. About two months of every summer he passed in preaching, catechising, and confirming daily from church to church. When he died there was no corner of his diocese in which the people had not had seven or eight opportunities of receiving his instructions and of asking his advice. The worst weather, the worst roads, did not prevent him from discharging these duties. On one occasion, when the floods were out, he exposed his life to imminent risk rather than disappoint a rural congregation which was in expectation of a discourse from the Bishop. The poverty of the inferior clergy was a constant cause of uneasiness to his kind and generous heart. He was indefatigable and at length successful in his attempts to obtain for them from the Crown that grant which is known by the name of

[1] Burnet, ii. 8.; Birch's Life of Tillotson; Life of Kettlewell, part iii. section 62.

Queen Anne's Bounty.[1] He was especially careful, when he travelled through his diocese, to lay no burden on them. Instead of requiring them to entertain him, he entertained them. He always fixed his headquarters at a market town, kept a table there, and, by his decent hospitality and munificent charities, tried to conciliate those who were prejudiced against his doctrines. When he bestowed a poor benefice, — and he had many such to bestow,— his practice was to add out of his own purse twenty pounds a year to the income. Ten promising young men, to each of whom he allowed thirty pounds a year, studied divinity under his own eye in the close of Salisbury. He had several children: but he did not think himself justified in hoarding for them. Their mother had brought him a good fortune. With that fortune, he always said, they must be content. He would not, for their sakes, be guilty of the crime of raising an estate out of revenues sacred to piety and charity. Such merits as these will, in the judgment of wise and candid men, appear fully to atone for every offence which can be justly imputed to him.[2]

Nottingham's views concerning ecclesiastical polity.

When he took his seat in the House of Lords, he found that assembly busied in ecclesiastical legislation. A statesman who was well known to be devoted to the Church had undertaken

[1] Swift, writing under the name of Gregory Misosarum, most maliguantly and dishonestly represents Burnet as grudging this grant to the Church. Swift cannot have been ignorant that the Church was indebted for the grant chiefly to Burnet's persevering exertions.

[2] See the Life of Burnet, at the end of the second volume of his history, his manuscript memoirs, Harl. 6584, his memorials touching the First Fruits and Tenths, and Somers's letter to him on that subject. See also what Dr. King, Jacobite as he was, had the justice to say in his Anecdotes. A most honourable testimony to Burnet's virtues, given by another Jacobite who had attacked him fiercely, and whom he had treated generously, the learned and upright Thomas Baker, will be found in the Gentleman's Magazine for August and September, 1791.

to plead the cause of the Dissenters. No subject in the realm occupied so important and commanding a position with reference to religious parties as Nottingham. To the influence derived from rank, from wealth, and from office, he added the higher influence which belongs to knowledge, to eloquence, and to integrity. The orthodoxy of his creed, the regularity of his devotions, and the purity of his morals gave a peculiar weight to his opinions on questions in which the interests of Christianity were concerned. Of all the ministers of the new Sovereigns, he had the largest share of the confidence of the clergy. Shrewsbury was certainly a Whig, and probably a freethinker: he had lost one religion; and it did not very clearly appear that he had found another. Halifax had been during many years accused of scepticism, deism, atheism. Danby's attachment to episcopacy and the liturgy was rather political than religious. But Nottingham was such a son as the Church was proud to own. Propositions, therefore, which, if made by his colleagues, would infallibly produce a violent panic among the clergy, might, if made by him, find a favourable reception even in universities and chapter houses. The friends of religious liberty were with good reason desirous to obtain his cooperation; and, up to a certain point, he was not unwilling to cooperate with them. He was decidedly for a toleration. He was even for what was then called a comprehension: that is to say, he was desirous to make some alterations in the Anglican discipline and ritual for the purpose of removing the scruples of the moderate Presbyterians. But he was not prepared to give up the Test Act. The only fault which he found with that Act was that it was not sufficiently stringent, and that it left loopholes through which schismatics sometimes

crept into civil employments. In truth it was because he was not disposed to part with the Test that he was willing to consent to some changes in the Liturgy. He conceived that, if the entrance of the Church were but a very little widened, great numbers who had hitherto lingered near the threshold would press in. Those who still remained without would then not be sufficiently numerous or powerful to extort any further concession, and would be glad to compound for a bare toleration.[1]

The opinion of the Low Churchmen concerning the Test Act differed widely from his. But many of them thought that it was of the highest importance to have his support on the great questions of Toleration and Comprehension. From the scattered fragments of information which have come down to us, it appears that a compromise was made. It is quite certain that Nottingham undertook to bring in a Toleration Bill and a Comprehension Bill, and to use his best endeavours to carry both bills through the House of Lords. It is highly probable that, in return for this great service, some of the leading Whigs consented to let the Test Act remain for the present unaltered.

There was no difficulty in framing either the Toleration Bill or the Comprehension Bill. The situation of the dissenters had been much discussed nine or ten years before, when the kingdom was distracted by the fear of a Popish plot, and when there was among Protestants a general disposition to unite against the common enemy. The government had then been willing to make large concessions to the Whig party, on condition

[1] Oldmixon would have us believe that Nottingham was not, at this time, unwilling to give up the Test Act. But Oldmixon's assertion, unsupported by evidence, is of no weight whatever; and all the evidence which he produces makes against his assertion.

that the crown should be suffered to descend according to the regular course. A draught of a law authorising the public worship of the nonconformists, and a draught of a law making some alterations in the public worship of the Established Church, had been prepared, and would probably have been passed by both Houses without difficulty, had not Shaftesbury and his coadjutors refused to listen to any terms, and, by grasping at what was beyond their reach, missed advantages which might easily have been secured. In the framing of these draughts, Nottingham, then an active member of the House of Commons, had borne a considerable part. He now brought them forth from the obscurity in which they had remained since the dissolution of the Oxford Parliament, and laid them, with some slight alterations, on the table of the Lords.[1]

The Toleration Bill passed both Houses with little debate. This celebrated statute, long considered as the Great Charter of religious liberty, has since been extensively modified, and is hardly known to the present generation except by name. The name, however, is still pronounced with respect by many who will perhaps learn with surprise and disappointment the real nature of the law which they have been accustomed to hold in honour. The Toleration Bill.

Several statutes which had been passed between the accession of Queen Elizabeth and the Revolution required all people under severe penalties to attend the services of the Church of England, and to abstain from attending conventicles. The Toleration Act did not

[1] Burnet, ii. 6.; Van Citters to the States General, March $\frac{1}{11}$. 1689; King William's Toleration, being an explanation of that liberty of conscience which may be expected from His Majesty's Declaration, with a Bill for Comprehension and Indulgence, drawn up in order to an Act of Parliament, licensed March 25. 1689.

repeal any of these statutes, but merely provided that they should not be construed to extend to any person who should testify his loyalty by taking the Oaths of Allegiance and Supremacy, and his Protestantism by subscribing the Declaration against Transubstantiation.

The relief thus granted was common between the dissenting laity and the dissenting clergy. But the dissenting clergy had some peculiar grievances. The Act of Uniformity had laid a mulct of a hundred pounds on every person who, not having received episcopal ordination, should presume to administer the Eucharist. The Five Mile Act had driven many pious and learned ministers from their houses and their friends, to live among rustics in obscure villages of which the name was not to be seen on the map. The Conventicle Act had imposed heavy fines on divines who should preach in any meeting of separatists; and, in direct opposition to the humane spirit of our law, the Courts were enjoined to construe this Act largely and beneficially for the suppressing of dissent and for the encouraging of informers. These severe statutes were not repealed, but were, with many conditions and precautions, relaxed. It was provided that every dissenting minister should, before he exercised his function, profess under his hand his belief in the articles of the Church of England, with a few exceptions. The propositions to which he was not required to assent were these; that the Church has power to regulate ceremonies; that the doctrines set forth in the Book of Homilies are sound; and that there is nothing superstitious and idolatrous in the ordination service. If he declared himself a Baptist, he was also excused from affirming that the baptism of infants is a laudable practice. But, unless his conscience suffered him to sub-

scribe thirty four of the thirty nine articles, and the greater part of two other articles, he could not preach without incurring all the punishments which the Cavaliers, in the day of their power and their vengeance, had devised for the tormenting and ruining of schismatical teachers.

The situation of the Quaker differed from that of other dissenters, and differed for the worse. The Presbyterian, the Independent, and the Baptist had no scruple about the Oath of Supremacy. But the Quaker refused to take it, not because he objected to the proposition that foreign sovereigns and prelates have no jurisdiction in England, but because his conscience would not suffer him to swear to any proposition whatever. He was therefore exposed to the severity of part of that penal code which, long before Quakerism existed, had been enacted against Roman Catholics by the Parliaments of Elizabeth. Soon after the Restoration, a severe law, distinct from the general law which applied to all conventicles, had been passed against meetings of Quakers. The Toleration Act permitted the members of this harmless sect to hold their assemblies in peace, on condition of signing three documents, a declaration against Transubstantiation, a promise of fidelity to the government, and a confession of Christian belief. The objections which the Quaker had to the Athanasian phraseology had brought on him the imputation of Socinianism; and the strong language in which he sometimes asserted that he derived his knowledge of spiritual things directly from above had raised a suspicion that he thought lightly of the authority of Scripture. He was therefore required to profess his faith in the divinity of the Son and of the Holy Ghost, and in the inspiration of the Old and New Testaments.

Such were the terms on which the Protestant dissenters of England were, for the first time, permitted by law to worship God according to their own conscience. They were very properly forbidden to assemble with barred doors, but were protected against hostile intrusion by a clause which made it penal to enter a meeting house for the purpose of molesting the congregation.

As if the numerous limitations and precautions which have been mentioned were insufficient, it was emphatically declared that the legislature did not intend to grant the smallest indulgence to any Papist, or to any person who denied the doctrine of the Trinity as that doctrine is set forth in the formularies of the Church of England.

Of all the Acts that have ever been passed by Parliament, the Toleration Act is perhaps that which most strikingly illustrates the peculiar vices and the peculiar excellences of English legislation. The science of Politics bears in one respect a close analogy to the science of Mechanics. The mathematician can easily demonstrate that a certain power, applied by means of a certain lever or of a certain system of pulleys, will suffice to raise a certain weight. But his demonstration proceeds on the supposition that the machinery is such as no load will bend or break. If the engineer, who has to lift a great mass of real granite by the instrumentality of real timber and real hemp, should absolutely rely on the propositions which he finds in treatises on Dynamics, and should make no allowance for the imperfection of his materials, his whole apparatus of beams, wheels, and ropes would soon come down in ruin, and, with all his geometrical skill, he would be found a far inferior builder to those painted barbarians who, though they never heard of the parallelogram of forces, man-

aged to pile up Stonehenge. What the engineer is to the mathematician, the active statesman is to the contemplative statesman. It is indeed most important that legislators and administrators should be versed in the philosophy of government, as it is most important that the architect, who has to fix an obelisk on its pedestal, or to hang a tubular bridge over an estuary, should be versed in the philosophy of equilibrium and motion. But, as he who has actually to build must bear in mind many things never noticed by D'Alembert and Euler, so must he who has actually to govern be perpetually guided by considerations to which no allusion can be found in the writings of Adam Smith or Jeremy Bentham. The perfect lawgiver is a just temper between the mere man of theory, who can see nothing but general principles, and the mere man of business, who can see nothing but particular circumstances. Of lawgivers in whom the speculative element has prevailed to the exclusion of the practical, the world has during the last eighty years been singularly fruitful. To their wisdom Europe and America have owed scores of abortive constitutions, scores of constitutions which have lived just long enough to make a miserable noise, and have then gone off in convulsions. But in English legislation the practical element has always predominated, and not seldom unduly predominated, over the speculative. To think nothing of symmetry and much of convenience; never to remove an anomaly merely because it is an anomaly; never to innovate except when some grievance is felt; never to innovate except so far as to get rid of the grievance; never to lay down any proposition of wider extent than the particular case for which it is necessary to provide; these are the rules which have, from the age of John to the age of Victoria, generally

guided the deliberations of our two hundred and fifty Parliaments. Our national distaste for whatever is abstract in political science amounts undoubtedly to a fault. Yet it is, perhaps, a fault on the right side. That we have been far too slow to improve our laws must be admitted. But, though in other countries there may have occasionally been more rapid progress, it would not be easy to name any other country in which there has been so little retrogression.

The Toleration Act approaches very near to the idea of a great English law. To a jurist, versed in the theory of legislation, but not intimately acquainted with the temper of the sects and parties into which the nation was divided at the time of the Revolution, that Act would seem to be a mere chaos of absurdities and contradictions. It will not bear to be tried by sound general principles. Nay, it will not bear to be tried by any principle, sound or unsound. The sound principle undoubtedly is, that mere theological error ought not to be punished by the civil magistrate. This principle the Toleration Act not only does not recognise, but positively disclaims. Not a single one of the cruel laws enacted against nonconformists by the Tudors or the Stuarts is repealed. Persecution continues to be the general rule. Toleration is the exception. Nor is this all. The freedom which is given to conscience is given in the most capricious manner. A Quaker, by making a declaration of faith in general terms, obtains the full benefit of the Act without signing one of the thirty nine Articles. An Independent minister, who is perfectly willing to make the declaration required from the Quaker, but who has doubts about six or seven of the Articles, remains still subject to the penal laws. Howe is liable to punishment if he preaches before he

has solemnly declared his assent to the Anglican doctrine touching the Eucharist. Penn, who altogether rejects the Eucharist, is at perfect liberty to preach without making any declaration whatever on the subject.

These are some of the obvious faults which must strike every person who examines the Toleration Act by that standard of just reason which is the same in all countries and in all ages. But these very faults may perhaps appear to be merits, when we take into consideration the passions and prejudices of those for whom the Toleration Act was framed. This law, abounding with contradictions which every smatterer in political philosophy can detect, did what a law framed by the utmost skill of the greatest masters of political philosophy might have failed to do. That the provisions which have been recapitulated are cumbrous, puerile, inconsistent with each other, inconsistent with the true theory of religious liberty, must be acknowledged. All that can be said in their defence is this; that they removed a vast mass of evil without shocking a vast mass of prejudice; that they put an end, at once and for ever, without one division in either House of Parliament, without one riot in the streets, with scarcely one audible murmur even from the classes most deeply tainted with bigotry, to a persecution which had raged during four generations, which had broken innumerable hearts, which had made innumerable firesides desolate, which had filled the prisons with men of whom the world was not worthy, which had driven thousands of those honest, diligent and god-fearing yeomen and artisans, who are the true strength of a nation, to seek a refuge beyond the ocean among the wigwams of red Indians and the lairs of panthers. Such a defence, however weak it may appear to some

shallow speculators, will probably be thought complete by statesmen.

The English, in 1689, were by no means disposed to admit the doctrine that religious error ought to be left unpunished. That doctrine was just then more unpopular than it had ever been. For it had, only a few months before, been hypocritically put forward as a pretext for persecuting the Established Church, for trampling on the fundamental laws of the realm, for confiscating freeholds, for treating as a crime the modest exercise of the right of petition. If a bill had then been drawn up granting entire freedom of conscience to all Protestants, it may be confidently affirmed that Nottingham would never have introduced such a bill; that all the bishops, Burnet included, would have voted against it; that it would have been denounced, Sunday after Sunday, from ten thousand pulpits, as an insult to God and to all Christian men, and as a license to the worst heretics and blasphemers; that it would have been condemned almost as vehemently by Bates and Baxter as by Ken and Sherlock; that it would have been burned by the mob in half the market places of England; that it would never have become the law of the land, and that it would have made the very name of toleration odious during many years to the majority of the people. And yet, if such a bill had been passed, what would it have effected beyond what was effected by the Toleration Act?

It is true that the Toleration Act recognised persecution as the rule, and granted liberty of conscience only as the exception. But it is equally true that the rule remained in force only against a few hundreds of Protestant dissenters, and that the benefit of the exceptions extended to hundreds of thousands.

It is true that it was in theory absurd to make Howe sign thirty four or thirty five of the Anglican articles before he could preach, and to let Penn preach without signing one of those articles. But it is equally true that, under this arrangement, both Howe and Penn got as entire liberty to preach as they could have had under the most philosophical code that Beccaria or Jefferson could have framed.

The progress of the bill was easy. Only one amendment of grave importance was proposed. Some zealous churchmen in the Commons suggested that it might be desirable to grant the toleration only for a term of seven years, and thus to bind over the nonconformists to good behaviour. But this suggestion was so unfavourably received that those who made it did not venture to divide the House.[1]

The King gave his consent with hearty satisfaction: the bill became law; and the Puritan divines thronged to the Quarter Sessions of every county to swear and sign. Many of them probably professed their assent to the Articles with some tacit reservations. But the tender conscience of Baxter would not suffer him to qualify, till he had put on record an explanation of the sense in which he understood every proposition which seemed to him to admit of misconstruction. The instrument delivered by him to the Court before which he took the oaths is still extant, and contains two passages of peculiar interest. He declared that his approbation of the Athanasian Creed was confined to that part which was properly a Creed, and that he did not mean to express any assent to the damnatory clauses. He also declared that he did not, by signing the article which anathematizes all who maintain that

[1] Commons' Journals, May 17. 1689.

there is any other salvation than through Christ, mean to condemn those who entertain a hope that sincere and virtuous unbelievers may be admitted to partake in the benefits of Redemption. Many of the dissenting clergy of London expressed their concurrence in these charitable sentiments.[1]

The Comprehension Bill.

The history of the Comprehension Bill presents a remarkable contrast to the history of the Toleration Bill. The two bills had a common origin, and, to a great extent, a common object. They were framed at the same time, and laid aside at the same time: they sank together into oblivion; and they were, after the lapse of several years, again brought together before the world. Both were laid by the same peer on the table of the Upper House; and both were referred to the same select committee. But it soon began to appear that they would have widely different fates. The Comprehension Bill was indeed a neater specimen of legislative workmanship than the Toleration Bill, but was not, like the Toleration Bill, adapted to the wants, the feelings, and the prejudices of the existing generation. Accordingly, while the Toleration Bill found support in all quarters, the Comprehension Bill was attacked from all quarters, and was at last coldly and languidly defended even by those who had introduced it. About the same time at which the Toleration Bill became law with the general concurrence of public men, the Comprehension Bill was, with a concurrence not less general, suffered to drop. The Toleration Bill still ranks among those great statutes which are epochs in our constitutional history. The Comprehension Bill is forgotten. No

[1] Sense of the subscribed articles by the Ministers of London, 1690; Calamy's Historical Additions to Baxter's Life.

collector of antiquities has thought it worth preserving. A single copy, the same which Nottingham presented to the peers, is still among our parliamentary records, but has been seen by only two or three persons now living. It is a fortunate circumstance that, in this copy, almost the whole history of the Bill can be read. In spite of cancellations and interlineations, the original words can easily be distinguished from those which were inserted in the committee or on the report.[1]

The first clause, as it stood when the bill was introduced, dispensed all the ministers of the Established Church from the necessity of subscribing the Thirty nine Articles. For the Articles was substituted a Declaration which ran thus; "I do approve of the doctrine and worship and government of the Church of England by law established, as containing all things necessary to salvation; and I promise, in the exercise of my ministry, to preach and practise according thereunto." Another clause granted similar indulgence to the members of the two universities.

Then it was provided that any minister who had been ordained after the Presbyterian fashion might, without reordination, acquire all the privileges of a priest of the Established Church. He must, however, be admitted to his new functions by the imposition of the hands of a bishop, who was to pronounce the following form of words; "Take thou authority to preach the word of God, and administer the sacraments, and to perform all other ministerial offices in the Church of Eng-

[1] The bill will be found among the Archives of the House of Lords. It is strange that this vast collection of important documents should have been altogether neglected, even by our most exact and diligent historians. It was opened to me by one of the most valued of my friends, Mr. John Lefevre; and my researches were greatly assisted by the kindness of Mr. Thoms.

land." The person thus admitted was to be capable of holding any rectory or vicarage in the kingdom.

Then followed clauses providing that a clergyman might, except in a few churches of peculiar dignity, wear the surplice or not as he thought fit, that the sign of the cross might be omitted in baptism, that children might be christened, if such were the wish of their parents, without godfathers or godmothers, and that persons who had a scruple about receiving the Eucharist kneeling might receive it sitting.

The concluding clause was drawn in the form of a petition. It was proposed that the two Houses should request the King and Queen to issue a commission empowering thirty divines of the Established Church to revise the liturgy, the canons, and the constitution of the ecclesiastical courts, and to recommend such alterations as might on inquiry appear to be desirable.

The bill went smoothly through the first stages. Compton, who, since Sancroft had shut himself up at Lambeth, was virtually Primate, supported Nottingham with ardour.[1] In the committee, however, it appeared that there was a strong body of churchmen, who were as obstinately determined not to give up a single word or form as if they had thought that prayers were no prayers if read without the surplice, that a babe could be no Christian if not marked with the cross, that bread and wine could be no memorials of redemption or vehicles of grace if not received on bended knee. Why, these persons asked, was the

[1] Among the Tanner MSS. in the Bodleian Library is a very curious letter from Compton to Sancroft, about the Toleration Bill and the Comprehension Bill. "These," says Compton, "are two great works in which the being of our Church is concerned: and I hope you will send to the House for copies. For, though we are under a conquest, God has given us favour in the eyes of our rulers; and we may keep our Church if we will." Sancroft seems to have returned no answer.

docile and affectionate son of the Church to be disgusted by seeing the irreverent practices of a conventicle introduced into her majestic choirs? Why should his feelings, his prejudices, if prejudices they were, be less considered than the whims of schismatics? If, as Burnet and men like Burnet were never weary of repeating, indulgence was due to a weak brother, was it less due to the brother whose weakness consisted in the excess of his love for an ancient, a decent, a beautiful ritual, associated in his imagination from childhood with all that is most sublime and endearing, than to him whose morose and litigious mind was always devising frivolous objections to innocent and salutary usages? But, in truth, the scrupulosity of the Puritan was not that sort of scrupulosity which the Apostle had commanded believers to respect. It sprang, not from morbid tenderness of conscience, but from censoriousness and spiritual pride; and none who had studied the New Testament could have failed to observe that, while we are charged carefully to avoid whatever may give scandal to the feeble, we are taught by divine precept and example to make no concession to the supercilious and uncharitable Pharisee. Was everything which was not of the essence of religion to be given up as soon as it became unpleasing to a knot of zealots whose heads had been turned by conceit and the love of novelty? Painted glass, music, holidays, fast days, were not of the essence of religion. Were the windows of King's College chapel to be broken at the demand of one set of fanatics? Was the organ of Exeter to be silenced to please another? Were all the village bells to be mute because Tribulation Wholesome and Deacon Ananias thought them profane? Was Christmas no longer to be a day of rejoicing? Was Passion

week no longer to be a season of humiliation? These changes, it is true, were not yet proposed. But if, — so the High Churchmen reasoned, — we once admit that what is harmless and edifying is to be given up because it offends some narrow understandings and some gloomy tempers, where are we to stop? And is it not probable that, by thus attempting to heal one schism, we may cause another? All those things which the Puritans regard as the blemishes of the Church are by a large part of the population reckoned among her attractions. May she not, in ceasing to give scandal to a few sour precisians, cease also to influence the hearts of many who now delight in her ordinances? Is it not to be apprehended that, for every proselyte whom she allures from the meeting house, ten of her old disciples may turn away from her maimed rites and dismantled temples, and that these new separatists may either form themselves into a sect far more formidable than the sect which we are now seeking to conciliate, or may, in the violence of their disgust at a cold and ignoble worship, be tempted to join in the solemn and gorgeous idolatry of Rome?

It is remarkable that those who held this language were by no means disposed to contend for the doctrinal Articles of the Church. The truth is that, from the time of James the First, that great party which has been peculiarly zealous for the Anglican polity and the Anglican ritual has always leaned strongly towards Arminianism, and has therefore never been much attached to a confession of faith framed by reformers who, on questions of metaphysical divinity, generally agreed with Calvin. One of the characteristic marks of that party is the disposition which it has always shown to appeal, on points of dogmatic theology, rather to the

Liturgy, which was derived from Rome, than to the Articles and Homilies, which were derived from Geneva. The Calvinistic members of the Church, on the other hand, have always maintained that her deliberate judgment on such points is much more likely to be found in an Article or a Homily than in an ejaculation of penitence or a hymn of thanksgiving. It does not appear that, in the debates on the Comprehension Bill, a single High Churchman raised his voice against the clause which relieved the clergy from the necessity of subscribing the Articles, and of declaring the doctrine contained in the Homilies to be sound. Nay, the Declaration which, in the original draught, was substituted for the Articles, was much softened down on the report. As the clause finally stood, the ministers of the Church were required, not to profess that they approved of her doctrine, but merely to acknowledge, what probably few Baptists, Quakers, or Unitarians would deny, that her doctrine contained all things necessary to salvation. Had the bill become law, the only people in the kingdom who would have been under the necessity of signing the Articles would have been the dissenting preachers.[1]

The easy manner in which the zealous friends of the Church gave up her confession of faith presents a striking contrast to the spirit with which they struggled for her polity and her ritual. The clause which admitted Presbyterian ministers to hold benefices without episcopal ordination was rejected. The clause which permitted scrupulous persons to communicate sitting very narrowly escaped the same fate. In the Committee it was struck out, and, on the report, was with

[1] The distaste of the High Churchman for the Articles is the subject of a curious pamphlet published in 1689, and entitled a Dialogue between Timothy and Titus.

great difficulty restored. The majority of peers in the House was against the proposed indulgence, and the scale was but just turned by the proxies.

But by this time it began to appear that the bill which the High Churchmen were so keenly assailing was menaced by dangers from a very different quarter. The same considerations which had induced Nottingham to support a comprehension made comprehension an object of dread and aversion to a large body of dissenters. The truth is that the time for such a scheme had gone by. If, a hundred years earlier, when the division in the Protestant body was recent, Elizabeth had been so wise as to abstain from requiring the observance of a few forms which a large part of her subjects considered as Popish, she might perhaps have averted those fearful calamities which, forty years after her death, afflicted the Church. But the general tendency of schism is to widen. Had Leo the Tenth, when the exactions and impostures of the Pardoners first roused the indignation of Saxony, corrected those evil practices with a vigorous hand, it is not improbable that Luther would have died in the bosom of the Church of Rome. But the opportunity was suffered to escape; and, when, a few years later, the Vatican would gladly have purchased peace by yielding the original subject of quarrel, the original subject of quarrel was almost forgotten. The enquiring spirit which had been roused by a single abuse had discovered or imagined a thousand: controversies engendered controversies: every attempt that was made to accommodate one dispute ended by producing another; and at length a General Council, which, during the earlier stages of the distemper, had been supposed to be an infallible remedy, made the case utterly hopeless. In this respect, as in many others, the history of Puritan-

ism in England bears a close analogy to the history of Protestantism in Europe. The Parliament of 1689 could no more put an end to nonconformity by tolerating a garb or a posture than the Doctors of Trent could have reconciled the Teutonic nations to the Papacy by regulating the sale of indulgences. In the sixteenth century Quakerism was unknown; and there was not in the whole realm a single congregation of Independents or Baptists. At the time of the Revolution, the Independents, Baptists, and Quakers were probably a majority of the dissenting body; and these sects could not be gained over on any terms which the lowest ot Low Churchmen would have been willing to offer. The Independent held that a national Church, governed by any central authority whatever, Pope, Patriarch, King, Bishop, or Synod, was an unscriptural institution, and that every congregation of believers was, under Christ, a sovereign society. The Baptist was even more irreclaimable than the Independent, and the Quaker even more irreclaimable than the Baptist. Concessions, therefore, which would once have extinguished nonconformity would not now satisfy even one half of the nonconformists; and it was the obvious interest of every nonconformist whom no concession would satisfy that none of his brethren should be satisfied. The more liberal the terms of comprehension, the greater was the alarm of every separatist who knew that he could, in no case, be comprehended. There was but slender hope that the dissenters, unbroken and acting as one man, would be able to obtain from the legislature full admission to civil privileges; and all hope of obtaining such admission must be relinquished if Nottingham should, by the help of some wellmeaning but shortsighted friends of religious liberty, be enabled to

accomplish his design. If his bill passed, there would doubtless be a considerable defection from the dissenting body; and every defection must be severely felt by a class already outnumbered, depressed, and struggling against powerful enemies. Every proselyte too must be reckoned twice over, as a loss to the party which was even now too weak, and as a gain to the party which was even now too strong. The Church was but too well able to hold her own against all the sects in the kingdom; and, if those sects were to be thinned by a large desertion, and the Church strengthened by a large reinforcement, it was plain that all chance of obtaining any relaxation of the Test Act would be at an end; and it was but too probable that the Toleration Act might not long remain unrepealed.

Even those Presbyterian ministers whose scruples the Comprehension Bill was especially intended to remove were by no means unanimous in wishing it to pass. The ablest and most eloquent preachers among them had, since the Declaration of Indulgence had appeared, been very agreeably settled in the capital and in other large towns, and were now about to enjoy, under the sure guarantee of an Act of Parliament, that toleration which, under the Declaration of Indulgence, had been illicit and precarious. The situation of these men was such as the great majority of the divines of the Established Church might well envy. Few indeed of the parochial clergy were so abundantly supplied with comforts as the favourite orator of a great assembly of nonconformists in the City. The voluntary contributions of his wealthy hearers, Aldermen and Deputies, West India merchants and Turkey merchants, Wardens of the Company of Fishmongers and Wardens of the Company of Goldsmiths, enabled him to become

a landowner or a mortgagee. The best broadcloth from Blackwell Hall, and the best poultry from Leadenhall Market, were frequently left at his door. His influence over his flock was immense. Scarcely any member of a congregation of separatists entered into a partnership, married a daughter, put a son out as apprentice, or gave his vote at an election, without consulting his spiritual guide. On all political and literary questions the minister was the oracle of his own circle. It was popularly remarked, during many years, that an eminent dissenting minister had only to determine whether he would make his son an attorney or a physician; for that the attorney was sure to have clients, and the physician to have patients. While a waiting woman was generally considered as a help meet for a chaplain in holy orders of the Established Church, the widows and daughters of opulent citizens were supposed to belong in a peculiar manner to nonconformist pastors. One of the great Presbyterian Rabbies, therefore, might well doubt whether, in a worldly view, he should be a gainer by a comprehension. He might indeed hold a rectory or a vicarage, when he could get one. But in the meantime he would be destitute: his meeting house would be closed: his congregation would be dispersed among the parish churches: if a benefice were bestowed on him, it would probably be a very slender compensation for the income which he had lost. Nor could he hope to have, as a minister of the Anglican Church, the authority and dignity which he had hitherto enjoyed. He would always, by a large portion of the members of that Church, be regarded as a deserter. He might therefore, on the whole, very naturally wish to be left where he was.[1]

[1] Tom Brown says, in his scurrilous way, of the Presbyterian divines of that time, that their preaching "brings in money, and money buys land;

There was consequently a division in the Whig party. One section of that party was for relieving the dissenters from the Test Act, and giving up the Comprehension Bill. Another section was for pushing forward the Comprehension Bill, and postponing to a more convenient time the consideration of the Test Act. The effect of this division among the friends of religious liberty was that the High Churchmen, though a minority in the House of Commons, and not a majority in the House of Lords, were able to oppose with success both the reforms which they dreaded. The Comprehension Bill was not passed; and the Test Act was not repealed.

Just at the moment when the question of the Test and the question of the Comprehension became complicated together in a manner which might well perplex an enlightened and honest politician, both questions became complicated with a third question of grave importance.

The bill for settling the oaths of allegiance and supremacy.

The ancient oaths of allegiance and supremacy contained some expressions which had always been disliked by the Whigs, and other expressions which Tories, honestly attached to

and land is an amusement they all desire, in spite of their hypocritical cant. If it were not for the quarterly contributions, there would be no longer schism or separation." He asks how it can be imagined that, while "they are maintained like gentlemen by the breach, they will ever preach up healing doctrines?" — Brown's Amusements, Serious and Comical. Some curious instances of the influence exercised by the chief dissenting ministers may be found in Hawkins's Life of Johnson. In the Journal of the retired citizen (Spectator, 317.) Addison has indulged in some exquisite pleasantry on this subject. The Mr. Nisby whose opinions about the peace, the Grand Vizier, and laced coffee, are quoted with so much respect, and who is so well regaled with marrow bones, ox cheek, and a bottle of Brooks and Hellier, was John Nesbit, a highly popular preacher, who about the time of the Revolution, became pastor of a dissenting congregation in Hare Court, Aldersgate Street. In Wilson's History and Antiquities of Dissenting Churches and Meeting Houses in London, Westminster, and Southwark, will be found several instances of nonconformist preachers who, about this time, made handsome fortunes, generally, it should seem, by marriage.

the new settlement, thought inapplicable to princes who had not the hereditary right. The Convention had therefore, while the throne was still vacant, framed those oaths of allegiance and supremacy by which we still testify our loyalty to our Sovereign. By the Act which turned the Convention into a Parliament, the members of both Houses were required to take the new oaths. As to other persons in public trust, it was hard to say how the law stood. One form of words was enjoined by statutes, regularly passed, and not yet regularly abrogated. A different form was enjoined by the Declaration of Right, an instrument which was indeed revolutionary and irregular, but which might well be thought equal in authority to any statute. The practice was in as much confusion as the law. It was therefore felt to be necessary that the legislature should, without delay, pass an Act abolishing the old oaths, and determining when and by whom the new oaths should be taken.

The bill which settled this important question originated in the Upper House. As to most of the provisions there was little room for dispute. It was unanimously agreed that no person should, at any future time, be admitted to any office, civil, military, ecclesiastical, or academical, without taking the oaths to William and Mary. It was also unanimously agreed that every person who already held any civil or military office should be ejected from it, unless he took the oaths on or before the first of August 1689. But the strongest passions of both parties were excited by the question whether persons who already possessed ecclesiastical or academical offices should be required to swear fealty to the King and Queen on pain of deprivation. None could say what might be the effect of a

law enjoining all the members of a great, a powerful, a sacred profession to make, under the most solemn sanction of religion, a declaration which might be plausibly represented as a formal recantation of all that they had been writing and preaching during many years. The Primate and some of the most eminent Bishops had already absented themselves from Parliament, and would doubtless relinquish their palaces and revenues, rather than acknowledge the new Sovereigns. The example of these great prelates might perhaps be followed by a multitude of divines of humbler rank, by hundreds of canons, prebendaries, and fellows of colleges, by thousands of parish priests. To such an event no Tory, however clear his own conviction that he might lawfully swear allegiance to the King who was in possession, could look forward without the most painful emotions of compassion for the sufferers and of anxiety for the Church.

There were some persons who went so far as to deny that the Parliament was competent to pass a law requiring a Bishop to swear on pain of deprivation. No earthly power, they said, could break the tie which bound the successor of the apostles to his diocese. What God had joined no man could sunder. Kings and senates might scrawl words on parchment or impress figures on wax; but those words and figures could no more change the course of the spiritual than the course of the physical world. As the Author of the universe had appointed a certain order, according to which it was His pleasure to send winter and summer, seedtime and harvest, so He had appointed a certain order, according to which He communicated His grace to His Catholic Church; and the latter order was, like the former, independent of the powers and

principalities of the world. A legislature might alter the names of the months, might call June December, and December June; but, in spite of the legislature, the snow would fall when the sun was in Capricorn, and the flowers would bloom when he was in Cancer. And so the legislature might enact that Ferguson or Muggleton should live in the palace at Lambeth, should sit on the throne of Augustin, should be called Your Grace, and should walk in processions before the Premier Duke; but, in spite of the legislature, Sancroft would, while Sancroft lived, be the only true Archbishop of Canterbury; and the person who should presume to usurp the archiepiscopal functions would be a schismatic. This doctrine was proved by reasons drawn from the budding of Aaron's rod, and from a certain plate which Saint James the Less, according to a legend of the fourth century, used to wear on his forehead. A Greek manuscript, relating to the deprivation of bishops, was discovered, about this time, in the Bodleian Library, and became the subject of a furious controversy. One party held that God had wonderfully brought this precious volume to light, for the guidance of His Church at a most critical moment. The other party wondered that any importance could be attached to the nonsense of a nameless scribbler of the thirteenth century. Much was written about the deprivations of Chrysostom and Photius, of Nicolaus Mysticus and Cosmas Atticus. But the case of Abiathar, whom Solomon put out of the sacerdotal office for treason, was discussed with peculiar eagerness. No small quantity of learning and ingenuity was expended in the attempt to prove that Abiathar, though he wore the ephod and answered by Urim, was not really High Priest, that he ministered only when his superior Zadoc

was incapacitated by sickness or by some ceremonial pollution, and that therefore the act of Solomon was not a precedent which would warrant King William in deposing a real Bishop.[1]

But such reasoning as this, though backed by copious citations from the Misna and Maimonides, was not generally satisfactory even to zealous churchmen. For it admitted of one answer, short, but perfectly intelligible to a plain man who knew nothing about Greek fathers or Levitical genealogies. There might be some doubt whether King Solomon had ejected a high priest; but there could be no doubt at all that Queen Elizabeth had ejected the Bishops of more than half the sees in England. It was notorious that fourteen prelates had, without any proceeding in any spiritual court, been deprived by Act of Parliament for refusing to acknowledge her supremacy. Had that deprivation been null? Had Bonner continued to be, to the end of his life, the only true Bishop of London? Had his successor been an usurper? Had Parker and Jewell been schismatics? Had the Convocation of 1562, that Convocation which had finally settled the doctrine of the Church of England, been itself out of the pale of the Church of Christ? Nothing could be more ludicrous than the distress of those controversialists who had to invent a plea for Elizabeth which should not be also a plea for William. Some zealots, indeed, gave up the vain attempt to distinguish between two cases which every man of common sense perceived to be undistinguishable, and frankly owned that the deprivations of

[1] See, among many other tracts, Dodwell's Cautionary Discourse, his Vindication of the Deprived Bishops, his Defence of the Vindication, and his Paræsenesis; and Bisby's Unity of Priesthood, printed in 1692. See also Hody's tracts on the other side, the Baroccian MS., and Solomon and Abiathar, a Dialogue between Eucheres and Dyscheres.

1559 could not be justified. But no person, it was said, ought to be troubled in mind on that account; for, though the Church of England might once have been schismatical, she had become Catholic when the last of the Bishops deprived by Elizabeth ceased to live.[1] The Tories, however, were not generally disposed to admit that the religious society to which they were fondly attached had originated in an unlawful breach of unity. They therefore took ground lower and more tenable. They argued the question as a question of humanity and of expediency. They spoke much of the debt of gratitude which the nation owed to the priesthood; of the courage and fidelity with which the order, from the primate down to the youngest deacon, had recently defended the civil and ecclesiastical constitution of the realm; of the memorable Sunday when, in all the hundred churches of the capital, scarcely one slave could be found to read the Declaration of Indulgence; of the Black Friday when, amidst the blessings and the loud weeping of a mighty population, the barge of the seven prelates passed through the watergate of the Tower. The firmness with which the clergy had lately, in defiance of menace and of seduction, done what they conscientiously believed to be right, had saved the liberty and religion of England. Was no indulgence to be granted to them if they now refused to do what they conscientiously apprehended to be wrong? And where, it was said, is the danger of treating them with tenderness? Nobody is so absurd as to propose that they shall be permitted to plot against the Government, or to stir up the multitude to

[1] Burnet, ii. 135. Of all attempts to distinguish between the deprivations of 1559 and the deprivations of 1689, the most absurd was made by Dodwell. See his Doctrine of the Church of England concerning the Independency of the Clergy on the lay Power, 1697.

insurrection. They are amenable to the law, like other men. If they are guilty of treason, let them be hanged. If they are guilty of sedition, let them be fined and imprisoned. If they omit, in their public ministrations, to pray for King William, for Queen Mary, and for the Parliament assembled under those most religious sovereigns, let the penal clauses of the Act of Uniformity be put in force. If this be not enough, let his Majesty be empowered to tender the oaths to any clergyman; and, if the oaths so tendered are refused, let deprivation follow. In this way any nonjuring bishop or rector who may be suspected, though he cannot be legally convicted, of intriguing, of writing, of talking, against the present settlement, may be at once removed from his office. But why insist on ejecting a pious and laborious minister of religion, who never lifts a finger or utters a word against the government, and who, as often as he performs morning or evening service, prays from his heart for a blessing on the rulers set over him by Providence, but who will not take an oath which seems to him to imply a right in the people to depose a sovereign? Surely we do all that is necessary if we leave men of this sort at the mercy of the very prince to whom they refuse to swear fidelity. If he is willing to bear with their scrupulosity, if he considers them, notwithstanding their prejudices, as innocent and useful members of society, who else can be entitled to complain?

The Whigs were vehement on the other side. They scrutinised, with ingenuity sharpened by hatred, the claims of the clergy to the public gratitude, and sometimes went so far as altogether to deny that the order had in the preceding year deserved well of the nation. It was true that bishops and priests had stood up

against the tyranny of the late King: but it was equally true that, but for the obstinacy with which they had opposed the Exclusion Bill, he never would have been King, and that, but for their adulation and their doctrine of passive obedience, he would never have ventured to be guilty of such tyranny. Their chief business, during a quarter of a century, had been to teach the people to cringe and the prince to domineer. They were guilty of the blood of Russell, of Sidney, of every brave and honest Englishman who had been put to death for attempting to save the realm from Popery and despotism. Never had they breathed a whisper against arbitrary power till arbitrary power began to menace their own property and dignity. Then, no doubt, forgetting all their old commonplaces about submitting to Nero, they had made haste to save themselves. Grant, — such was the cry of these eager disputants, — grant that, in saving themselves, they saved the constitution. Are we therefore to forget that they had previously endangered it? And are we to reward them by now permitting them to destroy it? Here is a class of men closely connected with the state. A large part of the produce of the soil has been assigned to them for their maintenance. Their chiefs have seats in the legislature, wide domains, stately palaces. By this privileged body the great mass of the population is lectured every week from the chair of authority. To this privileged body has been committed the supreme direction of liberal education. Oxford and Cambridge, Westminster, Winchester, and Eton, are under priestly government. By the priesthood will to a great extent be formed the character of the nobility and gentry of the next generation. Of the higher clergy some have in their gift numerous and valuable benefices; others

have the privilege of appointing judges who decide grave questions affecting the liberty, the property, the reputation of Their Majesties' subjects. And is an order thus favoured by the state to give no guarantee to the state? On what principle can it be contended that it is unnecessary to ask from an Archbishop of Canterbury or from a Bishop of Durham that promise of fidelity to the government which all allow that it is necessary to demand from every layman who serves the Crown in the humblest office. Every exciseman, every collector of the customs, who refuses to swear, is to be deprived of his bread. For these humble martyrs of passive obedience and hereditary right nobody has a word to say. Yet an ecclesiastical magnate who refuses to swear is to be suffered to retain emoluments, patronage, power, equal to those of a great minister of state. It is said that it is superfluous to impose the oaths on a clergyman, because he may be punished if he breaks the laws. Why is not the same argument urged in favour of the layman? And why, if the clergyman really means to observe the laws, does he scruple to take the oaths? The law commands him to designate William and Mary as King and Queen, to do this in the most sacred place, to do this in the administration of the most solemn of all the rites of religion. The law commands him to pray that the illustrious pair may be defended by a special providence, that they may be victorious over every enemy, and that their Parliament may by divine guidance be led to take such a course as may promote their safety, honour, and welfare. Can we believe that his conscience will suffer him to do all this, and yet will not suffer him to promise that he will be a faithful subject to them?

To the proposition that the nonjuring clergy should be left to the mercy of the King, the Whigs, with some justice, replied that no scheme could be devised more unjust to His Majesty. The matter, they said, is one of public concern, one in which every Englishman who is unwilling to be the slave of France and of Rome has a deep interest. In such a case it would be unworthy of the Estates of the Realm to shrink from the responsibility of providing for the common safety, to try to obtain for themselves the praise of tenderness and liberality, and to leave to the Sovereign the odious task of proscription. A law requiring all public functionaries, civil, military, ecclesiastical, without distinction of persons, to take the oaths is at least equal. It excludes all suspicion of partiality, of personal malignity, of secret spying and talebearing. But, if an arbitrary discretion is left to the Government, if one nonjuring priest is suffered to keep a lucrative benefice while another is turned with his wife and children into the street, every ejection will be considered as an act of cruelty, and will be imputed as a crime to the sovereign and his ministers.[1]

Thus the Parliament had to decide, at the same moment, what quantity of relief should be granted to the consciences of nonconformists and what quantity of pressure should be applied to the consciences of the clergy of the Established Church. The King conceived a hope that it might be in his power to effect a compromise agreeable to all parties. He flattered himself that the Tories might be induced to make some concession to the dissenters, on condition that the Whigs

[1] As to this controversy, see Burnet, ii. 7, 8, 9.; Grey's Debates, April 19. and 22. 1689; Commons' Journals of April 20. and 22.; Lords' Journals, April 21.

would be lenient to the Jacobites. He determined to try what his personal intervention would effect. It chanced that, a few hours after the Lords had read the Comprehension Bill a second time and the Bill touching the Oaths a first time, he had occasion to go down to Parliament for the purpose of giving his assent to a law. From the throne he addressed both Houses, and expressed an earnest wish that they would consent to modify the existing laws in such a manner that all Protestants might be admitted to public employment.[1] It was well understood that he was willing, if the legislature would comply with his request, to let clergymen who were already beneficed continue to hold their benefices without swearing allegiance to him. His conduct on this occasion deserves undoubtedly the praise of disinterestedness. It is honourable to him that he attempted to purchase liberty of conscience for his subjects by giving up a safeguard of his own crown. But it must be acknowledged that he showed less wisdom than virtue. The only Englishman in his Privy Council whom he had consulted, if Burnet was correctly informed, was Richard Hampden;[2] and Richard Hampden, though a highly respectable man, was so far from being able to answer for the Whig party that he could not answer even for his own son John, whose temper, naturally vindictive, had been exasperated into ferocity by the stings of remorse and shame. The King soon found that there was in the hatred of the two great factions an energy which was wanting to their love. The Whigs, though they were almost unanimous in thinking that the Sacramental Test ought to be abolished, were by no means unanimous in thinking that moment well chosen for the abo-

[1] Lords' Journals, March 16. 1689.

[2] Burnet, ii. 7, 8.

lition; and even those Whigs who were most desirous to see the nonconformists relieved without delay from civil disabilities were fully determined not to forego the opportunity of humbling and punishing the class to whose instrumentality chiefly was to be ascribed that tremendous reflux of public feeling which had followed the dissolution of the Oxford Parliament. To put the Janes, the Souths, the Sherlocks into such a situation that they must either starve, or recant, publicly, and with the Gospel at their lips, all the ostentatious professions of many years, was a revenge too delicious to be relinquished. The Tory, on the other hand, sincerely respected and pitied those clergymen who felt scruples about the oaths. But the Test was, in his view, essential to the safety of the established religion, and must not be surrendered for the purpose of saving any man however eminent from any hardship however serious. It would be a sad day doubtless for the Church when the episcopal bench, the chapter houses of cathedrals, the halls of colleges, would miss some men renowned for piety and learning. But it would be a still sadder day for the Church when an Independent should bear the white staff or a Baptist sit on the woolsack. Each party tried to serve those for whom it was interested: but neither party would consent to grant favourable terms to its enemies. The result was that the nonconformists remained excluded from office in the State, and the nonjurors were ejected from office in the Church.

In the House of Commons, no member thought it expedient to propose the repeal of the Test Act. But leave was given to bring in a bill repealing the Corporation Act, which had been passed by the Cavalier Parliament soon after the Restoration, and which contained

a clause requiring all municipal magistrates to receive the sacrament according to the forms of the Church of England. When this bill was about to be committed, it was moved by the Tories that the committee should be instructed to make no alteration in the law touching the sacrament. Those Whigs who were zealous for the Comprehension must have been placed by this motion in an embarrassing position. To vote for the instruction would have been inconsistent with their principles. To vote against it would have been to break with Nottingham. A middle course was found. The adjournment of the debate was moved and carried by a hundred and sixteen votes to a hundred and fourteen; and the subject was not revived.[1] In the House of Lords a motion was made for the abolition of the sacramental test, but was rejected by a large majority. Many of those who thought the motion right in principle thought it ill timed. A protest was entered; but it was signed only by a few peers of no great authority. It is a remarkable fact that two great chiefs of the Whig party, who were in general very attentive to their parliamentary duty, Devonshire and Shrewsbury, absented themselves on this occasion.[2]

The debate on the Test in the Upper House was speedily followed by a debate on the last clause of the Comprehension Bill. By that clause it was provided that thirty Bishops and priests should be commissioned to revise the liturgy and canons, and to suggest amend-

[1] Burnet says (ii. 8.) that the proposition to abolish the sacramental test was rejected by a great majority in both Houses. But his memory deceived him; for the only division on the subject in the House of Commons was that mentioned in the text. It is remarkable that Gwyn and Rowe, who were tellers for the majority, were two of the strongest Whigs in the House.

[2] Lords' Journals, March 21. 1689.

ments. On this subject the Whig peers were almost all of one mind. They mustered strong, and spoke warmly. Why, they asked, were none but members of the sacerdotal order to be entrusted with this duty? Were the laity no part of the Church of England? When the Commission should have made its report, laymen would have to decide on the recommendations contained in that report. Not a line of the Book of Common Prayer could be altered but by the authority of King, Lords, and Commons. The King was a layman. Five sixths of the Lords were laymen. All the members of the House of Commons were laymen. Was it not absurd to say that laymen were incompetent to examine into a matter which it was acknowledged that laymen must in the last resort determine? And could anything be more opposite to the whole spirit of Protestantism than the notion that a certain preternatural power of judging in spiritual cases was vouchsafed to a particular caste, and to that caste alone; that such men as Selden, as Hale, as Boyle, were less competent to give an opinion on a collect or a creed than the youngest and silliest chaplain who, in a remote manor house, passed his life in drinking ale and playing at shovelboard? What God had instituted no earthly power, lay or clerical, could alter; and of things instituted by human beings a layman was surely as competent as a clergyman to judge. That the Anglican liturgy and canons were of purely human institution the Parliament acknowledged by referring them to a Commission for revision and correction. How could it then be maintained that in such a Commission the laity, so vast a majority of the population, the laity, whose edification was the main end of all ecclesiastical regulations, and whose innocent tastes ought to be carefully consulted in

the framing of the public services of religion, ought not to have a single representative? Precedent was directly opposed to this odious distinction. Repeatedly, since the light of reformation had dawned on England, Commissioners had been empowered by law to revise the canons; and on every one of those occasions some of the Commissioners had been laymen. In the present case the proposed arrangement was peculiarly objectionable. For the object of issuing the commission was the conciliating of dissenters; and it was therefore most desirable that the Commissioners should be men in whose fairness and moderation dissenters could confide. Would thirty such men be easily found in the higher ranks of the clerical profession? The duty of the legislature was to arbitrate between two contending parties, the Nonconformist divines and the Anglican divines, and it would be the grossest injustice to commit to one of those parties the office of umpire.

On these grounds the Whigs proposed an amendment to the effect that laymen should be joined with clergymen in the Commission. The contest was sharp. Burnet, who had just taken his seat among the peers, and who seems to have been bent on winning at almost any price the good will of his brethren, argued with all his constitutional warmth for the clause as it stood. The numbers on the division proved to be exactly equal. The consequence was that, according to the rules of the House, the amendment was lost.[1]

At length the Comprehension Bill was sent down to the Commons. There it would easily have been carried by two to one, if it had been supported by all the friends of religious liberty. But on this subject the High Churchmen could count on the support of

[1] Lords' Journals, April 5. 1689; Burnet, ii. 10.

a large body of Low Churchmen. Those members who wished well to Nottingham's plan saw that they were outnumbered, and, despairing of a victory, began to meditate a retreat. Just at this time a suggestion was thrown out which united all suffrages. The ancient usage was that a Convocation should be summoned together with a Parliament; and it might well be argued that, if ever the advice of a Convocation could be needed, it must be when changes in the ritual and discipline of the Church were under consideration. But, in consequence of the irregular manner in which the Estates of the Realm had been brought together during the vacancy of the throne, there was no Convocation. It was proposed that the House should advise the King to take measures for supplying this defect, and that the fate of the Comprehension Bill should not be decided till the clergy had had an opportunity of declaring their opinion through the ancient and legitimate organ.

This proposition was received with general acclamation. The Tories were well pleased to see such honour done to the priesthood. Those Whigs who were against the Comprehension Bill were well pleased to see it laid aside, certainly for a year, probably for ever. Those Whigs who were for the Comprehension Bill were well pleased to escape without a defeat. Some of them indeed were not without hopes that mild and liberal counsels might prevail in the ecclesiastical senate. An address requesting William to summon the Convocation was voted without a division: the concurrence of the Lords was asked: the Lords concurred: the address was carried up to the throne by both Houses: the King promised that he would, at a convenient season, do what his Parliament

desired; and Nottingham's bill was not again mentioned.

Many writers, imperfectly acquainted with the history of that age, have inferred from these proceedings that the House of Commons was an assembly of High Churchmen: but nothing is more certain than that two thirds of the members were either Low Churchmen or not Churchmen at all. A very few days before this time an occurrence had taken place unimportant in itself, but highly significant as an indication of the temper of the majority. It had been suggested that the House ought, in conformity with ancient usage, to adjourn over the Easter holidays. The Puritans and Latitudinarians objected: there was a sharp debate: the High Churchmen did not venture to divide; and, to the great scandal of many grave persons, the Speaker took the chair at nine o'clock on Easter Monday; and there was a long and busy sitting.[1]

This however was by no means the strongest proof which the Commons gave that they were far indeed from feeling extreme reverence or tenderness for the Anglican hierarchy. The bill for settling the oaths had just come down from the Lords framed in a manner favourable to the clergy. All lay functionaries were required to swear fealty to the King and Queen

[1] Commons' Journals, March 28., April 1. 1689; Paris Gazette, April 23. Part of the passage in the Paris Gazette is worth quoting. "Il y eut, ce jour là (March 28.), une grande contestation dans la Chambre Basse, sur la proposition qui fut faite de remettre les séances après les fêtes de Pasques observées toujours par l'Église Anglicane. Les Protestans conformistes furent de cet avis; et les Presbytériens emportèrent à la pluralité des voix que les séances recommenceroient le Lundy, seconde feste de Pasques." The Low Churchmen are frequently designated as Presbyterians by the French and Dutch writers of that age. There were not twenty Presbyterians, properly so called, in the House of Commons. See A Smith and Cutler's plain Dialogue about Whig and Tory, 1690.

on pain of expulsion from office. But it was provided that every divine who already held a benefice might continue to hold it without swearing, unless the Government should see reason to call on him specially for an assurance of his loyalty. Burnet had, partly, no doubt, from the goodnature and generosity which belonged to his character, and partly from a desire to conciliate his brethren, supported this arrangement in the Upper House with great energy. But in the Lower House the feeling against the Jacobite priests was irresistibly strong. On the very day on which that House voted, without a division, the address requesting the King to summon the Convocation, a clause was proposed and carried which required every person who held any ecclesiastical or academical preferment to take the oaths by the first of August 1689, on pain of suspension. Six months, to be reckoned from that day, were allowed to the nonjuror for reconsideration. If, on the first of February 1690, he still continued obstinate, he was to be finally deprived.

The bill, thus amended, was sent back to the Lords. The Lords adhered to their original resolution. Conference after conference was held. Compromise after compromise was suggested. From the imperfect reports which have come down to us it appears that every argument in favour of lenity was forcibly urged by Burnet. But the Commons were firm: time pressed: the unsettled state of the law caused inconvenience in every department of the public service; and the Peers very reluctantly gave way. They at the same time added a clause, empowering the King to bestow pecuniary allowances out of the forfeited benefices on a few nonjuring clergymen. The number of clergymen thus favoured was not to exceed twelve. The allowance was

not to exceed one third of the income forfeited. Some zealous Whigs were unwilling to grant even this indulgence: but the Commons were content with the victory which they had won, and justly thought that it would be ungracious to refuse so slight a concession.[1]

The bill for settling the coronation oath.

These debates were interrupted, during a short time, by the solemnities and festivities of the Coronation. When the day fixed for that great ceremony drew near, the House of Commons resolved itself into a committee for the purpose of settling the form of words in which our Sovereigns were thenceforward to enter into covenant with the nation. All parties were agreed as to the propriety of requiring the King to swear that, in temporal matters, he would govern according to law, and would execute justice in mercy. But about the terms of the oath which related to the spiritual institutions of the realm there was much debate. Should the chief magistrate promise simply to maintain the Protestant religion established by law, or should he promise to maintain that religion as it should be hereafter established by law? The majority preferred the former phrase. The latter phrase was preferred by those Whigs who were for a Comprehension. But it was admitted that the two phrases really meant the same thing, and that the oath, however it might be worded, would bind the Sovereign in his executive capacity only. This was indeed evident from the very nature of the transaction. Any compact may be annulled by the free consent of the party who alone is entitled to claim the performance. It was never doubted by the most rigid casuist that a debtor, who has bound himself under the most awful

[1] Accounts of what passed at the Conferences will be found in the Journals of the Houses, and deserve to be read.

imprecations to pay a debt, may lawfully withhold payment if the creditor is willing to cancel the obligation. And it is equally clear that no assurance, exacted from a King by the Estates of his kingdom, can bind him to refuse compliance with what may at a future time be the wish of those Estates.

A bill was drawn up in conformity with the resolutions of the Committee, and was rapidly passed through every stage. After the third reading, a foolish man stood up to propose a rider, declaring that the oath was not meant to restrain the Sovereign from consenting to any change in the ceremonial of the Church, provided always that episcopacy and a written form of prayer were retained. The gross absurdity of this motion was exposed by several eminent members. Such a clause they justly remarked, would bind the King under pretence of setting him free. The coronation oath, they said, was never intended to trammel him in his legislative capacity. Leave that oath as it is now drawn, and no prince can misunderstand it. No prince can seriously imagine that the two Houses mean to exact from him a promise that he will put a Veto on laws which they may hereafter think necessary to the wellbeing of the country. Or if any prince should so strangely misapprehend the nature of the contract between him and his subjects, any divine, any lawyer, to whose advice he may have recourse, will set his mind at ease. But if this rider should pass, it will be impossible to deny that the coronation oath is meant to prevent the King from giving his assent to bills which may be presented to him by the Lords and Commons; and the most serious inconveniences may follow. These arguments were felt to

be unanswerable, and the proviso was rejected without a division.[1]

Every person who has read these debates must be fully convinced that the statesmen who framed the coronation oath did not mean to bind the King in his legislative capacity.[2] Unhappily, more than a hundred years later, a scruple, which those statesmen thought too absurd to be seriously entertained by any human being, found its way into a mind, honest, indeed, and religious, but narrow and obstinate by nature, and at once debilitated and excited by disease. Seldom, indeed, have the ambition and perfidy of tyrants produced evils greater than those which were brought on our country by that fatal conscientiousness. A conjuncture singularly auspicious, a conjuncture at which wisdom and justice might perhaps have reconciled races and sects long hostile, and might have made the British islands one truly United Kingdom, was suffered to pass away. The opportunity, once lost, returned no more. Two generations of public men have since laboured with imperfect success to

[1] Journals, March 28. 1689; Grey's Debates.

[2] I will quote some expressions which have been preserved in the concise reports of these debates. Those expressions are quite decisive as to the sense in which the oath was understood by the legislators who framed it. Musgrave said, "There is no occasion for this proviso. It cannot be imagined that any bill from hence will ever destroy the legislative power." Finch said, "The words, 'established by law,' hinder not the King from passing any bill for the relief of Dissenters. The proviso makes the scruple, and gives the occasion for it." Sawyer said, "This is the first proviso of this nature that ever was in any bill. It seems to strike at the legislative power." Sir Robert Cotton said, "Though the proviso looks well and healing, yet it seems to imply a defect. Not able to alter laws as occasion requires! This, instead of one scruple, raises more, as if you were so bound up to the ecclesiastical government that you cannot make any new laws without such a proviso." Sir Thomas Lee said, "It will, I fear, creep in that other laws cannot be made without such a proviso: therefore I would lay it aside."

repair the error which was then committed; nor is it improbable that some of the penalties of that error may continue to afflict a remote posterity.

The bill by which the oath was settled passed the Upper House without amendment. All the preparations were complete; and, on the eleventh of April, the coronation took place. In some things it differed from ordinary coronations. The representatives of the people attended the ceremony in a body, and were sumptuously feasted in the Exchequer Chamber. Mary, being not merely Queen Consort, but also Queen Regnant, was inaugurated in all things like a King, was girt with the sword, lifted up into the throne, and presented with the Bible, the spurs, and the orb. Of the temporal grandees of the realm, and of their wives and daughters, the muster was great and splendid. None could be surprised that the Whig aristocracy should swell the triumph of Whig principles. But the Jacobites saw, with concern, that many Lords who had voted for a Regency bore a conspicuous part in the ceremonial. The King's crown was carried by Grafton, the Queen's by Somerset. The pointed sword, emblematical of temporal justice, was borne by Pembroke. Ormond was Lord High Constable for the day, and rode up the Hall on the right hand of the hereditary champion, who thrice flung down his glove on the pavement, and thrice defied to mortal combat the false traitor who should gainsay the title of William and Mary. Among the noble damsels who supported the gorgeous train of the Queen was her beautiful and gentle cousin, the Lady Henrietta Hyde, whose father, Rochester, had to the last contended against the resolution which declared the

The coronation.

throne vacant.[1] The show of Bishops, indeed, was scanty. The Primate did not make his appearance; and his place was supplied by Compton. On one side of Compton, the paten was carried by Lloyd, Bishop of Saint Asaph, eminent among the seven confessors of the preceding year. On the other side, Sprat, Bishop of Rochester, lately a member of the High Commission, had charge of the chalice. Burnet, the junior prelate, preached with all his wonted ability, and more than his wonted taste and judgment. His grave and eloquent discourse was polluted neither by flattery nor by malignity. He is said to have been greatly applauded; and it may well be believed that the animated peroration in which he implored heaven to bless the royal pair with long life and mutual love, with obedient subjects, wise counsellors, and faithful allies, with gallant fleets and armies, with victory, with peace, and finally with crowns more glorious and more durable than those which then glittered on the altar of the Abbey, drew forth the loudest hums of the Commons.[2]

On the whole, the ceremony went off well, and produced something like a revival, faint, indeed, and transient, of the enthusiasm of the preceding December. The day was, in London and in many other places, a day of general rejoicing. The churches were filled in the morning: the afternoon was spent in sport and carousing; and at night bonfires were

[1] Lady Henrietta, whom her uncle Clarendon calls "pretty little Lady Henrietta," and "the best child in the world," (Diary, Jan. 168$\frac{7}{8}$,) was soon after married to the Earl of Dalkeith, eldest son of the unfortunate Duke of Monmouth.

[2] The sermon deserves to be read. See the London Gazette of April 14. 1689; Evelyn's Diary; Luttrell's Diary; and the despatch of the Dutch Ambassadors to the States General.

kindled, rockets discharged, and windows lighted up. The Jacobites however contrived to discover or to invent abundant matter for scurrility and sarcasm. They complained bitterly that the way from the hall to the western door of the Abbey had been lined by Dutch soldiers. Was it seemly that an English king should enter into the most solemn of engagements with the English nation behind a triple hedge of foreign swords and bayonets? Little affrays, such as, at every great pageant, almost inevitably take place between those who are eager to see the show and those whose business it is to keep the communications clear, were exaggerated with all the artifices of rhetoric. One of the alien mercenaries had backed his horse against an honest citizen who pressed forward to catch a glimpse of the royal canopy. Another had rudely pushed back a woman with the but end of his musket. On such grounds as these the strangers were compared to those Lord Danes whose insolence, in the old time, had provoked the Anglosaxon population to insurrection and massacre. But there was no more fertile theme for censure than the coronation medal, which really was absurd in design and mean in execution. A chariot appeared conspicuous on the reverse; and plain people were at a loss to understand what this emblem had to do with William and Mary. The disaffected wits solved the difficulty by suggesting that the artist meant to allude to that chariot which a Roman princess, lost to all filial affection, and blindly devoted to the interests of an ambitious husband, drove over the still warm remains of her father.[1]

[1] A specimen of the prose which the Jacobites wrote on this subject will be found among the Somers Tracts. The Jacobite verses were generally

Promotions.

Honours were, as usual, liberally bestowed at this festive season. Three garters which happened to be at the disposal of the Crown were given to Devonshire, Ormond, and Schomberg. Prince George was created Duke of Cumberland. Several eminent men took new appellations by which they must henceforth be designated. Danby became Marquess of Caermarthen, Churchill Earl of Marlborough, and Bentinck Earl of Portland. Mordaunt was made Earl of Monmouth, not without some murmuring on the part of old Exclusionists, who still remembered with fondness their Protestant Duke, and who had hoped that his attainder would be reversed, and that his title would be borne by his descendants. It was remarked that the name of Halifax did not appear

too loathsome to be quoted. I select some of the most decent lines from a very rare lampoon:

"The eleventh of April has come about,
To Westminster went the rabble rout,
In order to crown a bundle of clouts,
A dainty fine King indeed.

"Descended he is from the Orange tree;
But, if I can read his destiny,
He 'll once more descend from another tree,
A dainty fine king indeed.

"He has gotten part of the shape of a man,
But more of a monkey, deny it who can;
He has the head of a goose, but the legs of a crane,
A dainty fine King indeed."

A Frenchman named Le Noble, who had been banished from his own country for his crimes, but, by the connivance of the police, lurked in Paris, and earned a precarious livelihood as a bookseller's hack, published on this occasion two pasquinades, now extremely scarce, "Le Couronnement de Guillemot et de Guillemette, avec le Sermon du grand Docteur Burnet," and "Le Festin de Guillemot." In wit, taste, and good sense, Le Noble's writings are not inferior to the English poem which I have quoted. He tells us that the Archbishop of York and the Bishop of London had a boxing match in the Abbey; that the champion rode up the Hall on an ass, which turned restive and kicked over the royal table with all the plate; and that the banquet ended in a fight between the peers armed with stools and benches, and the cooks armed with spits. This sort of pleasantry, strange to say, found readers; and the writer's portrait was pompously engraved with the motto "Latrantes ride: te tua fama manet."

in the list of promotions. None could doubt that he might easily have obtained either a blue riband or a ducal coronet; and, though he was honourably distinguished from most of his contemporaries by his scorn of illicit gain, it was well known that he desired honorary distinctions with a greediness of which he was himself ashamed, and which was unworthy of his fine understanding. The truth is that his ambition was at this time chilled by his fears. To those whom he trusted he hinted his apprehensions that evil times were at hand. The King's life was not worth a year's purchase: the government was disjointed, the clergy and the army disaffected, the parliament torn by factions: civil war was already raging in one part of the empire: foreign war was impending. At such a moment a minister, whether Whig or Tory, might well be uneasy: but neither Whig nor Tory had so much to fear as the Trimmer, who might not improbably find himself the common mark at which both parties would take aim. For these reasons Halifax determined to avoid all ostentation of power and influence, to disarm envy by a studied show of moderation, and to attach to himself by civilities and benefits persons whose gratitude might be useful in the event of a counterrevolution. The next three months, he said, would be the time of trial. If the government got safe through the summer it would probably stand.[1]

Meanwhile questions of external policy were every day becoming more and more important. The work at which William had toiled indefatigably during many gloomy and anxious years was at length accomplished. The great coalition was formed. It was plain that a desperate conflict was at hand. The

The coalition against France.

[1] Reresby's Memoirs.

oppressor of Europe would have to defend himself against England allied with Charles the Second King of Spain, with the Emperor Leopold, and with the Germanic and Batavian federations, and was likely to have no ally except the Sultan, who was waging war against the House of Austria on the Danube.

The devastation of the Palatinate.

Lewis had, towards the close of the preceding year, taken his enemies at a disadvantage, and had struck the first blow before they were prepared to parry it. But that blow, though heavy, was not aimed at the part where it might have been mortal. Had hostilities been commenced on the Batavian frontier, William and his army would probably have been detained on the Continent, and James might have continued to govern England. Happily, Lewis, under an infatuation which many pious Protestants confidently ascribed to the righteous judgment of God, had neglected the point on which the fate of the whole civilised world depended, and had made a great display of power, promptitude, and energy, in a quarter where the most splendid achievements could produce nothing more than an illumination and a Te Deum. A French army under the command of Marshal Duras had invaded the Palatinate and some of the neighbouring principalities. But this expedition, though it had been completely successful, and though the skill and vigour with which it had been conducted had excited general admiration, could not perceptibly affect the event of the tremendous struggle which was approaching. France would soon be attacked on every side. It would be impossible for Duras long to retain possession of the provinces which he had surprised and overrun. An atrocious thought rose in the mind of Louvois, who, in military affairs, had the chief sway at Versailles.

He was a man distinguished by zeal for what he thought the public interests, by capacity, and by knowledge of all that related to the administration of war, but of a savage and obdurate nature. If the cities of the Palatinate could not be retained, they might be destroyed. If the soil of the Palatinate was not to furnish supplies to the French, it might be so wasted that it would at least furnish no supplies to the Germans. The ironhearted statesman submitted his plan, probably with much management and with some disguise, to Lewis; and Lewis, in an evil hour for his fame, assented. Duras received orders to turn one of the fairest regions of Europe into a wilderness. Fifteen years had elapsed since Turenne had ravaged part of that fine country. But the ravages committed by Turenne, though they have left a deep stain on his glory, were mere sport in comparison with the horrors of this second devastation. The French commander announced to near half a million of human beings that he granted them three days of grace, and that, within that time, they must shift for themselves. Soon the roads and fields, which then lay deep in snow, were blackened by innumerable multitudes of men, women, and children flying from their homes. Many died of cold and hunger: but enough survived to fill the streets of all the cities of Europe with lean and squalid beggars, who had once been thriving farmers and shopkeepers. Meanwhile the work of destruction began. The flames went up from every marketplace, every hamlet, every parish church, every country seat, within the devoted provinces. The fields where the corn had been sown were ploughed up. The orchards were hewn down. No promise of a harvest was left on the fertile plains near what had once been Frankenthal.

Not a vine, not an almond tree, was to be seen on the slopes of the sunny hills round what had once been Heidelberg. No respect was shown to palaces, to temples, to monasteries, to infirmaries, to beautiful works of art, to monuments of the illustrious dead. The far-famed castle of the Elector Palatine was turned into a heap of ruins. The adjoining hospital was sacked. The provisions, the medicines, the pallets on which the sick lay were destroyed. The very stones of which Manheim had been built were flung into the Rhine. The magnificent Cathedral of Spires perished, and with it the marble sepulchres of eight Cæsars. The coffins were broken open. The ashes were scattered to the winds.[1] Treves, with its fair bridge, its Roman baths and amphitheatre, its venerable churches, convents, and colleges, was doomed to the same fate. But, before this last crime had been perpetrated, Lewis was recalled to a better mind by the execrations of all the neighbouring nations, by the silence and confusion of his flatterers, and by the expostulations of his wife. He had been more than two years secretly married to Frances de Maintenon, the governess of his natural children. It would be hard to name any woman who, with so little romance in her temper, has had so much in her life. Her early years had been passed in poverty and obscurity. Her first husband had supported himself by writing burlesque farces and poems. When she attracted the notice of her sovereign, she could no longer boast of youth or beauty: but she possessed in

[1] For the history of the devastation of the Palatinate, see the Memoirs of La Fare, Dangeau, Madame de la Fayette, Villars, and Saint Simon, and the Monthly Mercuries for March and April 1689. The pamphlets and broadsides are too numerous to quote. One broadside, entitled "A true Account of the barbarous Cruelties committed by the French in the Palatinate in January and February last," is perhaps the most remarkable.

an extraordinary degree those more lasting charms, which men of sense, whose passions age has tamed, and whose life is a life of business and care, prize most highly in a female companion. Her character was such as has been well compared to that soft green on which the eye, wearied by warm tints and glaring lights, reposes with pleasure. A just understanding; an inexhaustible yet never redundant flow of rational, gentle, and sprightly conversation; a temper of which the serenity was never for a moment ruffled; a tact which surpassed the tact of her sex as much as the tact of her sex surpasses the tact of ours; such were the qualities which made the widow of a buffoon first the confidential friend, and then the spouse, of the proudest and most powerful of European kings. It was said that Lewis had been with difficulty prevented by the arguments and vehement entreaties of Louvois from declaring her Queen of France. It is certain that she regarded Louvois as her enemy. Her hatred of him, cooperating perhaps with better feelings, induced her to plead the cause of the unhappy people of the Rhine. She appealed to those sentiments of compassion which, though weakened by many corrupting influences, were not altogether extinct in her husband's mind, and to those sentiments of religion which had too often impelled him to cruelty, but which, on the present occasion, were on the side of humanity. He relented; and Treves was spared.[1] In truth he could hardly fail to perceive that he had committed a great error. The devastation of the Palatinate, while it had not in any sensible degree lessened the power of his enemies, had inflamed their animosity, and had furnished them with inexhaustible matter for invective. The cry of ven-

[1] Memoirs of Saint Simon.

geance rose on every side. Whatever scruple either branch of the House of Austria might have felt about coalescing with Protestants was completely removed. It was in vain that Lewis accused the Emperor and the Catholic King of having betrayed the cause of the Church; of having allied themselves with an usurper who was the avowed champion of the great schism; of having been accessary to the foul wrong done to a lawful sovereign who was guilty of no crime but zeal for the true religion. It was in vain that James sent to Vienna and Madrid piteous letters, in which he recounted his misfortunes, and implored the assistance of his brother kings, his brethren also in the faith, against the unnatural children and the rebellious subjects who had driven him into exile. There was little difficulty in framing a plausible answer both to the reproaches of Lewis and to the supplications of James. Leopold and Charles declared that they had not, even for purposes of just selfdefence, leagued themselves with heretics, till their enemy had, for purposes of unjust aggression, leagued himself with Mahometans. Nor was this the worst. The French King, not content with assisting the Moslem against the Christians, was himself treating Christians with a barbarity which would have shocked the very Moslem. His infidel allies, to do them justice, had not perpetrated on the Danube such outrages against the edifices and the members of the Holy Catholic Church as he who called himself the eldest son of that Church was perpetrating on the Rhine. On these grounds, the princes to whom James had appealed replied by appealing, with many professions of good will and compassion, to himself. He was surely too just to blame them for thinking that it was their first duty to defend their own people

against such outrages as had turned the Palatinate into a desert, or for calling in the aid of Protestants against an enemy who had not scrupled to call in the aid of Turks.[1]

During the winter and the earlier part of the spring, the powers hostile to France were gathering their strength for a great effort, and were in constant communication with one another. As the season for military operations approached, the solemn appeals of injured nations to the God of battles came forth in rapid succession. The manifesto of the Germanic body appeared in February; that of the States General in March; that of the House of Brandenburg in April; and that of Spain in May.[2] War declared against France.

Here, as soon as the ceremony of the coronation was over, the House of Commons determined to take into consideration the late proceedings of the French King.[3] In the debate, that hatred of the powerful, unscrupulous, and imperious Lewis, which had, during twenty years of vassalage, been festering in the hearts

[1] I will quote a few lines from Leopold's letter to James: "Nunc autem quo loco res nostræ sint, ut Serenitati vestræ auxilium præstari possit a nobis, qui non Turcico tantum bello impliciti, sed insuper etiam crudelissimo et iniquissimo a Gallis, rerum suarum, ut putabant, in Anglia securis, contra datam fidem impediti sumus, ipsimet Serenitati vestræ judicandum relinquimus. . . . Galli non tantum in nostrum et totius Christianæ orbis perniciem fœdifraga arma cum juratis Sanctæ Crucis hostibus sociare fas sibi ducunt; sed etiam in imperio, perfidiam perfidia cumulando, urbes deditionē occupatas contra datam fidem immensis tributis exhaurire, exhaustas diripere, direptas funditus exscindere aut flammis delere, palatia principum ab omni antiquitate inter sævissima bellorum incendia intacta servata exurere, templa spoliare, dedititios in servitutem more apud barbaros usitato abducere, denique passim, imprimis vero etiam in Catholicorum ditionibus, alia horrenda, et ipsam Turcorum tyrannidem superantia immanitatis et sævitiæ exempla edere pro ludo habent."

[2] See the London Gazettes of Feb. 25., March 11., April 22., May 2., and the Monthly Mercuries. Some of the Declarations will be found in Dumont's Corps Universel Diplomatique.

[3] Commons' Journals, April 15, 16. 1689.

of Englishmen, broke violently forth. He was called the most Christian Turk, the most Christian ravager of Christendom, the most Christian barbarian who had perpetrated on Christians outrages of which his infidel allies would have been ashamed.[1] A committee, consisting chiefly of ardent Whigs, was appointed to prepare an address. John Hampden, the most ardent Whig among them, was put into the chair; and he produced a composition too long, too rhetorical, and too vituperative, to suit the lips of the Speaker or the ears of the King. Invectives against Lewis might perhaps, in the temper in which the House then was, have passed without censure, if they had not been accompanied by severe reflections on the character and administration of Charles the Second, whose memory, in spite of all his faults, was affectionately cherished by the Tories. There were some very intelligible allusions to Charles's dealings with the Court at Versailles, and to the foreign woman whom that Court had sent to lie like a snake in his bosom. The House was with good reason dissatisfied. The address was recommitted, and, having been made more concise, and less declamatory and acrimonious, was approved and presented.[2] William's attention was called to the wrongs which France had done to him and to his kingdom; and he was assured that, whenever he should resort to arms for the redress of those wrongs, he should be heartily supported by his people. He thanked the Commons warmly. Ambition, he said, should never induce him to draw the sword: but he had no choice: France had already attacked England; and it was necessary to

[1] Oldmixon.

[2] Commons' Journals, April 19. 24. 26. 1689.

exercise the right of selfdefence. A few days later war was proclaimed.[1]

Of the grounds of quarrel alleged by the Commons in their address, and by the King in his manifesto, the most serious was the interference of Lewis in the affairs of Ireland. In that country great events had, during several months, followed one another in rapid succession. Of those events it is now time to relate the history, a history dark with crime and sorrow, yet full of interest and instruction.

[1] The declaration is dated on the 7th of May, but was not published in the London Gazette 'till the 13th.

CHAPTER XII.

State of Ireland at the time of the Revolution.

WILLIAM had assumed, together with the title of King of England, the title of King of Ireland. For all our jurists then regarded Ireland as a mere colony, more important indeed than Massachusetts, Virginia, or Jamaica, but, like Massachusetts, Virginia, and Jamaica, dependent on the mother country, and bound to pay allegiance to the Sovereign whom the mother country had called to the throne.[1]

The civil power in the hands of the Roman Catholics.

In fact, however, the Revolution found Ireland emancipated from the dominion of the English colony. As early as the year 1686, James had determined to make that island a place of arms which might overawe Great Britain, and a place of refuge where, if any disaster happened in Great Britain, the members of his Church might find refuge. With this view he had exerted all his power for the purpose of inverting the relation between the conquerors and the aboriginal population. The execution of his design he had entrusted, in spite of the remonstrances of his English counsellors, to the Lord Deputy Tyrconnel. In the autumn of 1688, the process was complete. The highest offices in the state, in the army, and in the Courts of Justice, were, with scarcely an exception, filled by Papists. A petti-

[1] The general opinion of the English on this subject is clearly expressed in a little tract entitled "Aphorisms relating to the Kingdom of Ireland," which appeared during the vacancy of the throne.

fogger named Alexander Fitton, who had been detected in forgery, who had been fined for misconduct by the House of Lords at Westminster, who had been many years in prison, and who was equally deficient in legal knowledge and in the natural good sense and acuteness by which the want of legal knowledge has sometimes been supplied, was Lord Chancellor. His single merit was that he had apostatised from the Protestant religion; and this merit was thought sufficient to wash out even the stain of his Saxon extraction. He soon proved himself worthy of the confidence of his patrons. On the bench of justice he declared that there was not one heretic in forty thousand who was not a villain. He often, after hearing a cause in which the interests of his Church were concerned, postponed his decision, for the purpose, as he avowed, of consulting his spiritual director, a Spanish priest, well read doubtless in Escobar.[1] Thomas Nugent, a Roman Catholic who had never distinguished himself at the bar except by his brogue and his blunders, was Chief Justice of the King's Bench.[2] Stephen Rice, a Roman Catholic, whose abilities and learning were not disputed even by the enemies of his nation and religion, but whose known hostility to the Act of Settlement excited the most painful apprehensions in the minds of all who held property under that Act, was Chief Baron of the Exchequer.[3] Richard Nagle, an acute and well read lawyer, who had been educated in a Jesuit college, and whose prejudices were such as might have been expected from his education, was Attorney General.[4]

[1] King's State of the Protestants of Ireland, ii. 6. and iii. 3.

[2] King, iii. 3. Clarendon, in a letter to Rochester (June 1. 1686), calls Nugent "a very troublesome, impertinent creature."

[3] King, iii. 3.

[4] King, ii. 6., iii. 3. Clarendon, in a letter to Ormond (Sept. 28. 1686),

Keating, a highly respectable Protestant, was still Chief Justice of the Common Pleas: but two Roman Catholic Judges sate with him. It ought to be added that one of those judges, Daly, was a man of sense, moderation, and integrity. The matters however which came before the Court of Common Pleas were not of great moment. Even the King's Bench was at this time almost deserted. The Court of Exchequer overflowed with business; for it was the only court at Dublin from which no writ of error lay to England, and consequently the only court in which the English could be oppressed and pillaged without hope of redress. Rice, it was said, had declared that they should have from him exactly what the law, construed with the utmost strictness, gave them, and nothing more. What, in his opinion, the law, strictly construed, gave them, they could easily infer from a saying which, before he became a Judge, was often in his mouth. "I will drive," he used to say, "a coach and six through the Act of Settlement." He now carried his threat daily into execution. The cry of all Protestants was that it mattered not what evidence they produced before him; that, when their titles were to be set aside, the rankest forgeries, the most infamous witnesses, were sure to have his countenance. To his court his countrymen came in multitudes with writs of ejectment and writs of trespass. In his court the government attacked at once the charters of all the cities and boroughs in Ireland; and he easily found pretexts for pronouncing all those charters forfeited. The municipal corporations, about a hundred in number, had been instituted to be the

speaks highly of Nagle's knowledge and ability, but in the Diary (Jan. 31. 168$\frac{4}{5}$) calls him "a covetous, ambitious man."

strongholds of the reformed religion and of the English interest, and had consequently been regarded by the Irish Roman Catholics with an aversion which cannot be thought unnatural or unreasonable. Had those bodies been remodelled in a judicious and impartial manner, the irregularity of the proceedings by which so desirable a result had been attained might have been pardoned. But it soon appeared that one exclusive system had been swept away only to make room for another. The boroughs were subjected to the absolute authority of the Crown. Towns in which almost every householder was an English Protestant were placed under the government of Irish Roman Catholics. Many of the new Aldermen had never even seen the places over which they were appointed to bear rule. At the same time the Sheriffs, to whom belonged the execution of writs and the nomination of juries, were selected in almost every instance from the caste which had till very recently been excluded from all public trust. It was affirmed that some of these important functionaries had been burned in the hand for theft. Others had been servants to Protestants; and the Protestants added, with bitter scorn, that it was fortunate for the country when this was the case; for that a menial who had cleaned the plate and rubbed down the horse of an English gentleman might pass for a civilised being, when compared with many of the native aristocracy whose lives had been spent in coshering or marauding. To such Sheriffs no colonist, even if he had been so strangely fortunate as to obtain a judgment, dared to entrust an execution.[1]

[1] King, ii. 5. 1., iii. 3. 5.; A Short View of the Methods made use of in Ireland for the Subversion and Destruction of the Protestant Religion and

The military power in the hands of the Roman Catholics.

Thus the civil power had, in the space of a few months, been transferred from the Saxon to the Celtic population. The transfer of the military power had been not less complete. The army, which, under the command of Ormond, had been the chief safeguard of the English ascendency, had ceased to exist. Whole regiments had been dissolved and reconstructed. Six thousand Protestant veterans, deprived of their bread, were brooding in retirement over their wrongs, or had crossed the sea and joined the standard of William. Their place was supplied by men who had long suffered oppression, and who, finding themselves suddenly transformed from slaves into masters, were impatient to pay back, with accumulated usury, the heavy debt of injuries and insults. The new soldiers, it was said, never passed an Englishman without cursing him and calling him by some foul name. They were the terror of every Protestant innkeeper; for, from the moment when they came under his roof, they ate and drank everything: they paid for nothing; and by their rude swaggering they scared more respectable guests from his door.[1]

Mutual enmity between the Englishry and Irishry.

Such was the state of Ireland when the Prince of Orange landed at Torbay. From that time every packet which arrived at Dublin brought tidings, such as could not but increase the

Interests, by a Clergyman lately escaped from thence, licensed October 17. 1689.

[1] King, iii. 2. I cannot find that Charles Leslie, who was zealous on the other side, has, in his Answer to King, contradicted any of these facts. Indeed Leslie gives up Tyrconnel's administration. "I desire to obviate one objection which I know will be made, as if I were about wholly to vindicate all that the Lord Tyrconnel and other of King James's ministers have done in Ireland, especially before this revolution began, and which most of anything brought it on. No; I am far from it. I am sensible that their carriage in many particulars gave greater occasion to King James's enemies than all the other maladministrations which were charged upon his government." — Leslie's Answer to King, 1692.

mutual fear and loathing of the hostile races. The colonist, who, after long enjoying and abusing power, had now tasted for a moment the bitterness of servitude, the native, who, having drunk to the dregs all the bitterness of servitude, had at length for a moment enjoyed and abused power, were alike sensible that a great crisis, a crisis like that of 1641, was at hand. The majority impatiently expected Phelim O'Neil to revive in Tyrconnel. The minority saw in William a second Oliver.

On which side the first blow was struck was a question which Williamites and Jacobites afterwards debated with much asperity. But no question could be more idle. History must do to both parties the justice which neither has ever done to the other, and must admit that both had fair pleas and cruel provocations. Both had been placed, by a fate for which neither was answerable, in such a situation that, human nature being what it is, they could not but regard each other with enmity. A king, who perhaps might have reconciled them, had, year after year, systematically employed his whole power for the purpose of inflaming their enmity to madness. It was now impossible to establish in Ireland a just and beneficent government, a government which should know no distinction of race or of sect, a government which, while strictly respecting the rights guaranteed by law to the new landowners, should alleviate by a judicious liberality the misfortunes of the ancient gentry. The opportunity had passed away: compromise had become impossible: the two infuriated castes were alike convinced that it was necessary to oppress or to be oppressed, and that there could be no safety but in victory, vengeance, and dominion. They agreed only in spurning out of the way every mediator who sought to reconcile them.

During some weeks there were outrages, insults, evil reports, violent panics, the natural preludes of the terrible conflict which was at hand. A rumour spread over the whole island that, on the ninth of December, there would be a general massacre of the Englishry. Tyrconnel sent for the chief Protestants of Dublin to the Castle, and, with his usual energy of diction, invoked on himself all the vengeance of heaven if the report was not a cursed, a blasted, a confounded lie. It was said that, in his rage at finding his oaths ineffectual, he pulled off his hat and wig, and flung them into the fire.[1] But lying Dick Talbot was so well known that his imprecations and gesticulations only strengthened the apprehension which they were meant to allay. Ever since the recall of Clarendon there had been a large emigration of timid and quiet people from the Irish ports to England. That emigration now went on faster than ever. It was not easy to obtain a passage on board of a well built or commodious vessel. But many persons, made bold by the excess of fear, and choosing rather to trust the winds and waves than the exasperated Irishry, ventured to encounter all the dangers of Saint George's Channel and of the Welsh coast in open boats and in the depth of winter. The English who remained, began in almost every county, to draw close together. Every large country house became a fortress. Every visitor who arrived after nightfall was challenged from a loophole or from a barricaded window; and if he attempted to enter without passwords and explanations, a blunderbuss was presented to him. On the dreaded night of the ninth

Panic among the Englishry.

[1] A True and Impartial Account of the most material Passages in Ireland since December 1688, by a Gentleman who was an Eyewitness; licensed July 22. 1689.

of December, there was scarcely one Protestant mansion from the Giant's Causeway to Bantry Bay in which armed men were not watching and lights burning from the early sunset to the late sunrise.[1]

History of the town of Kenmare.

A minute account of what passed in one district at this time has come down to us, and well illustrates the general state of the kingdom. The south-western part of Kerry is now well known as the most beautiful tract in the British isles. The mountains, the glens, the capes stretching far into the Atlantic, the crags on which the eagles build, the rivulets brawling down rocky passes, the lakes overhung by groves in which the wild deer find covert, attract every summer crowds of wanderers sated with the business and the pleasures of great cities. The beauties of that country are indeed too often hidden in the mist and rain which the west wind brings up from a boundless ocean. But, on the rare days when the sun shines out in all his glory, the landscape has a freshness and a warmth of colouring seldom found in our latitude. The myrtle loves the soil. The arbutus thrives better than even on the sunny shore of Calabria.[2] The turf is of livelier hue than elsewhere: the hills glow with a richer purple: the varnish of the holly and ivy is more glossy; and berries of a brighter red peep through foliage of a brighter green. But during the greater part of the seventeenth century, this paradise was as little known to the civilised world as Spitzbergen or Greenland. If ever it was mentioned, it was mentioned as a horrible desert, a chaos of bogs, thickets, and precipices, where the she wolf still littered, and

[1] A True and Impartial Account, 1689; Leslie's Answer to King, 1692.

[2] There have been in the neighbourhood of Killarney specimens of the arbutus thirty feet high and four feet and a half round. See the Philosophical Transactions, 227.

where some half naked savages, who could not speak a word of English, made themselves burrows in the mud, and lived on roots and sour milk.[1]

At length, in the year 1670, the benevolent and enlightened Sir William Petty determined to form an English settlement in this wild district. He possessed a large domain there, which has descended to a posterity worthy of such an ancestor. On the improvement of that domain he expended, it was said, not less than ten thousand pounds. The little town which he founded, named from the bay of Kenmare, stood at the head of that bay, under a mountain ridge, on the summit of which travellers now stop to gaze upon the loveliest of the three lakes of Killarney. Scarcely any village, built by an enterprising band of New Englanders, far from the dwellings of their countrymen, in the midst of the hunting grounds of the Red Indians, was more completely out of the pale of civilisation than Kenmare. Between Petty's settlement and the nearest English habitation the journey by land was of two days through a wild and dangerous country. Yet the place prospered. Forty two houses were erected. The population amounted to a hundred and eighty.

[1] In a very full account of the British isles, published at Nuremberg in 1690, Kerry is described as "an vielen Orten unwegsam and voller Wälder und Gebürge." Wolves still infested Ireland. "Kein schädlich Thier ist da, ausserhalb Wölff und Füchse." So late as the year 1710 money was levied on presentments of the Grand Jury of Kerry for the destruction of wolves in that county. See Smith's Ancient and Modern State of the County of Kerry, 1756. I do not know that I have ever met with a better book of the kind and of the size. In a poem published as late as 1719, and entitled Macdermot, or the Irish Fortune Hunter, in six cantos, wolf-hunting and wolf-spearing are represented as common sports in Munster. In William's reign Ireland was sometimes called by the nickname of Wolfland. Thus in a poem on the battle of La Hogue, called Advice to a Painter, the terror of the Irish army is thus described:

"A chilling damp
And Wolfland howl runs thro' the rising camp."

The land round the town was well cultivated. The cattle were numerous. Two small barks were employed in fishing and trading along the coast. The supply of herrings, pilchards, mackerel, and salmon was plentiful, and would have been still more plentiful, had not the beach been, in the finest part of the year, covered by multitudes of seals, which preyed on the fish of the bay. Yet the seal was not an unwelcome visitor: his fur was valuable; and his oil supplied light through the long nights of winter. An attempt was made with great success to set up iron works. It was not yet the practice to employ coal for the purpose of smelting; and the manufacturers of Kent and Sussex had much difficulty in procuring timber at a reasonable price. The neighbourhood of Kenmare was then richly wooded; and Petty found it a gainful specula tion to send ore thither. The lovers of the pictu resque still regret the woods of oak and arbutus which were cut down to feed his furnaces. Another scheme had occurred to his active and intelligent mind. Some of the neighbouring islands abounded with variegated marble, red and white, purple and green. Petty well knew at what cost the ancient Romans had decorated their baths and temples with manycoloured columns hewn from Laconian and African quarries; and he seems to have indulged the hope that the rocks of his wild domain in Kerry might furnish embellishments to the mansions of Saint James's Square, and to the choir of Saint Paul's Cathedral.[1]

From the first, the settlers had found that they must be prepared to exercise the right of selfdefence to an extent which would have been unnecessary and unjustifiable in a well governed country. The law was alto-

[1] Smith's Ancient and Modern State of Kerry.

gether without force in the highlands which lie on the south of the vale of Tralee. No officer of justice willingly ventured into those parts. One pursuivant who in 1680 attempted to execute a warrant there was murdered. The people of Kenmare seem however to have been sufficiently secured by their union, their intelligence, and their spirit, till the close of the year 1688. Then at length the effects of the policy of Tyrconnel began to be felt even in that remote corner of Ireland. In the eyes of the peasantry of Munster the colonists were aliens and heretics. The buildings, the boats, the machines, the granaries, the dairies, the furnaces, were doubtless contemplated by the native race with that mingled envy and contempt with which the ignorant naturally regard the triumphs of knowledge. Nor is it at all improbable that the emigrants had been guilty of those faults from which civilised men who settle among an uncivilised people are rarely free. The power derived from superior intelligence had, we may easily believe, been sometimes displayed with insolence, and sometimes exerted with injustice. Now therefore, when the news spread from altar to altar, and from cabin to cabin, that the strangers were to be driven out, and that their houses and lands were to be given as a booty to the children of the soil, a predatory war commenced. Plunderers, thirty, forty, seventy in a troop, prowled round the town, some with firearms, some with pikes. The barns were robbed. The horses were stolen. In one foray a hundred and forty cattle were swept away and driven off through the ravines of Glengariff. In one night six dwellings were broke open and pillaged. At last the colonists, driven to extremity, resolved to die like men rather than be murdered in their beds. The house built by Petty

for his agent was the largest in the place. It stood on a rocky peninsula round which the waves of the bay broke. Here the whole population assembled, seventy five fighting men, with about a hundred women and children. They had among them sixty firelocks, and as many pikes and swords. Round the agent's house they threw up with great speed a wall of turf fourteen feet in height and twelve in thickness. The space enclosed was about half an acre. Within this rampart all the arms, the ammunition, and the provisions of the settlement were collected, and several huts of thin plank were built. When these preparations were completed, the men of Kenmare began to make vigorous reprisals on their Irish neighbours, seized robbers, recovered stolen property, and continued during some weeks to act in all things as an independent commonwealth. The government was carried on by elective officers to whom every member of the society swore fidelity on the Holy Gospels.[1]

While the people of the small town of Kenmare were thus bestirring themselves, similar preparations for defence were made by larger communities on a larger scale. Great numbers of gentlemen and yeomen quitted the open country, and repaired to those towns which had been founded and incorporated for the purpose of bridling the native population, and which, though recently placed under the government of Roman Catholic magistrates, were still inhabited chiefly by Protestants. A considerable body of armed colonists mustered at Sligo, another at Charleville, a third at Mallow, a fourth still more formidable at Bandon.[2]

[1] Exact Relation of the Persecutions, Robberies and Losses, sustained by the Protestants of Killmare in Ireland, 1689; Smith's Ancient and Modern State of Kerry, 1756.

[2] Ireland's Lamentation, licensed May 18. 1689.

But the principal strongholds of the Englishry during this evil time were Enniskillen and Londonderry.

Enniskillen.

Enniskillen, though the capital of the county of Fermanagh, was then merely a village. It was built on an island surrounded by the river which joins the two beautiful sheets of water known by the common name of Lough Erne. The stream and both the lakes were overhung on every side by natural forests. Enniskillen consisted of about eighty dwellings clustering round an ancient castle. The inhabitants were, with scarcely an exception, Protestants, and boasted that their town had been true to the Protestant cause through the terrible rebellion which broke out in 1641. Early in December they received from Dublin an intimation that two companies of Popish infantry were to be immediately quartered on them. The alarm of the little community was great, and the greater because it was known that a preaching friar had been exerting himself to inflame the Irish population of the neighbourhood against the heretics. A daring resolution was taken. Come what might, the troops should not be admitted. Yet the means of defence were slender. Not ten pounds of powder, not twenty firelocks fit for use, could be collected within the walls. Messengers were sent with pressing letters to summon the Protestant gentry of the vicinage to the rescue: and the summons was gallantly obeyed. In a few hours two hundred foot and a hundred and fifty horse had assembled. Tyrconnel's soldiers were already at hand. They brought with them a considerable supply of arms to be distributed among the peasantry. The peasantry greeted the royal standard with delight, and accompanied the march in great numbers. The townsmen and their allies, instead of waiting to

be attacked, came boldly forth to encounter the intruders. The officers of James had expected no resistance. They were confounded when they saw confronting them a column of foot, flanked by a large body of mounted gentlemen and yeomen. The crowd of camp followers ran away in terror. The soldiers made a retreat so precipitate that it might be called a flight, and scarcely halted till they were thirty miles off at Cavan.[1]

The Protestants, elated by this easy victory, proceeded to make arrangements for the government and defence of Enniskillen and of the surrounding country. Gustavus Hamilton, a gentleman who had served in the army, but who had recently been deprived of his commission by Tyrconnel, and had since been living on an estate in Fermanagh, was appointed Governor, and took up his residence in the castle. Trusty men were enlisted and armed with great expedition. As there was a scarcity of swords and pikes, smiths were employed to make weapons by fastening scythes on poles. All the country houses round Lough Erne were turned into garrisons. No Papist was suffered to be at large in the town; and the friar who was accused of exerting his eloquence against the Englishry was thrown into prison.[2]

The other great fastness of Protestantism was a place of more importance. Eighty years before, during the troubles caused by the last struggle of the houses of O'Neil and O'Donnel against

Londonderry.

[1] A True Relation of the Actions of the Inniskilling men, by Andrew Hamilton, Rector of Kilskerrie, and one of the Prebends of the Diocese of Clogher, an Eyewitness thereof and Actor therein, licensed Jan. 15. $16\frac{8}{9}\frac{8}{0}$; A Further Impartial Account of the Actions of the Inniskilling men, by Captain William MacCormick, one of the first that took up Arms, 1691.

[2] Hamilton's True Relation; Mac Cormick's Further Impartial Account.

the authority of James the First, the ancient city of Derry had been surprised by one of the native chiefs: the inhabitants had been slaughtered, and the houses reduced to ashes. The insurgents were speedily put down and punished: the government resolved to restore the ruined town: the Lord Mayor, Aldermen, and Common Council of London were invited to assist in the work; and King James the First made over to them in their corporate capacity the ground covered by the ruins of the old Derry, and about six thousand acres in the neighbourhood.[1]

This country, then uncultivated and uninhabited, is now enriched by industry, embellished by taste, and pleasing even to eyes accustomed to the well tilled fields and stately manor houses of England. A new city soon arose which, on account of its connection with the capital of the empire, was called Londonderry. The buildings covered the summit and slope of a hill which overlooked the broad stream of the Foyle, then whitened by vast flocks of wild swans.[2] On the highest ground stood the Cathedral, a church which, though erected when the secret of Gothic architecture was lost, and though ill qualified to sustain a comparison with the awful temples of the middle ages, is not without grace and dignity. Near the Cathedral rose the Palace of the Bishop, whose see was one of the most valuable in Ireland. The city was in form nearly an ellipse; and the principal streets formed a cross, the arms of which met in a square called the Diamond. The original houses have been either rebuilt or so much repaired that their ancient character can no longer be

[1] Concise View of the Irish Society, 1822; Mr. Heath's interesting Account of the Worshipful Company of Grocers, Appendix 17.

[2] The Interest of England in the preservation of Ireland, licensed July 17. 1689.

traced; but many of them were standing within living memory. They were in general two stories in height; and some of them had stone staircases on the outside. The dwellings were encompassed by a wall of which the whole circumference was little less than a mile. On the bastions were planted culverins and sakers presented by the wealthy guilds of London to the colony. On some of these ancient guns, which have done memorable service to a great cause, the devices of the Fishmongers' Company, of the Vintners' Company, and of the Merchant Tailors' Company are still discernible.[1]

The inhabitants were Protestants of Anglosaxon blood. They were indeed not all of one country or of one church: but Englishmen and Scotchmen, Episcopalians and Presbyterians, seem to have generally lived together in friendship, a friendship which is sufficiently explained by their common antipathy to the Irish race and to the Popish religion. During the rebellion of 1641, Londonderry had resolutely held out against the native chieftains, and had been repeatedly besieged in vain.[2] Since the Restoration the city had prospered. The Foyle, when the tide was high, brought up ships of large burden to the quay. The fisheries throve greatly. The nets, it was said, were sometimes so full that it was necessary to fling back multitudes of fish into the waves. The quantity of salmon caught annually was estimated at eleven hundred thousand pounds' weight.[3]

The people of Londonderry shared in the alarm

[1] These things I observed or learned on the spot.

[2] The best account that I have seen of what passed in Londonderry during the war which began in 1641 is in Dr. Reid's History of the Presbyterian Church in Ireland.

[3] The Interest of England in the Preservation of Ireland; 1689.

which, towards the close of the year 1688, was general among the Protestants settled in Ireland. It was known that the aboriginal peasantry of the neighbourhood were laying in pikes and knives. Priests had been haranguing in a style of which, it must be owned, the Puritan part of the Anglosaxon colony had little right to complain, about the slaughter of the Amalekites, and the judgments which Saul had brought on himself by sparing one of the proscribed race. Rumours from various quarters and anonymous letters in various hands agreed in naming the ninth of December as the day fixed for the extirpation of the strangers. While the minds of the citizens were agitated by these reports, news came that a regiment of twelve hundred Papists, commanded by a Papist, Alexander Macdonnell, Earl of Antrim, had received orders from the Lord Deputy to occupy Londonderry, and was already on the march from Coleraine. The consternation was extreme. Some were for closing the gates and resisting; some for submitting; some for temporising. The corporation had, like the other corporations of Ireland, been remodelled. The magistrates were men of low station and character. Among them was only one person of Anglosaxon extraction; and he had turned Papist. In such rulers the inhabitants could place no confidence.[1] The Bishop,

Closing of the gates of Londonderry.

[1] My authority for this unfavourable account of the corporation is an epic poem entitled the Londeriad. This extraordinary work must have been written very soon after the events to which it relates; for it is dedicated to Robert Rochfort, Speaker of the House of Commons; and Rochfort was Speaker from 1695 to 1699. The poet had no invention; he had evidently a minute knowledge of the city which he celebrated; and his doggerel is consequently not without historical value. He says:

"For burgesses and freemen they had chose
Broguemakers, butchers, raps, and such as those:
In all the corporation not a man
Of British parents, except Buchanan."

Ezekiel Hopkins, resolutely adhered to the political doctrines which he had preached during many years, and exhorted his flock to go patiently to the slaughter rather than incur the guilt of disobeying the Lord's Anointed.[1] Antrim was meanwhile drawing nearer and nearer. At length the citizens saw from the walls his troops arrayed on the opposite shore of the Foyle. There was then no bridge: but there was a ferry which kept up a constant communication between the two banks of the river; and by this ferry a detachment from Antrim's regiment crossed. The officers presented themselves at the gate, produced a warrant directed to the Mayor and Sheriffs, and demanded admittance and quarters for His Majesty's soldiers.

Just at this moment thirteen young apprentices, most of whom appear, from their names, to have been of Scottish birth or descent, flew to the guard room, armed themselves, seized the keys of the city, rushed to the Ferry Gate, closed it in the face of the King's officers, and let down the portcullis. James Morison, a citizen more advanced in years, addressed the intruders from the top of the wall and advised them to be gone. They stood in consultation before the gate till they heard him cry, "Bring a great gun this way." They then thought it time to get beyond the range of shot. They retreated, reembarked, and rejoined their comrades on the other side of the river. The flame had already spread. The whole city was up. The other gates were secured. Sentinels paced the ramparts everywhere. The magazines were opened.

This Buchanan is afterwards described as

"A knave all o'er:
For he had learned to tell his beads before."

[1] See a sermon preached by him at Dublin on Jan. 31. 1669. The text is "Submit yourselves to every ordinance of man for the Lord's sake."

Muskets and gunpowder were distributed. Messengers were sent, under cover of the following night, to the Protestant gentlemen of the neighbouring counties. The bishop expostulated in vain. It is indeed probable that the vehement and daring young Scotchmen who had taken the lead on this occasion had little respect for his office. One of them broke in on a discourse with which he interrupted the military preparations by exclaiming, "A good sermon, my lord; a very good sermon; but we have not time to hear it just now." [1]

The Protestants of the neighbourhood promptly obeyed the summons of Londonderry. Within forty eight hours, hundreds of horse and foot came by various roads to the city. Antrim, not thinking himself strong enough to risk an attack, or not disposed to take on himself the responsibility of commencing a civil war without further orders, retired with his troops to Coleraine.

Mountjoy sent to pacify Ulster.

It might have been expected that the resistance of Enniskillen and Londonderry would have irritated Tyrconnel into taking some desperate step. And in truth his savage and imperious temper was at first inflamed by the news almost to madness. But, after wreaking his rage, as usual, on his wig, he became somewhat calmer. Tidings of a very sobering nature had just reached him. The Prince of Orange was marching unopposed to London. Almost every county and every great town in England had declared for him. James, deserted by his ablest

[1] Walker's Account of the Siege of Derry, 1689; Mackenzie's Narrative of the Siege of Londonderry, 1689; An Apology for the failures charged on the Reverend Mr. Walker's Account of the late Siege of Derry, 1689; A Light to the Blind. This last work, a manuscript in the possession of Lord Fingal, is the work of a zealous Roman Catholic and a mortal enemy of England. Large extracts from it are among the Mackintosh MSS. The date in the titlepage is 1711.

captains and by his nearest relatives, had sent commissioners to treat with the invaders, and had issued writs convoking a Parliament. While the result of the negotiations which were pending in England was uncertain, the Viceroy could not venture to take a bloody revenge on the refractory Protestants of Ireland. He therefore thought it expedient to affect for a time a clemency and moderation which were by no means congenial to his disposition. The task of quieting the Englishry of Ulster was entrusted to William Stewart, Viscount Mountjoy. Mountjoy, a brave soldier, an accomplished scholar, a zealous Protestant, and yet a zealous Tory, was one of the very few members of the Established Church who still held office in Ireland. He was Master of the Ordnance in that kingdom, and was colonel of a regiment in which an uncommonly large proportion of the Englishry had been suffered to remain. At Dublin he was the centre of a small circle of learned and ingenious men who had, under his presidency, formed themselves into a Royal Society, the image, on a small scale, of the Royal Society of London. In Ulster, with which he was peculiarly connected, his name was held in high honour by the colonists.[1] He hastened with his regiment to Londonderry, and was well received there. For it was known that, though he was firmly attached to hereditary monarchy, he was not less firmly attached to the reformed religion. The citizens readily permitted him to leave within their walls a small garrison exclusively composed of Protestants, under the command of his lieutenant

[1] As to Mountjoy's character and position, see Clarendon's letters from Ireland, particularly that to Lord Dartmouth of Feb. 8., and that to Evelyn of Feb. 14. 168⅞. "Bon officier, et homme d'esprit," says Avaux.

colonel, Robert Lundy, who took the title of Governor.[1]

The news of Mountjoy's visit to Ulster was highly gratifying to the defenders of Enniskillen. Some gentlemen deputed by that town waited on him to request his good offices, but were disappointed by the reception which they found. "My advice to you is," he said, "to submit to the King's authority." "What, my Lord?" said one of the deputies; "are we to sit still and let ourselves be butchered?" "The King," said Mountjoy, "will protect you." "If all that we hear be true," said the deputy, "His Majesty will find it hard enough to protect himself." The conference ended in this unsatisfactory manner. Enniskillen still kept its attitude of defiance; and Mountjoy returned to Dublin.[2]

By this time it had indeed become evident that James could not protect himself. It was known in Ireland that he had fled; that he had been stopped; that he had fled again; that the Prince of Orange had arrived at Westminster in triumph, had taken on himself the administration of the realm, and had issued letters summoning a Convention.

William opens a negotiation with Tyrconnel.

Those lords and gentlemen at whose request the Prince had assumed the government, had earnestly entreated him to take the state of Ireland into his immediate consideration; and he had in reply assured them that he would do his best to maintain the Protestant religion and the English interest in that kingdom. His enemies afterwards accused him of utterly disregarding this promise; nay, they alleged, that he purposely suffered Ire-

[1] Walker's Account; Light to the Blind.
[2] Mac Cormick's Further Impartial Account.

land to sink deeper and deeper in calamity. Halifax, they said, had, with cruel and perfidious ingenuity, devised this mode of placing the Convention under a species of duress; and the trick had succeeded but too well. The vote which called William to the throne would not have passed so easily but for the extreme dangers which threatened the state; and it was in consequence of his own dishonest inactivity that those dangers had become extreme.[1] As this accusation rests on no proof, those who repeat it are at least bound to show that some course clearly better than the course which William took was open to him; and this they will find a difficult task. If indeed he could, within a few weeks after his arrival in London, have sent a great expedition to Ireland, that kingdom might perhaps, after a short struggle, or without a struggle, have submitted to his authority; and a long series of crimes and calamities might have been averted. But the factious orators and pamphleteers, who, much at their ease, reproached him for not sending such an expedition, would have been perplexed if they had been required to find the men, the ships, and the funds. The English army had lately been arrayed against him: part of it was still ill disposed towards him; and the whole was utterly disorganised. Of the army which he had brought from Holland not a regiment could be spared. He had found the treasury empty and the pay of the navy in arrear. He had no power to hypothecate any part of the public revenue. Those who lent him money lent it on no security but his bare word. It was only by the patriotic liberality of the merchants of London that he was enabled to defray the ordinary

[1] Burnet, i. 807.; and the notes by Swift and Dartmouth. Tutchin, in the Observator, repeats this idle calumny.

charges of government till the meeting of the Convention. It is surely unjust to blame him for not instantly fitting out, in such circumstances, an armament sufficient to conquer a kingdom.

Perceiving that, till the government of England was settled, it would not be in his power to interfere effectually by arms in the affairs of Ireland, he determined to try what effect negotiation would produce. Those who judged after the event pronounced that he had not, on this occasion, shown his usual sagacity. He ought, they said, to have known that it was absurd to expect submission from Tyrconnel. Such however was not at the time the opinion of men who had the best means of information, and whose interest was a sufficient pledge for their sincerity. A great meeting of noblemen and gentlemen who had property in Ireland was held, during the interregnum, at the house of the Duke of Ormond in Saint James's Square. They advised the Prince to try whether the Lord Deputy might not be induced to capitulate on honourable and advantageous terms.[1] In truth there is strong reason to believe that Tyrconnel really wavered. For, fierce as were his passions, they never made him forgetful of his interest; and he might well doubt whether it were not for his interest, in declining years and health, to retire from business with full indemnity for all past offences, with high rank, and with an ample fortune, rather than to stake his life and property on the event of a war against the whole power of England. It is certain that he professed himself willing to yield. He opened a communication with the Prince of Orange, and affected to take counsel with Mountjoy, and with others who, though they had not thrown off their alle-

[1] The Orange Gazette, Jan. 10. 168⅞.

giance to James, were yet firmly attached to the Established Church and to the English connection.

In one quarter, a quarter from which William was justified in expecting the most judicious counsel, there was a strong conviction that the professions of Tyrconnel were sincere. No British statesman had then so high a reputation throughout Europe as Sir William Temple. His diplomatic skill had, twenty years before, arrested the progress of the French power. He had been a steady and an useful friend to the United Provinces and to the House of Nassau. He had long been on terms of friendly confidence with the Prince of Orange, and had negotiated that marriage to which England owed her recent deliverance. With the affairs of Ireland Temple was supposed to be peculiarly well acquainted. His family had considerable property there: he had himself resided there during several years: he had represented the county of Carlow in parliament; and a large part of his income was derived from a lucrative Irish office. There was no height of power, of rank, or of opulence, to which he might not have risen, if he would have consented to quit his retreat, and to lend his assistance and the weight of his name to the new government. But power, rank, and opulence had less attraction for his Epicurean temper than ease and security. He rejected the most tempting invitations, and continued to amuse himself with his books, his tulips, and his pineapples, in rural seclusion. With some hesitation, however, he consented to let his eldest son John enter into the service of William. During the vacancy of the throne, John Temple was employed in business of high importance; and, on subjects connected with Ireland, his opinion, which might reason-

The Temples consulted.

ably be supposed to agree with his father's, had great weight. The young politician flattered himself that he had secured the services of an agent eminently qualified to bring the negotiation with Tyrconnel to a prosperous issue.

Richard Hamilton sent to Ireland on his parole.

This agent was one of a remarkable family which had sprung from a noble Scottish stock, but which had long been settled in Ireland, and which professed the Roman Catholic religion. In the gay crowd which thronged Whitehall, during those scandalous years of jubilee which immediately followed the Restoration, the Hamiltons were preeminently conspicuous. The long fair ringlets, the radiant bloom, and the languishing blue eyes of the lovely Elizabeth still charm us on the canvass of Lely. She had the glory of achieving no vulgar conquest. It was reserved for her voluptuous beauty and for her flippant wit to overcome the aversion which the cold-hearted and scoffing Grammont felt for the indissoluble tie. One of her brothers, Anthony, became the chronicler of that brilliant and dissolute society of which he had been not the least brilliant nor the least dissolute member. He deserves the high praise of having, though not a Frenchman, written the book which is, of all books, the most exquisitely French, both in spirit and in manner. Another brother, named Richard, had, in foreign service, gained some military experience. His wit and politeness had distinguished him even in the splendid circle of Versailles. It was whispered that he had dared to lift his eyes to an exalted lady, the natural daughter of the Great King, the wife of a legitimate prince of the House of Bourbon, and that she had not seemed to be displeased by the attentions of her presumptuous admirer.[1] Richard

[1] Mémoires de Madame de la Fayette.

had subsequently returned to his native country, had been appointed Brigadier General in the Irish army, and had been sworn of the Irish Privy Council. When the Dutch invasion was expected, he came across Saint George's Channel with the troops which Tyrconnel sent to reinforce the royal army. After the flight of James, those troops submitted to the Prince of Orange. Richard Hamilton not only made his own peace with what was now the ruling power, but declared himself confident that, if he were sent to Dublin, he could conduct the negotiation which had been opened there to a happy close. If he failed, he pledged his word to return to London in three weeks. His influence in Ireland was known to be great: his honour had never been questioned; and he was highly esteemed by John Temple. The young statesman declared that he would answer for his friend Richard as for himself. This guarantee was thought sufficient; and Hamilton set out for Ireland, proclaiming everywhere that he should soon bring Tyrconnel to reason. The offers which he was authorised to make to the Roman Catholics and personally to the Lord Deputy were most liberal.[1]

Tyrconnel sends Mountjoy and Rice to France.

It is not impossible that Hamilton may have really meant to keep his promise. But when he arrived at Dublin he found that he had undertaken a task which he could not perform. The hesitation of Tyrconnel, whether genuine or feigned, was at an end. He had found that he had no longer a choice. He had with little difficulty stimulated the ignorant and susceptible Irish to fury. To calm them was beyond his skill. Rumours were abroad that the Viceroy was corresponding with the English;

[1] Burnet, i. 808.; Life of James, ii. 320.; Commons' Journals, July 29. 1689.

and those rumours had set the nation on fire. The cry of the common people was that, if he dared to sell them for wealth and honours, they would burn the Castle and him in it, and would put themselves under the protection of France.[1] It was necessary for him to protest, truly or falsely, that he had never harboured any thought of submission, and that he had pretended to negotiate only for the purpose of gaining time. Yet, before he openly declared against the English settlers, and against England herself, what must be a war to the death, he wished to rid himself of Mountjoy, who had hitherto been true to the cause of James, but who, it was well known, would never consent to be a party to the spoliation and oppression of the colonists. Hypocritical professions of friendship and of pacific intentions were not spared. It was a sacred duty, Tyrconnel said, to avert the calamities which seemed to be impending. King James himself, if he understood the whole case, would not wish his Irish friends to engage at that moment in an enterprise which must be fatal to them and useless to him. He would permit them, he would command them, to submit to necessity, and to reserve themselves for better times. If any man of weight, any man loyal, able, and well informed, would repair to Saint Germains and explain the state of things, His Majesty would easily be convinced. Would Mountjoy undertake this most honourable and important mission? Mountjoy hesitated, and suggested that some person more likely to be acceptable to the King should be the messenger. Tyrconnel swore, ranted, declared that, unless King James were well advised, Ireland would sink to the pit of hell, and insisted that Mountjoy should go as the representative of the loyal

[1] Avaux to Lewis, $\frac{\text{Mar. 25.}}{\text{April 4.}}$ 1689.

members of the Established Church, and should be accompanied by Chief Baron Rice, a Roman Catholic high in the royal favour. Mountjoy yielded. The two ambassadors departed together, but with very different commissions. Rice was charged to tell James that Mountjoy was a traitor at heart, and had been sent to France only that the Protestants of Ireland might be deprived of a favourite leader. The King was to be assured that he was impatiently expected in Ireland, and that, if he would show himself there with a French force, he might speedily retrieve his fallen fortunes.[1] The Chief Baron carried with him other instructions which were probably kept secret even from the Court of Saint Germains. If James should be unwilling to put himself at the head of the native population of Ireland, Rice was directed to request a private audience of Lewis, and to offer to make the island a province of France.[2]

As soon as the two envoys had departed, Tyrconnel set himself to prepare for the conflict which had become inevitable; and he was strenuously assisted by the faithless Hamilton. The Irish nation was called to arms; and the call was obeyed with strange promptitude and enthusiasm. The flag on the Castle of Dublin was embroidered with the words, "Now or never! Now and for ever!" Those words resounded through the whole island.[3] Never in modern Europe has there been such a rising up of a whole people. The habits of the Celtic peas-

Tyrconnel calls the Irish people to arms.

[1] Clarke's Life of James, ii. 331.; Mountjoy's Circular Letter, dated Jan. 10. 168$\frac{8}{9}$; King, iv. 8. In Light to the Blind, Tyrconnel's "wise dissimulation" is commended.

[2] Avaux to Lewis, April $\frac{18}{28}$. 1689.

[3] Printed Letter from Dublin, Feb. 25. 1689; Mephibosheth and Ziba, 1689.

ant were such that he made no sacrifice in quitting his potatoe ground for the camp. He loved excitement and adventure. He feared work far more than danger. His national and religious feelings had, during three years, been exasperated by the constant application of stimulants. At every fair and market he had heard that a good time was at hand, that the tyrants who spoke Saxon and lived in slated houses were about to be swept away, and that the land would again belong to its own children. By the peat fires of a hundred thousand cabins had nightly been sung rude ballads which predicted the deliverance of the oppressed race. The priests, most of whom belonged to those old families which the Act of Settlement had ruined, but which were still revered by the native population, had, from a thousand altars, charged every Catholic to show his zeal for the true Church by providing weapons against the day when it might be necessary to try the chances of battle in her cause. The army, which, under Ormond, had consisted of only eight regiments, was now increased to forty eight: and the ranks were soon full to overflowing. It was impossible to find at short notice one tenth of the number of good officers which was required. Commissions were scattered profusely among idle cosherers who claimed to be descended from good Irish families. Yet even thus the supply of captains and lieutenants fell short of the demand; and many companies were commanded by cobblers, tailors, and footmen.[1]

[1] The connection of the priests with the old Irish families is mentioned in Petty's Political Anatomy of Ireland. See the Short View by a Clergyman lately escaped, 1689; Ireland's Lamentation, by an English Protestant that lately narrowly escaped with life from thence, 1689; A True Account of the State of Ireland, by a Person who with Great Difficulty left Dublin, 1689; King, ii. 7. Avaux confirms all that these writers say about the Irish officers.

The pay of the soldiers was very small. The private had no more than three pence a day. One half only of this pittance was ever given him in money; and that half was often in arrear. But a far more seductive bait than his miserable stipend was the prospect of boundless license. If the government allowed him less than sufficed for his wants, it was not extreme to mark the means by which he supplied the deficiency. Though four fifths of the population of Ireland were Celtic and Roman Catholic, more than four fifths of the property of Ireland belonged to the Protestant Englishry. The garners, the cellars, above all the flocks and herds of the minority, were abandoned to the majority. Whatever the regular troops spared was devoured by bands of marauders who overran almost every barony in the island. For the army was now universal. No man dared to present himself at mass without some weapon, a pike, a long knife called a skean, or, at the very least, a strong ashen stake, pointed and hardened in the fire. The very women were exhorted by their spiritual directors to carry skeans. Every smith, every carpenter, every cutler, was at constant work on guns and blades. It was scarcely possible to get a horse shod. If any Protestant artisan refused to assist in the manufacture of implements which were to be used against his nation and his religion, he was flung into prison. It seems probable that, at the end of February, at least a hundred thousand Irishmen were in arms. Near fifty thousand of them were soldiers. The rest were banditti, whose violence and licentiousness the Government affected to disapprove, but did not really exert itself to suppress. The Protestants not only were not protected, but were not suffered to protect themselves.

Devastation of the country.

It was determined that they should be left unarmed in the midst of an armed and hostile population. A day was fixed on which they were to bring all their swords and firelocks to the parish churches; and it was notified that every Protestant house in which, after that day, a weapon should be found should be given up to be sacked by the soldiers. Bitter complaints were made that any knave might, by hiding a spearhead or an old gunbarrel in a corner of a mansion, bring utter ruin on the owner.[1]

Chief Justice Keating, himself a Protestant, and almost the only Protestant who still held a great place in Ireland, struggled courageously in the cause of justice and order against the united strength of the government and the populace. At the Wicklow assizes of that spring, he, from the seat of judgment, set forth with great strength of language the miserable state of the country. Whole counties, he said, were devastated by a rabble resembling the vultures and ravens which follow the march of an army. Most of these wretches were not soldiers. They acted under no authority known to the law. Yet it was, he owned, but too evident that they were encouraged and screened by some who were in high command. How else could it be that a market overt for plunder should be held within a short distance of the capital? The stories

[1] At the French War Office is a report on the State of Ireland in February 1689 In that report it is said that the Irish who had enlisted as soldiers were forty five thousand, and that the number would have been a hundred thousand if all who volunteered had been admitted. See the Sad and Lamentable Condition of the Protestants in Ireland 1689; Hamilton's True Relation, 1690; The State of Papist and Protestant Properties in the Kingdom of Ireland, 1689; A true Representation to the King and People of England how Matters were carried on all along in Ireland, licensed Aug. 16. 1689; Letter from Dublin, 1689; Ireland's Lamentation, 1689; Compleat History of the Life and Military Actions of Richard, Earl of Tyrconnel, Generalissimo of all the Irish forces now in arms, 1689.

which travellers told of the savage Hottentots near the Cape of Good Hope were realised in Leinster. Nothing was more common than for an honest man to lie down rich in flocks and herds acquired by the industry of a long life, and to wake a beggar. It was however to small purpose that Keating attempted, in the midst of that fearful anarchy, to uphold the supremacy of the law. Priests and military chiefs appeared on the bench for the purpose of overawing the judge and countenancing the robbers. One ruffian escaped because no prosecutor dared to appear. Another declared that he had armed himself in conformity to the orders of his spiritual guide, and to the example of many persons of higher station than himself, whom he saw at that moment in court. Two only of the Merry Boys, as they were called, were convicted: the worst criminals escaped; and the Chief Justice indignantly told the jurymen that the guilt of the public ruin lay at their door.[1]

When such disorder prevailed in Wicklow, it is easy to imagine what must have been the state of districts more barbarous and more remote from the seat of government. Keating appears to have been the only magistrate who strenuously exerted himself to put the law in force. Indeed Nugent, the Chief Justice of the highest criminal court of the realm, declared on the bench at Cork that, without violence and spoliation, the intentions of the government could not be carried into effect, and that robbery must at that conjuncture be tolerated as a necessary evil.[2]

The destruction of property which took place within a few weeks would be incredible, if it were not

[1] See the proceedings in the State Trials.
[2] King, iii. 10.

attested by witnesses unconnected with each other and attached to very different interests. There is a close, and sometimes almost a verbal, agreement between the descriptions given by Protestants, who, during that reign of terror, escaped, at the hazard of their lives, to England, and the descriptions given by the envoys, commissaries, and captains of Lewis. All agreed in declaring that it would take many years to repair the waste which had been wrought in a few weeks by the armed peasantry.[1] Some of the Saxon aristocracy had mansions richly furnished, and sideboards gorgeous with silver bowls and chargers. All this wealth disappeared. One house, in which there had been three thousand pounds' worth of plate, was left without a spoon.[2] But the chief riches of Ireland consisted in cattle. Innumerable flocks and herds covered that vast expanse of emerald meadow, saturated with the moisture of the Atlantic. More than one gentleman possessed twenty thousand sheep and four thousand oxen. The freebooters who now overspread the country belonged to a class which was accustomed to live on potatoes and sour whey, and which had always regarded meat as a luxury reserved for the rich. These men at first revelled in beef and mutton, as the savage invaders, who of old poured down from the forests of the north on Italy, revelled in Massic and Falernian wines. The Protestants described with contemptuous disgust the strange gluttony of their newly liberated slaves. Carcasses, half raw and half burned to cinders, sometimes still bleeding, sometimes in a state of loathsome decay, were torn to pieces, and swallowed without

[1] Ten years, says the French ambassador; twenty years, says a Protestant fugitive.

[2] Animadversions on the proposal for sending back the nobility and gentry of Ireland; $16\frac{88}{100}$.

salt, bread, or herbs. Those marauders who preferred boiled meat, being often in want of kettles, contrived to cook the steer in his own skin. An absurd tragi-comedy is still extant, which was acted in this and the following year at some low theatre for the amusement of the English populace. A crowd of half naked savages appeared on the stage, howling a Celtic song and dancing round an ox. They then proceeded to cut steaks out of the animal while still alive, and to fling the bleeding flesh on the coals. In truth the barbarity and filthiness of the banquets of the Rapparees was such as the dramatists of Grub Street could scarcely caricature. When Lent began, the plunderers generally ceased to devour, but continued to destroy. A peasant would kill a cow merely in order to get a pair of brogues. Often a whole flock of sheep, often a herd of fifty or sixty kine, was slaughtered; the beasts were flayed; the fleeces and hides were carried away; and the bodies were left to poison the air. The French ambassador reported to his master that, in six weeks, fifty thousand horned cattle had been slain in this manner, and were rotting on the ground all over the country. The number of sheep that were butchered during the same time was popularly said to have been three or four hundred thousand.[1]

[1] King, iii. 10; The Sad Estate and Condition of Ireland, as represented in a Letter from a Worthy Person who was in Dublin on Friday last, March 4. 1689; Short View by a Clergyman, 1689; Lamentation of Ireland, 1689; Compleat History of the Life and Actions of Richard, Earl of Tyrconnel, 1689; The Royal Voyage, acted in 1689 and 1690. This drama, which, I believe, was performed at Bartholomew Fair, is one of the most curious of a curious class of compositions, utterly destitute of literary merit, but valuable as showing what were then the most successful claptraps for an audience composed of the common people. "The end of this play," says the author in his preface, "is chiefly to expose the perfidious, base, cowardly, and bloody nature of the Irish." The account which the fugitive Protestants give of the wanton destruction of cattle is confirmed by Avaux in

Any estimate which can now be framed of the value of the property destroyed during this fearful conflict of races must necessarily be very inexact. We are not however absolutely without materials for such an estimate. The Quakers were neither a very numerous nor a very opulent class. We can hardly suppose that they were more than a fiftieth part of the Protestant population of Ireland, or that they possessed more than a fiftieth part of the Protestant wealth of Ireland. They were undoubtedly better treated than any other Protestant sect. James had always been partial to them: they own that Tyrconnel did his best to protect them; and they seem to have found favour even in the sight of the Rapparees.[1] Yet the Quakers computed their pecuniary loss at a hundred thousand pounds.[2]

The Protestants in the South unable to resist.

In Leinster, Munster, and Connaught, it was utterly impossible for the English settlers, few as they were and dispersed, to offer any effectual resistance to this terrible outbreak of the aboriginal population. Charleville, Mallow, Sligo, fell into the hands of the natives. Bandon,

a letter to Lewis, dated April $\frac{18}{28}$. 1689, and by Desgrigny in a letter to Louvois, dated May $\frac{17}{27}$. 1690. Most of the despatches written by Avaux during his mission to Ireland are contained in a volume of which a very few copies were printed some years ago at the English Foreign Office. Of many I have also copies made at the French Foreign Office. The letters of Desgrigny, who was employed in the Commissariat, I found in the Library of the French War Office. I cannot too strongly express my sense of the liberality and courtesy with which the immense and admirably arranged storehouses of curious information at Paris were thrown open to me.

[1] "A remarkable thing never to be forgotten was that they that were in government then" — at the end of 1688 — "seemed to favour us and endeavour to preserve Friends." — History of the Rise and Progress of the People called Quakers in Ireland, by Wight and Rutty, Dublin, 1751. King indeed (iii. 17.) reproaches the Quakers as allies and tools of the Papists.

[2] Wight and Rutty.

where the Protestants had mustered in considerable force, was reduced by Lieutenant General Macarthy, an Irish officer who was descended from one of the most illustrious Celtic houses, and who had long served, under a feigned name, in the French army.[1] The people of Kenmare held out in their little fastness till they were attacked by three thousand regular soldiers, and till it was known that several pieces of ordnance were coming to batter down the turf wall which surrounded the agent's house. Then at length a capitulation was concluded. The colonists were suffered to embark in a small vessel scantily supplied with food and water. They had no experienced navigator on board: but after a voyage of a fortnight, during which they were crowded together like slaves in a Guinea ship, and suffered the extremity of thirst and hunger, they reached Bristol in safety.[2] When such was the fate of the towns, it was evident that the country seats which the Protestant landowners had recently fortified in the three southern provinces could no longer be defended. Many families submitted, delivered up their arms, and thought themselves happy in escaping with life. But many resolute and highspirited gentlemen and yeomen were determined to perish rather than yield. They packed up such valuable property as could easily be carried away, burned whatever they could not remove, and, well armed and mounted, set out for those spots in Ulster which were the strongholds of their race and of their faith. The flower of the Protestant population of Munster and Connaught found shelter at Enniskillen. Whatever was bravest

[1] Life of James, ii. 327. Orig. Mem. Macarthy and his feigned name are repeatedly mentioned by Dangeau.

[2] Exact Relation of the Prosecutions, Robberies and Losses sustained by the Protestants of Killmare in Ireland, 1689.

and most truehearted in Leinster took the road to Londonderry.[1]

Enniskillen and Londonderry hold out.

The spirit of Enniskillen and Londonderry rose higher and higher to meet the danger. At both places the tidings of what had been done by the Convention at Westminster were received with transports of joy. William and Mary were proclaimed at Enniskillen with unanimous enthusiasm, and with such pomp as the little town could furnish.[2] Lundy, who commanded at Londonderry, could not venture to oppose himself to the general sentiment of the citizens and of his own soldiers. He therefore gave in his adhesion to the new government, and signed a declaration by which he bound himself to stand by that government, on pain of being considered a coward and a traitor. A vessel from England soon brought a commission from William and Mary which confirmed him in his office.[3]

Richard Hamilton marches into Ulster with an army.

To reduce the Protestants of Ulster to submission before aid could arrive from England was now the chief object of Tyrconnel. A great force was ordered to move northward, under the command of Richard Hamilton. This man had violated all the obligations which are held most sacred by gentlemen and soldiers, had broken faith with his most intimate friends, had forfeited his military parole, and was now not ashamed to take the field as a general against the government to which he was bound to render himself up as a prisoner. His march left on the

[1] A true Representation to the King and People of England how Matters were carried on all along in Ireland by the late King James, licensed Aug. 16. 1689; A true Account of the Present State of Ireland by a Person that with Great Difficulty left Dublin, licensed June 8. 1689.

[2] Hamilton's Actions of the Inniskilling Men, 1689.

[3] Walker's Account, 1689.

face of the country traces which the most careless eye could not during many years fail to discern. His army was accompanied by a rabble, such as Keating had well compared to the unclean birds of prey which swarm wherever the scent of carrion is strong. The general professed himself anxious to save from ruin and outrage all Protestants who remained quietly at their homes; and he most readily gave them protections under his hand. But these protections proved of no avail; and he was forced to own that, whatever power he might be able to exercise over his soldiers, he could not keep order among the mob of camp followers. The country behind him was a wilderness; and soon the country before him became equally desolate. For, at the fame of his approach, the colonists burned their furniture, pulled down their houses, and retreated northward. Some of them attempted to make a stand at Dromore, but were broken and scattered. Then the flight became wild and tumultuous. The fugitives broke down the bridges and burned the ferryboats. Whole towns, the seats of the Protestant population, were left in ruins without one inhabitant. The people of Omagh destroyed their own dwellings so utterly that no roof was left to shelter the enemy from the rain and wind. The people of Cavan migrated in one body to Enniskillen. The day was wet and stormy. The road was deep in mire. It was a piteous sight to see, mingled with the armed men, the women and children weeping, famished, and toiling through the mud up to their knees. All Lisburn fled to Antrim; and, as the foes drew nearer, all Lisburn and Antrim together came pouring into Londonderry. Thirty thousand Protestants, of both sexes and of every age, were crowded behind the bulwarks of the City of Refuge.

There, at length, on the verge of the ocean, hunted to the last asylum, and baited into a mood in which men may be destroyed, but will not easily be subjugated, the imperial race turned desperately to bay.[1]

James determines to go to Ireland.

Meanwhile Mountjoy and Rice had arrived in France. Mountjoy was instantly put under arrest and thrown into the Bastile. James determined to comply with the invitation which Rice had brought, and applied to Lewis for the help of a French army. But Lewis, though he showed, as to all things which concerned the personal dignity and comfort of his royal guests, a delicacy even romantic, and a liberality approaching to profusion, was unwilling to send a large body of troops to Ireland. He saw that France would have to maintain a long war on the Continent against a formidable coalition: her expenditure must be immense; and great as were her resources, he felt it to be important that nothing should be wasted. He doubtless regarded with sincere commiseration and good will the unfortunate exiles to whom he had given so princely a welcome. Yet neither commiseration nor good will could prevent him from speedily discovering that his brother of England was the dullest and most perverse of human beings. The folly of James, his incapacity to read the characters of men and the signs of the times, his obstinacy, always most offensively displayed when wisdom enjoined concession, his vacillation, always exhibited most pitiably in emergencies which required firmness, had made him an outcast from England and might, if his counsels were blindly followed, bring great calam-

[1] Mackenzie's Narrative; Mac Cormick's Further Impartial Account, Story's Impartial History of the Affairs of Ireland, 1691; Apology for the Protestants of Ireland; Letter from Dublin of Feb. 25. 1689: Avaux to Lewis, April, $\frac{1}{2}\frac{6}{6}$. 1689.

ities on France. As a legitimate sovereign expelled by rebels, as a confessor of the true faith persecuted by heretics, as a near kinsman of the House of Bourbon, who had seated himself on the hearth of that House, he was entitled to hospitality, to tenderness, to respect. It was fit that he should have a stately palace and a spacious forest, that the household troops should salute him with the highest military honours, that he should have at his command all the hounds of the Grand Huntsman and all the hawks of the Grand Falconer. But, when a prince, who, at the head of a great fleet and army, had lost an empire without striking a blow, undertook to furnish plans for naval and military expeditions; when a prince, who had been undone by his profound ignorance of the temper of his own countrymen, of his own soldiers, of his own domestics, of his own children, undertook to answer for the zeal and fidelity of the Irish people, whose tongue he could not speak, and on whose land he had never set his foot; it was necessary to receive his suggestions with caution. Such were the sentiments of Lewis; and in these sentiments he was confirmed by his Minister of War Louvois, who, on private as well as on public grounds, was unwilling that James should be accompanied by a large military force. Louvois hated Lauzun. Lauzun was a favourite at St. Germains. He wore the garter, a badge of honour which has very seldom been conferred on aliens who were not sovereign princes. It was believed indeed at the French Court that, in order to distinguish him from the other knights of the most illustrious of European orders, he had been decorated with that very George which Charles the First had, on the scaffold, put into the hands of Juxon.[1]

[1] Mémoires de Madame de la Fayette; Madame de Sévigné to Madame de Grignan, February 28. 1689.

Lauzun had been encouraged to hope that, if French forces were sent to Ireland, he should command them; and this ambitious hope Louvois was bent on disappointing.[1]

An army was therefore for the present refused: but everything else was granted. The Brest fleet was ordered to be in readiness to sail. Arms for ten thousand men and great quantities of ammunition were put on board. About four hundred captains, lieutenants, cadets, and gunners were selected for the important service of organising and disciplining the Irish levies. The chief command was held by a veteran warrior, the Count of Rosen. Under him were Maumont, who held the rank of lieutenant general, and a brigadier named Pusignan. Five hundred thousand crowns in gold, equivalent to about a hundred and twelve thousand pounds sterling, were sent to Brest.[2] For James's personal comforts provision was made with anxiety resembling that of a tender mother equipping her son for a first campaign. The cabin furniture, the camp furniture, the tents, the bedding, the plate, were luxurious and superb. Nothing which could be agreeable or useful to the exile was too costly for the munificence, or too trifling for the attention, of his gracious and splendid host. On the fifteenth of February, James paid a farewell visit to Versailles. He was conducted round the buildings and plantations with every mark of respect and kindness. The fountains played in his honour. It was the season of the Carnival; and never had the vast palace and the sumptuous gardens presented a gayer aspect. In the evening the two kings, after a long and earnest

Assistance furnished by Lewis to James.

[1] Burnet, ii. 17.; Life of James II., 320, 321, 322.
[2] Maumont's Instructions.

conference in private, made their appearance before a splendid circle of lords and ladies. "I hope," said Lewis, in his noblest and most winning manner, "that we are about to part, never to meet again in this world. That is the best wish I can form for you. But, if any evil chance should force you to return, be assured that you will find me to the last such as you have found me hitherto." On the seventeenth, Lewis paid in return a farewell visit to Saint Germains. At the moment of the parting embrace, he said, with his most amiable smile: "We have forgotten one thing, a cuirass for yourself. You shall have mine." The cuirass was brought, and suggested to the wits of the Court ingenious allusions to the Vulcanian panoply which Achilles lent to his feebler friend. James set out for Brest; and his wife, overcome with sickness and sorrow, shut herself up with her child to weep and pray.[1]

James was accompanied or speedily followed by several of his own subjects, among whom the most distinguished were his son Berwick, Cartwright Bishop of Chester, Powis, Dover, and Melfort. Of all the retinue, none was so odious to the people of Great Britain as Melfort. He was an apostate: he was believed by many to be an insincere apostate; and the insolent, arbitrary, and menacing language of his state papers disgusted even the Jacobites. He was therefore a favourite with his master: for to James unpopularity, obstinacy, and implacability were the greatest recommendations that a minister could have.

What Frenchman should attend the King of England in the character of ambassador had been the subject of grave deliberation at Versailles. Barillon

[1] Dangeau, Feb. $\frac{15}{25}$. $\frac{17}{27}$. 1689; Madame de Sévigné, Feb. $\frac{18}{28}$. $\frac{\text{Feb. 20.}}{\text{March 2.}}$; Mémoires de Madame de la Fayette.

could not be passed over without a marked slight. But his selfindulgent habits, his want of energy, and, above all, the credulity with which he had listened to the professions of Sunderland, had made an unfavourable impression on the mind of Lewis. What was to be done in Ireland was not work for a trifler or a dupe. The agent of France in that kingdom must be equal to much more than the ordinary functions of an envoy. It would be his right and his duty to offer advice touching every part of the political and military administration of the country in which he would represent the most powerful and the most beneficent of allies. Barillon was therefore suffered to retire into privacy. He affected to bear his disgrace with composure. His political career, though it had brought great calamities both on the House of Stuart and on the House of Bourbon, had been by no means unprofitable to himself. He was old, he said: he was fat: he did not envy younger men the honour of living on potatoes and whiskey among the Irish bogs: he would try to console himself with partridges, with Champagne, and with the society of the wittiest men and prettiest women of Paris. It was rumoured, however, that he was tortured by painful emotions which he was studious to conceal: his health and spirits failed; and he tried to find consolation in religious duties. Some people were much edified by the piety of the old voluptuary: but others attributed his death, which took place not long after his retreat from public life, to shame and vexation.[1]

Choice of a French ambassador to accompany James.

[1] Memoirs of La Fare and Saint Simon; Note of Renaudot on English affairs, 1697, in the French Archives; Madame de Sévigné, $\frac{\text{Feb. 20.}}{\text{March 2.}}$ March $\frac{11}{21}$. 1689; Letter of Madame de Coulanges to M. de Coulanges, July 23. 1691.

The Count of Avaux, whose sagacity had detected all the plans of William, and who had in vain recommended a policy which would probably have frustrated them, was the man on whom the choice of Lewis fell. In abilities Avaux had no superior among the numerous able diplomatists whom his country then possessed. His demeanour was singularly pleasing, his person handsome, his temper bland. His manners and conversation were those of a gentleman who had been bred in the most polite and magnificent of all Courts, who had represented that Court both in Roman Catholic and in Protestant countries, and who had acquired in his wanderings the art of catching the tone of any society into which chance might throw him. He was eminently vigilant and adroit, fertile in resources, and skilful in discovering the weak parts of a character. His own character, however, was not without its weak parts. The consciousness that he was of a plebeian origin was the torment of his life. He pined for nobility with a pining at once pitiable and ludicrous. Able, experienced, and accomplished as he was, he sometimes, under the influence of this mental disease, descended to the level of Moliere's Jourdain, and entertained malicious observers with scenes almost as laughable as that in which the honest draper was made a Mamamouchi.[1] It would have been well if this had been the worst. But it is not too much to say that of the difference between right and wrong Avaux had no more notion than a brute. One sentiment was to him in the place of religion and morality, a superstitious and intolerant devotion to the Crown which he served. This sentiment pervades all

The Count of Avaux.

[1] See Saint Simon's account of the trick by which Avaux tried to pass himself off at Stockholm as a Knight of the Order of the Holy Ghost.

his despatches, and gives a colour to all his thoughts and words. Nothing that tended to promote the interest of the French monarchy seemed to him a crime. Indeed he appears to have taken it for granted that not only Frenchmen, but all human beings, owed a natural allegiance to the House of Bourbon, and that whoever hesitated to sacrifice the happiness and freedom of his own native country to the glory of that House was a traitor. While he resided at the Hague, he always designated those Dutchmen who had sold themselves to France as the well intentioned party. In the letters which he wrote from Ireland, the same feeling appears still more strongly. He would have been a more sagacious politician if he had sympathised more with those feelings of moral approbation and disapprobation which prevail among the vulgar. For his own indifference to all considerations of justice and mercy was such that, in his schemes, he made no allowance for the consciences and sensibilities of his neighbours. More than once he deliberately recommended wickedness so horrible that wicked men recoiled from it with indignation. But they could not succeed even in making their scruples intelligible to him. To every remonstrance he listened with a cynical sneer, wondering within himself whether those who lectured him were such fools as they professed to be, or were only shamming.

Such was the man whom Lewis selected to be the companion and monitor of James. Avaux was charged to open, if possible, a communication with the malecontents in the English Parliament; and he was authorised to expend, if necessary, a hundred thousand crowns among them.

James arrived at Brest on the fifth of March, em-

barked there on board of a man of war called the Saint Michael, and sailed within forty eight hours. He had ample time, however, before his departure, to exhibit some of the faults by which he had lost England and Scotland, and by which he was about to lose Ireland. Avaux wrote from the harbour of Brest that it would not be easy to conduct any important business in concert with the King of England. His Majesty could not keep any secret from anybody. The very foremast men of the Saint Michael had already heard him say things which ought to have been reserved for the ears of his confidential advisers.[1]

The voyage was safely and quietly performed; and, on the afternoon of the twelfth of March, James landed in the harbour of Kinsale. By the Roman Catholic population he was received with shouts of unfeigned transport. The few Protestants who remained in that part of the country joined in greeting him, and perhaps not insincerely. For, though an enemy of their religion, he was not an enemy of their nation; and they might reasonably hope that the worst king would show somewhat more respect for law and property than had been shown by the Merry Boys and Rapparees. The Vicar of Kinsale was among those who went to pay their duty: he was presented by the Bishop of Chester, and was not ungraciously received.[2]

James lands at Kinsale.

James learned that his cause was prospering. In the three southern provinces of Ireland the Protestants

[1] This letter, written to Lewis from the harbour of Brest, is in the Archives of the French Foreign Office, but is wanting in the very rare volume printed in Downing Street.

[2] A full and true Account of the Landing and Reception of the late King James at Kinsale, in a letter from Bristol, licensed April 4. 1689; Leslie's Answer to King; Ireland's Lamentation; Avaux, March $\frac{1}{11}$.

were disarmed, and were so effectually bowed down by terror that he had nothing to apprehend from them. In the North there was some show of resistance: but Hamilton was marching against the malecontents; and there was little doubt that they would easily be crushed. A day was spent at Kinsale in putting the arms and ammunition out of reach of danger. Horses sufficient to carry a few travellers were with some difficulty procured; and, on the fourteenth of March, James proceeded to Cork.[1]

James enters Cork.

We should greatly err if we imagined that the road by which he entered that city bore any resemblance to the stately approach which strikes the traveller of the nineteenth century with admiration. At present Cork, though deformed by many miserable relics of a former age, holds no mean place among the ports of the empire. The shipping is more than half what the shipping of London was at the time of the Revolution. The customs exceed the whole revenue which the whole kingdom of Ireland, in the most peaceful and prosperous times, yielded to the Stuarts. The town is adorned by broad and well built streets, by fair gardens, by a Corinthian portico which would do honour to Palladio, and by a Gothic College worthy to stand in the High Street of Oxford. In 1689, the city extended over about one tenth part of the space which it now covers, and was intersected by muddy streams, which have long been concealed by arches and buildings. A desolate marsh, in which the sportsman who pursued the waterfowl sank deep in water and mire at every step, covered the area now occupied by stately buildings, the palaces of great commercial societies. There was only a single street

[1] Avaux, March $\frac{1}{11}$. 1689; Life of James, ii. 327. Orig. Mem.

in which two wheeled carriages could pass each other. From this street diverged to right and left alleys squalid and noisome beyond the belief of those who have formed their notions of misery from the most miserable parts of Saint Giles's and Whitechapel. One of these alleys, called, and, by comparison, justly called, Broad Lane, is about ten feet wide. From such places, now seats of hunger and pestilence, abandoned to the most wretched of mankind, the citizens poured forth to welcome James. He was received with military honours by Macarthy, who held the chief command in Munster.

It was impossible for the King to proceed immediately to Dublin; for the southern counties had been so completely laid waste by the banditti whom the priests had called to arms that the means of locomotion were not easily to be procured. Horses had become rarities: in a large district there were only two carts; and those Avaux pronounced good for nothing. Some days elapsed before the money which had been brought from France, though no very formidable mass, could be dragged over the few miles which separated Cork from Kinsale.[1]

While the King and his Council were employed in trying to procure carriages and beasts, Tyrconnel arrived from Dublin. He held encouraging language. The opposition of Enniskillen he seems to have thought deserving of little consideration. Londonderry, he said, was the only important post held by the Protestants; and even Londonderry would not, in his judgment, hold out many days.

At length James was able to leave Cork for the capital. On the road, the shrewd and observant Avaux made many remarks. The first part of the

[1] Avaux, March $\frac{1}{12}$. 1689.

journey was through wild highlands, where it was not strange that there should be few traces of art and industry. But, from Kilkenny to the gates of Dublin, the path of the travellers lay over gently undulating ground rich with natural verdure. That fertile district should have been covered with flocks and herds, orchards and cornfields: but it was an untilled and unpeopled desert. Even in the towns the artisans were very few. Manufactured articles were hardly to be found, and if found could be procured only at immense prices. The envoy at first attributed the desolation which he saw on every side to the tyranny of the English colonists. In a very short time he was forced to change his opinion.[1]

Journey of James from Cork to Dublin.

James received on his progress numerous marks of the goodwill of the peasantry; but marks such as, to men bred in the courts of France and England, had an uncouth and ominous appearance. Though very few labourers were seen at work in the fields, the road was lined by Rapparees armed with skeans, stakes, and half pikes, who crowded to look upon the deliverer of their race. The highway along which he travelled presented the aspect of a street in which a fair is held. Pipers came forth to play before him in a style which was not exactly that of the French opera; and the villagers danced wildly to the music. Long frieze mantles, resembling those which Spenser had, a century before, described as meet beds for rebels and apt cloaks for thieves, were spread along the path which the cavalcade was to tread; and garlands, in which cabbage stalks supplied the place of laurels, were of-

[1] Avaux, $\frac{\text{March 25.}}{\text{April 4.}}$ 1689.

fered to the royal hand. The women insisted on kissing His Majesty; but it should seem that they bore little resemblance to their posterity; for this compliment was so distasteful to him that he ordered his retinue to keep them at a distance.[1]

On the twenty-fourth of March he entered Dublin. That city was then, in extent and population, the second in the British isles. It contained between six and seven thousand houses, and probably above thirty thousand inhabitants.[2] In wealth and beauty, however, Dublin was inferior to many English towns. Of the graceful and stately public buildings which now adorn both sides of the Liffey scarcely one had been even projected. The College, a very different edifice from that which now stands on the same site, lay quite out of the city.[3] The ground which is at present occupied by Leinster House and Charlemont House, by Sackville Street and Merrion Square, was open meadow. Most of the dwellings were built of timber, and have long given place to more substantial edifices. The Castle had in 1686 been almost uninhabitable. Clarendon had complained that he knew of no gentleman in Pall Mall who was not more conveniently and handsomely lodged than the Lord Lieutenant of Ireland. No public ceremony could be performed in a becoming manner under the Vice-regal roof. Nay, in spite of constant glazing and tiling, the rain perpetually

[1] A full and true Account of the Landing and Reception of the late King James; Ireland's Lamentation; Light to the Blind.

[2] See the calculations of Petty, King, and Davenant. If the average number of inhabitants to a house was the same in Dublin as in London, the population of Dublin would have been about thirty four thousand.

[3] John Dunton speaks of College Green near Dublin. I have seen letters of that age directed to the College, by Dublin. There are some interesting old maps of Dublin in the British Museum.

drenched the apartments.[1] Tyrconnel, since he became Lord Deputy, had erected a new building somewhat more commodious. To this building the King was conducted in state through the southern part of the city. Every exertion had been made to give an air of festivity and splendour to the district which he was to traverse. The streets, which were generally deep in mud, were strewn with gravel. Boughs and flowers were scattered over the path. Tapestry and arras hung from the windows of those who could afford to exhibit such finery. The poor supplied the place of rich stuffs with blankets and coverlids. In one place was stationed a troop of friars with a cross; in another a company of forty girls dressed in white and carrying nosegays. Pipers and harpers played "The King shall enjoy his own again." The Lord Deputy carried the sword of state before his master. The Judges, the Heralds, the Lord Mayor and Aldermen, appeared in all the pomp of office. Soldiers were drawn up on the right and left to keep the passages clear. A procession of twenty coaches belonging to public functionaries was mustered. Before the Castle gate, the King was met by the host under a canopy borne by four bishops of his church. At the sight he fell on his knees, and passed some time in devotion. He then rose and was conducted to the chapel of his palace, once — such are the vicissitudes of human things — the riding house of Henry Cromwell. A Te Deum was performed in honour of His Majesty's arrival. The next morning he held a Privy Council, discharged Chief Justice Keating from any further attendance at the board, ordered Avaux and Bishop

[1] Clarendon to Rochester, Feb. 8. 168$\frac{5}{6}$, April 20., Aug. 12., Nov. 30. 1686.

Cartwright to be sworn in, and issued a proclamation convoking a Parliament to meet at Dublin on the seventh of May.[1]

When the news that James had arrived in Ireland reached London, the sorrow and alarm were general, and were mingled with serious discontent. The multitude, not making sufficient allowance for the difficulties by which William was encompassed on every side, loudly blamed his neglect. To all the invectives of the ignorant and malicious he opposed, as was his wont, nothing but immutable gravity and the silence of profound disdain. But few minds had received from nature a temper so firm as his; and still fewer had undergone so long and so rigorous a discipline. The reproaches which had no power to shake his fortitude, tried from childhood upwards by both extremes of fortune, inflicted a deadly wound on a less resolute heart. Discontent in England.

While all the coffeehouses were unanimously resolving that a fleet and army ought to have been long before sent to Dublin, and wondering how so renowned a politician as His Majesty could have been duped by Hamilton and Tyrconnel, a gentleman went down to the Temple Stairs, called a boat, and desired to be pulled to Greenwich. He took the cover of a letter from his pocket, scratched a few lines with a pencil, and laid the paper on the seat with some silver for his fare. As the boat passed under the dark central arch of London Bridge, he sprang into the water and disappeared. It was found that he had written these words: "My folly in undertaking what I could not execute hath done the King great prejudice which cannot be

[1] Life of James II., ii. 330.; Full and true Account of the Landing and Reception, &c.; Ireland's Lamentation.

stopped — No easier way for me than this — May his undertaking prosper — May he have a blessing." There was no signature: but the body was soon found, and proved to be that of John Temple. He was young and highly accomplished: he was heir to an honourable name: he was united to an amiable woman: he was possessed of an ample fortune; and he had in prospect the greatest honours of the state. It does not appear that the public had been at all aware to what an extent he was answerable for the policy which had brought so much obloquy on the government. The King, stern as he was, had far too great a heart to treat an error as a crime. He had just appointed the unfortunate young man Secretary at War; and the commission was actually preparing. It is not improbable that the cold magnanimity of the master was the very thing which made the remorse of the servant insupportable.[1]

Factions at Dublin Castle.

But, great as were the vexations which William had to undergo, those by which the temper of his father-in-law was at this time tried were greater still. No court in Europe was distracted by more quarrels and intrigues than were to be found within the walls of Dublin Castle. The numerous petty cabals which sprang from the cupidity, the jealousy, and the malevolence of individuals scarcely deserve mention. But there was one cause of discord which has been too little noticed, and which is the key to much that has been thought mysterious in the history of those times.

[1] Clarendon's Diary; Reresby's Memoirs; Luttrell's Diary. I have followed Luttrell's version of Temple's last words. It agrees in substance with Clarendon's, but has more of the abruptness natural on such an occasion. If anything could make so tragical an event ridiculous, it would be the lamentation of the author of the Londeriad:

"The wretched youth against his friend exclaims,
And in despair drowns himself in the Thames."

Between English Jacobitism and Irish Jacobitism there was nothing in common. The English Jacobite was animated by a strong enthusiasm for the family of Stuart; and in his zeal for the interests of that family he too often forgot the interests of the state. Victory, peace, prosperity, seemed evils to the stanch nonjuror of our island, if they tended to make usurpation popular and permanent. Defeat, bankruptcy, famine, invasion, were, in his view, public blessings, if they increased the chance of a restoration. He would rather have seen his country the last of the nations under James the Second or James the Third, than the mistress of the sea, the umpire between contending potentates, the seat of arts, the hive of industry, under a Prince of the House of Nassau or of Brunswick.

The sentiments of the Irish Jacobite were very different, and, it must in candour be acknowledged, were of a nobler character. The fallen dynasty was nothing to him. He had not, like a Cheshire or Shropshire cavalier, been taught from his cradle to consider loyalty to that dynasty as the first duty of a Christian and a gentleman. All his family traditions, all the lessons taught him by his foster mother and by his priests, had been of a very different tendency. He had been brought up to regard the foreign sovereigns of his native land with the feeling with which the Jew regarded Cæsar, with which the Scot regarded Edward the First, with which the Castilian regarded Joseph Bonaparte, with which the Pole regards the Autocrat of the Russias. It was the boast of the high-born Milesian that, from the twelfth century to the seventeenth, every generation of his family had been in arms against the English crown. His remote an-

cestors had contended with Fitzstephen and De Burgh. His greatgrandfather had cloven down the soldiers of Elizabeth in the battle of the Blackwater. His grandfather had conspired with O'Donnel against James the First. His father had fought under Sir Phelim O'Neil against Charles the First. The confiscation of the family estate had been ratified by an Act of Charles the Second. No Puritan, who had been cited before the High Commission by Laud, who had charged by the side of Cromwell at Naseby, who had been prosecuted under the Conventicle Act, and who had been in hiding on account of the Rye House plot, bore less affection to the House of Stuart than the O'Haras and Macmahons, on whose support the fortunes of that House now seemed to depend.

The fixed purpose of these men was to break the foreign yoke, to exterminate the Saxon colony, to sweep away the Protestant Church, and to restore the soil to its ancient proprietors. To obtain these ends they would without the smallest scruple have risen up against James; and to obtain these ends they rose up for him. The Irish Jacobites, therefore, were not at all desirous that he should again reign at Whitehall: for they were perfectly aware that a Sovereign of Ireland, who was also Sovereign of England, would not, and, even if he would, could not, long administer the government of the smaller and poorer kingdom in direct opposition to the feeling of the larger and richer. Their real wish was that the crowns might be completely separated, and that their island might, whether with James or without James they cared little, form a distinct state under the powerful protection of France.

While one party in the Council at Dublin regarded James merely as a tool to be employed for achieving

the deliverance of Ireland, another party regarded Ireland merely as a tool to be employed for effecting the restoration of James. To the English and Scotch lords and gentlemen who had accompanied him from Brest, the island in which they now sojourned was merely a stepping stone by which they were to reach Great Britain. They were still as much exiles as when they were at Saint Germains; and indeed they thought Saint Germains a far more pleasant place of exile than Dublin Castle. They had no sympathy with the native population of the remote and half barbarous region to which a strange chance had led them. Nay, they were bound by common extraction and by common language to that colony which it was the chief object of the native population to root out. They had indeed, like the great body of their countrymen, always regarded the aboriginal Irish with very unjust contempt, as inferior to other European nations, not only in acquired knowledge, but in natural intelligence and courage, as born Gibeonites who had been liberally treated in being permitted to hew wood and to draw water for a wiser and mightier people. These politicians also thought, — and here they were undoubtedly in the right, — that, if their master's object was to recover the throne of England, it would be madness in him to give himself up to the guidance of the O's and the Macs who regarded England with mortal enmity. A law declaring the crown of Ireland independent, a law transferring mitres, glebes, and tithes from the Protestant to the Roman Catholic Church, a law transferring ten millions of acres from Saxons to Celts, would doubtless be loudly applauded in Clare and Tipperary. But what would be the effect of such laws at Westminster? What at Oxford?

It would be poor policy to alienate such men as Clarendon and Beaufort, Ken and Sherlock, in order to obtain the applause of the Rapparees of the Bog of Allen.[1]

Thus the English and Irish factions in the Council at Dublin were engaged in a dispute which admitted of no compromise. Avaux meanwhile looked on that dispute from a point of view entirely his own. His object was neither the emancipation of Ireland nor the restoration of James, but the greatness of the French monarchy. In what way that object might be best attained was a very complicated problem. Undoubtedly a French statesman could not but wish for a counterrevolution in England. The effect of such a counterrevolution would be that the power which was the most formidable enemy of France would become her firmest ally, that William would sink into insignificance, and that the European coalition of which he was the chief would be dissolved. But what chance was there of such a counterrevolution? The English exiles indeed, after the fashion of exiles, confidently anticipated a speedy return to their country. James himself loudly boasted that his subjects on the other side of the water, though they had been misled for a moment by the specious names of religion, liberty, and property, were warmly attached to him, and would rally round him as soon as he appeared among them. But the wary envoy tried in vain to discover any foundation for these hopes. He could not find that they were warranted by any intelligence which had arrived from any part of Great Britain; and he was inclined

[1] Much light is thrown on the dispute between the English and Irish parties in James's council, by a remarkable letter of Bishop Maloney to Bishop Tyrrel, which will be found in the Appendix to King's State of the Protestants.

to consider them as the mere daydreams of a feeble mind. He thought it unlikely that the usurper, whose ability and resolution he had, during an unintermitted conflict of ten years, learned to appreciate, would easily part with the great prize which had been won by such strenuous exertions and profound combinations. It was therefore necessary to consider what arrangements would be most beneficial to France, on the supposition that it proved impossible to dislodge William from England. And it was evident that, if William could not be dislodged from England, the arrangement most beneficial to France would be that which had been contemplated eighteen months before when James had no prospect of a male heir. Ireland must be severed from the English crown, purged of the English colonists, reunited to the Church of Rome, placed under the protection of the House of Bourbon, and made, in everything but name, a French province. In war, her resources would be absolutely at the command of her Lord Paramount. She would furnish his army with recruits. She would furnish his navy with fine harbours commanding all the great western outlets of the English trade. The strong national and religious antipathy with which her aboriginal population regarded the inhabitants of the neighbouring island would be a sufficient guarantee for their fidelity to that government which could alone protect her against the Saxon.

On the whole, therefore, it appeared to Avaux that, of the two parties into which the Council at Dublin was divided, the Irish party was that which it was at present for the interest of France to support. He accordingly connected himself closely with the chiefs of that party, obtained from them the fullest avowals of

all that they designed, and was soon able to report to his government that neither the gentry nor the common people were at all unwilling to become French.[1]

The views of Louvois, incomparably the greatest statesman that France had produced since Richelieu, seem to have entirely agreed with those of Avaux. The best thing, Louvois wrote, that King James could do would be to forget that he had reigned in Great Britain, and to think only of putting Ireland into a good condition, and of establishing himself firmly there. Whether this were the true interest of the House of Stuart may be doubted. But it was undoubtedly the true interest of the House of Bourbon.[2]

About the Scotch and English exiles, and especially about Melfort, Avaux constantly expressed himself with an asperity hardly to have been expected from a man of so much sense and so much knowledge of the world. Melfort was in a singularly unfortunate position. He was a renegade: he was a mortal enemy of the liberties of his country: he was of a bad and tyrannical nature; and yet he was, in some sense, a patriot. The consequence was that he was more universally detested than any man of his time. For, while his apostasy and his arbitrary maxims of government made him the abhorrence of England and Scotland, his anxiety for the dignity and integrity of the empire made him the abhorrence of the Irish and of the French.

The first question to be decided was whether James

[1] Avaux, $\frac{\text{March } 25.}{\text{April } 4.}$ 1689, April $\frac{8}{18}$. But it is less from any single letter, than from the whole tendency and spirit of the correspondence of Avaux, that I have formed my notion of his objects.

[2] "Il faut donc, oubliant qu'il a esté Roy d'Angleterre et d'Escosse, ne penser qu'à ce qui peut bonifier l'Irlande, et luy faciliter les moyens d'y subsister." — Louvois to Avaux, June $\frac{8}{18}$. 1689.

should remain at Dublin, or should put himself at the head of his army in Ulster. On this question the Irish and British factions joined battle. Reasons of no great weight were adduced on both sides; for neither party ventured to speak out. The point really in issue was whether the King should be in Irish or in British hands. If he remained at Dublin, it would be scarcely possible for him to withhold his assent from any bill presented to him by the Parliament which he had summoned to meet there. He would be forced to plunder, perhaps to attaint, innocent Protestant gentlemen and clergymen by hundreds; and he would thus do irreparable mischief to his cause on the other side of Saint George's Channel. If he repaired to Ulster, he would be within a few hours' sail of Great Britain. As soon as Londonderry had fallen, and it was universally supposed that the fall of Londonderry could not be long delayed, he might cross the sea with part of his forces, and land in Scotland, where his friends were supposed to be numerous. When he was once on British ground, and in the midst of British adherents, it would no longer be in the power of the Irish to extort his consent to their schemes of spoliation and revenge.

James determines to go to Ulster.

The discussions in the Council were long and warm. Tyrconnel, who had just been created a Duke, advised his master to stay at Dublin. Melfort exhorted His Majesty to set out for Ulster. Avaux exerted all his influence in support of Tyrconnel; but James, whose personal inclinations were naturally on the British side of the question, determined to follow the advice of Melfort.[1] Avaux was deeply mortified.

[1] See the despatches written by Avaux during April 1689; Light to the Blind.

In his official letters he expressed with great acrimony his contempt for the King's character and understanding. On Tyrconnel, who had said that he despaired of the fortunes of James, and that the real question was between the King of France and the Prince of Orange, the ambassador pronounced what was meant to be a warm eulogy, but may perhaps be more properly called an invective. "If he were a born Frenchman, he could not be more zealous for the interests of France."[1] The conduct of Melfort, on the other hand, was the subject of an invective which much resembles eulogy: "He is neither a good Irishman nor a good Frenchman. All his affections are set on his own country."[2]

Since the King was determined to go northward, Avaux did not choose to be left behind. The royal party set out, leaving Tyrconnel in charge at Dublin, and arrived at Charlemont on the thirteenth of April. The journey was a strange one. The country all along the road had been completely deserted by the industrious population, and laid waste by bands of robbers. "This," said one of the French officers, is like travelling through the deserts of Arabia."[3] Whatever effects the colonists had been able to remove were at Londonderry or Enniskillen. The rest had been stolen or destroyed. Avaux informed his Court that he had not been able to get one truss of hay for his horses without sending five or six miles. No labourer dared bring anything for sale lest some marauder should lay hands on it by the way. The ambassador was put one night into a miserable taproom full of soldiers smoking, another night into a disman-

Journey of James to Ulster.

[1] Avaux, April $\frac{6}{16}$. 1689.

[2] Avaux, May $\frac{8}{18}$. 1689.

[3] Pusignan to Avaux, $\frac{\text{March 30.}}{\text{April 9.}}$ 1689.

tled house without windows or shutters to keep out the rain. At Charlemont, a bag of oatmeal was, with great difficulty, and as a matter of favour, procured for the French legation. There was no wheaten bread except at the table of the King, who had brought a little flour from Dublin, and to whom Avaux had lent a servant who knew how to bake. Those who were honoured with an invitation to the royal table had their bread and wine measured out to them. Everybody else, however high in rank, ate horsecorn, and drank water or detestable beer, made with oats instead of barley, and flavoured with some nameless herb as a substitute for hops.[1] Yet report said that the country between Charlemont and Strabane was even more desolate than the country between Dublin and Charlemont. It was impossible to carry a large stock of provisions. The roads were so bad, and the horses so weak, that the baggage waggons had all been left far behind. The chief officers of the army were consequently in want of necessaries; and the ill humour which was the natural effect of these privations was increased by the insensibility of James, who seemed not to be aware that everybody about him was not perfectly comfortable.[2]

On the fourteenth of April the King and his train proceeded to Omagh. The rain fell: the wind blew: the horses could scarcely make their way through the mud, and in the face of the storm; and the road was frequently intersected by torrents which might almost be called rivers. The travellers had to pass several fords where the water was breast high. Some of the

[1] This lamentable account of the Irish beer is taken from a despatch which Desgrigny wrote from Cork to Louvois, and which is in the archives of the French War Office.

[2] Avaux, April $\frac{18}{28}$. 1689; April $\frac{20}{30}$.

party fainted from fatigue and hunger. All around lay a frightful wilderness. In a journey of forty miles Avaux counted only three miserable cabins. Everything else was rock, bog, and moor. When at length the travellers reached Omagh, they found it in ruins. The Protestants, who were the majority of the inhabitants, had abandoned it, leaving not a wisp of straw nor a cask of liquor. The windows had been broken: the chimneys had been beaten in: the very locks and bolts of the doors had been carried away.[1]

Avaux had never ceased to press the King to return to Dublin: but these expostulations had hitherto produced no effect. The obstinacy of James, however, was an obstinacy which had nothing in common with manly resolution, and which, though proof to argument, was easily shaken by caprice. He received at Omagh, early on the sixteenth of April, letters which alarmed him. He learned that a strong body of Protestants was in arms at Strabane, and that English ships of war had been seen near the mouth of Lough Foyle. In one minute three messages were sent to summon Avaux to the ruinous chamber in which the royal bed had been prepared. There James, half dressed, and with the air of a man bewildered by some great shock, announced his resolution to hasten back instantly to Dublin. Avaux listened, wondered, and approved. Melfort seemed prostrated by despair. The travellers retraced their steps, and, late in the evening, got back to Charlemont. There the King received despatches very different from those which had terrified him a few hours before. The Protestants who had assembled near Strabane had been attacked by Hamilton. Under a truehearted leader

[1] Avaux to Lewis, April $\frac{15}{25}$. 1689, and to Louvois, of the same date.

they would doubtless have stood their ground. But Lundy, who commanded them, had told them that all was lost, had ordered them to shift for themselves, and had set them the example of flight.[1] They had accordingly retired in confusion to Londonderry. The King's correspondents pronounced it to be impossible that Londonderry should hold out. His Majesty had only to appear before the gates, and they would instantly fly open. James now changed his mind again, blamed himself for having been persuaded to turn his face southward, and, though it was late in the evening, called for his horses. The horses were in miserable plight; but, weary and half starved as they were, they were saddled. Melfort, completely victorious, carried off his master to the camp. Avaux, after remonstrating to no purpose, declared that he was resolved to return to Dublin. It may be suspected that the extreme discomfort which he had undergone had something to do with this resolution. For complaints of that discomfort make up a large part of his letters; and, in truth, a life passed in the palaces of Italy, in the neat parlours and gardens of Holland, and in the luxurious pavilions which adorned the suburbs of Paris, was a bad preparation for the ruined hovels of Ulster. He gave, however, to his master a more weighty reason for refusing to proceed northward. The journey of James had been undertaken in opposition to the unanimous sense of the Irish, and had excited great alarm among them. They apprehended that he meant to quit them, and to make a descent on Scotland. They knew that, once landed in Great Britain, he would have neither the will nor the power to do those things which they most desired. Avaux, by refusing

[1] Commons' Journals, Aug. 12. 1689; Mackenzie's Narrative.

to proceed further, gave them an assurance that, whoever might betray them, France would be their constant friend.[1]

While Avaux was on his way to Dublin, James hastened towards Londonderry. He found his army concentrated a few miles south of the city. The French generals who had sailed with him from Brest were in his train; and two of them, Rosen and Maumont, were placed over the head of Richard Hamilton.[2] Rosen was a native of Livonia, who had in early youth become a soldier of fortune, who had fought his way to distinction, and who, though utterly destitute of the graces and accomplishments characteristic of the court of Versailles, was nevertheless high in favour there. His temper was savage: his manners were coarse: his language was a strange jargon compounded of various dialects of French and German. Even those who thought best of him, and who maintained that his rough exterior covered some good qualities, owned that his looks were against him, and that it would be unpleasant to meet such a figure in the dusk at the corner of a wood.[3] The little that is known of Maumont is to his honour.

The fall of Londonderry expected.

In the camp it was generally expected that Londonderry would fall without a blow. Rosen confidently predicted that the mere sight of the Irish army would terrify the garrison into submission.

[1] Avaux, April $\frac{17}{27}$. 1689. The story of these strange changes of purpose is told very disingenuously by James in his Life, ii. 330, 331, 332. Orig. Mem.

[2] Life of James, ii. 334, 335. Orig. Mem.

[3] Memoirs of Saint Simon. Some English writers ignorantly speak of Rosen as having been, at this time, a Marshal of France. He did not become so till 1703. He had long been a Maréchal de Camp, which is a very different thing, and had been recently promoted to the rank of Lieutenant General.

But Richard Hamilton, who knew the temper of the colonists better, had misgivings. The assailants were sure of one important ally within the walls. Lundy, the Governor, professed the Protestant religion, and had joined in proclaiming William and Mary; but he was in secret communication with the enemies of his Church and of the Sovereigns to whom he had sworn fealty. Some have suspected that he was a concealed Jacobite, and that he had affected to acquiesce in the Revolution only in order that he might be better able to assist in bringing about a Restoration: but it is probable that his conduct is rather to be attributed to faintheartedness and poverty of spirit than to zeal for any public cause. He seems to have thought resistance hopeless; and in truth, to a military eye, the defences of Londonderry appeared contemptible. The fortifications consisted of a simple wall overgrown with grass and weeds: there was no ditch even before the gates: the drawbridges had long been neglected: the chains were rusty and could scarcely be used: the parapets and towers were built after a fashion that might well move disciples of Vauban to laughter; and these feeble defences were on almost every side commanded by heights. Indeed those who laid out the city had never meant that it should be able to stand a regular siege, and had contented themselves with throwing up works sufficient to protect the inhabitants against a tumultuary attack of the Celtic peasantry. Avaux assured Louvois that a single French battalion would easily storm such a fastness. Even if the place should, notwithstanding all disadvantages, be able to repel a large army directed by the science and experience of generals who had served under Condé and Turenne, hunger must soon bring

the contest to an end. The stock of provisions was small; and the population had been swollen to seven or eight times the ordinary number by a multitude of colonists flying from the rage of the natives.[1]

Lundy, therefore, from the time when the Irish army entered Ulster, seems to have given up all thought of serious resistance. He talked so despondingly that the citizens and his own soldiers murmured against him. He seemed, they said, to be bent on discouraging them. Meanwhile the enemy drew daily nearer and nearer; and it was known that James himself was coming to take the command of his forces.

Just at this moment a glimpse of hope appeared. On the fourteenth of April ships from England anchored in the bay. They had on board two regiments which had been sent, under the command of a Colonel named Cunningham, to reinforce the garrison. Cunningham and several of his officers went on shore and conferred with Lundy. Lundy dissuaded them from landing their men. The place, he said, could not hold out. To throw more troops into it would therefore be worse than useless: for the more numerous the garrison, the more prisoners would fall into the hands of the enemy. The best thing that the two regiments could do would be to sail back to England. He meant, he said, to withdraw himself privately; and the inhabitants must then try to make good terms for themselves.

Succours arrive from England.

He went through the form of holding a council of war: but from this council he excluded all those officers of the garrison whose sentiments

Treachery of Lundy.

[1] Avaux, April $\frac{4}{14}$. 1689. Among the MSS. in the British Museum is a curious report on the defences of Londonderry, drawn up in 1705 for the Duke of Ormond by a French engineer named Thomas.

he knew to be different from his own. Some who had ordinarily been summoned on such occasions, and who now came uninvited, were thrust out of the room. Whatever the Governor said was echoed by his creatures. Cunningham and Cunningham's companions could scarcely venture to oppose their opinion to that of a person whose local knowledge was necessarily far superior to theirs, and whom they were by their instructions directed to obey. One brave soldier murmured. "Understand this," he said: "to give up Londonderry is to give up Ireland." But his objections were contemptuously overruled.[1] The meeting broke up. Cunningham and his officers returned to the ships, and made preparations for departing. Meanwhile Lundy privately sent a messenger to the head quarters of the enemy, with assurances that the city should be peaceably surrendered on the first summons.

The inhabitants of Londonderry resolve to defend themselves.

But as soon as what had passed in the council of war was whispered about the streets, the spirit of the soldiers and citizens swelled up high and fierce against the dastardly and perfidious chief who had betrayed them. Many of his own officers declared that they no longer thought themselves bound to obey him. Voices were heard threatening, some that his brains should be blown out, some that he should be hanged on the walls. A deputation was sent to Cunningham imploring him to assume the command. He excused himself on the plausible ground that his orders were to take directions in all things from the Governor.[2] Meanwhile it was rumoured that the persons most in Lundy's confidence

[1] Commons' Journals, August 12. 1689.

[2] The best history of these transactions will be found in the Journals of the House of Commons, August 12. 1689. See also the narratives of Walker and Mackenzie.

were stealing out of the town one by one. Long after dusk on the evening of the seventeenth it was found that the gates were open and that the keys had disappeared. The officers who made the discovery took on themselves to change the passwords and to double the guards. The night, however, passed over without any assault.[1]

After some anxious hours the day broke. The Irish, with James at their head, were now within four miles of the city. A tumultuous council of the chief inhabitants was called. Some of them vehemently reproached the Governor to his face with his treachery. He had sold them, they cried, to their deadliest enemy: he had refused admission to the force which good King William had sent to defend them. While the altercation was at the height, the sentinels who paced the ramparts announced that the vanguard of the hostile army was in sight. Lundy had given orders that there should be no firing: but his authority was at end. Two gallant soldiers, Major Henry Baker and Captain Adam Murray, called the people to arms. They were assisted by the eloquence of an aged clergyman, George Walker, rector of the parish of Donaghmore, who had, with many of his neighbours, taken refuge in Londonderry. The whole crowded city was moved by one impulse. Soldiers, gentlemen, yeomen, artisans, rushed to the walls and manned the guns. James, who, confident of success, had approached within a hundred yards of the southern gate, was received with a shout of "No surrender," and with a fire from the nearest bastion. An officer of his staff fell dead by his side. The King and his attendants made all haste to get out of reach of the cannon balls. Lundy, who was now in

[1] Mackenzie's Narrative.

imminent danger of being torn limb from limb by those whom he had betrayed, hid himself in an inner chamber. There he lay during the day, and, with the generous and politic connivance of Murray and Walker, made his escape at night in the disguise of a porter.[1] The part of the wall from which he let himself down is still pointed out; and people still living talk of having tasted the fruit of a pear tree which assisted him in his descent. His name is, to this day, held in execration by the Protestants of the North of Ireland; and his effigy is still annually hung and burned by them with marks of abhorrence similar to those which in England are appropriated to Guy Faux.

And now Londonderry was left destitute of all military and of all civil government. No man in the town had a right to command any other: the defences were weak: the provisions were scanty: an incensed tyrant and a great army were at the gates. But within was that which has often, in desperate extremities, retrieved the fallen fortunes of nations. Betrayed, deserted, disorganised, unprovided with resources, begirt with enemies, the noble city was still no easy conquest. Whatever an engineer might think of the strength of the ramparts, all that was most intelligent, most courageous, most highspirited among the Englishry of Leinster and of Northern Ulster was crowded behind them. The number of men capable of bearing arms within the walls was seven thousand; and the whole world could not have furnished seven thousand men better qualified to meet a terrible emergency with clear judgment, dauntless valour, and stubborn patience. They were all zealous Protestants; and the Protestantism of the majority was tinged with Puri- Their character.

[1] Walker and Mackenzie.

tanism. They had much in common with that sober, resolute, and Godfearing class out of which Cromwell had formed his unconquerable army. But the peculiar situation in which they had been placed had developed in them some qualities which, in the mother country, might possibly have remained latent. The English inhabitants of Ireland were an aristocratic caste, which had been enabled, by superior civilisation, by close union, by sleepless vigilance, by cool intrepidity, to keep in subjection a numerous and hostile population. Almost every one of them had been in some measure trained both to military and to political functions. Almost every one was familiar with the use of arms, and was accustomed to bear a part in the administration of justice. It was remarked by contemporary writers that the colonists had something of the Castilian haughtiness of manner, though none of the Castilian indolence, that they spoke English with remarkable purity and correctness, and that they were, both as militiamen and as jurymen, superior to their kindred in the mother country.[1] In all ages, men situated as the Anglosaxons in Ireland were situated have had peculiar vices and peculiar virtues, the vices and virtues of masters, as opposed to the vices and virtues of slaves. The member of a dominant race is, in his dealings with the subject race, seldom indeed fraudulent, — for fraud is the resource of the weak, — but imperious, insolent, and cruel. Towards his brethren, on the other hand, his conduct is generally just, kind, and even noble. His selfrespect leads him to respect all who belong to his own order. His interest impels him to cultivate a

[1] See the Character of the Protestants of Ireland, 1689, and the Interest of England in the Preservation of Ireland, 1689. The former pamphlet is the work of an enemy, the latter of a zealous friend.

good understanding with those whose prompt, strenuous, and courageous assistance may at any moment be necessary to preserve his property and life. It is a truth ever present to his mind that his own wellbeing depends on the ascendency of the class to which he belongs. His very selfishness therefore is sublimed into public spirit: and this public spirit is stimulated to fierce enthusiasm by sympathy, by the desire of applause, and by the dread of infamy. For the only opinion which he values is the opinion of his fellows; and in their opinion devotion to the common cause is the most sacred of duties. The character, thus formed, has two aspects. Seen on one side, it must be regarded by every well constituted mind with disapprobation. Seen on the other, it irresistibly extorts applause. The Spartan, smiting and spurning the wretched Helot, moves our disgust. But the same Spartan, calmly dressing his hair, and uttering his concise jests, on what he well knows to be his last day, in the pass of Thermopylæ, is not to be contemplated without admiration. To a superficial observer it may seem strange that so much evil and so much good should be found together. But in truth the good and the evil, which at first sight appear almost incompatible, are closely connected, and have a common origin. It was because the Spartan had been taught to revere himself as one of a race of sovereigns, and to look down on all that was not Spartan as of an inferior species, that he had no fellow feeling for the miserable serfs who crouched before him, and that the thought of submitting to a foreign master, or of turning his back before an enemy, never, even in the last extremity, crossed his mind. Something of the same character, compounded of tyrant and hero, has been found in all

nations which have domineered over more numerous nations. But it has nowhere in modern Europe shown itself so conspicuously as in Ireland. With what contempt, with what antipathy, the ruling minority in that country long regarded the subject majority may be best learned from the hateful laws which, within the memory of men still living, disgraced the Irish statute book. Those laws were at length annulled: but the spirit which had dictated them survived them, and even at this day sometimes breaks out in excesses pernicious to the commonwealth and dishonourable to the Protestant religion. Nevertheless it is impossible to deny that the English colonists have had, with too many of the faults, all the noblest virtues of a sovereign caste. The faults have, as was natural, been most offensively exhibited in times of prosperity and security: the virtues have been most resplendent in times of distress and peril; and never were those virtues more signally displayed than by the defenders of Londonderry, when their Governor had abandoned them, and when the camp of their mortal enemy was pitched before their walls.

No sooner had the first burst of the rage excited by the perfidy of Lundy spent itself than those whom he had betrayed proceeded, with a gravity and prudence worthy of the most renowned senates, to provide for the order and defence of the city. Two governors were elected, Baker and Walker. Baker took the chief military command. Walker's especial business was to preserve internal tranquillity, and to dole out supplies from the magazines.[1] The inhabitants capa-

[1] There was afterwards some idle dispute about the question whether Walker was properly Governor or not. To me it seems quite clear that he was so.

ble of bearing arms were distributed into eight regiments. Colonels, captains, and subordinate officers were appointed. In a few hours every man knew his post, and was ready to repair to it as soon as the beat of the drum was heard. That machinery, by which Oliver had, in the preceding generation, kept up among his soldiers so stern and so pertinacious an enthusiasm, was again employed with not less complete success. Preaching and praying occupied a large part of every day. Eighteen clergymen of the Established Church and seven or eight nonconformist ministers were within the walls. They all exerted themselves indefatigably to rouse and sustain the spirit of the people. Among themselves there was for the time entire harmony. All disputes about church government, postures, ceremonies, were forgotten. The Bishop, having found that his lectures on passive obedience were derided even by the Episcopalians, had withdrawn himself, first to Raphoe, and then to England, and was preaching in a chapel in London.[1] On the other hand, a Scotch fanatic named Hewson, who had exhorted the Presbyterians not to ally themselves with such as refused to subscribe the Covenant, had sunk under the well merited disgust and scorn of the whole Protestant community.[2] The aspect of the Cathedral was remarkable. Cannon were planted on the summit of the broad tower which has since given place to a tower of different proportions. Ammunition was stored in the vaults. In the choir the liturgy of the Anglican

[1] Mackenzie's Narrative; Funeral Sermon on Bishop Hopkins, 1690.

[2] Walker's True Account, 1689. See also The Apology for the True Account, and the Vindication of the True Account, published in the same year. I have called this man by the name by which he was known in Ireland. But his real name was Houstoun. He is frequently mentioned in the strange volume entitled Faithful Contendings Displayed.

Church was read every morning. Every afternoon the Dissenters, crowded to a simpler worship.[1]

James had waited twenty four hours, expecting, as it should seem, the performance of Lundy's promises; and in twenty four hours the arrangements for the defence of Londonderry were complete. On the evening of the nineteenth of April, a trumpeter came to the southern gate, and asked whether the engagements into which the Governor had entered would be fulfilled. The answer was that the men who guarded these walls had nothing to do with the Governor's engagements, and were determined to resist to the last.

On the following day a messenger of higher rank was sent, Claude Hamilton, Lord Strabane, one of the few Roman Catholic peers of Ireland. Murray, who had been appointed to the command of one of the eight regiments into which the garrison was distributed, advanced from the gate to meet the flag of truce; and a short conference was held. Strabane had been authorised to make large promises. The citizens should have a free pardon for all that was past if they would submit to their lawful Sovereign. Murray himself should have a colonel's commission, and a thousand pounds in money. "The men of Londonderry," answered Murray, "have done nothing that requires a pardon, and own no Sovereign but King William and Queen Mary. It will not be safe for Your Lordship to stay longer, or to return on the same errand. Let me have the honour of seeing you through the lines."[2]

James had been assured, and had fully expected,

[1] A View of the Danger and Folly of being publicspirited, by William Hamill, 1721.

[2] See Walker's True Account and Mackenzie's Narrative.

that the city would yield as soon as it was known that he was before the walls. Finding himself mistaken, he broke loose from the control of Melfort, and determined to return instantly to Dublin. Rosen accompanied the King. The direction of the siege was entrusted to Maumont. Richard Hamilton was second, and Pusignan third, in command.

The operations now commenced in earnest. The besiegers began by battering the town. It was soon on fire in several places. Roofs and upper stories of houses fell in, and crushed the inmates. During a short time the garrison, many of whom had never before seen the effect of a cannonade, seemed to be discomposed by the crash of chimneys, and by the heaps of ruin mingled with disfigured corpses. But familiarity with danger and horror produced in a few hours the natural effect. The spirit of the people rose so high that their chiefs thought it safe to act on the offensive. On the twenty-first of April a sally was made under the command of Murray. The Irish stood their ground resolutely; and a furious and bloody contest took place. Maumont, at the head of a body of cavalry, flew to the place where the fight was raging. He was struck in the head by a musket ball, and fell a corpse. The besiegers lost several other officers, and about two hundred men, before the colonists could be driven in. Murray escaped with difficulty. His horse was killed under him; and he was beset by enemies: but he was able to defend himself till some of his friends made a rush from the gate to his rescue, with old Walker at their head.[1]

Londonderry besieged.

[1] Walker; Mackenzie; Avaux, $\frac{\text{April 26.}}{\text{May 6.}}$ 1689. There is a tradition among the Protestants of Ulster that Maumont fell by the sword of Murray: but on this point the report made by the French ambassador to his master is decisive. The truth is that there are almost as many mythical

In consequence of the death of Maumont, Richard Hamilton was once more commander of the Irish army. His exploits in that post did not raise his reputation. He was a fine gentleman and a brave soldier, but he had no pretensions to the character of a great general, and had never, in his life, seen a siege.[1] Pusignan had more science and energy. But Pusignan survived Maumont little more than a fortnight. At four in the morning of the sixth of May, the garrison made another sally, took several flags, and killed many of the besiegers. Pusignan, fighting gallantly, was shot through the body. The wound was one which a skilful surgeon might have cured: but there was no such surgeon in the Irish camp, and the communication with Dublin was slow and irregular. The poor Frenchman died, complaining bitterly of the barbarous ignorance and negligence which had shortened his days. A medical man, who had been sent down express from the capital, arrived after the funeral. James, in consequence, as it should seem, of this disaster, established a daily post between Dublin Castle and Hamilton's head quarters. Even by this conveyance letters did not travel very expeditiously: for the couriers went on foot, and, from fear probably of the Enniskilleners, took a circuitous route from military post to military post.[2]

stories about the siege of Londonderry as about the siege of Troy. The legend about Murray and Maumont dates from 1689. In the Royal Voyage, which was acted in that year, the combat between the heroes is described in these sonorous lines —

> "They met; and Monsieur at the first encounter
> Fell dead, blaspheming, on the dusty plain,
> And dying, bit the ground."

[1] "Si c'est celuy qui est sorti de France le dernier, qui s'appelloit Richard, il n'a jamais veu de siège, ayant tousjours servi en Rousillon." — Louvois to Avaux, June $\frac{8}{18}$. 1689.

[2] Walker; Mackenzie; Avaux to Louvois, May $\frac{2}{12}$. $\frac{4}{14}$. 1689; James

May passed away: June arrived; and still Londonderry held out. There had been many sallies and skirmishes with various success: but, on the whole, the advantage had been with the garrison. Several officers of note had been carried prisoners into the city; and two French banners, torn after hard fighting from the besiegers, had been hung as trophies in the chancel of the Cathedral. It seemed that the siege must be turned into a blockade. But before the hope of reducing the town by main force was relinquished, it was determined to make a great effort. The point selected for assault was an outwork called Windmill Hill, which was not far from the southern gate. Religious stimulants were employed to animate the courage of the forlorn hope. Many volunteers bound themselves by oath to make their way into the works or to perish in the attempt. Captain Butler, son of the Lord Mountgarret, undertook to lead the sworn men to the attack. On the walls the colonists were drawn up in three ranks. The office of those who were behind was to load the muskets of those who were in front. The Irish came on boldly and with a fearful uproar, but after long and hard fighting were driven back. The women of Londonderry were seen amidst the thickest fire serving out water and ammunition to their husbands and brothers. In one place, where the wall was only seven feet high, Butler and some of his sworn men succeeded in reaching the top; but they were all killed or made prisoners. At length, after

to Hamilton, $\frac{\text{May 28.}}{\text{June 8.}}$' in the library of the Royal Irish Academy. Louvois wrote to Avaux in great indignation. "La mauvaise conduite que l'on a tenue devant Londondery a cousté la vie à M. de Maumont et à M. de Pusignan. Il ne faut pas que sa Majesté Britannique croye qu'en faisant tuer des officiers generaux comme des soldats, on puisse ne l'en point laisser manquer. Ces sortes de gens sont rares en tout pays, et doivent estre menagez."

four hundred of the Irish had fallen, their chiefs ordered a retreat to be sounded.[1]

The siege turned into a blockade.

Nothing was left but to try the effect of hunger. It was known that the stock of food in the city was but slender. Indeed it was thought strange that the supplies should have held out so long. Every precaution was now taken against the introduction of provisions. All the avenues leading to the city by land were closely guarded. On the south were encamped, along the left bank of the Foyle, the horsemen who had followed Lord Galmoy from the valley of the Barrow. Their chief was of all the Irish captains the most dreaded and the most abhorred by the Protestants. For he had disciplined his men with rare skill and care; and many frightful stories were told of his barbarity and perfidy. Long lines of tents, occupied by the infantry of Butler and O'Neil, of Lord Slane and Lord Gormanstown, by Nugent's Westmeath men, by Eustace's Kildare men, and by Cavanagh's Kerry men, extended northward till they again approached the water side.[2] The river was fringed with forts and batteries, which no vessel could pass without great peril. After some time it was determined to make the security still more complete by throwing a barricade across the stream, about a mile and a half below the city. Several boats full of stones were sunk. A row of stakes was driven into the bottom of the river. Large pieces of fir wood, strongly

[1] Walker; Mackenzie; Avaux, June $\frac{18}{28}$. 1689.

[2] As to the discipline of Galmoy's Horse, see the letter of Avaux to Louvois, dated Sept. $\frac{1}{11}$. Horrible stories of the cruelty, both of the colonel and of his men, are told in the Short View, by a Clergyman, printed in 1689, and in several other pamphlets of that year. For the distribution of the Irish forces, see the contemporary maps of the siege. A catalogue of the regiments, meant, I suppose, to rival the catalogue in the Second Book of the Iliad, will be found in the Londeriad.

bound together, formed a boom which was more than a quarter of a mile in length, and which was firmly fastened to both shores, by cables a foot thick.[1] A huge stone, to which the cable on the left bank was attached, was removed many years later, for the purpose of being polished and shaped into a column. But the intention was abandoned, and the rugged mass still lies, not many yards from its original site, amidst the shades which surround a pleasant country house named Boom Hall. Hard by is a well from which the besiegers drank. A little further off is a burial ground where they laid their slain, and where even in our own time the spade of the gardener has struck upon many skulls and thighbones at a short distance beneath the turf and flowers.

Naval skirmish in Bantry Bay.

While these things were passing in the North, James was holding his court at Dublin. On his return thither from Londonderry he received intelligence that the French fleet, commanded by the Count of Chateau Renaud, had anchored in Bantry Bay, and had put on shore a large quantity of military stores and a supply of money. Herbert, who had just been sent to those seas with an English squadron for the purpose of intercepting the communications between Britanny and Ireland, learned where the enemy lay, and sailed into the bay with the intention of giving battle. But the wind was unfavourable to him: his force was greatly inferior to that which was opposed to him; and, after some firing, which caused no serious loss to either side, he thought it prudent to stand out to sea, while the French retired into the recesses of the harbour. He steered for Scilly, where

[1] Life of Admiral Sir John Leake, by Stephen M. Leake, Clarencieux King at Arms, 1750. Of this book only fifty copies were printed.

he expected to find reinforcements; and Chateau Renaud, content with the credit which he had acquired, and afraid of losing it if he staid, hastened back to Brest, though earnestly entreated by James to come round to Dublin.

Both sides claimed the victory. The Commons at Westminster absurdly passed a vote of thanks to Herbert. James, not less absurdly, ordered bonfires to be lighted, and a Te Deum to be sung. But these marks of joy by no means satisfied Avaux, whose national vanity was too strong even for his characteristic prudence and politeness. He complained that James was so unjust and ungrateful as to attribute the result of the late action to the reluctance with which the English seamen fought against their rightful King and their old commander, and that His Majesty did not seem to be well pleased by being told that they were flying over the ocean pursued by the triumphant French. Dover, too, was a bad Frenchman. He seemed to take no pleasure in the defeat of his countrymen, and had been heard to say that the affair in Bantry Bay did not deserve to be called a battle.[1]

A Parliament summoned by James sits at Dublin.

On the day after the Te Deum had been sung at Dublin for this indecisive skirmish, the Parliament convoked by James assembled. The number of temporal peers of Ireland, when he arrived in that kingdom, was about a hundred. Of these only fourteen obeyed his summons. Of the fourteen, ten were Roman Catholics. By the reversing of old attainders, and by new creations, seventeen more Lords, all Roman Catholics, were introduced into the Upper

[1] Avaux, May $\frac{8}{18}$. $\frac{\text{May 26.}}{\text{June 5.}}$ 1689; London Gazette, May 9.; Life of James, ii. 370.; Burchett's Naval Transactions; Commons' Journals, May 18. 21. From the Memoirs of Madame de la Fayette it appears that this paltry affair was correctly appreciated at Versailles.

House. The Protestant Bishops of Meath, Ossory, Cork, and Limerick, whether from a sincere conviction that they could not lawfully withhold their obedience even from a tyrant, or from a vain hope that the heart even of a tyrant might be softened by their patience, made their appearance in the midst of their mortal enemies.

The House of Commons consisted almost exclusively of Irishmen and Papists. With the writs the returning officers had received from Tyrconnel letters naming the persons whom he wished to see elected. The largest constituent bodies in the kingdom were at this time very small. For scarcely any but Roman Catholics dared to show their faces; and the Roman Catholic freeholders were then very few, not more, it is said, in some counties, than ten or twelve. Even in cities so considerable as Cork, Limerick, and Galway, the number of persons who, under the new Charters, were entitled to vote did not exceed twenty four. About two hundred and fifty members took their seats. Of these only six were Protestants.[1] The list of the names sufficiently indicates the religious and political temper of the assembly. Alone among the Irish parliaments of that age, this parliament was filled with Dermots and Geohegans, O'Neils and O'Donovans, Macmahons, Macnamaras, and Macgillicuddies. The lead was taken by a few men whose abilities had been improved by the study of the law, or by experience acquired in foreign countries. The Attorney General, Sir Richard Nagle, who represented the county of Cork, was allowed, even by Protestants, to be an acute and learned jurist. Francis Plowden, the Commis-

[1] King, iii. 12.; Memoirs of Ireland from the Restoration, 1716. Lists of both Houses will be found in King's Appendix.

sioner of Revenue, who sate for Bannow, and acted as chief minister of finance, was an Englishman, and as he had been a principal agent of the Order of Jesuits in money matters, must be supposed to have been an excellent man of business.[1] Colonel Henry Luttrell, member for the county of Carlow, had served long in France, and had brought back to his native Ireland a sharpened intellect and polished manners, a flattering tongue, some skill in war, and much more skill in intrigue. His elder brother, Colonel Simon Luttrell, who was member for the county of Dublin, and military governor of the capital, had also resided in France, and, though inferior to Henry in parts and activity, made a highly distinguished figure among the adherents of James. The other member for the county of Dublin was Colonel Patrick Sarsfield. This gallant officer was regarded by the natives as one of themselves: for his ancestors on the paternal side, though originally English, were among those early colonists who were proverbially said to have become more Irish than Irishmen. His mother was of noble Celtic blood; and he was firmly attached to the old religion. He had inherited an estate of about two thousand a year, and was therefore one of the wealthiest Roman Catholics in the kingdom. His knowledge of courts and camps was such as few of his countrymen possessed. He had long borne a commission in the English Life Guards, had lived much about Whitehall, and had fought bravely under Monmouth on the Continent, and against Monmouth at Sedgemoor. He had, Avaux wrote, more personal influence than any man in Ireland, and was indeed a gentleman of eminent merit, brave, upright, honourable, careful of his

[1] I found proof of Plowden's connection with the Jesuits in a Treasury Letterbook, June 12. 1689.

men in quarters, and certain to be always found at their head in the day of battle. His intrepidity, his frankness, his boundless good nature, his stature, which far exceeded that of ordinary men, and the strength which he exerted in personal conflict, gained for him the affectionate admiration of the populace. It is remarkable that the Englishry generally respected him as a valiant, skilful, and generous enemy, and that, even in the most ribald farces which were performed by mountebanks in Smithfield, he was always excepted from the disgraceful imputations which it was then the fashion to throw on the Irish nation.[1]

But men like these were rare in the House of Commons which had met at Dublin. It is no reproach to the Irish nation, a nation which has since furnished its full proportion of eloquent and accomplished senators, to say that, of all the parliaments which have met in the British islands, Barebone's parliament not excepted, the assembly convoked by James was the most deficient in all the qualities which a legislature should possess. The stern domination of a hostile class had blighted the faculties of the Irish gentleman. If he was so fortunate as to have lands, he had generally passed his life on them, shooting, fishing, carousing, and making love among his vassals. If his estate had been confiscated, he had wandered about from bawn to bawn and from cabin to cabin, levying small contribu-

[1] "Sarsfield," Avaux wrote to Louvois, Oct. $\frac{11}{21}$. 1689, "n'est pas un homme de la naissance de mylord Galloway" (Galmoy, I suppose) "ny de Makarty: mais c'est un gentilhomme distingué par son mérite, qui a plus de crédit dans ce royaume qu'aucun homme que je connoisse. Il a de la valeur, mais surtout de l'honneur et de la probité à toute épreuve ... homme qui sera toujours à la tête de ses troupes, et qui en aura grand soin." Leslie, in his Answer to King, says that the Irish Protestants did justice to Sarsfield's integrity and honour. Indeed justice is done to Sarsfield even in such scurrilous pieces as the Royal Flight.

tions, and living at the expense of other men. He had never sate in the House of Commons: he had never even taken an active part at an election: he had never been a magistrate: scarcely ever had he been on a grand jury. He had therefore absolutely no experience of public affairs. The English squire of that age, though assuredly not a very profound or enlightened politician, was a statesman and a philosopher when compared with the Roman Catholic squire of Munster or Connaught.

The parliaments of Ireland had then no fixed place of assembling. Indeed they met so seldom and broke up so speedily that it would hardly have been worth while to build and furnish a palace for their special use. It was not till the Hanoverian dynasty had been long on the throne, that a senate house which sustains a comparison with the finest compositions of Inigo Jones arose between the College and the Castle. In the seventeenth century there stood, on the spot where the portico and dome of the Four Courts now overlook the Liffey, an ancient building which had once been a convent of Dominican friars, but had, since the Reformation, been appropriated to the use of the legal profession, and bore the name of the King's Inns. There accommodation had been provided for the parliament. On the seventh of May, James, dressed in royal robes and wearing a crown, took his seat on the throne in the House of Lords, and ordered the Commons to be summoned to the bar.[1]

He then expressed his gratitude to the natives of Ireland for having adhered to his cause when the peo-

[1] Journal of the Parliament in Ireland, 1689. The reader must not imagine that this journal has an official character. It is merely a compilation made by a Protestant pamphleteer, and printed in London.

ple of his other kingdoms had deserted him. His resolution to abolish all religious disabilities in all his dominions he declared to be unalterable. He invited the houses to take the Act of Settlement into consideration, and to redress the injuries of which the old proprietors of the soil had reason to complain. He concluded by acknowledging in warm terms his obligations to the King of France.[1]

When the royal speech had been pronounced, the Chancellor directed the Commons to repair to their chamber and to elect a Speaker. They chose the Attorney General Nagle; and the choice was approved by the King.[2]

The Commons next passed resolutions expressing warm gratitude both to James and to Lewis. Indeed it was proposed to send a deputation with an address to Avaux; but the Speaker pointed out the gross impropriety of such a step; and, on this occasion, his interference was successful.[3] It was seldom however that the House was disposed to listen to reason. The debates were all rant and tumult. Judge Daly, a Roman Catholic, but an honest and able man, could not refrain from lamenting the indecency and folly with which the members of his Church carried on the work of legislation. Those gentlemen, he said, were not a parliament: they were a mere rabble: they resembled nothing so much as the mob of fishermen and market gardeners, who, at Naples, yelled and threw up their caps in honour of Massaniello. It was painful to hear member after member talking wild nonsense about his own losses, and clamouring for an estate, when the lives of all and the independence of their common

[1] Life of James, ii. 355.
[2] Journal of the Parliament in Ireland.
[3] Avaux, $\frac{\text{May } 26.}{\text{June } 5.}$ 1689.

country were in peril. These words were spoken in private; but some talebearer repeated them to the Commons. A violent storm broke forth. Daly was ordered to attend at the bar; and there was little doubt that he would be severely dealt with. But, just when he was at the door, one of the members rushed in, shouting, "Good news: Londonderry is taken." The whole House rose. All the hats were flung into the air. Three loud huzzas were raised. Every heart was softened by the happy tidings. Nobody would hear of punishment at such a moment. The order for Daly's attendance was discharged amidst cries of "No submission: no submission: we pardon him." In a few hours it was known that Londonderry held out as obstinately as ever. This transaction, in itself unimportant, deserves to be recorded, as showing how destitute that House of Commons was of the qualities which ought to be found in the great council of a kingdom. And this assembly, without experience, without gravity, and without temper, was now to legislate on questions which would have tasked to the utmost the capacity of the greatest statesmen.[1]

A Toleration Act passed.

One Act James induced them to pass which would have been most honourable to him and to them, if there were not abundant proofs that it was meant to be a dead letter. It was an Act purporting to grant entire liberty of conscience to all Christian sects. On this occasion a proclamation was put forth announcing in boastful language to the English people that their rightful King had now signally refuted those slanderers who had accused him of affecting zeal for

[1] A True Account of the Present State of Ireland, by a Person that with Great Difficulty left Dublin, 1689; Letter from Dublin, dated June 12. 1689; Journal of the Parliament in Ireland.

religious liberty merely in order to serve a turn. If he were at heart inclined to persecution, would he not have persecuted the Irish Protestants? He did not want power. He did not want provocation. Yet at Dublin, where the members of his Church were the majority, as at Westminster, where they were a minority, he had firmly adhered to the principles laid down in his much maligned Declaration of Indulgence.[1] Unfortunately for him, the same wind which carried his fair professions to England carried thither also evidence that his professions were insincere. A single law, worthy of Turgot or of Franklin, seemed ludicrously out of place in the midst of a crowd of laws which would have disgraced Gardiner or Alva.

Acts passed for the confiscation of the property of Protestants.

A necessary preliminary to the vast work of spoliation and slaughter on which the legislators of Dublin were bent, was an Act annulling the authority which the English Parliament, both as the supreme legislature and as the supreme Court of Appeal, had hitherto exercised over Ireland.[2] This Act was rapidly passed; and then followed, in quick succession, confiscations and proscriptions on a gigantic scale. The personal estates of absentees above the age of seventeen years were transferred to the King. When lay property was thus invaded, it was not likely that the endowments, which had been, in contravention of every sound principle, lavished on the Church of the minority, would be spared. To reduce those endowments, without prejudice to existing interests,

[1] Life of James, ii. 361, 362, 363. In the Life it is said that the proclamation was put forth without the privity of James, but that he subsequently approved of it. See Welwood's Answer to the Declaration, 1689.

[2] Light to the Blind; An Act declaring that the Parliament of England cannot bind Ireland against Writs of Error and Appeals, printed in London, 1690.

would have been a reform worthy of a good prince and of a good parliament. But no such reform would satisfy the vindictive bigots who sate at the King's Inns. By one sweeping Act, the greater part of the tithe was transferred from the Protestant to the Roman Catholic clergy; and the existing incumbents were left, without one farthing of compensation, to die of hunger.[1] A Bill repealing the Act of Settlement and transferring many thousands of square miles from Saxon to Celtic landlords was brought in and carried by acclamation.[2]

Of legislation such as this it is impossible to speak too severely: but for the legislators there are excuses which it is the duty of the historian to notice. They acted unmercifully, unjustly, unwisely. But it would be absurd to expect mercy, justice, or wisdom from a class of men first abased by many years of oppression, and then maddened by the joy of a sudden deliverance, and armed with irresistible power. The representatives of the Irish nation were, with few exceptions, rude and ignorant. They had lived in a state of constant irritation. With aristocratical sentiments they had been in a servile position. With the highest pride of blood, they had been exposed to daily affronts, such as might well have roused the choler of the humblest plebeian. In sight of the fields and castles which they regarded as their own, they had been glad to be invited by a peasant to partake of his whey and his potatoes. Those violent emotions of hatred and cupidity which the situation of the native gentleman could

[1] An Act concerning Appropriate Tythes and other Duties payable to Ecclesiastical Dignitaries. London, 1690.

[2] An Act for repealing the Acts of Settlement and Explanation, and all Grants, Patents, and Certificates pursuant to them or any of them. London, 1690.

scarcely fail to call forth appeared to him under the specious guise of patriotism and piety. For his enemies were the enemies of his nation; and the same tyranny which had robbed him of his patrimony had robbed his Church of vast wealth bestowed on her by the devotion of an earlier age. How was power likely to be used by an uneducated and inexperienced man, agitated by strong desires and resentments which he mistook for sacred duties? And, when two or three hundred such men were brought together in one assembly, what was to be expected but that the passions which each had long nursed in silence would be at once matured into fearful vigour by the influence of sympathy?

Between James and his parliament there was little in common, except hatred of the Protestant religion. He was an Englishman. Superstition had not utterly extinguished all national feeling in his mind; and he could not but be displeased by the malevolence with which his Celtic supporters regarded the race from which he sprang. The range of his intellectual vision was small. Yet it was impossible that, having reigned in England, and looking constantly forward to the day when he should reign in England once more, he should not take a wider view of politics than was taken by men who had no objects out of Ireland. The few Irish Protestants who still adhered to him, and the British nobles, both Protestant and Roman Catholic, who had followed him into exile, implored him to restrain the violence of the rapacious and vindictive senate which he had convoked. They with peculiar earnestness implored him not to consent to the repeal of the Act of Settlement. On what security, they asked, could any man invest his money or give a portion to his children, if he could not

rely on positive laws and on the uninterrupted possession of many years? The military adventurers among whom Cromwell portioned out the soil might perhaps be regarded as wrongdoers. But how large a part of their estates had passed, by fair purchase, into other hands! How much money had proprietors borrowed on mortgage, on statute merchant, on statute staple! How many capitalists had, trusting to legislative acts and to royal promises, come over from England, and bought land in Ulster and Leinster, without the least misgiving as to the title! What a sum had those capitalists expended, during a quarter of a century, in building, draining, enclosing, planting! The terms of the compromise which Charles the Second had sanctioned might not be in all respects just. But was one injustice to be redressed by committing another injustice more monstrous still? And what effect was likely to be produced in England by the cry of thousands of innocent English families whom an English king had doomed to ruin? The complaints of such a body of sufferers might delay, might prevent, the Restoration to which all loyal subjects were eagerly looking forward; and, even if His Majesty should, in spite of those complaints, be happily restored, he would to the end of his life feel the pernicious effects of the injustice which evil advisers were now urging him to commit. He would find that, in trying to quiet one set of malecontents, he had created another. As surely as he yielded to the clamour raised at Dublin for a repeal of the Act of Settlement, he would, from the day on which he returned to Westminster, be assailed by as loud and pertinacious a clamour for a repeal of that repeal. He could not but be aware that no English parliament, however loyal, would permit such laws as were

now passing through the Irish parliament to stand. Had he made up his mind to take the part of Ireland against the universal sense of England? If so, to what could he look forward but another banishment and another deposition? Or would he, when he had recovered the greater kingdom, revoke the boons by which, in his distress, he had purchased the help of the smaller? It might seem an insult to him even to suggest that he could harbour the thought of such unprincely, of such unmanly, perfidy. Yet what other course would be left to him? And was it not better for him to refuse unreasonable concessions now than to retract those concessions hereafter in a manner which must bring on him reproaches insupportable to a noble mind? His situation was doubtless embarrassing. Yet in this case, as in other cases, it would be found that the path of justice was the path of wisdom.[1]

Though James had, in his speech at the opening of the session, declared against the Act of Settlement, he felt that these arguments were unanswerable. He held several conferences with the leading members of the House of Commons, and earnestly recommended moderation. But his exhortations irritated the passions which he wished to allay. Many of the native gentry held high and violent language. It was impudent, they said, to talk about the rights of purchasers. How could right spring out of wrong? People who chose to buy property acquired by injustice must take the consequences of their folly and cupidity. It was clear that the Lower House was altogether impracticable. James had, four years before, refused to make the

[1] See the paper delivered to James by Chief Justice Keating, and the speech of the Bishop of Meath. Both are in King's Appendix. Life of James, ii. 357–361.

smallest concession to the most obsequious parliament that has ever sat in England; and it might have been expected that the obstinacy, which he had never wanted when it was a vice, would not have failed him now when it would have been a virtue. During a short time he seemed determined to act justly. He even talked of dissolving the parliament. The chiefs of the old Celtic families, on the other hand, said publicly that, if he did not give them back their inheritance, they would not fight for his. His very soldiers railed on him in the streets of Dublin. At length he determined to go down himself to the House of Peers, not in his robes and crown, but in the garb in which he had been used to attend debates at Westminster, and personally to solicit the Lords to put some check on the violence of the Commons. But just as he was getting into his coach for this purpose he was stopped by Avaux. Avaux was as zealous as any Irishman for the bills which the Commons were urging forward. It was enough for him that those bills seemed likely to make the enmity between England and Ireland irreconcileable. His remonstrances induced James to abstain from openly opposing the repeal of the Act of Settlement. Still the unfortunate prince continued to cherish some faint hope that the law for which the Commons were so zealous would be rejected, or at least modified, by the Peers. Lord Granard, one of the few Protestant noblemen who sate in that parliament, exerted himself strenuously on the side of public faith and sound policy. The King sent him a message of thanks. "We Protestants," said Granard to Powis who brought the message, "are few in number. We can do little. His Majesty should try his influence with the Roman Catholics." "His Majesty," answered Powis with an

oath, "dares not say what he thinks." A few days later James met Granard riding towards the parliament house. "Where are you going, my Lord?" said the King. "To enter my protest, Sir," answered Granard, "against the repeal of the Act of Settlement." "You are right," said the King: "but I am fallen into the hands of people who will ram that and much more down my throat."[1]

James yielded to the will of the Commons: but the unfavourable impression which his short and feeble resistance had made upon them was not to be removed by his submission. They regarded him with profound distrust: they considered him as at heart an Englishman; and not a day passed without some indication of this feeling. They were in no haste to grant him a supply. One party among them planned an address urging him to dismiss Melfort as an enemy of their nation. Another party drew up a bill for deposing all the Protestant Bishops, even the four who were then actually sitting in Parliament. It was not without difficulty that Avaux and Tyrconnel, whose influence in the Lower House far exceeded the King's, could restrain the zeal of the majority.[2]

Issue of base money.

It is remarkable that, while the King was losing the confidence and good will of the Irish Commons by faintly defending against them, in one quarter, the institution of property, he was himself, in another quarter, attacking that institution with a violence, if possible, more reckless than theirs. He soon found that no money came into his Exchequer.

[1] Leslie's Answer to King; Avaux, $\frac{\text{May 26.}}{\text{June 5.}}$ 1689; Life of James, ii. 358.

[2] Avaux, $\frac{\text{May 28.}}{\text{June 7.}}$ 1689, and $\frac{\text{June 30.}}{\text{July 10.}}$ The author of Light to the Blind strongly condemns the indulgence shown to the Protestant Bishops who adhered to James.

The cause was sufficiently obvious. Trade was at an end. Floating capital had been withdrawn in great masses from the island. Of the fixed capital much had been destroyed, and the rest was lying idle. Thousands of those Protestants who were the most industrious and intelligent part of the population had emigrated to England. Thousands had taken refuge in the places which still held out for William and Mary. Of the Roman Catholic peasantry who were in the vigour of life the majority had enlisted in the army or had joined gangs of plunderers. The poverty of the treasury was the necessary effect of the poverty of the country: public prosperity could be restored only by the restoration of private prosperity; and private prosperity could be restored only by years of peace and security. James was absurd enough to imagine that there was a more speedy and efficacious remedy. He could, he conceived, at once extricate himself from his financial difficulties by the simple process of calling a farthing a shilling. The right of coining was undoubtedly a flower of the prerogative; and, in his view, the right of coining included the right of debasing the coin. Pots, pans, knockers of doors, pieces of ordnance which had long been past use, were carried to the mint. In a short time lumps of base metal, nominally worth near a million sterling, intrinsically worth about a sixtieth part of that sum, were in circulation. A royal edict declared these pieces to be legal tender in all cases whatever. A mortgage for a thousand pounds was cleared off by a bag of counters made out of old kettles. The creditors who complained to the Court of Chancery were told by Fitton to take their money and be gone. But of all classes the tradesmen of Dublin, who were generally Protestants,

were the greatest losers. At first, of course, they raised their demands: but the magistrates of the city took on themselves to meet this heretical machination by putting forth a tariff regulating prices. Any man who belonged to the caste now dominant might walk into a shop, lay on the counter a bit of brass worth three pence, and carry off goods to the value of half a guinea. Legal redress was out of the question. Indeed the sufferers thought themselves happy if, by the sacrifice of their stock in trade, they could redeem their limbs and their lives. There was not a baker's shop in the city round which twenty or thirty soldiers were not constantly prowling. Some persons who refused the base money were arrested by troopers and carried before the Provost Marshal, who cursed them, swore at them, locked them up in dark cells, and, by threatening to hang them at their own doors, soon overcame their resistance. Of all the plagues of that time none made a deeper or a more lasting impression on the minds of the Protestants of Dublin than the plague of the brass money.[1] To the recollection of the confusion and misery which had been produced by James's coin must be in part ascribed the strenuous opposition which, thirty five years later, large classes, firmly attached to the House of Hanover, offered to the government of George the First in the affair of Wood's patent.[2]

There can be no question that James, in thus altering, by his own authority, the terms of all the contracts in the kingdom, assumed a power which belonged only

[1] King, iii. 11.; Brief Memoirs by Haynes, Assay Master of the Mint, among the Lansdowne MSS. at the British Museum, No. 801. I have seen several specimens of this coin. The execution is surprisingly good, all circumstances considered.

[2] King, iii. 12.

to the whole legislature. Yet the Commons did not remonstrate. There was no power, however unconstitutional, which they were not willing to concede to him, as long as he used it to crush and plunder the English population. On the other hand, they respected no prerogative, however ancient, however legitimate, however salutary, if they apprehended that he might use it to protect the race which they abhorred. They were not satisfied till they had extorted his reluctant consent to a portentous law, a law without a parallel in the history of civilised countries, the great Act of Attainder.

The great Act of Attainder.

A list was framed containing between two and three thousand names. At the top was half the peerage of Ireland. Then came baronets, knights, clergymen, squires, merchants, yeomen, artisans, women, children. No investigation was made. Any member who wished to rid himself of a creditor, a rival, a private enemy, gave in the name to the clerk at the table, and it was generally inserted without discussion. The only debate of which any account has come down to us related to the Earl of Strafford. He had friends in the House who ventured to offer something in his favour. But a few words from Simon Luttrell settled the question. "I have," he said, "heard the King say some hard things of that Lord." This was thought sufficient, and the name of Strafford stands fifth in the long table of the proscribed.

Days were fixed before which those whose names were on the list were required to surrender themselves to such justice as was then administered to English Protestants in Dublin. If a proscribed person was in Ireland, he must surrender himself by the tenth of August. If he had left Ireland since the fifth of November 1688,

he must surrender himself by the first of September. If he had left Ireland before the fifth of November 1688, he must surrender himself by the first of October. If he failed to appear by the appointed day, he was to be hanged, drawn, and quartered without a trial, and his property was to be confiscated. It might be physically impossible for him to deliver himself up within the time fixed by the Act. He might be bedridden. He might be in the West Indies. He might be in prison. Indeed there notoriously were such cases. Among the attainted Lords was Mountjoy. He had been induced, by the villany of Tyrconnel, to trust himself at Saint Germains: he had been thrown into the Bastile: he was still lying there; and the Irish Parliament was not ashamed to enact that, unless he could, within a few weeks, make his escape from his cell, and present himself at Dublin, he should be put to death.[1]

As it was not even pretended that there had been any enquiry into the guilt of those who were thus proscribed, as not a single one among them had been heard in his own defence, and as it was certain that it would be physically impossible for many of them to surrender themselves in time, it was clear that nothing but a large exercise of the royal prerogative of mercy could prevent the perpetration of iniquities so horrible that no precedent could be found for them even in the lamentable history of the troubles of Ireland. The Commons therefore determined that the royal prerogative of mercy should be limited. Several regulations were devised for the purpose of making the passing of pardons difficult and costly; and finally it was enacted

[1] An Act for the Attainder of divers Rebels and for preserving the Interest of loyal Subjects, London, 1690.

that every pardon granted by His Majesty, after the end of November 1689, to any of the many hundreds of persons who had been sentenced to death without a trial, should be absolutely void and of none effect. Sir Richard Nagle came in state to the bar of the Lords and presented the bill with a speech worthy of the occasion. "Many of the persons here attainted," said he, "have been proved traitors by such evidence as satisfies us. As to the rest we have followed common fame." [1]

With such reckless barbarity was the list framed that fanatical royalists, who were, at that very time, hazarding their property, their liberty, their lives, in the cause of James, were not secure from proscription. The most learned man of whom the Jacobite party could boast was Henry Dodwell, Camdenian Professor in the University of Oxford. In the cause of hereditary monarchy he shrank from no sacrifice and from no danger. It was about him that William uttered those memorable words: "He has set his heart on being a martyr; and I have set mine on disappointing him." But James was more cruel to friends than William to foes. Dodwell was a Protestant: he had some property in Connaught: these crimes were sufficient; and he was set down in the long roll of those who were doomed to the gallows and the quartering block.[2]

That James would give his assent to a bill which took from him the power of pardoning, seemed to many persons impossible. He had, four years before,

[1] King, iii. 13.

[2] His name is in the first column of page 30. in that edition of the List which was licensed March 26. 1690. I should have thought that the proscribed person must have been some other Henry Dodwell. But Bishop Kennet's second letter to the Bishop of Carlisle, 1716, leaves no doubt about the matter.

quarrelled with the most loyal of parliaments rather than cede a prerogative which did not belong to him. It might, therefore, well be expected that he would now have struggled hard to retain a precious prerogative which had been enjoyed by his predecessors ever since the origin of the monarchy, and which even the Whigs allowed to be a flower properly belonging to the Crown. The stern look and raised voice with which he had reprimanded the Tory gentlemen, who, in the language of profound reverence and fervent affection, implored him not to dispense with the laws, would now have been in place. He might also have seen that the right course was the wise course. Had he, on this great occasion, had the spirit to declare that he would not shed the blood of the innocent, and that, even as respected the guilty, he would not divest himself of the power of tempering judgment with mercy, he would have regained more hearts in England than he would have lost in Ireland. But it was ever his fate to resist where he should have yielded, and to yield where he should have resisted. The most wicked of all laws received his sanction; and it is but a very small extenuation of his guilt that his sanction was somewhat reluctantly given.

That nothing might be wanting to the completeness of this great crime, extreme care was taken to prevent the persons who were attainted from knowing that they were attainted, till the day of grace fixed in the Act was passed. The roll of names was not published, but kept carefully locked up in Fitton's closet. Some Protestants, who still adhered to the cause of James, but who were anxious to know whether any of their friends or relations had been proscribed, tried hard to obtain a sight of the list: but solicitation, remonstrance,

even bribery, proved vain. Not a single copy got abroad till it was too late for any of the thousands who had been condemned without a trial to obtain a pardon.[1]

James prorogues his parliament.

Towards the close of July James prorogued the Houses. They had sate more than ten weeks; and in that space of time they had proved most fully that, great as have been the evils which Protestant ascendency has produced in Ireland, the evils produced by Popish ascendency would have been greater still. That the colonists, when they had won the victory, grossly abused it, that their legislation was, during many years, unjust and tyrannical, is most true. But it is not less true that they never quite came up to the atrocious example set by their vanquished enemy during his short tenure of power.

Persecution of the Protestants in Ireland.

Indeed, while James was loudly boasting that he had passed an Act granting entire liberty of conscience to all sects, a persecution as cruel as that of Languedoc was raging through all the provinces which owned his authority. It was said by those who wished to find an excuse for him that almost all the Protestants, who still remained in Munster, Connaught, and Leinster, were his enemies, and that it was not as schismatics, but as rebels in heart, who wanted only opportunity to become rebels in act, that he gave them up to be oppressed and despoiled; and to this excuse some weight might have been allowed if he had strenuously exerted himself to protect those few colonists, who, though firmly attached to the

[1] A list of most of the Names of the Nobility, Gentry, and Commonalty of England and Ireland (amongst whom are several Women and Children) who are all, by an Act of a Pretended Parliament assembled in Dublin, attainted of High Treason, 1690; An Account of the Transactions of the late King James in Ireland, 1690; King, iii. 13.; Memoirs of Ireland, 1716.

reformed religion, were still true to the doctrines of nonresistance and of indefeasible hereditary right. But even these devoted royalists found that their heresy was in his view a crime for which no services or sacrifices would atone. Three or four noblemen, members of the Anglican Church, who had welcomed him to Ireland, and had sate in his parliament, represented to him that, if the rule which forbade any Protestant to possess any weapon were strictly enforced, their country houses would be at the mercy of the Rapparees, and obtained from him permission to keep arms sufficient for a few servants. But Avaux remonstrated. The indulgence, he said, was grossly abused: these Protestant lords were not to be trusted: they were turning their houses into fortresses: His Majesty would soon have reason to repent his goodness. These representations prevailed; and Roman Catholic troops were quartered in the suspected dwellings.[1]

Still harder was the lot of those Protestant clergymen who continued to cling, with desperate fidelity, to the cause of the Lord's Anointed. Of all the Anglican divines the one who had the largest share of James's good graces seems to have been Cartwright. Whether Cartwright could long have continued to be a favourite without being an apostate may be doubted. He died a few weeks after his arrival in Ireland; and thenceforward his Church had no one to plead her cause. Nevertheless a few of her prelates and priests continued for a time to teach what they had taught in the days of the Exclusion Bill. But it was at the peril of life and limb that they exercised their functions. Every wearer of a cassock was a mark for the insults and outrages of soldiers and Rapparees. In the coun-

[1] Avaux, $\frac{\text{July 27.}}{\text{Aug. 6.}}$ 1689.

try his house was robbed, and he was fortunate if it was not burned over his head. He was hunted through the streets of Dublin with cries of "There goes the devil of a heretic." Sometimes he was knocked down: sometimes he was cudgelled.[1] The rulers of the University of Dublin, trained in the Anglican doctrine of passive obedience, had greeted James on his first arrival at the Castle, and had been assured by him that he would protect them in the enjoyment of their property and their privileges. They were now, without any trial, without any accusation, thrust out of their house. The communion plate of the chapel, the books in the library, the very chairs and beds of the collegians were seized. Part of the building was turned into a magazine, part into a barrack, part into a prison. Simon Luttrell, who was Governor of the capital, was, with great difficulty and by powerful intercession, induced to let the ejected fellows and scholars depart in safety. He at length permitted them to remain at large, with this condition, that, on pain of death, no three of them should meet together.[2] No Protestant divine suffered more hardships than Doctor William King, Dean of Saint Patrick's. He had been long distinguished by the fervour with which he had inculcated the duty of passively obeying even the worst rulers. At a later period, when he had published a defence of the Revolution, and had accepted a mitre from the new government, he was reminded that he had invoked the divine vengeance on the usurpers, and had declared himself willing to die a hundred deaths rather than desert the cause of hereditary right. He had said that the true religion had often been strengthened by persecution, but could never be strengthened by rebellion; that it

[1] King's State of the Protestants in Ireland, iii. 19. [2] Ibid. 15.

would be a glorious day for the Church of England when a whole cartload of her ministers should go to the gallows for the doctrine of nonresistance; and that his highest ambition was to be one of such a company.[1] It is not improbable that, when he spoke thus, he felt as he spoke. But his principles, though they might perhaps have held out against the severities and the promises of William, were not proof against the ingratitude of James. Human nature at last asserted its rights. After King had been repeatedly imprisoned by the government to which he was devotedly attached, after he had been insulted and threatened in his own choir by the soldiers, after he had been interdicted from burying in his own churchyard and from preaching in his own pulpit, after he had narrowly escaped with life from a musketshot fired at him in the street, he began to think the Whig theory of government less unreasonable and unchristian than it had once appeared to him, and persuaded himself that the oppressed Church might lawfully accept deliverance, if God should be pleased, by whatever means, to send it to her.

Effect produced in England by the news from Ireland.

In no long time it appeared that James would have done well to hearken to those counsellers who had told him that the acts by which he was trying to make himself popular in one of his three kingdoms, would make him odious in the others. It was in some sense fortunate for England that, after he had ceased to reign here, he continued during more than a year to reign in Ireland. The Revolution had been followed by a reaction of public feeling in his favour. That reaction, if it had been suffered to proceed uninterrupted, might perhaps not have ceased till

[1] Leslie's Answer to King.

he was again King: but it was violently interrupted by himself. He would not suffer his people to forget: he would not suffer them to hope: while they were trying to find excuses for his past errors, and to persuade themselves that he would not repeat those errors, he forced upon them, in their own despite, the conviction that he was incorrigible, that the sharpest discipline of adversity had taught him nothing, and that, if they were weak enough to recall him, they would soon have to depose him again. It was in vain that the Jacobites put forth pamphlets about the cruelty with which he had been treated by those who were nearest to him in blood, about the imperious temper and uncourteous manners of William, about the favour shown to the Dutch, about the heavy taxes, about the suspension of the Habeas Corpus Act, about the dangers which threatened the Church from the enmity of Puritans and Latitudinarians. James refuted these pamphlets far more effectually than all the ablest and most eloquent Whig writers united could have done. Every week came the news that he had passed some new Act for robbing or murdering Protestants. Every colonist who succeeded in stealing across the sea from Leinster to Holyhead or Bristol, brought fearful reports of the tyranny under which his brethren groaned. What impression these reports made on the Protestants of our island may be easily inferred from the fact that they moved the indignation of Ronquillo, a Spaniard and a bigoted member of the Church of Rome. He informed his Court that, though the English laws against Popery might seem severe, they were so much mitigated by the prudence and humanity of the government, that they caused no annoyance to quiet people; and he took upon himself to assure the Holy See that what a Roman

Catholic suffered in London was nothing when compared with what a Protestant suffered in Ireland.[1]

The fugitive Englishry found in England warm sympathy and munificent relief. Many were received into the houses of friends and kinsmen. Many were indebted for the means of subsistence to the liberality of strangers. Among those who bore a part in this work of mercy, none contributed more largely or less ostentatiously than the Queen. The House of Commons placed at the King's disposal fifteen thousand pounds for the relief of those refugees whose wants were most pressing, and requested him to give commissions in the army to those who were qualified for military employment.[2] An Act was also passed enabling beneficed clergymen who had fled from Ireland to hold preferment in England.[3] Yet the interest which the nation felt in these unfortunate guests was languid when compared with the interest excited by that portion of the Saxon colony which still maintained in Ulster a desperate conflict against overwhelming odds. On this subject scarcely one dissentient voice was to be heard in our island. Whigs, Tories, nay even those Jacobites in whom Jacobitism had not extinguished every patriotic sentiment, gloried in the glory of Enniskillen and Londonderry. The House of Commons was all of one mind. "This is no time to be counting cost," said honest Birch, who well remembered the way in which Oliver had made war on the Irish. "Are those brave fellows in Londonderry to be de-

[1] "En comparazion de lo que se hace in Irlanda con los Protestantes, es nada." $\frac{\text{April } 29.}{\text{May } 9.}$ 1689; "Para que vea Su Santitad que aqui estan los Catolicos mas benignamente tratados que los Protestantes in Irlanda." June $\frac{19}{29}$.

[2] Commons' Journals, June 15. 1689.

[3] Stat. 1 W. & M. sess. 1. c. 29.

serted? If we lose them will not all the world cry shame upon us? A boom across the river! Why have we not cut the boom in pieces? Are our brethren to perish almost in sight of England, within a few hours' voyage of our shores?"[1] Howe, the most vehement man of one party, declared that the hearts of the people were set on Ireland. Seymour, the leader of the other party, declared that, though he had not taken part in setting up the new government, he should cordially support it in all that might be necessary for the preservation of Ireland.[2] The Commons appointed a committee to enquire into the cause of the delays and miscarriages which had been all but fatal to the Englishry of Ulster. The officers to whose treachery or cowardice the public ascribed the calamities of Londonderry were put under arrest. Lundy was sent to the Tower, Cunningham to the Gate House. The agitation of the public mind was in some degree calmed by the announcement that, before the end of summer, an army powerful enough to reestablish the English ascendency in Ireland would be sent across Saint George's Channel, and that Schomberg would be the General. In the meantime an expedition which was thought to be sufficient for the relief of Londonderry was despatched from Liverpool under the command of Kirke. The dogged obstinacy with which this man had, in spite of royal solicitations, adhered to his religion, and the part which he had taken in the Revolution, had perhaps entitled him to an amnesty for past crimes. But it is difficult to understand why the Government should have selected for a post of the highest importance an officer who was generally

[1] Grey's Debates, June 19. 1689.
[2] Ibid. June 22. 1689.

and justly hated, who had never shown eminent talents for war, and who, both in Africa and in England, had notoriously tolerated among his soldiers a licentiousness, not only shocking to humanity, but also incompatible with discipline.

On the sixteenth of May, Kirke's troops embarked: on the twenty-second they sailed: but contrary winds made the passage slow, and forced the armament to stop long at the Isle of Man. Meanwhile the Protestants of Ulster were defending themselves with stubborn courage against a great superiority of force. The Enniskilleners had never ceased to wage a vigorous partisan war against the native population. Early in May they marched to encounter a large body of troops from Connaught, who had made an inroad into Donegal. The Irish were speedily routed, and fled to Sligo with the loss of a hundred and twenty men killed and sixty taken. Two small pieces of artillery and several horses fell into the hands of the conquerors. Elated by this success, the Enniskilleners soon invaded the county of Cavan, drove before them fifteen hundred of James's troops, took and destroyed the castle of Ballincarrig, reputed the strongest in that part of the kingdom, and carried off the pikes and muskets of the garrison. The next incursion was into Meath. Three thousand oxen and two thousand sheep were swept away and brought safe to the little island in Lough Erne. These daring exploits spread terror even to the gates of Dublin. Colonel Hugh Sutherland was ordered to march against Enniskillen with a regiment of dragoons and two regiments of foot. He carried with him arms for the native peasantry; and many repaired to his standard. The Enniskilleners did not wait till he came into their

Actions of the Enniskilleners.

neighbourhood, but advanced to encounter him. He declined an action, and retreated, leaving his stores at Belturbet under the care of a detachment of three hundred soldiers. The Protestants attacked Belturbet with vigour, made their way into a lofty house which overlooked the town, and thence opened such a fire that in two hours the garrison surrendered. Seven hundred muskets, a great quantity of powder, many horses, many sacks of biscuits, many barrels of meal, were taken, and were sent to Enniskillen. The boats which brought these precious spoils were joyfully welcomed. The fear of hunger was removed. While the cboriginal population had, in many counties, altogether neglected the cultivation of the earth, in the expectation, it should seem, that marauding would prove an inexhaustible resource, the colonists, true to the provident and industrious character of their race, had, in the midst of war, not omitted carefully to till the soil in the neighbourhood of their strongholds. The harvest was now not far remote; and, till the harvest, the food taken from the enemy would be amply sufficient.[1]

Distress of Londonderry.

Yet, in the midst of success and plenty, the Enniskilleners were tortured by a cruel anxiety for Londonderry. They were bound to the defenders of that city, not only by religious and national sympathy, but by common interest. For there could be no doubt that, if Londonderry fell, the whole Irish army would instantly march in irresistible force upon Lough Erne. Yet what could be done? Some brave men were for making a desperate attempt to relieve the besieged city; but the odds were too great. De-

[1] Hamilton's True Relation; Mac Cormick's Further Account. Of the island generally, Avaux says, "On n'attend rien de cette recolte cy, les paysans ayant presque tous pris les armes." — Letter to Louvois, March $\frac{18}{28}$. 1689.

tachments however were sent which intested the rear of the blockading army, cut off supplies, and, on one occasion, carried away the horses of three entire troops of cavalry.[1] Still the line of posts which surrounded Londonderry by land remained unbroken. The river was still strictly closed and guarded. Within the walls the distress had become extreme. So early as the eighth of June horseflesh was almost the only meat which could be purchased; and of horseflesh the supply was scanty. It was necessary to make up the deficiency with tallow; and even tallow was doled out with a parsimonious hand.

Expedition under Kirke arrives in Lough Foyle.

On the fifteenth of June a gleam of hope appeared. The sentinels on the top of the Cathedral saw sails nine miles off in the bay of Lough Foyle. Thirty vessels of different sizes were counted. Signals were made from the steeples and returned from the mast heads, but were imperfectly understood on both sides. At last a messenger from the fleet eluded the Irish sentinels, dived under the boom, and informed the garrison that Kirke had arrived from England with troops, arms, ammunition, and provisions, to relieve the city.[2]

In Londonderry expectation was at the height: but a few hours of feverish joy were followed by weeks of misery. Kirke thought it unsafe to make any attempt, either by land or by water, on the lines of the besiegers, and retired to the entrance of Lough Foyle, where, during several weeks, he lay inactive.

And now the pressure of famine became every day more severe. A strict search was made in all the recesses of all the houses of the city; and some provisions, which had been concealed in cellars by people

[1] Hamilton's True Relation. [2] Walker.

who had since died or made their escape, were discovered and carried to the magazines. The stock of cannon balls was almost exhausted; and their place was supplied by brickbats coated with lead. Pestilence began, as usual, to make its appearance in the train of hunger. Fifteen officers died of fever in one day. The Governor Baker was among those who sank under the disease. His place was supplied by Colonel John Mitchelburne.[1]

Meanwhile it was known at Dublin that Kirke and his squadron were on the coast of Ulster. The alarm was great at the Castle. Even before this news arrived, Avaux had given it as his opinion that Richard Hamilton was unequal to the difficulties of the situation. It had therefore been resolved that Rosen should take the chief command. He was now sent down with all speed.[2]

Cruelty of Rosen.

On the nineteenth of June he arrived at the head quarters of the besieging army. At first he attempted to undermine the walls; but his plan was discovered; and he was compelled to abandon it after a sharp fight, in which more than a hundred of his men were slain. Then his fury rose to a strange pitch. He, an old soldier, a Marshal of France in expectancy, trained in the school of the greatest generals, accustomed, during many years, to scientific war, to be baffled by a mob of country gentlemen, farmers, shopkeepers, who were protected only by a wall which any good engineer would at once have pronounced untenable! He raved, he blasphemed, in a language of his own, made up of all the dialects spoken from the Baltic to the Atlantic. He would raze the city to the ground: he would spare no living thing; no, not the young

[1] Walker; Mackenzie.

[2] Avaux, June $\frac{16}{26}$. 1689.

girls; not the babies at the breast. As to the leaders, death was too light a punishment for them: he would rack them: he would roast them alive. In his rage he ordered a shell to be flung into the town with a letter containing a horrible menace. He would, he said, gather into one body all the Protestants who had remained at their homes between Charlemont and the sea, old men, women, children, many of them near in blood and affection to the defenders of Londonderry. No protection, whatever might be the authority by which it had been given, should be respected. The multitude thus brought together should be driven under the walls of Londonderry, and should there be starved to death in the sight of their countrymen, their friends, their kinsmen. This was no idle threat. Parties were instantly sent out in all directions to collect victims. At dawn, on the morning of the second of July, hundreds of Protestants, who were charged with no crime, who were incapable of bearing arms, and many of whom had protections granted by James, were dragged to the gates of the city. It was imagined that the piteous sight would quell the spirit of the colonists. But the only effect was to rouse that spirit to still greater energy. An order was immediately put forth that no man should utter the word Surrender on pain of death; and no man uttered that word. Several prisoners of high rank were in the town. Hitherto they had been well treated, and had received as good rations as were measured out to the garrison. They were now closely confined. A gallows was erected on one of the bastions; and a message was conveyed to Rosen, requesting him to send a confessor instantly to prepare his friends for death. The prisoners in great dismay wrote to the savage Livonian, but received no

answer. They then addressed themselves to their countryman, Richard Hamilton. They were willing, they said, to shed their blood for their King; but they thought it hard to die the ignominious death of thieves in consequence of the barbarity of their own companions in arms. Hamilton, though a man of lax principles, was not cruel. He had been disgusted by the inhumanity of Rosen, but, being only second in command, could not venture to express publicly all that he thought. He however remonstrated strongly. Some Irish officers felt on this occasion as it was natural that brave men should feel, and declared, weeping with pity and indignation, that they should never cease to have in their ears the cries of the poor women and children who had been driven at the point of the pike to die of famine between the camp and the city. Rosen persisted during forty eight hours. In that time many unhappy creatures perished: but Londonderry held out as resolutely as ever; and he saw that his crime was likely to produce nothing but hatred and obloquy. He at length gave way, and suffered the survivors to withdraw. The garrison then took down the gallows which had been erected on the bastion.[1]

When the tidings of these events reached Dublin, James, though by no means prone to compassion, was startled by an atrocity of which the civil wars of England had furnished no example, and was displeased by learning that protections, given by his authority, and guaranteed by his honour, had been publicly declared to be nullities. He complained to the French ambassador, and said, with a warmth which the occasion fully jus-

[1] Walker; Mackenzie; Light to the Blind; King, iii. 13.; Leslie's Answer to King; Life of James, ii. 366. I ought to say that on this occasion King is unjust to James.

tified, that Rosen was a barbarous Muscovite. Melfort could not refrain from adding that, if Rosen had been an Englishman, he would have been hanged. Avaux was utterly unable to understand this effeminate sensibility. In his opinion, nothing had been done that was at all reprehensible; and he had some difficulty in commanding himself when he heard the King and the secretary blame, in strong language, an act of wholesome severity.[1] In truth the French ambassador and the French general were well paired. There was a great difference, doubtless, in appearance and manner, between the handsome, graceful, and refined politician, whose dexterity and suavity had been renowned at the most polite courts of Europe, and the military adventurer, whose look and voice reminded all who came near him that he had been born in a half savage country, that he had risen from the ranks, and that he had once been sentenced to death for marauding. But the heart of the diplomatist was really even more callous than that of the soldier.

Rosen was recalled to Dublin; and Richard Hamilton was again left in the chief command. He tried gentler means than those which had brought so much reproach on his predecessor. No trick, no lie, which was thought likely to discourage the starving garrison was spared. One day a great shout was raised by the whole Irish camp. The defenders of Londonderry were soon informed that the army of James was rejoicing on account of the fall of Enniskillen. They were told that they had now no chance of being relieved, and were exhorted to save their lives by capit-

[1] Leslie's Answer to King; Avaux, July $\frac{6}{15}$. 1689. "Je trouvay l'expression bien forte: mais je ne voulois rien répondre, car le Roy s'estoit desja fort emporté.

ulating. They consented to negotiate. But what they asked was, that they should be permitted to depart armed and in military array, by land or by water at their choice. They demanded hostages for the exact fulfilment of these conditions, and insisted that the hostages should be sent on board of the fleet which lay in Lough Foyle. Such terms Hamilton durst not grant: the Governors would abate nothing: the treaty was broken off; and the conflict recommenced.[1]

The famine in Londonderry extreme.

By this time July was far advanced; and the state of the city was, hour by hour, becoming more frightful. The number of the inhabitants had been thinned more by famine and disease than by the fire of the enemy. Yet that fire was sharper and more constant than ever. One of the gates was beaten in: one of the bastions was laid in ruins; but the breaches made by day were repaired by night with indefatigable activity. Every attack was still repelled. But the fighting men of the garrison were so much exhausted that they could scarcely keep their legs. Several of them, in the act of striking at the enemy, fell down from mere weakness. A very small quantity of grain remained, and was doled out by mouthfuls. The stock of salted hides was considerable, and by gnawing them the garrison appeased the rage of hunger. Dogs, fattened on the blood of the slain who lay unburied round the town, were luxuries which few could afford to purchase. The price of a whelp's paw was five shillings and sixpence. Nine horses were still alive, and but barely alive. They were so lean that little meat was likely to be found upon them. It was, however, determined to slaughter them for food. The people perished so fast, that it was

[1] Mackenzie.

impossible for the survivors to perform the rites of sepulture. There was scarcely a cellar in which some corpse was not decaying. Such was the extremity of distress that the rats who came to feast in those hideous dens were eagerly hunted and greedily devoured. A small fish, caught in the river, was not to be purchased with money. The only price for which such a treasure could be obtained was some handfuls of oatmeal. Leprosies, such as strange and unwholesome diet engenders, made existence a constant torment. The whole city was poisoned by the stench exhaled from the bodies of the dead and of the half dead. That there should be fits of discontent and insubordination among men enduring such misery was inevitable. At one moment it was suspected that Walker had laid up somewhere a secret store of food, and was revelling in private, while he exhorted others to suffer resolutely for the good cause. His house was strictly examined: his innocence was fully proved: he regained his popularity; and the garrison, with death in near prospect, thronged to the cathedral to hear him preach, drank in his earnest eloquence with delight, and went forth from the house of God with haggard faces and tottering steps, but with spirit still unsubdued. There were, indeed, some secret plottings. A very few obscure traitors opened communications with the enemy. But it was necessary that all such dealings should be carefully concealed. None dared to utter publicly any words save words of defiance and stubborn resolution. Even in that extremity the general cry was, "No surrender." And there were not wanting voices which, in low tones, added, "First the horses and hides; and then the prisoners; and then each other." It was afterwards related, half in jest, yet not without a horrible mixture of

earnest, that a corpulent citizen, whose bulk presented a strange contrast to the skeletons which surrounded him, thought it expedient to conceal himself from the numerous eyes which followed him with cannibal looks whenever he appeared in the streets.[1]

It was no slight aggravation of the sufferings of the garrison that all this time the English ships were seen far off in Lough Foyle. Communication between the fleet and the city was almost impossible. One diver who had attempted to pass the boom was drowned. Another was hanged. The language of signals was hardly intelligible. On the thirteenth of July, however, a piece of paper sewed up in a cloth button came to Walker's hands. It was a letter from Kirke, and contained assurances of speedy relief. But more than a fortnight of intense misery had since elapsed; and the hearts of the most sanguine were sick with deferred hope. By no art could the provisions which were left be made to hold out two days more.[2]

Attack on the boom.

Just at this time Kirke received from England a despatch, which contained positive orders that Londonderry should be relieved. He accordingly determined to make an attempt which, as far as appears, he might have made, with at least an equally fair prospect of success, six weeks earlier.[3]

[1] Walker's Account. "The fat man in Londonderry" became a proverbial expression for a person whose prosperity excited the envy and cupidity of his less fortunate neighbours.

[2] This, according to Narcissus Luttrell, was the report made by Captain Withers, afterwards a highly distinguished officer, on whom Pope wrote an epitaph.

[3] The despatch, which positively commanded Kirke to attack the boom, was signed by Schomberg, who had already been appointed commander in chief of all the English forces in Ireland. A copy of it is among the Nairne MSS. in the Bodleian Library. Wodrow, on no better authority than the gossip of a country parish in Dumbartonshire, attributes the relief of Londonderry to the exhortations of a heroic Scotch preacher named Gordon.

Among the merchant ships which had come to Lough Foyle under his convoy was one called the Mountjoy. The master, Micaiah Browning, a native of Londonderry, had brought from England a large cargo of provisions. He had, it is said, repeatedly remonstrated against the inaction of the armament. He now eagerly volunteered to take the first risk of succouring his fellow citizens; and his offer was accepted. Andrew Douglas, master of the Phœnix, who had on board a great quantity of meal from Scotland, was willing to share the danger and the honour. The two merchantmen were to be escorted by the Dartmouth, a frigate of thirty six guns, commanded by Captain John Leake, afterwards an admiral of great fame.

It was the twenty-eighth of July. The sun had just set: the evening sermon in the cathedral was over; and the heartbroken congregation had separated; when the sentinels on the tower saw the sails of three vessels coming up the Foyle. Soon there was a stir in the Irish camp. The besiegers were on the alert for miles along both shores. The ships were in extreme peril: for the river was low; and the only navigable channel ran very near to the left bank, where the head quarters of the enemy had been fixed, and where the batteries were most numerous. Leake performed his duty with a skill and spirit worthy of his noble profession, exposed his frigate to cover the merchantmen, and used his guns with great effect. At length the little squadron came to the place of peril. Then the Mountjoy took the lead, and went right at

I am inclined to think that Kirke was more likely to be influenced by a peremptory order from Schomberg, than by the united eloquence of a whole synod of presbyterian divines.

the boom. The huge barricade cracked and gave way: but the shock was such that the Mountjoy rebounded, and stuck in the mud. A yell of triumph rose from the banks: the Irish rushed to their boats, and were preparing to board: but the Dartmouth poured on them a well directed broadside, which threw them into disorder. Just then the Phœnix dashed at the breach which the Mountjoy had made, and was in a moment within the fence. Meantime the tide was rising fast. The Mountjoy began to move, and soon passed safe through the broken stakes and floating spars. But her brave master was no more. A shot from one of the batteries had struck him; and he died by the most enviable of all deaths, in sight of the city which was his birthplace, which was his home, and which had just been saved by his courage and self-devotion from the most frightful form of destruction. The night had closed in before the conflict at the boom began: but the flash of the guns was seen, and the noise heard, by the lean and ghastly multitude which covered the walls of the city. When the Mountjoy grounded, and when the shout of triumph rose from the Irish on both sides of the river, the hearts of the besieged died within them. One who endured the unutterable anguish of that moment has told us that they looked fearfully livid in each other's eyes. Even after the barricade had been passed, there was a terrible half hour of suspense. It was ten o'clock before the ships arrived at the quay. The whole population was there to welcome them. A screen made of casks filled with earth was hastily thrown up to protect the landing place from the batteries on the other side of the river; and then the work of unloading began. First were rolled on shore barrels containing six thou-

sand bushels of meal. Then came great cheeses, casks of beef, flitches of bacon, kegs of butter, sacks of pease and biscuit, ankers of brandy. Not many hours before, half a pound of tallow and three quarters of a pound of salted hide had been weighed out with niggardly care to every fighting man. The ration which each now received was three pounds of flour, two pounds of beef, and a pint of pease. It is easy to imagine with what tears grace was said over the suppers of that evening. There was little sleep on either side of the wall. The bonfires shone bright along the whole circuit of the ramparts. The Irish guns continued to roar all night; and all night the bells of the rescued city made answer to the Irish guns with a peal of joyous defiance. Through the three following days the batteries of the enemy continued to play. But, on the third night, flames were seen arising from the camp; and, when the first of August dawned, a line of smoking ruins marked the site lately occupied by the huts of the besiegers; and the citizens saw far off the long column of pikes and standards retreating up the left bank of the Foyle towards Strabane.[1]

The siege of Londonderry raised.

So ended this great siege, the most memorable in the annals of the British Isles. It had lasted a hundred and five days. The garrison had been reduced from about seven thousand effective men to about three thousand. The loss of the besiegers cannot be precisely ascertained. Walker estimated it at eight thousand men. It is certain from the despatches of Avaux that the regiments which returned from the blockade had been so much thinned

[1] Walker; Mackenzie; Histoire de la Révolution d'Irlande, Amsterdam, 1691; London Gazette, Aug. 5. 12. 1681; Letter of Buchan among the Nairne MSS.; Life of Sir John Leake; The Londeriad; Observations on Mr. Walker's Account of the Siege of Londonderry, licensed Oct. 4. 1689.

that many of them were not more than two hundred strong. Of thirty six French gunners who had superintended the cannonading, thirty one had been killed or disabled.[1] The means both of attack and of defence had undoubtedly been such as would have moved the great warriors of the Continent to laughter; and this is the very circumstance which gives so peculiar an interest to the history of the contest. It was a contest, not between engineers, but between nations; and the victory remained with the nation which, though inferior in number, was superior in civilisation, in capacity for selfgovernment, and in stubbornness of resolution.[2]

As soon as it was known that the Irish army had retired, a deputation from the city hastened to Lough Foyle, and invited Kirke to take the command. He came accompanied by a long train of officers, and was received in state by the two Governors, who delivered up to him the authority which, under the pressure of necessity, they had assumed. He remained only a few days; but he had time to show enough of the incurable vices of his character to disgust a population distinguished by austere morals and ardent public spirit. There was, however, no outbreak. The city was in the highest good humour. Such quantities of provisions had been landed from the fleet that there was in every house a plenty never before known. A

[1] Avaux to Seignelay, July $\frac{18}{28}$; to Lewis, Aug. $\frac{9}{19}$.

[2] "You will see here, as you have all along, that the tradesmen of Londonderry had more skill in their defence than the great officers of the Irish army in their attacks." — Light to the Blind. The author of this work is furious against the Irish gunners. The boom, he thinks, would never have been broken if they had done their duty. Were they drunk? Were they traitors? He does not determine the point. "Lord," he exclaims, "who seest the hearts of people, we leave the judgment of this affair to thy mercy. In the interim those gunners lost Ireland."

few days earlier a man had been glad to obtain for twenty pence a mouthful of carrion scraped from the bones of a starved horse. A pound of good beef was now sold for three halfpence. Meanwhile all hands were busied in removing corpses which had been thinly covered with earth, in filling up the holes which the shells had ploughed in the ground, and in repairing the battered roofs of the houses. The recollection of past dangers and privations, and the consciousness of having deserved well of the English nation and of all Protestant Churches, swelled the hearts of the townspeople with honest pride. That pride grew stronger when they received from William a letter acknowledging, in the most affectionate language, the debt which he owed to the brave and trusty citizens of his good city. The whole population crowded to the Diamond to hear the royal epistle read. At the close all the guns on the ramparts sent forth a voice of joy: all the ships in the river made answer: barrels of ale were broken up; and the health of Their Majesties was drunk with shouts and volleys of musketry.

Five generations have since passed away; and still the wall of Londonderry is to the Protestants of Ulster what the trophy of Marathon was to the Athenians. A lofty pillar, rising from a bastion which bore during many weeks the heaviest fire of the enemy, is seen far up and far down the Foyle. On the summit is the statue of Walker, such as when, in the last and most terrible emergency, his eloquence roused the fainting courage of his brethren. In one hand he grasps a Bible. The other, pointing down the river, seems to direct the eyes of his famished audience to the English topmasts in the distant bay. Such a monument was well deserved: yet it was scarcely needed:

for in truth the whole city is to this day a monument of the great deliverance. The wall is carefully preserved; nor would any plea of health or convenience be held by the inhabitants sufficient to justify the demolition of that sacred enclosure which, in the evil time, gave shelter to their race and their religion.[1] The summit of the ramparts forms a pleasant walk. The bastions have been turned into little gardens. Here and there, among the shrubs and flowers, may be seen the old culverins which scattered bricks, cased with lead, among the Irish ranks. One antique gun, the gift of the Fishmongers of London, was distinguished, during the hundred and five memorable days, by the loudness of its report, and still bears the name of Roaring Meg. The cathedral is filled with relics and trophies. In the vestibule is a hugh shell, one of many hundreds of shells which were thrown into the city. Over the altar are still seen the French flag-staves, taken by the garrison in a desperate sally. The white ensigns of the House of Bourbon have long been dust: but their place has been supplied by new banners, the work of the fairest hands of Ulster. The anniversary of the day on which the gates were closed, and the anniversary of the day on which the siege was raised, have been down to our own time celebrated by salutes, processions, banquets, and sermons: Lundy has been executed in effigy; and the sword, said by tradition to be that of Maumont, has, on great occasions, been carried in triumph. There is still a Walker Club and a Murray Club. The humble tombs of the Protestant captains have been carefully sought out, repaired, and embellished. It is impossible not to

[1] In a collection entitled "Derriana," which was published more than sixty years ago, is a curious letter on this subject.

respect the sentiment which indicates itself by these tokens. It is a sentiment which belongs to the higher and purer part of human nature, and which adds not a little to the strength of states. A people which takes no pride in the noble achievements of remote ancestors will never achieve anything worthy to be remembered with pride by remote descendants. Yet it is impossible for the moralist or the statesman to look with unmixed complacency on the solemnities with which Londonderry commemorates her deliverance, and on the honours which she pays to those who saved her. Unhappily the animosities of her brave champions have descended with their glory. The faults which are ordinarily found in dominant castes and dominant sects have not seldom shown themselves without disguise at her festivities; and even with the expressions of pious gratitude which have resounded from her pulpits have too often been mingled words of wrath and defiance.

The Irish army which had retreated to Strabane remained there but a very short time. The spirit of the troops had been depressed by their recent failure, and was soon completely cowed by the news of a great disaster in another quarter.

Three weeks before this time the Duke of Berwick had gained an advantage over a detachment of the Enniskilleners, and had, by their own confession, killed or taken more than fifty of them. They were in hopes of obtaining some assistance from Kirke, to whom they had sent a deputation; and they still persisted in rejecting all terms offered by the enemy. It was therefore determined at Dublin that an attack should be made upon them from several quarters at once. Macarthy, who had been rewarded

Operations against the Enniskilleners.

for his services in Munster with the title of Viscount Mountcashel, marched towards Lough Erne from the east with three regiments of foot, two regiments of dragoons, and some troops of cavalry. A considerable force, which lay encamped near the mouth of the river Drowes, was at the same time to advance from the west. The Duke of Berwick was to come from the north, with such horse and dragoons as could be spared from the army which was besieging Londonderry. The Enniskilleners were not fully apprised of the whole plan which had been laid for their destruction: but they knew that Macarthy was on the road with a force exceeding any which they could bring into the field. Their anxiety was in some degree relieved by the return of the deputation which they had sent to Kirke. Kirke could spare no soldiers: but he had sent some arms, some ammunition, and some experienced officers, of whom the chief were Colonel Wolseley and Lieutenant Colonel Berry. These officers had come by sea round the coast of Donegal, and had run up the Erne. On Sunday, the twenty-ninth of July, it was known that their boat was approaching the island of Enniskillen. The whole population, male and female, came to the shore to greet them. It was with difficulty that they made their way to the Castle through the crowds which hung on them, blessing God that dear old England had not quite forgotten the Englishmen who were upholding her cause against great odds in the heart of Ireland.

Wolseley seems to have been in every respect well qualified for his post. He was a stanch Protestant, had distinguished himself among the Yorkshiremen who rose up for the Prince of Orange and a free Parliament, and had, even before the landing of the Dutch

army, proved his zeal for liberty and pure religion, by causing the Mayor of Scarborough, who had made a speech in favour of King James, to be brought into the marketplace and well tossed there in a blanket.[1] This vehement hatred of Popery was, in the estimation of the men of Enniskillen, the first of all the qualifications of a leader; and Wolseley had other and more important qualifications. Though himself regularly bred to war, he seems to have had a peculiar aptitude for the management of irregular troops. He had scarcely taken on himself the chief command when he received notice that Mountcashel had laid siege to the Castle of Crum. Crum was the frontier garrison of the Protestants of Fermanagh. The ruins of the old fortifications are now among the attractions of a beautiful pleasureground, situated on a woody promontory which overlooks Lough Erne. Wolseley determined to raise the siege. He sent Berry forward with such troops as could be instantly put in motion, and promised to follow speedily with a larger force.

Battle of Newton Butler.

Berry, after marching some miles, encountered thirteen companies of Macarthy's dragoons commanded by Anthony, the most brilliant and accomplished of all who bore the name of Hamilton, but much less successful as a soldier than as a courtier, a lover, and a writer. Hamilton's dragoons ran at the first fire: he was severely wounded; and his second in command was shot dead. Macarthy soon came up to support Hamilton; and at the same time Wolseley came up to support Berry. The hostile armies were now in presence of each other. Macarthy had above five thousand men and several pieces of artillery.

[1] Bernardi's Life of Himself, 1737. Wolseley's exploit at Scarborough is mentioned in one of the letters published by Sir Henry Ellis.

The Enniskilleners were under three thousand; and they had marched in such haste that they had brought only one day's provisions. It was therefore absolutely necessary for them either to fight instantly or to retreat. Wolseley determined to consult the men; and this determination, which, in ordinary circumstances, would have been most unworthy of a general, was fully justified by the peculiar composition and temper of the little army, an army made up of gentlemen and yeomen fighting, not for pay, but for their lands, their wives, their children, and their God. The ranks were drawn up under arms; and the question was put, "Advance or Retreat?" The answer was an universal shout of "Advance." Wolseley gave out the word, "No Popery." It was received with loud applause. He instantly made his dispositions for an attack. As he approached, the enemy, to his great surprise, began to retire. The Enniskilleners were eager to pursue with all speed: but their commander, suspecting a snare, restrained their ardour, and positively forbade them to break their ranks. Thus one army retreated and the other followed, in good order, through the little town of Newton Butler. About a mile from that town the Irish faced about, and made a stand. Their position was well chosen. They were drawn up on a hill at the foot of which lay a deep bog. A narrow paved causeway which ran across the bog was the only road by which the cavalry of the Enniskilleners could advance; for on the right and left were pools, turf pits, and quagmires, which afforded no footing to horses. Macarthy placed his cannon in such a manner as to sweep this causeway.

Wolseley ordered his infantry to the attack. They struggled through the bog, made their way to firm

ground, and rushed on the guns. There was then a short and desperate fight. The Irish cannoneers stood gallantly to their pieces till they were cut down to a man. The Enniskillen horse, no longer in danger of being mowed down by the fire of the artillery, came fast up the causeway. The Irish dragoons who had run away in the morning were smitten with another panic, and, without striking a blow, galloped from the field. The horse followed the example. Such was the terror of the fugitives that many of them spurred hard till their beasts fell down, and then continued to fly on foot, throwing away carbines, swords, and even coats, as incumbrances. The infantry, seeing themselves deserted, flung down their pikes and muskets and ran for their lives. The conquerors now gave loose to that ferocity which has seldom failed to disgrace the civil wars of Ireland. The butchery was terrible. Near fifteen hundred of the vanquished were put to the sword. About five hundred more, in ignorance of the country, took a road which led to Lough Erne. The lake was before them; the enemy behind: they plunged into the waters and perished there. Macarthy, abandoned by his troops, rushed into the midst of the pursuers, and very nearly found the death which he sought. He was wounded in several places: he was struck to the ground; and in another moment his brains would have been knocked out with the but end of a musket, when he was recognised and saved. The colonists lost only twenty men killed and fifty wounded. They took four hundred prisoners, seven pieces of cannon, fourteen barrels of powder, all the drums and all the colours of the vanquished enemy.[1]

[1] Hamilton's True Relation; Mac Cormick's Further Account; London

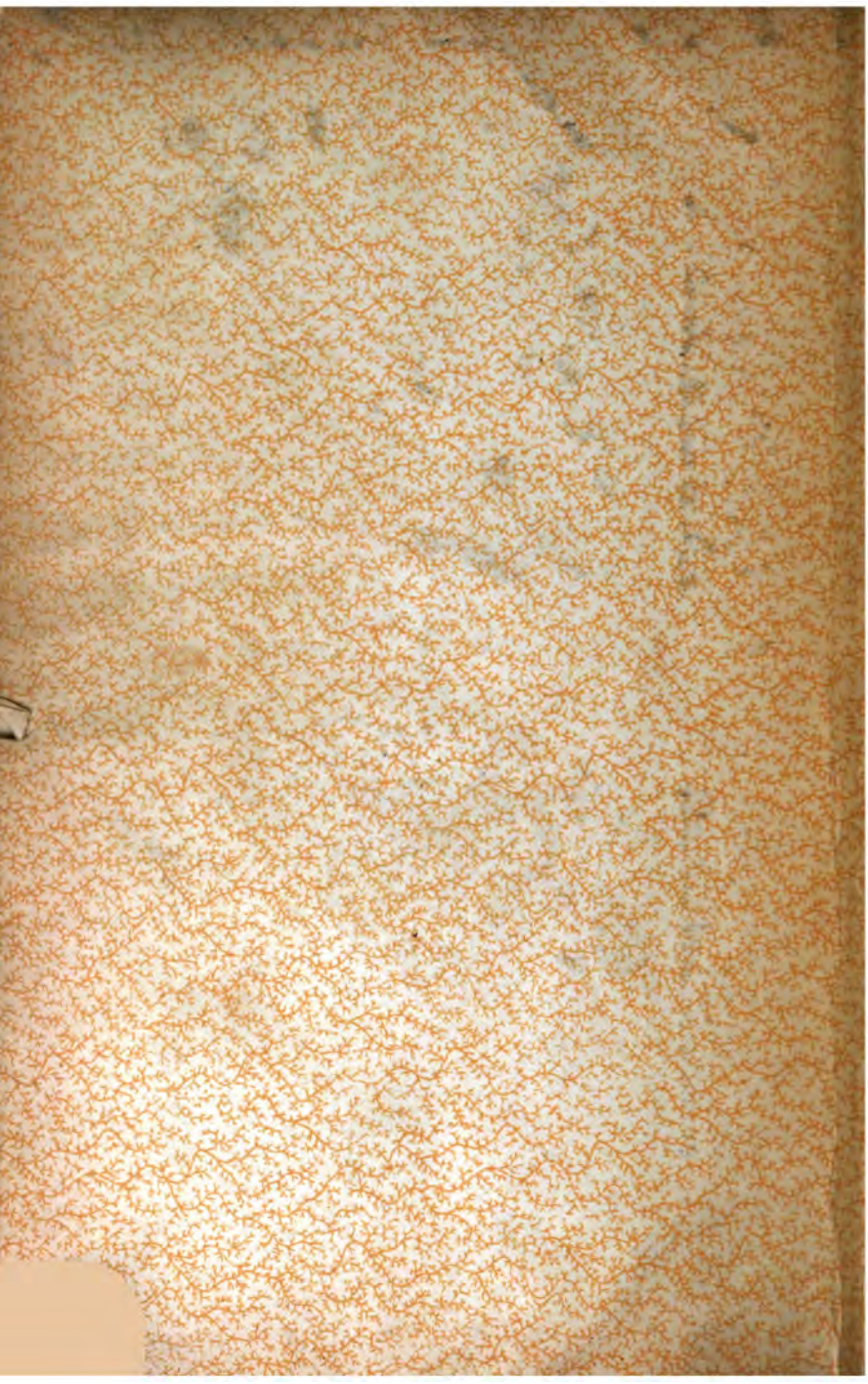
Consternation of the Irish.

The battle of Newton Butler was won on the third day after the boom thrown over the Foyle was broken. At Strabane the news met the Celtic army which was retreating from Londonderry. All was terror and confusion: the tents were struck: the military stores were flung by waggon loads into the waters of the Mourne; and the dismayed Irish, leaving many sick and wounded to the mercy of the victorious Protestants, fled to Omagh, and thence to Charlemont. Sarsfield, who commanded at Sligo, found it necessary to abandon that town, which was instantly occupied by a detachment of Kirke's troops.[1] Dublin was in consternation. James dropped words which indicated an intention of flying to the Continent. Evil tidings indeed came fast upon him. Almost at the same time at which he learned that one of his armies had raised the siege of Londonderry, and that another had been routed at Newton Butler, he received intelligence scarcely less disheartening from Scotland.

It is now necessary to trace the progress of those events to which Scotland owes her political and her religious liberty, her prosperity, and her civilisation.

Gazette, Aug. 22. 1689; Life of James, ii. 368, 369.; Avaux to Lewis, Aug. $\frac{4}{14}$., and to Louvois of the same date. Story mentions a report that the panic among the Irish was caused by the mistake of an officer who called out "Right about face" instead of "Right face." Neither Avaux nor James had heard any thing about this mistake. Indeed the dragoons who set the example of flight were not in the habit of waiting for orders to turn their backs on an enemy. They had run away once before on that very day. Avaux gives a very simple account of the defeat: "Ces mesmes dragons qui avoient fuy le matin laschèrent le pied avec tout le reste de la cavalerie, sans tirer un coup de pistolet; et ils s'enfuirent tous avec une telle épouvante qu'ils jettèrent mousquetons, pistolets, et espées; et la plupart d'eux, ayant crevé leurs chevaux, se déshabillèrent pour aller plus viste à pied."

[1] Hamilton's True Relation.



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